



**WEST VIRGINIA SECRETARY OF STATE**  
**MAC WARNER**  
**ADMINISTRATIVE LAW DIVISION**

**eFILED**  
5/2/2018 10:27 AM  
Office of West Virginia  
Secretary Of State

**NOTICE OF PUBLIC COMMENT PERIOD**

AGENCY: Labor TITLE-SERIES: 42-37  
RULE TYPE: Procedural Amendment to Existing Rule: Yes Repeal of existing rule: No  
RULE NAME: Jobs Act Procedures

CITE STATUTORY AUTHORITY: W. Va. Code §21-1C-5(e)

COMMENTS LIMITED TO:

Written

DATE OF PUBLIC HEARING:

LOCATION OF PUBLIC HEARING:

DATE WRITTEN COMMENT PERIOD ENDS: 06/03/2018 4:30 PM

COMMENTS MAY BE MAILED OR EMAILED TO:

NAME: Mitchell E. Woodrum, Commissioner  
ADDRESS: 1900 Kanawha Boulevard East, Capitol Complex  
Building 3, Room 200, Charleston, WV 25305  
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PLEASE INDICATE IF THIS FILING INCLUDES:

RELEVANT FEDERAL STATUTES OR REGULATIONS: No

(IF YES, PLEASE UPLOAD IN THE SUPPORTING DOCUMENTS FIELD)

INCORPORATED BY REFERENCE: No

(IF YES, PLEASE UPLOAD IN THE SUPPORTING DOCUMENTS FIELD)

PROVIDE A BRIEF SUMMARY OF THE CONTENT OF THE RULE:

This rule establishes procedures for the efficient collection of data from employers and public authorities, procedures used by WorkForce West Virginia in issuing a waiver as prescribed in W. Va. Code §21-1C-4, procedures for the collection of penalties prescribed in W. Va. Code §21-1C-6, procedures for conducting inspections and investigations of public improvement projects for compliance with the Jobs Act, and procedures for the transmittal of data to the Joint Legislative Committee on Government and Finance.

SUMMARIZE IN A CLEAR AND CONCISE MANNER CONTENTS OF CHANGES IN THE RULE AND A STATEMENT OF CIRCUMSTANCES REQUIRING THE RULE:

The proposed rule incorporates the Legislature's 2017 amendments to the Jobs Act concerning an employee's domicile or primary residence.

The definition of "certified payroll documents" has been amended by (1) striking the U.S. DOL's Form WH 347 because this form does not meet the requirements of the Jobs Act concerning an employee's address or an employee's county of residence and by (2) adding a requirement for payroll documents to include the address of an employee's domicile or primary residence.

A new definition, "from the local labor market" has been added to clarify that an employee's domicile or primary residence must be located within the local labor market.

Other technical changes have been made for purposes of clarity.

SUMMARIZE IN A CLEAR AND CONCISE MANNER THE OVERALL ECONOMIC IMPACT OF THE PROPOSED RULE:

A. ECONOMIC IMPACT ON REVENUES OF STATE GOVERNMENT:

The proposed rule will not have an economic impact on the revenues of state government.

The economic impact on the revenues of state government, if any, would be the result of employer violations of the Jobs Act, not the proposed rule.

B. ECONOMIC IMPACT OF THE RULE ON THE STATE OR ITS RESIDENTS:

The proposed rule will not have an economic impact on the state or its residents.

The anticipated positive economic impact on the state or its residents would be the result of employer compliance with the Jobs Act by hiring local workers on state-funded public improvement construction projects costing \$500,000 or more.

C. FISCAL NOTE DETAIL:

Effect of Proposal	Fiscal Year		
	2018 Increase/Decrease (use "-")	2019 Increase/Decrease (use "-")	Fiscal Year (Upon Full Implementation)
1. Estimated Total Cost	0	0	0
Personal Services	0	0	0
Current Expenses	0	0	0
Repairs and Alterations	0	0	0
Assets	0	0	0
Other	0	0	0
2. Estimated Total Revenues	0	0	0

D. EXPLANATION OF ABOVE ESTIMATES (INCLUDING LONG-RANGE EFFECT):

**BY CHOOSING 'YES', I ATTEST THAT THE PREVIOUS STATEMENT IS TRUE AND CORRECT.**

Yes

**Mitchell E Woodrum -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.**

TITLE 42  
PROCEDURAL RULE  
WEST VIRGINIA DIVISION OF LABOR AND WORKFORCE WEST VIRGINIA

SERIES 37  
JOBS ACT PROCEDURES

**§42-37-1. General.**

1.1. Scope. – This rule establishes procedures for the efficient collection of data from employers and public authorities, procedures used by WorkForce West Virginia in issuing a waiver as prescribed in W. Va. Code §21-1C-4, procedures for the collection of penalties prescribed in W. Va. Code §21-1C-6, procedures for conducting inspections and investigations of public improvement projects for compliance with the Jobs Act, and procedures for the transmittal of data to the Joint Legislative Committee on Government and Finance.

1.2. Authority. -- W. Va. Code §21-1C-5(e).

1.3. Filing Date. -- ~~January 24, 2018.~~

1.4. Effective Date. -- ~~March 1, 2018.~~

**§42-37-2. Definitions.**

2.1. "Act" means the West Virginia Jobs Act, W. Va. Code §21-1C-1 *et seq.*

2.2. "Certified payroll records document" means ~~either the United States Department of Labor Form WH 347 or other comparable~~ a document that includes the name and address of the employer, identification of the payroll number and the work week ending date, the name of the project and project location, identification of the contract number, the names of employees, their work classification or job title, the physical address of employees' domicile or primary residence, including the county and state of the employees' residence, the day and hours worked, hourly rate of pay or salary, gross wages, federal and state withholding amounts, other authorized deductions, ~~and net pay, and the employer's signed and dated certification stating that the information in the document is correct and complete.~~

2.3. "Division" means the West Virginia Division of Labor.

2.4. "Executive Director" means the executive director of WorkForce West Virginia or his or her authorized representatives.

2.5. "From the local labor market" means an employee whose domicile or primary residence is located within the local labor market.

~~2.5~~ 2.6. "Job order" means the WorkForce West Virginia Job Order Details Form, ESD-102, that complies with W. Va. Code §21-1C-4(b).

~~2.6~~ 2.7. "Qualified job applicant" means a prospective employee who has a current credential as required by the state of West Virginia to work on a construction project or as required by the contract with the public authority and who is ~~a resident of~~ from the local labor market.

~~2-7~~ 2.8. "Violation" means the employer's failure to meet the local labor market requirements of section 4 of the Act or the employer's failure to comply with the terms of a waiver issued by WorkForce West Virginia, and which is determined by the number of employees ~~that an employer needs~~ needed on a daily basis to meet the 75% local labor market ~~threshold~~ requirement.

~~2-8~~ 2.9. "Waiver" or "waiver certificate" means the written document issued by WorkForce West Virginia to an employer, after receipt of a properly completed job order, that states that WorkForce is unable to refer the number of qualified applicants requested, that there are no applicants available, and that the employer is permitted to fill a specific number of positions from outside the local labor market who meet specific criteria.

~~2-9~~ 2.10. "WorkForce West Virginia" or "WorkForce" includes all local offices located throughout the state and whose contact information can be found at [workforcewv.org/about-us/contact-us.html](http://workforcewv.org/about-us/contact-us.html).

**§42-37-3. Responsibilities of Public Authorities.**

3.1. A public authority that solicits bids for a public improvement and construction project subject to the Act shall include the following statements and information in the bid package:

3.1.a. Specification of the employer's responsibilities under the Act;

3.1.b. The employer's responsibility to submit weekly certified payroll records and waiver certificates, if any, to the public authority; and

3.1.c. Specification of credentials required to work on the construction project, including the employer's WV Contractor License number and classifications.

3.2. A public authority shall notify the Division as soon as possible of construction projects that are or will be covered by the Act, including the start date of the project, the project location and contract number if available.

3.3. A public authority shall notify the Division at least 10 days in advance of all pre-bid meetings. This notification shall include the dates, times and locations.

3.4. When the project begins, the public authority shall submit certified payroll records and waiver certificates, if any, to the Division.

3.5. A public authority shall monitor the employer's compliance with the construction project contract, and shall promptly notify the Division of Labor, WorkForce, and the West Virginia Tax Department or other state agency, if applicable, of an employer's possible violations, including actions taken by the public authority to require the employer's compliance with its contractual obligations.

**§42-37-4. Responsibilities of Employers; Calculation of the 75% ~~Threshold~~ Local Labor Market Requirement; Procedures for Submitting a Job Order to WorkForce; Issuance of a Waiver by WorkForce.**

4.1. An employer shall employ at least 75% of employees from the local labor market, with 2 employees permitted from outside the local labor market.

4.2. An example of how to calculate the number of employees needed to meet the 75% ~~threshold~~ requirement from the local labor market when there are no waivers issued by WorkForce West Virginia is as follows:

4.2.a. The employer has 10 employees working on the project, excluding supervisory personnel;

4.2.b. 10 employees minus 2 employees permissible from outside the local labor market = 8 employees subject to the 75% ~~threshold~~ requirement calculation;

4.2.c.  $8 \text{ employees} \times .75 = 6 \text{ employees}$  that must be from the local labor market to comply with the Act.

4.3. An example of how to calculate the number of employees needed to meet the 75% ~~threshold~~ requirement from the local labor market when there are waivers issued by WorkForce West Virginia is as follows:

4.3.a. The employer has 12 employees working on the project, excluding supervisory personnel;

4.3.b. WorkForce has issued 2 waivers: 12 employees minus 2 employees with waivers = 10 employees;

4.3.c. 10 employees minus 2 employees permissible from outside the local labor market = 8 employees subject to the 75% ~~threshold~~ requirement calculation;

4.3.d.  $8 \text{ employees} \times .75 = 6 \text{ employees}$  that must be from the local labor market to comply with the Act.

4.4. If an employer is unable to hire at least 75% of employees from the local labor market, the employer must submit a properly completed Job Order to the nearest WorkForce office as soon as practical, but prior to starting work on the project to allow WorkForce to have 3 business days to respond to the Job Order and for the employer to interview prospective employees.

4.5. If WorkForce is unable to refer qualified job applicants to the employer within 3 business days after receipt of a properly completed Job Order, WorkForce shall issue a written waiver to the employer.

4.6. The waiver shall include the following information and statements:

4.6.a. The employer name and address;

4.6.b. The name of the employer's contact person and contact information;

4.6.c. The maximum number of employees that the employer may hire from outside the local labor market;

4.6.d. The specific terms and conditions, including credentials, that employees from outside the local labor market must have;

4.6.e. A statement that the waiver is not transferable and is only valid for an identified project at a specific location;

4.6.f. Effective dates of the waiver;

4.6.g. A statement that the waiver can be revoked or revised at any time if the employer fails to comply with the terms and conditions of the waiver, or if the waiver was issued due to incorrect or false or fraudulent information provided by the employer;

4.6.h. The signature of the Executive Director ~~or his or her authorized representative~~; and

4.6.i. The notarized signature of the employer, certifying that the employer fully understands the terms and conditions of the waiver and will at all times comply with the waiver.

4.7. WorkForce shall provide a copy of the waiver to the employer, to the public authority responsible for the public improvement project and to the Division.

**§42-37-5. Inspection and Investigation by the Division.**

5.1. The Commissioner may conduct routine inspections of any public improvement construction project to determine compliance with the Act.

5.2. A public authority and all employers engaged in the construction of a public improvement shall make employee and payroll records available to the Commissioner for inspection and investigation as he or she deems necessary and appropriate to determine compliance with the Act.

5.3. Upon receipt of a written complaint alleging violations of the Act, the Commissioner shall investigate to determine the validity of the complaint.

**§42-37-6. Notice to Employer of Violation of the Act; Notice to Employer of Penalties; Collection of Penalties.**

6.1. If, after inspection or investigation, the Commissioner determines that an employer has violated the Act, he or she shall provide a written notice of violation to the employer and the public authority, setting forth the number of violations, the amount of the penalty that will be imposed if the employer continues to violate the Act, and directing the public authority to withhold final payment to the employer until the employer has paid the penalty or the matter has been otherwise resolved.

6.2. After receipt of the notice of violation, if the employer continues to violate the Act, the employer shall be subject to a civil penalty of \$250 for each employee ~~less than~~ needed to meet the required 75% ~~threshold~~ threshold requirement per day.

6.3. If the Commissioner determines that an employer is continuing to violate the Act after receipt of the notice of violation, he or she shall provide a written notice of penalties to the employer and the public authority.

6.4. Examples of the civil penalty calculation: an employer needs to have 6 employees from the local labor market to meet the required 75% threshold.

Day 1: The employer has 5 employees from the local labor market = 1 violation.

Day 2: The employer has 4 employees from the local labor market = 2 violations.

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Day 3: The employer has 6 employees from the local labor market = 0 violations.

Day 4: The employer has 4 employees from the local labor market = 2 violations.

Day 5: The employer has 6 employees from the local labor market = 0 violations.

Day 6: The employer has 5 employees from the local labor market = 1 violation.

Total violations for the work week: 6 violations x \$250 = a civil penalty of \$1,500.

6.5. After 14 calendar days from receipt of the notice of violation, if the employer continues to violate the Act, the employer shall be subject to a civil penalty of \$500 for each employee ~~less than~~ needed to meet the required 75% threshold requirement per day.

**§42-37-7. Annual Report to the Joint Legislative Committee on Government and Finance.**

The Division shall compile the following information, and submit it annually to the Joint Committee on Government and Finance by October 15<sup>th</sup>:

7.1. The name of the public authority, including the name and title of the project's contact person;

7.2. The name of the project, the project's start and completion dates, and the project location;

7.3. Whether the public authority's contract included the provisions required by the Act;

7.4. Dates and results of the Division's inspections or investigations;

7.5. The number of qualified applicants referred to the employer by WorkForce WV and the number of employees the employer reported hired to WorkForce;

7.6. The number of waiver certificates issued by WorkForce WV;

7.7. Whether the employer's payroll records complied with the requirements of the Act; and

7.8. The number of violations and the amount of penalties collected.

APPENDIX

LIST OF LOCAL LABOR MARKET COUNTIES AND AREAS  
WITHIN 50 MILES OF THE WEST VIRGINIA BORDER

**DISTRICT OF COLUMBIA**

**KENTUCKY**

Bath  
Boyd  
Breathitt  
Carter  
Elliott  
Fleming  
Floyd  
Greenup  
Johnson  
Knott  
Lawrence  
Letcher  
Lewis  
Magoffin  
Martin  
Menifee  
Morgan  
Perry  
Pike  
Rowan  
Wolfe

**MARYLAND**

Allegany  
Anne Arundel  
Baltimore  
Carroll  
Charles  
Frederick  
Garrett  
Howard  
Montgomery  
Prince George's  
Washington

**NORTH CAROLINA**

Alleghany  
Ashe  
Surry

**OHIO**

Adams  
Athens  
Belmont  
Carroll  
Columbiana  
Coshocton  
Fairfield  
Gallia  
Guernsey  
Harrison  
Hocking  
Jackson  
Jefferson  
Lawrence  
Mahoning  
Meigs  
Monroe  
Morgan  
Muskingum  
Noble  
Perry  
Pickaway  
Pike  
Portage  
Ross  
Scioto  
Stark  
Summit  
Trumbull  
Tuscarawas  
Vinton  
Washington

**PENNSYLVANIA**

Adams  
Allegheny  
Armstrong  
Beaver  
Bedford  
Blair  
Butler  
Cambria  
Cumberland  
Fayette  
Franklin  
Fulton  
Greene  
Huntingdon

**PENNSYLVANIA, continued**

Indiana  
Juniata  
Lawrence  
Mercer  
Perry  
Somerset  
Venango  
Washington  
Westmoreland  
York

**TENNESSEE**

Johnson  
Sullivan

**VIRGINIA**

Albemarle  
Alleghany  
Amherst  
Augusta  
Bath  
Bedford  
Bland  
Botetourt  
Buchanan  
Carroll  
Clarke  
Craig  
Culpeper  
Dickenson  
Fairfax  
Fauquier  
Floyd  
Franklin  
Frederick  
Giles  
Grayson  
Greene  
Henry  
Highland  
Lee  
Loudoun  
Madison  
Montgomery  
Nelson  
Orange  
Page  
Patrick

**VIRGINIA, continued**

Prince William  
Pulaski  
Rappahannock  
Roanoke  
Rockbridge  
Rockingham  
Russell  
Scott  
Shenandoah  
Smyth  
Stafford  
Tazewell  
Warren  
Washington  
Wise  
Wythe

**WEST VIRGINIA**

All counties