WEST VIRGINIA SECRETARY OF STATE

JOE MANCHIN, III

ADMINISTRATIVE LAW DIVISION

Form #5

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NOTICE OF AGENCY ADOPTION OF A PROCEDURAL OR INTERPRETIVE RULE OR A LEGISLATIVE RULE EXEMPT FROM LEGISLATIVE REVIEW

AGENCY:	West Virginia Board of	Education	TITLE NUMBER: _	126
CITE AUTHO	RITY: W.Va. Constitution, A 23-4-1 et seq., and 23-		Va. Code §§18-2-5, 18A-4-	10, 23-2-1.
RULE TYPE:	PROCEDURAL	INTERPRETIV	E	
	EXEMPT LEGISLATIVE R	ULE X	-	
	CITE STATUTE(s) GRANT W.Va. Code §§ 29A-31 v. Hechler, 180 W.Va.	B-1, et seq.; W. Va.	Board of Education	REVIEW
AMENDMEN'	T TO AN EXISTING RULE:	YES X NO		
IF YES, SI	ERIES NUMBER OF RULE B	EING AMENDEI	D: <u>158</u>	
TITLE	OF RULE BEING AMENDE	D: Workers' Con	npensation Benefits (5612)
IF NO, SE	RIES NUMBER OF NEW RU	LE BEING PROP	OSED:	
TITLE	OF RULE BEING PROPOSE	ED:	***	
				
THE ABOVE I	RULE IS HEREBY ADOPTEI	O AND FILED WI	TH THE SECRETARY OI	F STATE. THE
EFFECTIVE I	DATE OF THIS RULE IS	Novembe	er 21, 2002	
		State	David Stewart	s.



EXECUTIVE SUMMARY WEST VIRGINIA BOARD OF EDUCATION Policy Number and Title: Policy 5612 Workers' Compensation Benefits

PUBLIC COMMENT PERIOD ENDING: August 12, 2002

BACKGROUND:

Policy 5612 was initially filed on November 20, 1989 to establish procedures for use by county boards of education to ensure that employees who sustain a work-related injury and are awarded workers' compensation benefits are not paid compensation, when added to the workers' compensation benefits, in excess of the compensation regularly paid the employee. The policy was on public comment through August 12, 2002. Only one comment was received, which was adopted. The policy was considered during the August board meeting but was not adopted.

PURPOSE:

The purpose of the proposed revisions is to update the procedures to conform with applicable statutes and rules and regulations of the Workers' Compensation Division; to provide guidance to employees who sustain a work-related injury of their rights, duties, and responsibilities; to explain the compensation options available to these employees; and to provide more specific guidance to county boards of education in computing the amount of pay an employee is to receive when he/she is awarded workers' compensation benefits.

County board of education employees who sustain a work-related injury and are awarded workers' compensation benefits may choose from among three different payment options: temporary total disability (TTD) benefits from workers' compensation; leave compensation payments from their employer; or a combination of both, with the total payments not to exceed the employee's regular salary. This policy provides boards guidance on these issues. Since the changes are extensive, this policy repeals and replaces the previous version filed November 20, 1989.

PROPOSED REVISIONS:

The policy is being completely rewritten to provide the specific guidance being requested by county boards of education. The policy adds several new sections which: provide definitions of the terms used in the policy; explain the responsibilities of administering the policy; explain the compensation options available to employees who sustain a work-related injury and includes a standard form for use in indicating that selection; and explain the statutory prohibitions of employers discriminating against employees who sustain work-related compensable injuries.

IMPACT:

The policy does not extend workers' compensation benefits. According to West Virginia Code §23-2-1, the State and all political subdivisions, including county boards of education, are already required to provide workers' compensation protection to their employees. West Virginia Code §18A-4-10 grants board of education employees the right to receive both workers' compensation benefits and compensation for personal leave during the same period of time, but restricts the total amount that may be received to the compensation regularly received by the employee. The purpose of this policy is to ensure that county boards of education do not pay compensation for personal leave in excess of the amounts permitted. It provides more specific guidance to county boards of education so that the procedures used throughout the State for computing the amount of pay an employee who sustains a work-related injury compensable injury is to receive from the county board of education.

COMMENTS/SUGGESTIONS RECEIVED:

The comment period extended from July 12, 2002 through August 12, 2002. Only one comment was received, which is summarized in the attached comment/suggestion log. The respondent recommended that the provision requiring professional personnel to request a leave of absence prior to receiving workers' compensation be deleted to make the requirement consistent with that for service personnel. County boards are precluded by West Virginia Code §18A-4-15 from requiring service personnel to take a leave of absence when they exhaust all personal leave. The WVDE agrees with this recommendation, therefore the policy was revised.

TITLE 126 LEGISLATIVE RULE BOARD OF EDUCATION

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SECRETARY OF STATE

SERIES 158 Workers' Compensation Benefits (5612)

§126-158-1. General.

- 1.1. Purpose The purpose of this policy is to establish procedures for compliance with West Virginia Code §18A-4-10 and §23-4-1 et seq., related to county board of education employees who sustain a work-related injury and are awarded Workers' Compensation benefits and to prohibit an employee from receiving compensation for personal and or annual leave in excess of the amount that is required, when added to the Workers' Compensation benefits, to equal the amount of compensation regularly paid the employee.
- 1.2. Authority West Virginia Constitution, Article XII, §2 and West Virginia Code §§18-2-5, 18A-4-10, 23-2-1, 23-4-1 et seq., and 23-5A-3.
 - 1.3. Filing Date October 22, 2002.
 - 1.4. Effective Date November 21, 2002.
- 1.5. Repeal of Former Rule This policy repeals and replaces 126CSR158, West Virginia Board of Education Policy 5612, filed November 30, 1989 and effective December 20, 1989.

§126-158-2. Applicability.

2.1. This policy applies to all county board of education employees who sustain a work-related injury and are awarded Workers' Compensation benefits.

§126-158-3. Definitions.

- 3.1. Eligible to receive TTD benefits Having been ruled eligible by Workers' Compensation to receive Temporary Total Disability (TTD) benefits, regardless of whether the employee is actually receiving benefits or has opted to receive personal leave (or annual leave, if requested after having exhausted personal leave).
- 3.2. Medical professional A person licensed according to the laws of the State of West Virginia to practice medicine or a medical practitioner approved by the Workers' Compensation Division.

- 3.3. Net value Gross wages less employee deductions for state and federal income taxes, FICA and Medicare, and contributions to a teachers' retirement system.
- 3.4. Separate dischargeable offense Misconduct by the injured employee wholly unrelated to the injury or the absence from work resulting from the injury. This shall not include absence resulting from the injury or from aggregation of absence due to the injury with any other absence from work.
- 3.5. Personal leave An earned employee benefit of paid time off as specified in West Virginia Code §18A-4-10. Accrued annual leave, if requested by the employee, may be utilized in circumstances when personal leave is exhausted.
- 3.6. TTD benefits Temporary Total Disability Benefits paid by Workers' Compensation.
- 3.7. Work-related injury An injury or illness having been determined to be compensable by the Workers' Compensation Division.

§126-158-4. Administration.

- 4.1. County boards of education shall administer Workers' Compensation claims and employee leave in accordance with all applicable statutes, rules, regulations, procedures, and local policies.
- 4.2. An employee who sustains a work-related injury shall submit an Election of Option form (see Attachment 1) to the county board of education's payroll office within three (3) working days of the date of the injury. The Election of Option form will designate the employee's choice of receiving either TTD benefits only for the period of absence from work, personal leave compensation, or a combination of both. The payroll office shall attach the original Election of Option form to the Employer's Report of Injury form (WC-3) and forward both to the Workers' Compensation Division.
- 4.3. An employee who is incapacitated and unable to submit the Election of Option form shall be granted accrued personal leave, then accrued annual leave if the employee is entitled to annual leave, after exhausting personal leave. An Election of Option Form must be completed by an appropriate individual on behalf of the employee as prescribed by the employer.
- 4.4. If a previous compensable Workers' Compensation claim is reopened after the effective date of this policy and additional TTD benefits are paid, the procedures outlined in this policy will be in effect and the employee must complete a new Election of Option form.

§126-158-5. Election of Option.

5.1. Election to receive TTD benefits only:

- 5.1.1. An employee may elect to receive TTD benefits only by selecting Option I on the Election of Option form (see Attachment 1). The employee will not receive leave compensation from the county board of education, except for the initial period prior to receiving a benefit check from the Workers' Compensation Division.
- a. Employees of county boards of education continue to accrue seniority credit while receiving TTD benefits during absences from work due to a work-related, compensable injury, but do not accrue credit for years of experience.
- b. Personal leave shall accrue while an employee is absent from work receiving TTD benefits, pursuant to the provisions of West Virginia Code §18-4-10.
- c. Any legal school legal school holidays, election days, other noninstructional days such as outside school environment (OS), continuing professional development (CE), and teachers-pupil-parent conferences (TP), and inclement weather days occurring during the period when TTD benefits only are being received, will NOT be paid.
- 5.1.2. When an employee elects to receive TTD benefits only, paid personal leave may be utilized only until the initial benefit check is received.
- 5.1.3. When the initial TTD check is received, the employee must reimburse his employer the net value of personal leave benefits paid, according to the procedures presented in the *Accounting Procedures Manual for County Boards of Education* issued by the Office of School Finance. If payment is not made in full at the time the initial TTD check is received, the employee and the employing agency shall complete the Assignment of Future Wages form (Attachment 2). The number of days of paid leave shall be restored to the employee's leave balance as the repayments are made.
- a. Any employee who refuses to reimburse the net value of the paid personal leave shall be subject to disciplinary action and deductions from subsequent paychecks shall be made until the total amount of paid leave used is reimbursed. The deductions will be made in accordance with the West Virginia Division of Labor regulations on wage payments and collections.
- b. When leave is restored to an employee, appropriate adjustments shall be made by the employing agency's payroll office to obtain credit for the agency's share of contributions for social security and retirement and for the deductions that were withheld from the employee's personal leave pay and to make any necessary adjustments in taxable wages, tax deductions, retirement contributions, FICA and Medicare deductions,

and personal leave records.

5.2. Election to receive leave compensation only:

- 5.2.1. An employee may elect to receive compensation for accumulated personal leave only, or annual leave if requested by the employee, instead of TTD benefits by selecting Option 2 on the Election of Option form (see Attachment 1). The employee is treated the same as any other employee granted personal leave pursuant to West Virginia Code §18-4-10.
- a. Employees of boards of education continue to accrue seniority credit while receiving leave compensation during absences from work due to a work-related, compensable injury, and accrue credit for years of experience.
- b. Personal leave shall accrue while an employee is absent from work receiving TTD benefits, pursuant to the provisions of West Virginia Code §18-4-10.
- c. Any legal school holidays, election days, other noninstructional days such as outside school environment (OS), continuing professional development (CE), and teachers-pupil-parent conferences (TP), and inclement weather days occurring during the period when leave compensation is being received will be paid.
- 5.2.2. After an employee exhausts his/her accrued personal leave, and accrued annual leave if requested, the employee may start receiving TTD benefits during the remaining absence from work due to a work-related, compensable injury, pursuant to West Virginia Code §23-4-6. The employee is responsible for contacting the Workers' Compensation Division to make this request.
- a. Employees of county boards of education continue to accrue seniority credit while receiving TTD benefits during absences from work due to a work-related, compensable injury, but do not accrue credit for years of experience.
- b. Personal leave shall accrue while an employee is absent from work receiving TTD benefits, pursuant to the provisions of West Virginia Code §18-4-10.
- c. Any legal school holidays, election days, other noninstructional days such as outside school environment (OS), continuing professional development (CE), and teachers-pupil-parent conferences (TP), and inclement weather days occurring during the period when TTD benefits only are being received, will NOT be paid.
- 5.3. Election to receive a combination of TTD benefits and compensation for accrued leave:

- 5.3.1. An employee may elect to receive a combination of TTD benefits and compensation for accrued personal leave, or accrued annual leave if requested, by selecting Option 3 on the Election of Option form (see Attachment 1). The employee shall receive leave compensation only to the extent the leave compensation is required, when added to the TTD benefits, to equal the amount of gross wages regularly paid the employee.
- 5.3.2. Personal leave compensation equal to the employee's regular gross pay may be paid prior to the award of TTD benefits.
- a. If the personal leave compensation paid to the employee prior to the award of TTD benefits, when added to the TTD benefits, is in excess of the employee's regular gross pay, the excess payment shall be deducted from the employee's subsequent pay, according to the procedures presented in the *Accounting Procedures Manual for County Boards of Education* issued by the Office of School Finance. The employee and the employing agency shall complete the Assignment of Future Wages form (Attachment 2). The number of days of paid leave shall be restored to the employee's leave balance as the deductions are made.
- b. Any employee who refuses to have the excess payment deducted from the employee's subsequent pay until the total amount of the overpayment is recovered shall be subject to disciplinary action. Such deductions will be made in accordance with the West Virginia Division of Labor regulations on wage payments and collections.
- c. When leave is restored to an employee, appropriate adjustments shall be made by the employing agency's payroll office to obtain credit for the agency's share of contributions for social security and retirement and for the deductions that were withheld from the employee's personal leave pay and to make any necessary adjustments in taxable wages, tax deductions, retirement contributions, FICA and Medicare deductions, and personal leave records.
- 5.3.3. The employee's accrued personal leave days shall be charged only for such days as equal the amount of personal leave compensation required to compensate the employee at the employee's regular gross rate of pay.
- a. Employees of county boards of education continue to accrue seniority credit while receiving leave compensation during absences from work due to a work-related, compensable injury, and may accrue credit for years of experience by use of accrued personal leave.
- b. Personal leave shall accrue while an employee is absent from work receiving TTD benefits, pursuant to the provisions of West Virginia Code §18-4-10.

- c. Any legal school holidays, election days, other noninstructional days such as outside school environment (OS), continuing professional development (CE), and teachers-pupil-parent conferences (TP), and inclement weather days occurring during the period when leave compensation is being received will be paid.
- 5.3.4. After an employee exhausts his/her accrued personal leave, and annual leave if requested, the employee may then receive TTD benefits only during the remaining absence from work due to the work-related, compensable injury, pursuant to West Virginia Code §23-4-6.
- a. Employees of county boards of education continue to accrue seniority credit while receiving TTD benefits during absences from work due to a work-related, compensable injury, but do not accrue credit for years of experience.
- b. Personal leave shall accrue while an employee is absent from work receiving TTD benefits, pursuant to the provisions of West Virginia Code §18-4-10.
- c. Any legal school holidays, election days, other noninstructional days such as outside school environment (OS), continuing professional development (CE), and teachers-pupil-parent conferences (TP), and inclement weather days occurring during the period when TTD benefits only are being received, will NOT be paid.
- 5.3.5. Nothing in this policy prohibits an employee from electing to request a medical leave of absence without pay instead of using personal/annual leave, even if an employee will not be receiving TTD benefits. For example, if an employee is absent from work for only three (3) calendar days due to a work-related, compensable injury, the employee is not eligible for TTD benefits. The employee may, if desired, choose not to use personal leave and instead, request a medical leave of absence without pay.

§126-158-6. Return to Work Notice.

6.1. Workers' Compensation Form WC309, Return to Work Notice, must be completed by the employing agency and be forwarded to the Workers' Compensation Division when the employee returns to work, regardless of which of the preceding options the employee elected.

§126-158-7. Discriminatory Practices.

7.1. West Virginia Code §23-5A-1 et seq. provides that an employer shall not terminate an injured employee while the employee is absent from work due to a work-related, compensable injury and is receiving or is eligible to receive TTD benefits, unless the

injured employee has committed a separate dischargeable offense.

- 7.1.1. A separate dischargeable offense shall mean misconduct by the injured employee wholly unrelated to the injury or the absence from work resulting from the work-related, compensable injury.
- 7.1.2. A separate dischargeable offense shall not include absence resulting from the injury or from the inclusion or aggregation of absence due to the injury with any other absence from work.
- 7.2. It shall be a discriminatory practice for an employer to fail to reinstate an employee who has sustained a work-related, compensable injury to the employee's former position of employment, upon demand for such reinstatement, provided that the position is available and the employee is not disabled from performing the essential duties of the position, with or without accommodations.
- 7.2.1. If the former position is not available, the employee shall be reinstated to another comparable available position with duties the employee is capable of performing. A comparable position shall mean a position which is comparable in wages, working conditions, and, to the extent reasonable practicable, duties to the position held at the time of injury.
- 7.2.2. A written statement from a medical professional approving the injured employee's return to regular employment shall be prima facie evidence that the employee is able to perform his/her duties.
- 7.2.3. In the event that neither the former position nor a comparable position is available, the injured employee shall have a right to preferential recall to any job which the employee is capable of performing which becomes available after the employee notifies his/her employer that reinstatement is desired.
- 7.2.4. The right of preferential recall shall be in effect for one year from the day the injured employee notifies the employer that reinstatement is desired. The employee must provide the employer with a current mailing address during the one-year period.

Workers' Compensation Election of Option Form For County Board of Education Employees

Employee Name:	Date of Injury:
Social Security No:	Claim No. (If known.):
Employer: (County Board)	Position and Location (School or Other)

To the employee: Please submit this form to your agency payroll office. If you are absent from work due to a work-related injury, you must complete this form within three (3) days of the injury and choose to (1) receive only Temporary Total Disability (TTD) benefits from workers' compensation, (2) receive only compensation for accrued personal leave, or (3) receive a combination of TTD benefits and compensation for accrued personal leave.

Please Note: You will only accrue retirement benefits for that portion of pay attributable to personal leave utilized and actual days worked.

☐ Option 1- Election to receive only Total Temporary Disabilities (TTD) benefits:

I elect to receive only TTD benefits from workers' compensation for the period that I am absent from work due to a work-related compensable injury. I understand that by selecting this option, I will receive compensation for accrued personal leave *only until* I start receiving TTD benefits. I also understand that after I start receiving TTD benefits, I must reimburse the net value of the paid leave to my employer, who will then restore the personal leave for which I was paid as the repayments are made. Furthermore, I understand that if I fail to reimburse my employer for the net value of the paid leave used, I may be subject to disciplinary action and the amount will be deducted from my future wage payments. After I start receiving TTD benefits, I understand that I will be on a non-paid status. I understand that I will continue to accrue seniority while I am absent from work and receiving TTD due to a work related compensable injury. I will not accrue work-experience credit for incremental pay purposes. I will continue to earn personal leave as long as I remain under contract with the county board of education.

Option 2 - Election to receive only accrued personal leave compensation:

I elect to receive only personal leave compensation instead of Workers' Compensation TTD benefits for the period that I am absent from work due to a work-related compensable injury. While I am receiving paid leave benefits, I understand that I will continue to accrue personal leave and be paid for holidays, inclement weather days, or outside of school environment days that occur during this period. I also understand that while I am receiving paid benefits I will continue to accrue seniority and work-experience credit for incremental pay purposes. After I exhaust all of my personal leave, I understand that I am eligible to receive TTD benefits during any remaining period of absence from work due to a compensable injury, if so requested. I understand that if I choose to receive TTD benefits, I will revert to a non-paid status. I understand that I will continue to accrue seniority while I am absent from work and receiving TTD due to a work related compensable injury. I will not, however, continue to accrue work-experience credit for incremental pay purposes. Once I have been compensated for all of my accrued personal leave days, I am no longer entitled to compensation for any holidays, inclement weather days, and outside of school environment days which occur during the time when I am absent from work due to work-related injury. However, I will continue to earn personal leave as long as I remain under contract with the county board of education.

	Option 3 - Election to receive a comb compensation for accrued personal leave	pination of Temporary Total Disability (TTD) benefits and ve:
	compensation. I understand that I will receive TTD benefits. Once I start receiving TTD be only to the extent that the compensation is equal the amount of compensation that I an	D benefits from workers' compensation and personal leave ve compensation for accrued personal leave until I start receiving enefits, I understand that I will receive personal leave compensation required, when added to the workers' compensation benefits, to n regularly paid. My accrued personal leave days will be charged eof, that is required to compensate me at my regular rate of pay.
	TTD benefits, when added to the TTD bene subsequent pays and that the appropriate	empensation that I received during the period prior to the award of fits, that is in excess of my regular gross pay will be deducted from amount of personal leave will be restored as the deductions are efuse to have the excess payment deducted from my subsequent.
	work-related compensable injury. I will not a I receive payment from the county board of within an employment term. As long as compensation for all holidays, inclement we	eniority while I am absent from work and receiving TTD due to a accrue work-experience credit for incremental pay purposes unless education totaling one hundred thirty-three full days of employment is I have a positive personal leave balance, I am entitled to eather days, and outside of school environment days which occur ork due to the work-related injury. Further, I will continue to earn contract with the county board of education.
	ployee's Statement: I understand that I muston a work-related compensable injury.	st choose one of the above options when I am absent from work
Emp	ployee's Signature	Date Submitted
то	BE COMPLETED BY THE EMPLOYER - T	his document was received by:
Emp	ployer's Representative Signature	Date Received

ASSIGNMENT OF FUTURE WAGES STATE OF WEST VIRGINIA COUNTY OF _____ hereby assign to the _____ County Board of Education (Employee) future wages due me from the said county board of education in the total amount of \$ _____ (numeric) which shall be deducted from my future pays in equal amounts of \$ ______ per pay period, with a final deduction of \$ _____, until the total amount is repaid. In accordance with the regulations of the Wage Pay and Collection Act, three-fourths of my earnings from each pay period, less deductions, shall be exempt from wage assignments. (Employee's signature) Taken, sworn to, and subscribed before me on this ______, 2 ______, 2 ______, **Notary Public's Signature** My commission expires _______, 2 _________, 2 _______. _____ on this, the _____ day of Accepted by _____ (Employer's representative) _____, 2 _____. (Employer's Representative Signature) (Title) (County Board of Education) Note: The employer should retain the original and provide a copy to the employee.

DATE

6-14-02

AGENCY

Education

FISCAL NOTE WORKSHEET (Submit 4 Copies)

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BJECT Policy 5612: World	kers Compens	ation Benefits Fi	UND		
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COME ESTIMATE BASED ON	i: □ AN ORIGINA	AL ESTIMATE □ BUDG	ET BILL □ OTHER (SPE	ECIFY)	
SHOW OVER-ALL EFFECT					
		ANNUAL		FISCAL YEAR	
EFFECT OF PROPOSAL	INCREASE	DECREASE	CURRENT	NEXT	THEREAFTER
ESTIMATED TOTAL COST	s	\$	\$ See Below	\$ See Below	\$ See Below
PERSONAL SERVICES CURRENT EXPENSES REPAIRS/ALTERATIONS EQUIPMENT OTHER	\$	S	\$	\$	\$
ESTIMATED TOTAL REVENUES	\$	\$	\$	\$	S

AUTHORIZED REPRESENTATIVE

COMMENT/SUGGESTION LOG Policy 5612: Workers' Compensation Benefits

Comment Period: July 12, 2002 - August 12, 2002

		N N.	Action N: No Response NA: Not Accepted A: Accepted	<u>Type</u> - Negative + Positive * Neutral
Date Received	Individual/Organization	Comments/Suggestions	Action/Type	Rationale
Aug 16, 2002	Sharon Haddix, Harrison County Schools	Delete the provision that professional personnel be required to request a leave of absence from the county board prior to electing workers' compensation benefits, to make it consistent with the procedures for service personnel.	al *A	WVDE agrees with this comment

Joseph Panetta

From:

Chris Campbell [scampbel@access.k12.wv.us]

Sent:

Monday, July 15, 2002 6:48 AM

To:

jpanetta@access.k12.wv.us

Subject: Workers' Compensation State Board Policy Comments

Joe

I feel the proposed policy is one which is needed in order to assist counties in the proper handling of workers' compensation issues, and I appreciate the work which has gone into it.

The only change I would request is to the Procedures which are attached to the policy, specifically Option 1, #3(c). I feel cash and endorsed workers' compensation checks should both be acceptable forms of payment.

Cash should be accepted due to the fact some employees do not have checking accounts. I recently had an instance where an employee demanded to repay an overpayment in cash, even though she had a checking account. A receipt is issued for all cash received from other sources, and would be done in these instances. Also, as I stated in an earlier meeting, cash doesn't bounce.

Neither does an endorsed workers' compensation check. To many individuals, this is the easiest way to reimburse for sick leave days used. There should be no internal control issues with an endorsed check because the check is promptly stamped "For Deposit Only" like all other checks. Since a receivable is created when the days are calculated, this should be possible to reconcile. If an individual would attempt to personally cash the check, banks generally require the signature of the individual cashing the check. The check could be traced by the signature, or if deposited, the account into which it is deposited. The individual giving the check would also follow up with the Treasurer or Superintendent if days were not added back to his or her check stub.

In closing, once again I feel this policy is needed, but the counties should have latitude in the manner in which reimbursements are collected.

Chris Campbell, CPA Chief School Business Official/Treasurer Mason County Board of Education