

**WEST VIRGINIA
SECRETARY OF STATE
NATALIE E. TENNANT
ADMINISTRATIVE LAW DIVISION**

Form #2

Do Not Mark In This Box

FILED

2011 JUN -1 PM 3:28

OFFICE OF THE
SECRETARY OF STATE

NOTICE OF A COMMENT PERIOD ON A PROPOSED RULE

AGENCY: West Virginia Development Office TITLE NUMBER: 145

RULE TYPE: Procedural CITE AUTHORITY: W. Va. Code §8-38-7(g)

AMENDMENT TO AN EXISTING RULE: YES NO

IF YES, SERIES NUMBER OF RULE BEING AMENDED: _____

TITLE OF RULE BEING AMENDED: _____

IF NO, SERIES NUMBER OF RULE BEING PROPOSED: 12

TITLE OF RULE BEING PROPOSED: Municipal Economic Opportunity Development Districts

IN LIEU OF A PUBLIC HEARING, A COMMENT PERIOD HAS BEEN ESTABLISHED DURING WHICH ANY INTERESTED PERSON MAY SEND COMMENTS CONCERNING THESE PROPOSED RULES. THIS COMMENT PERIOD WILL END ON July 2, 2011 AT 5:00 p.m. ONLY WRITTEN COMMENTS WILL BE ACCEPTED AND ARE TO BE MAILED TO THE FOLLOWING ADDRESS:

WV Development Office

Bldg. 6, Room 525

Charleston, WV 23505-0311

Att: Angel R. Moore

THE ISSUES TO BE HEARD SHALL BE LIMITED TO THIS PROPOSED RULE.


Authorized Signature

ATTACH A **BRIEF** SUMMARY OF YOUR PROPOSAL

APPENDIX B

FISCAL NOTE FOR PROPOSED RULES

Rule Title: Municipal Economic Opportunity Development District Act

Type of Rule: Legislative Interpretive Procedural

Agency: West Virginia Development Office

Address: State Capitol Complex
Bldg. 6, Room 553
Charleston, WV 25305-0311

Phone Number: 304.558.2234 Email: angel.r.moore@wv.gov

Fiscal Note Summary

Summarize in a clear and concise manner what impact this measure will have on costs and revenues of state government.

The purpose of this legislation is to expand the Municipal Economic Opportunity Act to include Class III cities and Class IV towns or villages and adds the remediation of former coal mine sites to the list of permissible development expenses. It also recommends that if a proposed project is large enough that the Development Office consider requiring the developer include housing in the District with 10 percent of the housing being affordable housing. We are unable to assess the impact of this legislation on the cost of current agency operations because we have not received any applications to date to create any of these Districts under the current Act.

Fiscal Note Detail

Show over-all effect in Item 1 and 2 and, in Item 3, give an explanation of Breakdown by fiscal year, including long-range effect.

FISCAL YEAR			
Effect of Proposal	Current Increase/Decrease (use "-")	Next Increase/Decrease (use "-")	Fiscal Year (Upon Full Implementation)
1. Estimated Total Cost			
Personal Services			
Current Expenses			
Repairs & Alterations			
Assets			
Other			
2. Estimated Total Revenues			

Rule Title: Municipal Economic Opportunity Development District Act

Rule Title:

Municipal Economic Opportunity Development District Act

3. Explanation of above estimates (including long-range effect):

Please include any increase or decrease in fees in your estimated total revenues.

Although no estimated costs were submitted for this legislation to the Development Office, if the number of applications to create these Districts were submitted to this office, we may need an additional staff person to handle the extra work. The estimated cost of this person, including support costs, would be \$100,000.

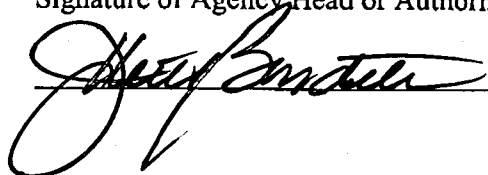
MEMORANDUM

Please identify any areas of vagueness, technical defects, reasons the proposed rule would not have a fiscal impact, and/or any special issues not captured elsewhere on this form.

The Development Office currently has limited expertise in the area of housing. The Development Office would probably have to contract with the Housing Development Fund to monitor the housing component of these projects. Also, the portion of this bill which seems to remove the State from funding any future infrastructure improvements in one of these Districts could hamper infrastructure improvement projects in other areas of the municipality surrounding the District. In other words, would the developer be willing to allow areas outside the District to be connected to the District's water or sewer lines?

Date: 6-1-11

Signature of Agency Head or Authorized Representative



SUMMARY/STATE OF CIRCUMSTANCES

Legislation enlarges the types of municipal corporations that may use sales tax increment financing to finance certain economic development projects to any Class I, Class II and Class III city and any Class IV town or village; including "mining operations" in the definition of "remediation"; including remediation of former coal or other mining sites as a permissible development expenditure for a project; changing the standard by which the maximum amounts of reserves that may be established in the financing of a project are measured; recommending that the Development Office consider whether the economic development that a project enables is large enough to require that it contain mixed-use development consisting of a housing component with at least ten percent of housing units in the district allocated for affordable housing when determining whether there is a pressing need for the project; defining "affordable housing"; reducing the amount of capital investment required for project approval; allowing the Development Office to reduce the minimum amount of local sales tax revenues that would be deposited into the state's General Revenue Fund in certain circumstances; providing that the maximum repayment schedule of all notes, bonds or other instruments issued to fund projects is thirty years.

FILED

TITLE 145
PROPOSED PROCEDURAL RULE
DEVELOPMENT OFFICE

JUN -1 PM 3:28

SERIES 12

OFFICE OF THE CLERK
WEST VIRGINIA
DEPARTMENT OF STATE

MUNICIPAL ECONOMIC OPPORTUNITY DEVELOPMENT DISTRICTS

§145-12-1. General.

1.1 Scope. -- This legislative rule governs the establishment of economic opportunity development districts and establishes the procedures, standards, legal documents, fees and notice applicable to an applicant for the establishment of an economic opportunity development district.

1.2 Authority. -- W. Va. Code § 8-38-7(g)

1.3 Filing Date. --

1.4 Effective Date. --

§145-12-2. Definitions.

For purposes of this rule:

2.1. "Affordable Housing" means housing that could be purchased with a cash down payment of at least ten percent and the proceeds of a mortgage loan, the monthly principal and interest payments on which do not exceed thirty percent of the gross monthly income of a household earning one hundred percent of the current median family income, as computed by the United States Department of Housing and Urban Development, for the county in which the district is located. For the purposes of this definition, the monthly principal and interest payments referred to in the preceding sentence are computed using a standard amortization calculation incorporating the prevailing annual rate of interest on mortgage loans offered by financial institutions in the vicinity of the district, as defined by the Development Office at the time of it review of a municipality's application in accordance with W.Va. Code § 8-38-7, and a thirty year amortization period.

2.2. "Applicant" means a municipality having established an economic opportunity development district in accordance with W.Va. Code § 8-38-4 who is applying or has applied to the Director of the Development Office for approval of an economic opportunity development district project.

2.3. "Application" means a request from a municipality for approval of an economic opportunity development district project that is filed with the Director of the Development Office pursuant to W.Va. Code § 8-38-7 and this rule, which provides all of the information and documentation required by this rule.

2.4. "Certificate of project" means a written statement issued to an applicant by the Director of the Development Office pursuant to W.Va. Code § 8-38-7(e) and that evidences the Director's approval of the applicant's project application.

2.5. "Department of Commerce" means the Department of Commerce created in the executive branch of state government in W. Va. Code § 5F-1-2(a).

2.6. "Development expenditures" means payments for government functions, programs, activities, facility construction, improvements and other goods and services which a district board is authorized to perform or provide pursuant to W.Va. Code § 8-38-5.

2.7. "Development Office" means the West Virginia Development Office created in W. Va. Code § 5B-2-1 *et seq.*, which is an agency that is incorporated in and administered as part of the Department of Commerce, as provided in W. Va. Code § 5B-1-2.

2.8. "Director" means the Executive Director of the West Virginia Development Office.

2.9. "District" means an economic opportunity development district pursuant to W.Va. Code § 8-38-4.

2.10. "District Board" means a district board created pursuant to W.Va. Code § 8-38-10.

2.11. "Eligible property" means any taxable or exempt real property located in a district established pursuant to W.Va. Code § 8-38-4.

2.12. "Municipality" is a word of art and means any Class I, Class II and Class III city or any Class IV town or village as classified in W.Va. Code §8-3-1.

2.13. "Remediation" means measures undertaken to bring about the reconditioning or restoration of property located within the boundaries of an economic opportunity development district that has been affected by exploration, mining, industrial operations or solid waste disposal and which measures, when undertaken, will eliminate or ameliorate the existing state of the property and enable the property to be commercially developed.

2.14. "Special District Excise Tax" means an excise tax imposed by ordinance upon the privilege of selling tangible personal property and rendering select services to a district and levied by a municipality having been authorized to impose the tax by the West Virginia Legislature for the benefit of an economic opportunity development district.

2.15. "West Virginia Code" or "W Va. Code" means the code of West Virginia, one thousand nine hundred thirty-one, as amended.

§145-12-3. Contents of Application.

An application for establishment of an economic opportunity development district shall, at a minimum, include the following:

- 3.1. The applicant's name.
- 3.2. The applicant's current address.
- 3.3. The applicant's telephone number, facsimile number and e-mail address.
- 3.4. The name of the proposed economic opportunity development district.
- 3.5. A true copy of the notice of hearing described in W. Va. Code § 8-38-6.
- 3.6. The total cost of the project.
- 3.7. A reasonable estimate of the number of months needed to complete the project.
- 3.8. A general description of the capital improvements, additional or extended services and other proposed development expenditures to be made in the district as part of the project.
- 3.9. A description of the proposed method of financing the development expenditures, together with a description of the reserves to be established for financing ongoing development expenditures necessary to permanently maintain the optimum economic viability of the district following its inception; provided that the amount of the reserves may not exceed the amounts that would be required by prevailing commercial capital market considerations.
- 3.10. A description of the sources and anticipated amounts of all financing, including, but not limited to, proceeds from the issuance of any bonds or other instruments, revenues from the special district excise tax and enhanced revenues from property taxes and fees.
- 3.11. A description of the financial contribution of the municipality to the funding of development expenditures.
- 3.12. Identification of any businesses that the municipality expects to relocate their business locations from the district to another place in the state in connection with the establishment of the district or from another place in this state to the district; provided that for purposes of this rule, any entities shall be designated as "relocated entities."
- 3.13. Identification of any business currently conducting business in the proposed economic opportunity development district that the municipality expects to continue doing business there after the district is created.
- 3.14. A good faith estimate of the aggregate amount of consumer sales and service tax that was actually remitted to the Tax Commissioner by all business locations identified as provided in 3.12. and 3.13. of this rule with respect to their sales made and services rendered from their then current business locations that will be relocated from, or to, or remain in the district for the twelve full calendar months next preceding the date of the application; provided that for purposes of this article, the aggregate amount is designated as "the base tax revenue amount."
- 3.15. A good faith estimate of the gross annual district tax revenue amount.

3.16. The proposed applications of any surplus from all funding sources to further the objectives of W. Va. Code § 8-38-1 *et seq.* and this rule.

3.17. The Tax Commissioner's certification of:

3.17.1. The amount of consumer sales and service tax collected from businesses located in the economic opportunity district during the twelve calendar months preceding the calendar quarter during which the application will be submitted to the Development Office.

3.17.2 The estimated amount of economic opportunity district excise tax that will be collected in the first twelve months after the month in which the Tax Commissioner would first begin to collect the tax.

3.17.3 The estimated amount of economic opportunity district excise tax that will be collected during the first thirty-six months after the month in which the Tax Commissioner would first begin to collect that tax.

3.18. Any additional information that the Development Office may require.

§ 145-12-4. Timeline for Processing Applications.

4.1. The Development Office shall mark on the application the date it is received from the municipality.

4.2. The Development Office shall have thirty days from the date of receipt of a complete application or the date of any additional information requested by the Development Office, whichever is later. A complete application is an application that includes all the information required by section three of this rule.

4.3. The Development Office shall review all applications for conformance to statutory and regulatory requirements, the reasonableness of the proposed district project's budget and timetable for completion and the criteria stated in section 6 of this rule.

4.4. If the application is granted or denied, the Director of the Development Office shall promptly notify the applicant in writing of the decision, which shall be served on the applicant by certified mail, or by facsimile transmission and first class regular mail.

4.5. If the Director requests additional information from the applicant, the request shall be made in writing and served on the applicant by certified mail, or by facsimile transmission and first class regular mail.

4.6. The applicant shall have thirty days from the date of receipt of the request for additional information in which to provide the additional information. Failure to provide the request additional information within the thirty day time period is cause for denial of the application.

§ 145-12-5. Timely filing; performance when last day to act is Saturday, Sunday or holiday of the State.

5.1. If any document required by this rule to be filed with the Director within a prescribed period or on or before a prescribed date, is delivered in person on or before such date to the Development Office in Charleston, West Virginia, during normal business hours of the Development Office, it shall be timely filed.

5.2. If any document required by this rule to be filed with the Director within a prescribed period or on or before a prescribed date, is after such period or such date, delivered by United States mail to the Director, the date of the United States Postal Service postmark stamped on the cover in which such document is mailed is the date of delivery, provided the following mailing requirements are met:

5.2.1. The postmark date falls within the prescribed period or on or before the prescribed date for filing of the document.

5.2.2. The document was within the time prescribed in subdivision 5.2.1., deposited in the mail in the United States in an envelope or other appropriate wrapper, postage prepaid, properly addressed to the Director or the Development Office.

5.3 For purposes of this section, if any document is sent by United States registered or certified mail, the date of registration or certification is the postmark date.

5.4. When the last day to act falls on a Saturday, Sunday or legal holiday in this State, the act shall be timely if done in the next day that is not a Saturday, Sunday or legal holiday in this State.

§ 145-12-6. Criteria for considering applications.

The Director of the Development Office shall use the following criteria when determining whether to grant or deny an application for establishment of an economic opportunity development district:

6.1. The quality of the proposed project and how it addresses economic problems in the area in which the project will be located.

6.2. The merits of the project determined by a cost-benefit analysis that incorporates all costs and benefits, both public and private.

6.3. Whether the project is supported by significant private sector investment and substantial credible evidence that, but for the existence of sales tax increment financing, the project would not be feasible.

6.4. Whether the economic opportunity development district excise dollars will leverage or be the catalyst for the effective use of private, other local government, state or federal funding that is available.

6.5. Whether there is substantial and credible evidence that the project is likely to be started and completed in a timely fashion.

6.6. Whether the project will, directly or indirectly, improve the opportunities in the area where the project will be located for the successful establishment or expansion of other industrial or commercial businesses.

6.7. Whether the project will, directly or indirectly, assist in the creation of additional long-term employment opportunities in the area and the quality of jobs created in all phases of the project, to include, but not limited to, wages and benefits.

6.8. Whether the project will fulfill a pressing need for the area, or part of the area, in which the economic opportunity district is located; provided that the Development Office should consider whether the economic development project is large enough to require that it contain a mixed used development provision consisting of a housing component with at least ten percent of housing units in the district allocated for affordable housing.

6.9. Whether the municipality has a strategy for economic development in the municipality and whether the project is consistent with that strategy.

6.10. Whether the project helps to diversify the local economy.

6.11. Whether the project is consistent with the goals of W. Va. Code § 8-38-1 *et seq.*

6.12. Whether the project is economically and fiscally sound using recognized business standards of finance and accounting.

6.13. The ability of the municipality and the project developer or project team to carry out the projected subject to W. Va. Code § 8-38-7(b)(13)(A) and (B).

6.14. Any other criteria that the Development Office establishes.

§ 145-12-7. Certification of Project.

7.1. If the Director approves an application, the Director shall issue the applicant a written certificate evidencing the Director's approval.

7.2. The certificate shall expressly state the following;

7.2.1. The name of the municipality

7.2.2. The name of the proposed economic opportunity development district.

7.2.3. The date the certificate was issued.

7.2.4. The base tax revenue amount.

7.2.5. The gross annual district tax revenue amount

7.2.6. The estimated net annual district tax revenue, which is calculated in accordance with W. Va. Code § 8-38-7(e).

§ 145-12-8. Re-certification Enlarging Geographical Boundaries.

8.1 If the Director approves an application to expand the geographical boundaries of a previously certified district, the Director shall issue to the applicant a written certificate evidencing approval of the expansion.

8.2 The certificate shall expressly state all items identified in subsection 7.2 of this rule.

Agency: **Development Office**
 CBD Number: Version: **2011R2172** Introduced **SB234** Resolution Number:
 Date Requested: January 22, 2011 Time Requested: 11:12 AM
 Bill Number: **SB234**
 CBD Subject: **MUNICIPAL ECON. OPPORTUNITY DEVELOPMENT DIST. ACT**
FUND(S)
0256
Sources of Revenue
 Other Fund
Legislation creates:
 Neither Program nor Fund

Fiscal Note Summary

Effect this measure will have on costs and revenues of state government.

The purpose of this legislation is to expand the Municipal Economic Opportunity Act to include Class III cities, and Class IV towns or villages. It also adds the remediation of former coal mine sites to the list of permissible development expenses. It also recommends that if a proposed project is large enough that the Development Office consider requiring the Developer include housing in the District with 10% of the housing being affordable housing. We are unable to assess the impact of this legislation on the cost of current agency operations because we have not received any applications to date to create any of these Districts under the current Act.

Fiscal Note Detail Over-all effect

Effect of Proposal	Fiscal Year		
	2011 Increase/Decrease (use "-")	2012 Increase/Decrease (use "-")	Fiscal Year (Upon Full Implementation)
1. Estimated Total Cost	0	0	0
Personal Services	0	0	0
Current Expenses	0	0	0
Repairs and Alterations	0	0	0
Assets	0	0	0
Other	0	0	0
2. Estimated Total Revenues	0	0	0

3. Explanation of above estimates (including long-range effect):

Although we did not submit any estimated costs for this legislation to the Development Office, if the number of applications to create these Districts were submitted to this office, we may need an additional staff person to handle the extra work. The estimated cost of this person, including support costs, would be \$100,000.

Memorandum

Person submitting Fiscal Note:

Carl D Smith

Email Address:

carl.d.smith@wv.gov

The Development Office currently has limited expertise in the area of housing , so we would suggest that this legislation be changed to involve the WV Housing Development Fund in any Districts that involve a housing component. Otherwise the Development Office would probably have to contract with the Fund to monitor the housing component of these projects. Also,the portion of this bill which seems to remove the State from funding any future infrastructure improvements in one of these Districts could hamper infrastructure improvement projects in other areas of the municipality surrounding the District. In other words ,would the developer be willing to allow areas outside the District to be connected to the District's water or sewer lines