

**WEST VIRGINIA  
SECRETARY OF STATE  
JOE MANCHIN, III  
ADMINISTRATIVE LAW DIVISION**

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OFFICE WEST VIRGINIA  
SECRETARY OF STATE

Form #6

**NOTICE OF FINAL FILING AND ADOPTION OF A LEGISLATIVE RULE AUTHORIZED  
BY THE WEST VIRGINIA LEGISLATURE**

AGENCY: Department of Administration TITLE NUMBER: 148

AMENDMENT TO AN EXISTING RULE: YES  NO

IF YES, SERIES NUMBER OF RULE BEING AMENDED: \_\_\_\_\_

TITLE OF RULE BEING AMENDED: \_\_\_\_\_

IF NO, SERIES NUMBER OF RULE BEING PROPOSED: 12

TITLE OF RULE BEING PROPOSED: Rules for the General Administration of Records  
Management and Preservation

THE ABOVE RULE HAS BEEN AUTHORIZED BY THE WEST VIRGINIA LEGISLATURE.

AUTHORIZATION IS CITED IN (house or senate bill number) HB 2592

SECTION § 64-2-1(a), PASSED ON March 8, 2003

THIS RULE IS FILED WITH THE SECRETARY OF STATE. THIS RULE BECOMES EFFECTIVE ON THE  
FOLLOWING DATE: July 1, 2003

  
Authorized Signature



STATE OF WEST VIRGINIA  
DEPARTMENT OF ADMINISTRATION  
OFFICE OF THE CABINET SECRETARY

BOB WISE  
GOVERNOR

GREGORY A. BURTON  
CABINET SECRETARY

April 17, 2003

***Via Hand-Delivery***

The Honorable Joe Manchin, III  
Secretary of State  
Building 1, Suite 157K  
1900 Kanawha Boulevard, East  
Charleston, WV 25305

**Re: Legislative Rules**

Dear Secretary Manchin,

I am enclosing the "Notice of Final Filing and Adoption of a Legislative Rule Authorized by the West Virginia Legislature" as well as the original rules for filing. The new rules established are for Records Management and Preservation, 148 CSR 12, 13, & 14, resulting from the passage of House Bill 2592. As requested, I am also enclosing a disc containing the rules.

Thank you very much for your assistance. If you have any questions, or need any additional information, please do not hesitate to give me a call.

Sincerely,

A handwritten signature in black ink, appearing to read "Donna M. Prunty".

Donna M. Prunty  
Executive Coordinator

DMP:dp  
Enclosures

**TITLE 148**  
**WEST VIRGINIA DEPARTMENT OF ADMINISTRATION**  
**RECORDS MANAGEMENT AND PRESERVATION**

**SERIES 12**  
**RULES FOR THE GENERAL ADMINISTRATION OF**  
**RECORDS MANAGEMENT AND PRESERVATION**

**§ 148-12-1 General.**

1.1 Scope.-- This Legislative Rule sets forth the Standards, Procedures and Techniques for effective management of records.

1.2 Authority. - W.Va. Code §5A-8-1 through §5A-8-20.

1.3 Filing Date. - \_\_\_\_\_

1.4 Effective Date. - \_\_\_\_\_

1.5 Purpose. - The purpose of the rules is to establish the Records Management Program policies, definitions and procedures to be followed and used by each executive agency and its subordinate offices.

**§ 148-12-2 Applicability.**

2.1 This legislative rule applies to all agencies, except those statutorily exempted from its application.

**§ 148-12-3 Definitions.**

3.1 Definitions. -

(a) "Accession Number" means a number assigned by the Administrator to identify each shipment of records to the State Records Center.

(b) "Active Record" means records maintained by the agency.

(c) "Administrator" means Secretary of the Department of Administration, as designated by the

Code as State Records Administrator.

(d) "Agency" means any department, office, commission, board or other unit, however designated, of the executive branch of state government and all subordinate offices statewide.

(e) "Code" means the West Virginia Code of 1931, as amended.

(f) "Essential Records" means those records which would permit the continuity of government and/or protect the residual rights of the citizens in case of a disaster.

(g) "Filing Equipment" means equipment, regardless of size, used for the storing of records; e.g., filing cabinets, mechanical shelving, open-shelving, rotary card files, map files, cardex files, blueprint files, computers, computer disks, etc.

(h) "Record" means any information bearing media generated or received by an organization. This includes documents, spreadsheets, images, web pages and e-mail.

(i) "Inactive Record" means records which are infrequently required in the conduct of current administrative work and are retired to the State Records Center.

(j) "Local Record" means a record of a county, city, town, authority or any public corporation or political entity whether organized and existing under charter or under general law unless the record is designated or treated as a state record under state law.

(k) "Non-Record" means library and museum material made or acquired and preserved solely for reference or exhibition purposes, extra copies of documents preserved only for convenience of reference and stocks of processed documents.

(l) "Preservation Duplicate" a copy of an essential state record used for reference purposes thereby preserving the records and/or to provide for

continuity of government, as may be needed.

(m) "Records Manager" means an employee appointed by the agency's chief executive officer to act as liaison with the Administrator and delegated the authority and responsibility for the agency's Records Management Program.

(n) "Records Retention Authorization" means the Administrator's approval of agency's recommended retention of a record series.

(o) "Record Series" means a group of identical or related records which are normally used and filed as a unit, and which permit evaluation as a unit for retention scheduling purposes.

(p) "Retention and Disposal Schedule" means a schedule of established retention periods for the records of an executive agency.

(q) "Retention Period" means a period of time during which records must be held before they may be legally disposed. The retention period is usually stated in terms of months or years, but sometimes is contingent upon the occurrence of an event; e.g., employee termination and contract expiration. The retention period includes the life span of each record from creation to final disposition.

(r) "State Records Center" means the low cost storage facility for the housing and servicing of inactive records whose reference does not warrant their retention in expensive office space and equipment.

#### § 148-12-4 Duties.

##### 4.1 Duties, State Records Administrator.

Secure the benefits available through efficient and economical management practices and techniques by the establishment of standards, procedures, studies, surveys, and retention and disposal schedules.

Obtain required reports from each agency for analysis, collation and submission to the Governor.

Provide forms management assistance to the agencies regarding forms design, forms implementation, procedural analysis, and forms

procurement.

Seek the assistance of the State Archivist, as required, in determining whether or not a record has archival value.

Coordinate the transfer of all records of archival value from the agency to the Department of Archives and History.

##### 4.2 Duties, Executive Agency Chief Officer

Establish and maintain an active, continuing program for the economical and efficient management of the records of the agency and their subordinate offices.

Make and maintain records containing adequate and proper documentation of the organization, functions, policies, decisions, procedures and essential transactions of the agency designed to furnish information to protect the legal and financial rights of the state, and of persons directly affected by the agency's activities.

Submit to the Administrator a Records Retention Authorization proposing the length of time each state record series warrants retention for the administrative, legal, fiscal or historical purposes after it has been received or created by the agency.

Use the Records Center to store inactive records.

Furnish Administrator a listing of people authorized to retrieve records, or information contained in records, from the Records Center. This list shall be reviewed and updated semi-annually. Interim additions and deletions to this list shall be furnished as appropriate.

Comply with the rules, regulations, standards and procedures issued by the Administrator.

Cooperate with the Administrator in the conduct of surveys made by him/her.

Appoint an agency Records Manager from his/her staff who is conversant with the agency's total mission. The Records Manager should be delegated the authority to reconcile major records management problems in the name of the agency head.

Request Administrator's approval before employing anyone other than a state employee to consult or assist in any phase or facet of Records Management.

#### 4.3 Duties, Agency Records Manager

Be conversant with the Records Management Manual of Procedures in its entirety to assure compliance with the statewide Records Management Program.

Act as liaison between the agency and the Administrator.

Coordinate the biennial inventory of the agency's total records holdings and submit to the Administrator as required.

Review biennially the agency's Retention and Disposal Schedule to determine if revisions are necessary and certify by letter to the Administrator this review has been completed.

Coordinate the transfer between agency and Records Center regarding packing, transferring and retrieval of records stored in the Records Center.

Prepare and submit to the Administrator all completed forms as required.

#### 4.4 Duties, Agency Division Chiefs

Channel all requests for Administrator's assistance on records management problems through agency Records Manager.

Report through its respective Records Manager, all divisional records disposition made in compliance with the agency's Retention and Disposal Schedule.

Cooperate with the agency Records Manager in any surveys, inventories, or special projects being made to assure a more comprehensive Records Management Program within the agency.

### **§ 148-12-5 Executive Agency Records Management Program**

Each agency shall develop their Records Management Program within the guidelines. The

agency developed program shall be submitted to the Administrator for approval as to form and compliance with the overall state program.

### **§ 148-12-6 Special Programs**

6.1 Agencies may, with their own personnel, initiate studies, surveys and programs for improving the efficiency and effectiveness of their records management functions. Agencies are encouraged to develop Records Management improvement projects.

6.2 The Administrator will, upon request, recommend improvements in current records management practices including the use of space, equipment and supplies employed in creating, maintaining, storing and servicing records. If assistance is desired by an agency, a written request shall be forwarded to the Administrator specifying the type of assistance required.

6.3 The Administrator's written approval must be obtained prior to any agency retaining or employing any firm, partnership, person or persons, other than state employees to consult and/or assist in any phase or facet of Records Management.

6.4 Upon completion of any agency initiated records management survey, study or program, a copy of the findings and recommendations shall be furnished to the Administrator.

6.5 A copy of the findings and recommendations of any consulting service employed by any agency concerning any phase or facet of Records Management shall be furnished to the Administrator.

### **§ 148-12-7 Electronic Media**

7.1 The business environment is migrating from reliance upon hard copy for the distribution, storage and retrieval of information to a single, read-only "electronic file cabinets" that can be accessed by an authorized user.

With e-mail, imaging, and web pages growing in volume and taking on the status of vital record in many business processes, the practice of archiving this electronic information has become an increasingly important issue.

E-mail is an important record of business transactions; sometimes it is the only record of a transaction. Decisions of what should be kept, and how long, should be consistent with the policies on paper documents. The way electronic information is stored will depend in large part on the length of time it will be stored and the way the information will be used.

State agencies should implement and enforce comprehensive policies governing the appropriate handling of electronic communications. Agencies should also consider archiving the essential information to meet the retention requirements.

An agency's document retention policy must evaluate paper and electronic documents consistently, based not on media type but on information value to the agency, legal requirements, potential liability issues and storage costs (in terms of space and money).