



WEST VIRGINIA SECRETARY OF STATE

MAC WARNER

ADMINISTRATIVE LAW DIVISION

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Office of West Virginia
Secretary Of State

**NOTICE OF AGENCY APPROVAL OF A PROPOSED RULE AND FILING WITH THE LEGISLATIVE RULE-
MAKING REVIEW COMMITTEE**

AGENCY: Agriculture TITLE-SERIES: 61-24
RULE TYPE: Legislative Amendment to Existing Rule: Yes Repeal of existing rule: No
RULE NAME: 61-24 West Virginia Spay Neuter Assistance Program

PRIMARY CONTACT

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CITE STATUTORY AUTHORITY: §19-20C-1

EXPLANATION OF THE STATUTORY AUTHORITY FOR THE LEGISLATIVE RULE, INCLUDING A DETAILED SUMMARY OF THE EFFECT OF EACH PROVISION OF THE LEGISLATIVE RULE WITH CITATION TO THE SPECIFIC STATUTORY PROVISION WHICH EMPOWERS THE AGENCY TO ENACT SUCH RULE PROVISION:

See above code citation.

DATE eFiled FOR NOTICE OF HEARING OR PUBLIC COMMENT PERIOD: 6/26/2019

DATE OF PUBLIC HEARING(S) OR PUBLIC COMMENT PERIOD ENDED: 7/26/2019

COMMENTS RECEIVED: No

(IF YES, PLEASE UPLOAD IN THE COMMENTS RECEIVED FIELD COMMENTS RECEIVED AND RESPONSES TO COMMENTS)

PUBLIC HEARING: No

(IF YES, PLEASE UPLOAD IN THE PUBLIC HEARING FIELD PERSONS WHO APPEARED AT THE HEARING(S) AND TRANSCRIPTS)

RELEVANT FEDERAL STATUTES OR REGULATIONS: No

WHAT OTHER NOTICE, INCLUDING ADVERTISING, DID YOU GIVE OF THE HEARING?

N/A

SUMMARY OF THE CONTENT OF THE LEGISLATIVE RULE, AND A DETAILED DESCRIPTION OF THE RULE'S PURPOSE AND ALL PROPOSED CHANGES TO THE RULE:

This rule sets forth the requirements for the West Virginia Spay Neuter Assistance Program. The purpose of this rule is to establish a spay neuter assistance program to have more dogs and cats sterilized, and provide a rabies vaccination if the animal is not currently vaccinated, thereby reducing shelter populations and costs, euthanasia rates and threats to public health and safety from rabies and other problems posed by the growing population of stray, feral and abandoned dogs and cats. Adjustments of definitions to address issues that have come up since the program began. Removal of state-run voucher program.

STATEMENT OF CIRCUMSTANCES WHICH REQUIRE THE RULE:

Experience administering this program has led to these refinements.

SUMMARIZE IN A CLEAR AND CONCISE MANNER THE OVERALL ECONOMIC IMPACT OF THE PROPOSED LEGISLATIVE RULE:

A. ECONOMIC IMPACT ON REVENUES OF STATE GOVERNMENT:

N/A

B. ECONOMIC IMPACT OF THE LEGISLATIVE RULE ON THE STATE OR ITS RESIDENTS:

N/A

C. FISCAL NOTE DETAIL:

Effect of Proposal	Fiscal Year		
	2019 Increase/Decrease (use "-")	2020 Increase/Decrease (use "-")	Fiscal Year (Upon Full Implementation)
1. Estimated Total Cost	0	0	0
Personal Services	0	0	0
Current Expenses	0	0	0
Repairs and Alterations	0	0	0
Assets	0	0	0
Other	0	0	0
2. Estimated Total Revenues	0	0	0

D. EXPLANATION OF ABOVE ESTIMATES (INCLUDING LONG-RANGE EFFECT):

N/A

BY CHOOSING 'YES', I ATTEST THAT THE PREVIOUS STATEMENT IS TRUE AND CORRECT.

Yes

Norman Bailey -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.

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TITLE 61
LEGISLATIVE RULE
DEPARTMENT OF AGRICULTURE

SERIES 24
WEST VIRGINIA SPAY NEUTER ASSISTANCE PROGRAM

§61-24-1. General

1.1. Scope. -- This rule sets forth the requirements for the West Virginia Spay Neuter Assistance Program. The purpose of this rule is to establish a spay neuter assistance program to have more dogs and cats sterilized, and provide a rabies vaccination if the animal is not currently vaccinated, thereby reducing shelter populations and costs, euthanasia rates and threats to public health and safety from rabies and other problems posed by the growing population of stray, feral and abandoned dogs and cats.

1.2. Authority. -- W. Va. Code §19-20C-1

1.3. Filing Date. -- ~~April 14, 2015~~

1.4. Effective Date. -- ~~June 1, 2015~~

1.5. Sunset Date. -- This rule shall terminate and have no further effect ten years from the effective date.

§61-24-2. Enforcement.

2.1. This rule is enforced by the Commissioner of the Department of Agriculture

§61-24-3. Definitions.

3.1. "Animal" means a dog or cat that has not been spayed or neutered: ~~Provided, That, for purposes of the spay neuter assistance program, "animal" does not include a dog or cat purchased by the owner from a pet store or breeder of purebred dog or cats, or a dog or cat that is in the custody of or has been adopted from an animal shelter, animal control agency or humane shelter operated by a municipality, county, or other governmental agency or a private organization operating a shelter from which animals are adopted or reclaimed.~~

3.2. "Caretaker" means a person, organization or agency ~~which~~ that captures or facilitates the ~~capturing~~ capture of free roaming cats for the purpose of spaying or neutering them and returning them to the environment from which they were captured.

3.3. "Cat" means a member of the genus and species known as *felis catus*.

3.4. "Commissioner" means the Commissioner of the Department of Agriculture.

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3.5. "Dog" means a member of the ~~canis~~genus and species known as *canis familiaris*.

3.6. "Feral cat" means a domesticated cat that has returned to the wild or the offspring of such a cat.

3.7. "Free roaming cat" includes feral, stray, community, or abandoned cats that may or may not have a caretaker and do not have an owner or are otherwise homeless. The term does not include a stray pet cat that might have been lost or abandoned and which has identifiable ownership such as, but not limited to, a tag, microchip or tattoo.

3.8. "Fund" means the Spay Neuter Assistance Fund established in the State Treasury and maintained by the Commissioner.

3.9. "Grant" means a monetary amount from the Fund awarded to a grantee along with the associated terms and conditions.

3.10. "Grantee" means a nonprofit spay neuter organization or program that receives a grant from the Commissioner under this rule. "Nonprofit spay neuter organization or program" means:

3.10.a. A nongovernmental entity that is incorporated in and is in good standing with the state, has its principal place of business in the state, maintains a ~~501(c)(3)~~501(c)(3) status under the federal Internal Revenue Code and meets one or more of the following criteria:

3.10.a.1. Provides or facilitates spay neuter services by a veterinarian to the general public;

3.10.a.2. Rescues stray, abandoned or feral animals and provides or facilitates adoptions services for the animals to the general public; or

3.10.a.3. Advocates and furthers effective means for the propagation of humane principles to prevent animal cruelty, abuse, neglect and overpopulation; or

3.10.b. A county or municipal shelter or animal control agency.

3.11. "Owner" means a person who is a resident of this state who owns an animal that has not been spayed or neutered.

3.12. "Spay neuter assistance program" means the program authorized by ~~W.Va.~~ W. Va. Code §19-20C-1 *et seq.* and this rule.

3.13. "Spay neuter" means to sterilize a female animal by removing the reproductive organs or by tubal ligation, or castration of a male animal by removing the testicles or by vasectomy or by FDA approved pharmaceutical sterilization.

3.14. "Veterinarian" means a person, firm or corporation licensed to practice veterinary medicine under the provisions of ~~W.Va.~~ W. Va. Code §30-10-1 *et seq.* and doing business in this state.

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~~3.15. "Voucher based program" means the spay neuter voucher program under this rule administered by a grantee in which a qualified owner or caretaker receives a voucher from a grantee that is redeemable for spay neuter services through a veterinarian participating in the program.~~

§61-24-4. Spay neuter assistance program created.

4.1. A spay neuter program is established for the purpose of providing grants to approved nonprofit spay neuter organizations or programs for advancing the cause of spaying and neutering of animals. The Commissioner shall administer the program and may establish other grant programs consistent with this rule.

§61-24-5. Grant application by nonprofit spay neuter organizations or programs.

5.1. In order to participate as a grantee, a nonprofit spay neuter organization or program shall complete and file the form provided by the Commissioner. The application shall contain at a minimum:

5.1.a. The applicant's name, physical address, mailing address, e-mail address, phone number, ~~fax number~~ and primary contact person;

5.1.b. The applicant's federal employer identification number (FEIN);

5.1.c. The applicant's business registration account number from the W. Va. State Tax Department;

5.1.d. A description of the applicant's business, mission or purpose;

5.1.e. A copy of the applicant's latest financial ~~statement or annual budget and statement,~~ annual budget, or current balance sheet;

~~5.1.f., and~~ if the applicant is a 501(c)(3) entity, the most recent IRS Form 990, 990-EZ or 990-N;

~~5.1.f.~~ 5.1.g. A listing of the applicant's officers, executive director (if applicable) and a primary contact person;

~~5.1.g.~~ 5.1.h. The amount of the grant requested;

~~5.1.h.~~ 5.1.i. A detailed description of how the applicant intends to use the grant to advance spay neuter services, including a project budget, intended outcomes, and the expected amount of time in which the grant funds will be used;

~~5.1.i.~~ 5.1.j. Information regarding previous participation in the spay neuter program; and

~~5.1.j.~~ 5.1.k. Attestation that the information provided by the applicant is true and accurate to the best of ~~their~~ the applicant's knowledge.

§61-24-6. Awarding grants by the commissioner

6.1. The Commissioner may establish an advisory committee of animal welfare advocates. The Advisory Committee shall conduct a preliminary review of grant applications, and make

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recommendations to the Commissioner for grants based on animal welfare best practices, volume of spay neuter services contemplated to be provided, and the efficiency of spay neuter service delivery. The Advisory Committee shall make recommendations for action, if necessary, on interim and post-grant reports by grantees on the use of grant funds. The committee shall abide by standard 'conflict of interest' policies.

6.2. The Commissioner shall review grant applications and the recommendations of the advisory committee to approve, reject or modify the amount requested within 90 days of receipt of an application. The Commissioner shall notify the applicant of the final disposition of their application within 30 days of the Commissioner's decision.

6.3. The Commissioner shall enter into a grant contract with the grantee which shall include the terms, conditions and requirements of the grant.

6.4. The grantee shall disburse funds within the grant term determined by the Commissioner and stated in the grant contract. Thereafter, the Commissioner may extend a grant term; otherwise the grant and any undisbursed grant amounts expire and all unused monies shall be returned to the Fund. A grantee may apply for a subsequent or concurrent grant.

6.5. The Commissioner may amend a current grant to a higher or lower amount at any point during the grant term following the initial approval.

6.6. A grantee shall notify the Commissioner of any subsequent change in its 501(c)(3) status that would disqualify it from participation in the spay neuter assistance program or otherwise negatively ~~impact~~ affect its ability to participate. A grantee shall execute the program as designated in the grant contract unless changes are. ~~If changes are sought, they must be approved in writing by the~~ Commissioner.

6.7. The Commissioner may revoke a grant and deny further participation by a grantee in the spay neuter program, if it is determined that the grantee has failed to comply with the requirements of the program and this rule.

6.8. The Commissioner shall maintain and make available to the public, a current list of grantees and their contact information.

6.9. A grantee shall comply with the provisions of ~~W. Va.~~ W. Va. Code §12-4-14, and legislative rules promulgated regarding accountability of persons receiving state funds or grants.

6.10. A grantee may not impose any administrative, processing or other extraneous fee or charge upon an owner or caretaker. A grantee shall not charge a fee incident to adoption to cover spay neuter services paid for under the spay neuter assistance program. If such a fee is charged, the spay neuter services are not eligible for reimbursement.

6.11. A grantee shall maintain proper financial records on the use of grant monies.

6.12. Upon completion of a grant, a grantee shall file, with the Commissioner, a report on the outcomes of the grant in fulfillment of its terms, conditions and requirements. For grants with a term

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of 12 months or longer, the grantee shall also file with the Commissioner an interim report within six (6) months of receiving the grant.

~~6.13. Eligible grant programs, include but are not limited to, voucher based programs and low income restricted programs.~~

§61-24-7. Qualified owners and caretakers

7.1. In order to receive spay neuter services or otherwise benefit from a grant, a person must be an owner or caretaker who is a resident of the state.

~~7.2. In order to qualify for and receive spay neuter services for low income restricted programs, a person shall be a current recipient of at least one of the following public assistance programs:~~

- ~~7.2.a. Supplemental Nutrition Assistance Program (SNAP);~~
- ~~7.2.b. Medicaid;~~
- ~~7.2.c. Supplemental Security Income (SSI);~~
- ~~7.2.d. West Virginia Low Income Energy Assistance Program (LIEAP);~~
- ~~7.2.e. Social Security Disability;~~
- ~~7.2.f. Temporary Assistance for Needy Families (TANF);~~
- ~~7.2.g. Aid to Families with Dependent Children (AFCD);~~
- ~~7.2.h. Children's Health Insurance Program (CHIP); or~~
- ~~7.2.i. Low Income Veterans Assistance under 38 USC 2044.~~

~~§61-24-8. Special rules for voucher based programs.~~

~~8.1. A qualified owner or caretaker shall apply for a voucher from a grantee upon an application developed by the Commissioner that shall be provided in both written and electronic form. The application shall, at a minimum, contain:~~

~~8.1.a. The owner's or caretaker's name, physical address, mailing address, e-mail address and phone number;~~

~~8.1.b. The name, species, description and if known or available, the gender, age, and weight of the animal;~~

~~8.1.c. For grants restricted to low income owners, identification and proof of the specific public assistance program or programs listed in subsection 7.2 of this rule under which the owner is currently a recipient. This proof may be in the form of an agency letter, benefits card or other written evidence of participation.~~

~~8.1.d. Information on whether the animal or animals were purchased by the owner or caretaker from a pet store or breeder of purebred dog or cats, or adopted from an animal shelter, animal control agency or humane shelter operated by a municipality, county, or other governmental agency, or a private organization operating a shelter from which animals are adopted or reclaimed.~~

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~~8.1.e. Attestation that the information provided by the owner or caretaker is true and accurate to the best of his or her knowledge.~~

~~8.2. An application may be submitted in person, by mail or electronically, including the documentation required in subsection subdivision 8.1.e of this section.~~

~~8.3. A grantee may deny a voucher if the owner or caretaker submits false or misleading information in the application for a voucher.~~

~~8.4. A grantee shall provide to the Commissioner in their grant reports the number of vouchers issued, their amounts and their control numbers if any.~~

~~**§61-24-9. Additional information regarding vouchers that are a part of voucher based programs.**~~

~~9.1. The Commissioner shall develop a voucher form for use by grantees with a control number or other necessary means of control to prevent fraud or misuse.~~

~~9.2. The voucher form shall contain sufficient information to identify: the owner or caretaker; his or her animal or animals to be spayed or neutered, a list of participating veterinarians for whom the voucher is designated; the monetary amount for fees and charges to be paid to the veterinarian by the grantee in accordance with this rule; the amount of co-pay to be paid by the owner or caretaker; an indication of whether or not the animal or animals have been vaccinated for rabies; the expiration date of the voucher; and the name and contact information of the grantee issuing the voucher.~~

~~9.3. A qualified owner or caretaker shall, from the list of participating veterinarians, select the veterinarian they wish to use for the spay neuter services. A grantee may not recommend nor give preference to any veterinarian on the list: *Provided*, that, upon request of the owner or caretaker, a grantee may offer information as to those veterinarians located in closest proximity to the owner or caretaker, and information about which veterinarians are willing to perform spay neuter surgeries on free-roaming cats.~~

~~9.4. The voucher shall be signed by an authorized representative of the grantee.~~

~~9.5. The owner or caretaker shall submit the voucher to the participating veterinarian indicated on the voucher in order for the spay neuter services to be performed.~~

~~9.6. A voucher expires 30 days from the date of issue: *Provided*, that if the owner or caretaker contacts the participating veterinarian within 30 days to schedule the spay neuter services and the services cannot be performed within the 30 days, the voucher shall extend up and to the actual date the services are performed.~~

~~**§61-24-10. Co-pay by owner and caretaker.**~~

~~10.1. An owner or caretaker may pay to the participating veterinarian a co-pay of \$10.00 for each cat and \$15.00 for each dog for the spay neuter services.~~

~~**§61-24-11. Veterinarian participation in a voucher program.**~~

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~~11.1. In order to participate in the voucher program, a veterinarian shall enter into a signed agreement with the Commissioner on a biennial basis on a form developed by the Commissioner. Under the agreement, the veterinarian shall:~~

~~11.1.a. Provide, annually, to the Commissioner a schedule of the veterinarian's usual and customary and charges for spay neuter services, and rabies vaccinations, which, for purposes of the voucher program, the veterinarian agrees to not increase for at least one year. This shall also apply to pediatric spay neuter services. The schedule shall delineate variables such as species, age, weight, estrus, pregnancy, cryptorchidism, pain medicine and other factors used in determining the veterinarian's fee and charges.~~

~~11.1.b. Provide a pre-operative examination, a rabies vaccination if the animal is not currently vaccinated against rabies, an eartip if the animal is a free roaming cat, spay or neuter the animal and provide post-operative care at a fee or charge not to exceed 80% of the veterinarian's usual and customary fees and charges for the services; and~~

~~11.1.c. Authorize the commissioner to provide information to the general public regarding the veterinarian's participation in the voucher program.~~

~~11.2. A participating veterinarian's specific fees and charges under the voucher program shall not be disseminated to the general public: *Provided*, that, that the Commissioner shall provide the fees and charges to grantees solely for the purpose of determining the amounts to be included on the vouchers. The Commissioner may amalgamate the fees and charges with those of other participating veterinarians for purpose of developing data and statistics regarding the overall spay neuter assistance program.~~

§61-24-8. Reimbursement rules.

8.1. The Commissioner may reimburse grantees for costs of spay neuter services and reasonably related expenses, including but not limited to anesthesia, pain medication, increased expenses due to cryptorchidism and pregnancy, and rabies vaccinations incident to spay neuter services. The Commissioner shall not reimburse grantees for unrelated veterinary care, administrative costs, overhead, advertising, or facilities or equipment related to the provision of spay neuter services.

8.2. The Commissioner shall enter into a grant contract with the grantee which shall include, at a minimum, the terms, conditions and requirements of the grant and instructions for requesting reimbursement.

8.3. A grantee shall submit invoices supported by documents sufficient to prove all costs for which the grantee is requesting reimbursement.

8.4. To be eligible for reimbursement, spay neuter services must be performed by a person, firm, or corporation licensed to practice veterinary medicine under the provisions of W. Va. Code §30-10-1 et seq. and doing business in the state of West Virginia.