

**WEST VIRGINIA**  
**SECRETARY OF STATE**  
**KEN HECHLER**  
**ADMINISTRATIVE LAW DIVISION**

Form #2

Do Not Mark In this Box

SEP 29 11 40 AM '99  
OFFICE OF THE SECRETARY OF STATE

**NOTICE OF A COMMENT PERIOD ON A PROPOSED RULE**

*Administration*

AGENCY: Office of the State Auditor TITLE NUMBER: 148

RULE TYPE: Legislative; CITE AUTHORITY 12-3-10a

AMENDMENT TO AN EXISTING RULE: YES  NO

IF YES, SERIES NUMBER OF RULE BEING AMENDED: 7

TITLE OF RULE BEING AMENDED: Purchasing Card Program

IF NO, SERIES NUMBER OF NEW RULE BEING PROPOSED: \_\_\_\_\_

TITLE OF RULE BEING PROPOSED: \_\_\_\_\_

IN LIEU OF A PUBLIC HEARING, A COMMENT PERIOD HAS BEEN ESTABLISHED DURING WHICH ANY INTERESTED PERSON MAY SEND COMMENTS CONCERNING THESE PROPOSED RULES. THIS COMMENT PERIOD WILL END ON October 29, 1999 AT 5:00 PM.

ONLY WRITTEN COMMENTS WILL BE ACCEPTED AND ARE TO BE MAILED TO THE FOLLOWING ADDRESS.

Paul S. Mollohan  
Senior Deputy State Auditor  
Office of the State Auditor  
Building 1, Room W-100  
Charleston, WV 25305

THE ISSUES TO BE HEARD SHALL BE LIMITED TO THIS PROPOSED RULE.

*Paul S. Mollohan*  
Authorized Signature

ATTACH A **BRIEF** SUMMARY OF YOUR PROPOSAL

**APPENDIX B**

**FISCAL NOTE FOR PROPOSED RULES**

**Rule Title:** Purchasing Card Program

**Type of Rule:**  **Legislative**     **Interpretive**     **Procedural**

**Agency:** Office of the State Auditor

**Address:** State Capitol Complex  
Building 1, Room W-100  
Charleston, WV 25305

**1. Effect of Proposed Rule**

	ANNUAL FISCAL YEAR				
	INCREASE	DECREASE	CURRENT	NEXT	HEREAFTER
<b>ESTIMATED TOTAL COST</b>	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>PERSONAL SERVICES</b>					
<b>CURRENT EXPENSE</b>					
<b>REPAIRS &amp; ALTERNATIONS</b>					
<b>EQUIPMENT</b>					
<b>OTHER</b>					

**2. Explanation of above estimates:**

No additional costs will be incurred.

**3. Objectives of these rules:**

1. To increase the transaction limit to \$2,500 for standard transactions.
2. To clarify use of the card for statewide contracts and during periods of a declared emergency.

Rule Title: Purchasing Card Program

4. Explanation of Overall Economic Impact of Proposed Rule.

A. Economic Impact on State Government.

N/A

B. Economic Impact on Political Subdivisions; Specific Industries; Specific groups of Citizens.

N/A

C. Economic Impact on Citizens/Public at Large.

N/A

Date: September 28, 1999

Signature of Agency Head or Authorized Representative

Paul S. Mollohan

Paul S. Mollohan, Senior Deputy State Auditor  
Office of the State Auditor



State of West Virginia  
OFFICE OF THE STATE AUDITOR  
CHARLESTON 25305

GLEN B. GAINER, III  
STATE AUDITOR

September 28, 1999

PAUL S. MOLLOHAN  
CHIEF CLERK

Judy Cooper  
Director  
Administrative Law Divisions  
Secretary of State  
Charleston. WV 25305

Dear Ms. Cooper

I am submitting a request for a modification to an existing rule, title 148, series 7, "Purchasing Card Program", for the State Auditor's Office.

The effect of the proposed change is to increase the limit for standard transactions from \$1,000 to \$2,500 and to clarify use of the purchasing card during state disasters.

Sincerely,

A handwritten signature in cursive script that reads "Paul S. Mollohan".

Paul S. Mollohan  
Senior Deputy State Auditor

SEP 23 11 52 AM '99  
OFFICE OF THE STATE AUDITOR

**TITLE 148**  
**DEPARTMENT OF ADMINISTRATION**  
**PURCHASING DIVISION AND STATE AUDITOR**

**SERIES 7**  
**STATE PURCHASING CARD PROGRAM**

**§148-7-1. General.**

1.1. Scope. -- This Legislative Rule is an explanation and clarification of operative procedures for the State Purchasing Card Program. This program provides an alternative process for the purchase of and payment for goods and services in Transactions which do not exceed the Transaction Limit.

1.2. Authority. -- W. Va. Code §12-3-10a.

1.3. Filing Date. -- ~~May 18, 1999.~~

1.4. Effective Date. ~~May 18, 1999.~~

**§148-7-2. Definitions.**

2.1. "Auditor" means the Auditor of the State of West Virginia.

2.2. "Cardholder" means the individual responsible for and named on the purchasing card.

2.3. "Director" means the Director of the Purchasing Division of the Department of Administration.

2.4. "Emergency management or response personnel" means all persons acting under color of authority of state law engaged in rescue efforts, emergency or disaster relief recovery or coordination of emergency services, and are identified as such by the Governor, set forth in subsection 3.2 of this rule.

2.5. "Goods" means commodities, supplies, materials, printing, equipment, and

any other articles or items used by or furnished to a spending unit.

2.6. "Maintenance" means services to maintain an item of equipment or computer software, including parts incidental to providing the service.

2.7. "Point of Sale Vendor" means the point of sale or supplier of goods or services purchased with the Purchasing Card, not the State Purchasing Card Provider.

2.8. "Purchasing card" or "card" means the charge card authorized by the Director to provide payment for Transactions.

2.9. "Purchasing Card Authorization Administrator" or "Authorization Administrator" means the individual designated by the Director to coordinate the Purchasing Card Program.

2.10. "Purchasing Card Coordinator" or "Coordinator" means the individual designated by the spending officer to coordinate the State Purchasing Card Program.

2.11. "Purchasing Card Provider" or "Provider" means the entity providing the State with Purchasing Card services.

2.12. "Services" means the furnishing of labor, time or effort by a contractor, not involving the delivery of a specific end product other than reports which are merely incidental to the required performance. Services include maintenance and utilities, but do not include tax reportable services.

2.13. "Spending officer" means the executive head of a spending unit, or a person designated by him or her.

2.14. "Spending unit" means a department, agency or institution of State government for which an appropriation is requested, or to which an appropriation is made by, the Legislature.

2.15. "State Purchasing Card Program" or "program" means the purchase of and payment for Transactions which do not exceed the Transaction Limit through use of the Purchasing Card.

2.16. "Statewide Contract" means a legally binding instrument competitively bid, awarded and maintained by the Purchasing Division to provide services or tangible goods to all state spending units at a specified price. Statewide contract usage is mandatory for all agencies under the jurisdiction of the Purchasing Division and available (upon mutual consent) to agencies not under the jurisdiction of the Purchasing Division.

2.17. "Transactions" means the purchase of and payment for:

(a) Goods the cost of which do not exceed the Transaction Limit;

(b) Services as follows:

(i) Maintenance--- Annual Transaction Limit of \$15,000.00 for all colleges and universities and \$10,000.00 for all other spending units in accordance with state purchasing guidelines.

(ii) Utilities---no Transaction Limit; and

(iii) Any other Services not exceeding the Transaction Limit which are not tax reportable.

(c) Association dues and registration fees for institutions or for individuals where the dues or fees are required for the performance of the employee's job; and

(d) tuition for seminars, academic courses, or other education, continuing or otherwise as are required for the performance of an employee's job duties and authorized by law or Attorney General opinion.

2.18. "Transaction Limit" means the maximum dollar amount permitted in any single Transaction as follows:

~~(a) For the period ending June 30, 1998, the maximum dollar amount is \$500.00, except for maintenance and utilities which are unlimited; and~~

~~(b) For the period beginning July 1, 1998, the maximum dollar amount is \$1,000.00, except for purchases including maintenance forseen to exceed \$15,000.00 annually for all colleges and universities and \$10,000.00 annually for all other spending units in accordance with state purchasing guidelines, utilities which are unlimited and \$25,000.00 for the use of the purchasing card in the event of a federally declared emergency, public necessity, rescue relief or disaster by emergency management or response personnel as authorized by the Governor or his or her designee.~~

(a) For the period beginning July 1, 2000, the maximum dollar amount is \$2,500.00, except as in 2.18(c).

(b) Cumulative purchases including maintenance forseen to exceed \$15,000.00 annually for all colleges and universities and \$10,000.00 annually for all other spending units in accordance with state purchasing guidelines are not eligible for purchase by the purchasing card.

(c) For specified cards, the transaction limit is \$25,000.00 in the event of a state of emergency as defined in Chapter 15 of the West Virginia Code.

2.19. "Utilities" means electricity, gas, heating oil, telephone, television cable, water, sewage, garbage collection, and similar services.

**§148-7-3. Applicability.**

3.1. This legislative rule applies to all spending units of State government except those statutorily exempted. Exempted spending units may elect to follow the provisions of this rule.

3.2. In the event of a state or federally declared emergency, public necessity, rescue relief or disaster, the Governor or his or her designee may authorize the use of the purchasing card for use by emergency management or response personnel. Emergency management and response personnel may use the purchasing card for all transactions permitted by this rule as well as for travel, lodging, meals and the purchase of immediate goods and services following the applicable law or rules relating to the Purchasing Division. Provided: That the governor or his or her designee shall provide to the Authorization Administrator a list containing the names of persons designated as emergency management and response personnel, and any other information required for the issuance of a state purchasing card; Provided, however, That use of the purchasing card is permitted only during the emergency, public necessity, rescue relief or disaster, to which the emergency management or response personnel are responding, and that upon the proclamation of the termination of the emergency, public necessity, rescue relief or disaster by the Governor, or the passage by the legislature of a concurrent resolution terminating such emergency, public necessity, rescue relief or disaster, the privilege of use terminates.

**§148-7-4. Power and Authority.**

4.1. The Director may:

(a) Allow card purchases of Transactions not exceeding Transaction Limits;

(b) Establish the manner in which spending units may purchase supplies directly from the State's central storerooms or other spending units using the program;

(c) Prohibit use of the card for cash advances;

(d) Ensure goods and services purchased are received in advance of or simultaneously with use of the Purchasing Card;

(e) Ensure cards are used for official state purchases only;

(f) Review spending unit records of card purchases;

(g) In joint effort with the Auditor, resolve questions and conflicts regarding procedural matters related to the implementation and administration of the card; questions that relate to significant policy changes require joint approval with the Auditor;

(h) Revoke authority to use a card at any level of use if Director determines a spending unit is in violation of this rule;

(i) In joint effort with the Auditor, draft letters and memorandum concerning purchasing card policies and procedures and changes in the program;

(j) Maintain a current cardholder list;

(k) In joint effort with the Auditor, coordinate contractual agreements between the Provider and the State of West Virginia;

(l) Review and approve new card application forms and cardholder maintenance forms reflecting cancellations or other changes to cardholder information;

(m) Maintain coordinator listing with the Auditor;

(n) In joint effort with the Auditor, advise and train coordinators and cardholders in correct business usage of the card;

(o) Authorize cardholder renewals;

(p) Approve all limit changes for cardholders and spending units as requested by the coordinators;

(q) In joint effort with the Auditor, research new applications for the Purchasing Card;

(r) In joint effort with the Auditor, assist spending units with establishing purchasing card programs;

(c) Establish the manner in which spending units document purchases and reconcile invoices prior to submission of the invoices to the Auditor for payment;

(d) Approve the format of Purchasing Card Provider invoices;

(e) In cooperation with the State Treasurer, assess and collect penalty fees against spending units for failing to use the card for Transactions that qualify for the program, and deposit the fees in the Technology Support and Acquisition Fund. The Auditor and Treasurer shall set the fee in a legislative rule;

(f) In joint effort with the Director, market the program to spending units, the general public and other states and municipalities;

(g) Receive cardholder maintenance forms reflecting cancellations or other changes to cardholder information; and

(h) Monitor available credit by spending unit on a daily basis, and, when necessary, intervene with the Provider and/or spending unit to prevent a spending unit from exceeding the maximum credit level.

(s) In joint effort with the Auditor, assist point of sale vendors who wish to participate in the purchasing card program; and

(t) Direct the Purchasing Card Provider to restrict the Point of Sale Vendor from using the program when the restriction is in the best interest of the State.

#### 4.2. The Auditor may:

(a) Establish procedures for documenting, reconciling and paying invoices for card purchases;

(b) Establish the manner of inspecting all records and reconciling documents involving card purchases;

#### 4.3. Purchasing Card Coordinators

(a) Each spending unit's procurement administrator or his or her designee shall serve as the spending unit Purchasing Card Coordinator and shall determine to whom cards will be issued based upon the purchasing authority of each individual.

(b) Purchasing Card Coordinators may restrict usage of the card consistent with the needs of the spending unit.

#### **§148-7-5. Point of Sale Vendor Participation.**

5.1. Each Point of Sale Vendor desiring to participate in the program is solely responsible for contracting or enrolling with the Purchasing Card Provider under the terms and conditions set forth in the agreement between the Purchasing Division and Purchasing Card Provider.

#### **§148-7-6. Purchasing Methods.**

6.1. The provisions of W. Va. Code §5A-3-1 et seq., and the Purchasing Division Purchasing Rules, 148 CSR 1, apply to purchases made with the card.

6.2. The cards are to be used in the State's best interest.

6.3. The card may be used as a payment method for releases (orders) against statewide contracts, in accordance with the transaction limit as set forth in subsection 2.18 of this rule, excluding those requiring advance approval of the Purchasing Division. There is no annual limit for payments against statewide contracts.

6.4. With the exception of orders against statewide contracts, the card cannot be used as a payment method for purchases forseen to exceed \$15,000.00 annually for all colleges and universities and \$10,000.00 annually for all other spending units in accordance with state purchasing guidelines.

**§148-7-7. Itemizing Claims for Payment.**

7.1. A spending unit is not required to submit individual itemized vendor invoices for purchases made with the card that do not exceed the Transaction Limit.

7.2. The Purchasing Card Provider shall provide a consolidated multiple vendor invoice to the spending officer of each spending unit, as required by the Auditor. A spending officer may consolidate payments into one monthly payment to the Purchasing Card Provider. Each spending unit may require changes in the format of invoices to meet its needs, with the approval of the Auditor.

**§148-7-8. Violations.**

8.1. Any person who authorizes or approves a purchase or contract payment in a manner in violation of this rule or the West Virginia Code is guilty of a felony, pursuant to W. Va. Code §12-3-10b.