



**WEST VIRGINIA  
SECRETARY OF STATE**

**NATALIE E. TENNANT**

**ADMINISTRATIVE LAW DIVISION**

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11/30/2015 11:23:53 AM

OFFICE OF  
WEST VIRGINIA SECRETARY OF STATE

**FORM 4 -- NOTICE OF RULE MODIFICATION OF A PROPOSED RULE**

AGENCY	Election Commission		
RULE TYPE	Legislative	AMENDMENT TO EXISTING RULE	Yes
RULE NAME	Regulation of Campaign Finance	TITLE-SERIES	146-03

CITE AUTHORITY 3-1A-5

THE ABOVE PROPOSED LEGISLATIVE RULES, FOLLOWING REVIEW BY THE LEGISLATIVE RULE MAKING REVIEW COMMITTEE, IS HEREBY MODIFIED AS A RESULT OF REVIEW AND COMMENT BY THE LEGISLATIVE RULE MAKING REVIEW COMMITTEE. THE ATTACHED MODIFICATIONS ARE FILED WITH THE SECRETARY OF STATE.

BY CHOOSING 'YES', I ATTEST THAT THE PREVIOUS STATEMENT IS TRUE AND CORRECT.

Yes

Natalie E Tennant -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.



Title-Series: 146-03



Rule Id: 9778



Document: 27320



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**FORM 11 -- FISCAL NOTE FOR PROPOSED RULES (Page 1)**

AGENCY	Election Commission		
RULE TYPE	Legislative	AMENDMENT TO EXISTING RULE	Yes
RULE NAME	Regulation of Campaign Finance	TITLE-SERIES	146-03

CITE AUTHORITY 3-1A-5

**PRIMARY CONTACT**

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**Natalie E Tennant -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.**



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**FORM 11 -- FISCAL NOTE FOR PROPOSED RULES (Page 1)**

AGENCY	Election Commission		
RULE TYPE	Legislative	AMENDMENT TO EXISTING RULE	Yes
RULE NAME	Regulation of Campaign Finance	TITLE-SERIES	146-03

CITE AUTHORITY 3-1A-5

SUMMARIZE IN A CLEAR AND CONCISE MANNER WHAT IMPACT THIS MEASURE WILL HAVE ON COSTS AND REVENUES OF STATE GOVERNMENT.

**The proposed amendments to the rule will have no impact on the costs and/or revenues of state government.**

**Natalie E Tennant -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.**



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**FORM 11 -- FISCAL NOTE FOR PROPOSED RULES (Page 2)**

AGENCY Election Commission  
RULE TYPE Legislative AMENDMENT TO EXISTING RULE Yes TITLE-SERIES 146-  
RULE NAME Regulation of Campaign Finance 03

CITE AUTHORITY 3-1A-5

FISCAL NOTE DETAIL -- SHOW OVER-ALL EFFECT IN ITEM 1 AND 2 AND, IN ITEM 3, GIVE AN EXPLANATION OF BREAKDOWN BY FISCAL YEAR, INCLUDING LONG-RANGE EFFECT.

Effect Of Proposal	Current Increase/Decrease (use ' - ')	Next Increase/Decrease (use ' - ')	Fiscal Year (Upon Full Implementation)
ESTIMATED TOTAL COST	0	0	0
PERSONAL SERVICES	0	0	0
CURRENT EXPENSES	0	0	0
REPAIRS AND ALTERATIONS	0	0	0
ASSETS	0	0	0
OTHER	0	0	0
ESTIMATED TOTAL REVENUES	0	0	0

Natalie E Tennant -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.



Title-Series: 146-03



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**FORM 11 -- FISCAL NOTE FOR PROPOSED RULES (Page 3)**

AGENCY	Election Commission		
RULE TYPE	Legislative	AMENDMENT TO EXISTING RULE	Yes TITLE-SERIES 146-
RULE NAME	Regulation of Campaign Finance		03

CITE AUTHORITY 3-1A-5

3. EXPLANATION OF ABOVE ESTIMATES (INCLUDING LONG-RANGE EFFECT). PLEASE INCLUDE ANY INCREASE OR DECREASE IN FEES IN YOUR ESTIMATED TOTAL REVENUES.

**The proposed amendments to the rule will have no impact on the costs and/or revenues of state government.**

**Natalie E Tennant -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.**



Title-Series: 146-03



Rule Id: 9778



Document: 27320



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**FORM 11 -- FISCAL NOTE FOR PROPOSED RULES (Page 4)**

AGENCY	Election Commission		
RULE TYPE	Legislative	AMENDMENT TO EXISTING RULE	Yes
RULE NAME	Regulation of Campaign Finance	TITLE-SERIES	146-03

CITE AUTHORITY 3-1A-5

PLEASE IDENTIFY ANY AREAS OF VAGUENESS, TECHNICAL DEFECTS, REASONS THE PROPOSED RULE WOULD NOT HAVE A FISCAL IMPACT, AND OR ANY SPECIAL ISSUES NOT CAPTURED ELSEWHERE ON THIS FORM.

Because the proposed amendments are not associated with any sources of revenue nor expenditures by the Commission, the proposed amendments to the rule will have no impact on the costs and/or revenues of state government.

BY CHOOSING 'YES', I ATTEST THAT THE PREVIOUS STATEMENTS ARE TRUE AND CORRECT.

Natalie E Tennant -- By my signature, I certify that I am the person authorized to file legislative rules, in accordance with West Virginia Code §29A-3-11 and §39A-3-2.



Title-Series: 146-03



Rule Id: 9778



Document: 27320

TITLE 146  
LEGISLATIVE RULE  
ELECTION COMMISSION

SERIES 3  
REGULATION OF CAMPAIGN FINANCE

**§146-3-1. General.**

1.1. Scope. -- This rule clarifies and provides for implementation of state law relating to the regulation of campaign finance, reporting requirements and prohibited activities set forth under W. Va. Code §3-8-1 et seq.

1.2. Authority. -- W. Va. Code §3-1A-5.

1.3. Filing Date. -- ~~April 10, 2008~~ \_\_\_\_\_.

1.4. Effective Date. -- ~~April 10, 2008~~ \_\_\_\_\_.

**§146-3-2. Definitions.**

2.1. "Ballot issue" means a constitutional amendment, special levy, bond issue, local option referendum, municipal charter adoption or revision, an increase or decrease of corporate limits, or any other question placed before the voters under the provisions of the West Virginia Code.

2.2. "Ballot issue committee" means a committee established solely for the purpose of advocating or opposing a ballot issue and which makes no expenditures to or on behalf of a political committee.

2.3. "Business affiliation" means the name of an individual's employer, or the name of the firm, business or organization, if any, with which a self-employed individual is primarily affiliated.

2.4. "Candidate" means an individual who:

2.4.a. Has filed a certificate of announcement under W. Va. Code §3-5-7 or a municipal charter;

2.4.b. Has filed declaration of candidacy under W. Va. Code §3-5-23;

2.4. c. Has been named to fill a vacancy on a ballot; or

2.4. d. Has declared a write-in candidacy or otherwise publicly declared his or her intention to seek nomination or election to a state, district, county or municipal office or party office to be filled at any primary, general or special election.

2.5. "Candidate's committee" means a political committee established with the approval of or in cooperation with one pre-candidate or candidate to explore the possibilities of seeking a particular office and/or to advocate his or her nomination or election to an office in one election cycle. If a candidate directs or influences the activities of more than one committee, those committees shall be considered one committee for the purpose of contribution limits.

2.6. "Election" means any primary, general or special election conducted under the provisions of this code or under the charter of any municipality.

2.7. "Grossly incomplete or grossly inaccurate" means that a financial statement as defined under W. Va. Code §3-8-5 is missing information required by W. Va. Code §3-8-2 *et seq.* and State Election Commission, Regulation of Campaign Finance, 146 CSR 3.

2.8. "Independent expenditure-only political action committee" means a committee registered with the Secretary of State which only makes independent expenditures and makes no political contributions to any candidate for any elected office in this state or any of its subdivisions.

~~2.8.2.9.~~ "Member" means any person who currently satisfies the membership requirements in a membership organization, affirmatively accepts the membership organization's invitation to become a member, and either:

~~2.8.2.9.a.~~ Pays membership dues at least annually, of a specific amount predetermined by the organization; or

~~2.8.2.9.b.~~ Has a significant organizational attachment to the membership organization which includes: affirmation of membership on at least an annual basis; and direct

participatory rights in the governance of the organization. For example, such rights could include the right to vote directly or indirectly for at least one individual on the membership organization's highest governing board; the right to vote directly for organization officers; the right to vote on policy questions where the highest governing body of the membership organization is obligated to abide by the results; the right to approve the organization's annual budget; or the right to participate directly in similar aspects of the organization's governance.

2.9.2.10. "Membership Organization" means an organization that:

2.9.2.10.a. Is composed of members, some or all of whom are vested with the power and authority to operate or administer the organization, pursuant to the organization's articles, bylaws, constitution or other formal organizational documents;

2.9.2.10.b. Expressly states the qualifications and requirements for membership in its articles, bylaws, constitution or other formal organizational documents;

2.9.2.10.c. Makes its articles, bylaws, constitution, or other formal organizational documents available to its members upon request;

2.9.2.10.d. Expressly solicits persons to become members;

2.9.2.10.e. Expressly acknowledges the acceptance of membership, such as by sending a membership card or including the members' name on a membership newsletter list; and

2.9.2.10.f. Is not organized primarily for the purpose of influencing the nomination for election, or election, of any individual to political office.

2.10.2.11. "Necessary traveling and hotel expenses" includes mileage at a rate not to exceed the current state-mandated reimbursement rate per mile or direct charges for transportation and itemized food and lodging costs incurred specifically for the purpose of campaigning or conducting the organizational, political or financial business of a political committee. The term does not include the purchase cost of any vehicle, or expenditures for traveling and hotel expenses incurred for activities which result primarily in personal benefit and are not directly and specifically undertaken for political purposes.

~~2.11-2.12.~~ 2.12. "Nominal noncash expressions of appreciation" means a token of appreciation, having a cash value of ~~three~~ ten dollars (~~\$3.00~~ \$10.00) or less, given to volunteer or paid campaign workers following the close of the polls or within 30 days thereafter.

~~2.12-2.13.~~ 2.13. "Occupation" means the principal work activity which is described by a general term such as teacher, miner, business executive, homemaker or doctor.

~~2.13-2.14.~~ 2.14. "Person" means an individual, partnership, committee, association and any other organization or group of individuals.

~~2.14-2.15.~~ 2.15. "Political Action Committee" means a committee organized by one or more persons for the purpose of supporting or opposing the nomination or election of one or more candidates. The following are types of political action committees:

~~2.14-2.15.a.~~ 2.15.a. A corporate political action committee;

~~2.14-2.15.b.~~ 2.15.b. A separate segregated fund established by a membership organization, as defined by this rule;

~~2.14-2.15.c.~~ 2.15.c. An unaffiliated political action committee; or

~~2.15.d.~~ 2.15.d. An independent expenditure-only political action committee.

~~2.15-2.16.~~ 2.16. "Political committee" means any candidate committee, political action committee or political party committee.

~~2.15-2.16.a.~~ 2.16.a. This definition includes but is not limited to political party executive committees, other committees operating in conjunction with a political party or using a political party name, political action committees and any other organizations, whether temporarily or permanently established, using any portion of their funds for political purposes.

~~2.15-2.16.b.~~ 2.16.b. This definition shall not include family members or members of a partnership acting together to make joint or individual contributions to a candidate or political committee.

~~2.16~~2.17. "Political party committee" means a committee established by a political party or political party caucus for the purposes of engaging in the influencing of the election, nomination or defeat of a candidate in any election.

~~2.17~~2.18. "Political purposes" means advocating or opposing the nomination, election or defeat of one or more candidates, supporting the administration or activities of an established political party or an organization which has declared itself a political party, supporting the administration or activities of a political committee determining the advisability of becoming a candidate under the pre-candidacy financing provisions, and supporting the retirement of the debt of a candidate or political committee incurred for any of the purposes set forth in this subsection.

~~2.18~~2.19. "Pre-candidate" means, for the purpose of this rule, an individual who has filed a pre-candidacy statement under the provisions of W. Va. Code §3-8-5e but has not yet filed a certificate of announcement or declaration of candidacy. This definition does not exclude a pre-candidate from the requirements and prohibitions relating to candidates in the West Virginia Code.

~~2.19~~2.20. "Restricted Group" means the membership organization's members and the executive or administrative personnel of the membership organization and their families.

~~2.20~~2.21. "Solicit" or "solicitation" means the act of asking, suggesting, requiring or inviting, either orally or in writing, a person or persons, organization of any kind, political committee or other entity to give a contribution or other thing of value for political purposes, as defined in this section.

~~2.21~~2.22. "Treasurer" means an individual designated to act on behalf of a political committee to conduct the financial transactions of the committee. For the purposes of this rule, the term "treasurer" shall be used in place of "financial agent" as defined in W. Va. Code §3-8-1a when the individual acts on behalf of more than one candidate or person.

### **§146-3-3. Contributions for Primary and General Elections.**

3.1. A contribution to a pre-candidate or pre-candidate's committee is a contribution in

connection with a primary election.

3.2. A contribution to a candidate or candidate's committee is a contribution in connection with a primary election in the following circumstances:

3.2.a. For a candidate for nomination or election in the primary ~~or for nomination by petition~~, all contributions received on or before the primary election day;

3.2.b. For a candidate nominated in the primary election, a contribution received after the primary which is designated in writing on the financial report, with the consent of the contributor, as a contribution for the primary election, providing the aggregate of all these designated contributions do not exceed the total of unpaid bills, loans or other financial obligations incurred for the primary election;

3.2.c. For a candidate defeated for nomination in the primary election, all contributions received after the primary, not to exceed the total of unpaid primary election expenses; and

3.2.d. For a candidate for nomination in a party convention, all contributions received on or before the day of that convention.

3.3. A contribution to a candidate or candidate's committee is a contribution in connection with a general or special election in the following circumstances:

3.3.a. For a candidate nominated in a primary election or party convention, all contributions, except those designated as primary contributions under subdivision ~~3.2.23.2.b~~, of this section received after the nomination and not later than the date when all debts, loans or other financial obligations of the general election campaign have been repaid; ~~and~~

3.3.b. For a candidate appointed to fill a vacancy on the general or special election ballot by a party executive committee, for a candidate nominated by certificates of nomination, as provided for in W.Va. State Code §3-5-23, and for a write-in candidate, all contributions received in connection with the election and not later than the date when all debts, loans or other financial obligations of the general election campaign have been repaid.

3.4. A contribution to a political committee, other than a candidate's committee, acting for political purposes in both the primary and general election is a contribution:

3.4.a. In connection with a primary election, if the contribution is received on or after the last Saturday in March of a non-election year and by the date of the primary election in the following calendar year (for example, from March ~~27, 1999~~ 28, 2015, to May ~~8, 2000~~ 12, 2016); and

3.4.b. In connection with a general election, if the contribution is received after the date of a primary election and not later than the day before the last Saturday of March of the following calendar year (for example, from May ~~10, 2000~~ 13, 2016 to March ~~24, 2001~~ 25, 2017).

3.5. A contribution to a political committee acting for political purposes only in one election is a contribution in connection with that election.

**§146-3-4. Contributions for Inaugural Events.**

4.1. An inaugural committee established for the purpose of soliciting or receiving contributions for the funding of all or any part of an inaugural event for any person elected to any state public office shall file a verified financial statement with the Secretary of State's Office relating to any contributions from one person in excess of two hundred fifty dollars (\$250.)

4.2. An inaugural committee shall file and retain detailed records of any contribution from one person in excess of two hundred fifty dollars (\$250.).

4.3. For purposes of this section, "detailed records" shall contain the following information:

4.3.a. The full name of each person, firm, association or committee;

4.3.b. The residence and mailing address of the contributor and may include a business telephone number, if available;

4.3.c. In the case of an individual, his or her major business affiliation and occupation;  
and

4.3.d. The amount of the contribution.

4.4. The inaugural committee, financial agent or any person or officer acting on behalf of the committee shall file a sworn financial statement, containing the information required by subsection 4.3 of this section for each person making a contribution in excess of two hundred fifty dollars (\$250.), within ninety (90) days following the inaugural event.

4.5. The sworn financial statement shall be on a form prescribed by the State Election Commission.

4.6. Aggregate contributions of any person to any inaugural committee shall not exceed \$5,000.

4.7. Excess campaign funds, as defined in section 7 of this rule, may not be transferred to an inaugural committee.

**§146-3-5. Contribution Limitations and Sources.**

5.1. Limitations on contributions to candidates for national elective office (including President, Vice President, U.S. Senate and U.S. House of Representatives) are established in Chapter 14, Title 2 of the United States Code and the Code of Federal Regulations and are not subject to regulation by the states. The Federal Election Commission regulates federal campaign activity. (FEC, 999 E Street, N. W., Washington, D.C. 20463 Telephone (800)424-9530)

5.2. Aggregate contributions from one person to a candidate or political committee in connection with a primary election may not exceed one thousand dollars (\$1,000). Aggregate contributions from one person to a candidate or political committee in connection with a general or special election may not exceed one thousand dollars (\$1,000); Provided that the aggregate of contributions from one person to a State political party executive committee may not exceed one thousand dollars (\$1,000.) in any calendar year.

5.3. A contribution made by a business licensed as a sole proprietorship is a contribution made by the owner of that sole proprietorship. The aggregate contribution limits apply to all

contributions to a candidate or political committee made by that owner, whether from personal or business funds.

5.4. A contribution made by a business licensed as a partnership is a contribution which shall be apportioned to the ownership interest of the partners. The aggregate contribution limits apply to contributions to a candidate or political committee made by each partner whether from personal funds or from the contributor's share of partnership funds.

5.5. A husband and wife may each contribute one thousand dollars (\$1,000) to the same candidate or political committee in connection with the same election, regardless of the source of family income.

5.6. A contribution made by check drawn on a joint personal account shall be attributed to the person who signed the check, or equally to the persons signing the check, unless otherwise specified in writing by the contributor.

5.7. Minor children (children under eighteen (18) years of age) may contribute up to one thousand dollars (\$1,000) to a candidate or political committee if:

5.7.a. The decision to contribute is made knowingly and voluntarily by the minor child;

5.7.b. The funds, goods or services contributed are owned and controlled by the minor child, such as income earned by the child, the proceeds of a trust for which the child is the beneficiary, or a savings account opened and maintained in the child's name; and

5.7.c. The contribution is not made from the proceeds of a gift, the purpose of which was to provide funds to be contributed or is not in any other way controlled by another individual.

5.8. When a contributor designates all or part of a contribution for the benefit of a particular candidate and makes that contribution to a political committee acting with the approval or control of that candidate, the contribution shall be considered to be an indirect contribution to the designated candidate and is subject to the aggregate contribution limits for that candidate.

5.9. A candidate or candidate's committee established for one primary and general

election may transfer excess campaign assets to the same candidate's campaign or committee for a subsequent election year, and the transfer is not limited by aggregate contribution limits.

5.10. The aggregate contribution by a person to a ballot issue committee is not limited; and corporate contributions to a ballot issue committee are not prohibited.

5.11. The aggregate contribution by a person to an independent expenditure-only political action committee is not limited.

~~5.11~~5.12. Transfers of contributions by a political committee established as a federal committee under the regulation of the Federal Election Commission (FEC) from the committee's federal account to a state account shall not be made for the purpose of allowing any contributor to exceed the maximum contribution per election to the state account.

~~5.12~~5.13. If a candidate or candidate's committee has excess campaign funds at the time of the close of the General Election polls, close of the Primary Election polls if unsuccessful in the nomination in the Primary Election or withdrawal of candidacy or pre-candidacy, no further contributions may be accepted until the candidate files a pre-candidacy statement for a subsequent election.

~~5.13~~5.14. If a candidate or candidate's committee has debts, outstanding loans or unpaid bills at the time of the close of the General Election polls, close of the Primary Election polls if unsuccessful in the nomination in the Primary Election or withdrawal of candidacy or pre-candidacy, further contributions may be accepted only until an amount sufficient to repay the debts and outstanding loans has been received.

#### **§146-3-6. Lawful Expenditures.**

6.1. Funds belonging to or received by a candidate or political committee may be used to employ persons to perform those functions enumerated in W. Va. Code §3-8-9, either on a full-time, part-time or temporary basis, ~~providing~~ and in compliance with the provisions of this rule ~~State Election Commission, Regulation of Campaign Finance, 146 CSR 3 are complied with.~~

6.2. Funds belonging to or received by a political committee may be used for reasonable office expenses enumerated in W. Va. Code §3-8-9.

6.3. No money or thing of value derived from contributions received by a political committee may be paid to or given to any person, except:

6.3.a. As lawful payment for goods provided, services rendered or reimbursement of expenses incurred for political purposes as defined in subsection ~~2.16~~2.18 of this rule;

6.3.b. As food, entertainment or costs incidental to a fund-raising event or public meeting;

6.3.c. As printed campaign promotional items of nominal value which clearly identify the candidate, or party; or

6.3.d. As a nominal noncash expression of appreciation to campaign workers as defined in subsection ~~2.92~~2.12 of this rule, following the close of the polls or within 30 days thereafter;

6.3.e. As fees for filing for office; or

6.3.f. As payment for services provided, bonds, and other expenses related to the costs of recounts and contesting elections.

6.4. A candidate may be reimbursed from contributions received for lawful election expenses paid from the personal funds of the candidate, providing receipts are retained and those itemized expenditures are reported in a timely manner as required by law.

6.5. No candidate may receive any payment of money or other thing of value for personal use from funds solicited or received for political purposes on his or her behalf, except as reimbursement as provided in subsection 6.4 of this rule.

6.6. No candidate may utilize campaign funds to pay civil or criminal penalties or fines.

6.7. No person may utilize campaign funds to seek a court order to prohibit another person from being placed on a ballot. However, a candidate may use campaign funds to defend a legal action to prohibit his or her placement on a ballot.

6.8. No person may utilize campaign funds for any expense related to defending legal actions seeking to remove the person from office by impeachment or pursuant to any provision of the West Virginia Code.

**§146-3-7. Disposing of Excess Campaign Assets, Terminating a Political Committee.**

7.1. Excess campaign assets are those monies, materials, equipment or other things of value derived from contributions which:

7.1.a. Remain in the possession of the pre-candidate or pre-candidate's committee at the conclusion of pre-candidacy when the pre-candidate decides not to become a candidate;

7.1.b. Remain in the possession of the candidate or candidate's committee after the candidate loses in the primary election or after the candidate's general election and after debts, loans and other liabilities are repaid; or

7.1.c. Belong to a political committee which wishes to discontinue activity and dissolve.

7.2. Excess campaign assets may be lawfully:

7.2.a. Transferred from a candidate's committee organized for one election year to the same candidate's committee for a subsequent election year, providing that candidate has filed a pre-candidacy statement and a statement of organization of the new committee before the transfer is made;

7.2.b. Distributed for a lawful election expense enumerated in W. Va. Code §3-8-10 by making a contribution to one or more political party committees, ~~other political committees~~ or candidates, in accordance with the existing limitations on contributions;

7.2.c. Returned on a pro-rata basis to each contributor;

7.2.d. Subject to Internal Revenue Service regulations relating to personal income, used by the candidate to defray any usual and customary expenses incurred in connection with his or her duties as a holder of public office;

7.2.e. Contributed to any charitable organization without limitation; or

7.2.f. Transferred to any state party, executive committee or state party legislative caucus committee, in an amount not to exceed fifteen thousand dollars in a calendar year; or

7.2.g. Contributed to any national committee in accordance with federal requirements.

7.3. No person may receive or utilize excess campaign assets for personal economic benefit or use.

7.3.a. Subject to subdivision 7.2.d. of this section, supplies or equipment purchased by an office holder and used to defray any usual and customary expenses incurred in connection with his or her duties as a holder of public office becomes the property of the state, or the district, county, or municipality in which the office is held.

7.4. No candidate, financial agent or treasurer may distribute excess campaign assets through personal gifts, promotional items or other expenditures not authorized by W. Va. Code §3-8-10 or W. Va. Code §3-8-9(a)(13).

7.5. A political committee which is solvent and has no outstanding debts or obligations may terminate its existence by:

7.5.a. Filing a statement of dissolution with the Secretary of State, if the political committee was formed in support of a candidate for nomination or election to any office to be filled by voters of the entire state, or a candidate for nomination or election for any office encompassing an election district larger than a county, or the passage or defeat of any issue, thing or item to be voted upon, encompassing an election larger than a county; or

7.5.b. Filing a statement of dissolution with the county clerk or municipal clerk or recorder, or other such election officer as defined in State Election Commission, Regulation of Campaign Finance, 146 CSR 3, as may be determined proper by the Secretary of State, if the political committee was formed in support of a candidate for nomination or election to any office to be filled by voters of a county or district therein, or for the passage or defeat of any issue, thing or item to be voted upon, encompassing the electorate of a county or district therein; and,

7.5.c. Stating within the written request that the political committee will no longer receive any contributions or make any disbursements; and,

7.5.d. Stating within the written request that the political committee has no outstanding debts or obligations; and,

7.5.e. Stating within the written request that any excess funds of the political committee will be transferred to a political committee established by the same candidate, or established for the passage or defeat of the same issue, thing or item, or will be otherwise disbursed pursuant to subsection 7.2 of this rule.

7.6. The Secretary of State's Office may, upon the request of the committee, make determinations as to the solvency or insolvency of a political committee, including:

7.6.a. The orderly liquidation of an insolvent political committee;

7.6.b. The orderly application of the assets of an insolvent political committee toward reduction of its outstanding debts;

7.6.c. The assessment of any forgiven debts as being political contributions; and,

7.6.d. The termination of an insolvent political committee after the liquidation and application of assets.

**§146-3-8. Receiving, Distributing and Reporting Contributions and Expenditures.**

8.1. The treasurer of a political committee receives all contributions and disburses all funds, and it is unlawful for a person or persons other than the treasurer to receive and disburse funds without the treasurer's knowledge and participation.

8.2. A candidate who does not appoint another person as financial agent or organize a candidate's committee and appoint a treasurer at least twenty-eight (28) days prior to the election at which he or she is to act shall be considered to be the financial agent for his or her own campaign.

8.3. A financial report shall include all financial transactions occurring during the accounting period just completed, and any other financial transactions which have not been reported previously. Financial reports shall be in the form prescribed by the State Election Commission.

8.4. For the purpose of financial accounting and reporting, an election cycle is divided into accounting periods. The first accounting period begins on the date of the first financial transaction. The last day of each accounting period is the day before the next financial report may be filed. Accounting periods end on the following dates:

8.4.a. The day before the last Saturday in March of each year;

8.4.b. The sixteenth day before the primary election;

8.4.c. The twelfth day after the primary election;

8.4.d. The forty-fourth day preceding the general election;

8.4.e. The sixteenth day before the general election; and

8.4.f. The twelfth day after the general election.

8.5. Financial reports may be filed, pursuant to W. Va. Code §3-8-5b,

8.5.a. By mail;

8.5.b. In person; or,

8.5.c. By facsimile or other electronic means of transmission to be established by the Secretary of State.

8.6. Filing dates for each method of delivery shall be determined as follows:

8.6.a. For mailings, the filing date is the date of the postmark of the United States Postal

Service;

8.6.b. For hand delivery, the filing date, is the date of delivery to the proper reporting agency or entity during regular business hours of such office; and

8.6.c. For the facsimile or other electronic means of transmission, the filing date is the date of delivery to the appropriate reporting agency or entity.

8.7. Financial statements which are delivered by facsimile or other means of electronic transmission shall be limited in length to fifteen (15) pages, including a cover page. When delivered by a facsimile or other electronic means of transmission, original signed and sworn financial statements shall be postmarked or hand delivered to the appropriate reporting agency or entity within twenty-four (24) hours of the date of the facsimile or other means of electronic transmission.

8.8. For the purpose of reporting contributions, a contribution occurs on the date the check, cash or other thing of value is received by the treasurer or agent of the political committee. No person acting as agent for the candidate, treasurer or committee shall knowingly withhold a contribution from the treasurer to prevent the reporting of the contribution until a later reporting period.

8.9. For the purpose of reporting unpaid bills, a liability is incurred on the date a bill for goods received or services rendered is received by the treasurer or agent of the political committee.

8.10. For the purpose of reporting expenditures, an expenditure is made on the date the treasurer or agent of the political committee writes the check or transfers cash to any person to pay for goods or services rendered. No transfer may be made to an intermediary to avoid reporting an expenditure in a particular reporting period.

8.11. Persons making independent expenditures shall report those expenditures according to W. Va. Code §3-8-2.

8.12. Persons making electioneering communications shall report those expenditures according to W. Va. Code §3-8-2a.

**§146-3-9. State and Local Activity by Federal Committees.**

9.1. A political committee other than a candidate's committee which properly establishes and maintains an account with the Federal Election Commission shall be in compliance with the state reporting requirements if all requirements are met in reporting with the Federal Election Commission. No additional reporting requirements are applicable to meet the requirements of W. Va. Code §3-8-1 et seq.

9.2. When a federal committee maintains a state account, the treasurer shall not place in its federal account, funds which have been designated by the contributor for use in state, district, county and municipal election activities. The funds shall be placed directly into the state account, and are subject to state reporting requirements and contribution limits.

9.3. The treasurer of a federal committee may not knowingly transfer into a state account or disburse on behalf of a state or local candidate or political committee any portion of an individual contributor's contribution which exceeds one thousand dollars (\$1,000) per election.

**§146-3-10. Solicitation for Political Purposes.**

10.1. No person may lawfully solicit and accept funds for political purposes on behalf of any individual before that individual becomes a pre-candidate or a candidate as defined in this rule.

10.2. No person may lawfully solicit and accept funds on behalf of any political committee, other than a candidate's committee, before that committee files a statement of organization and appoints a treasurer.

10.3. No person may lawfully solicit and accept funds on behalf of any candidate or any elected official if no outstanding debt remains from a previous election, except in that a pre-candidate, candidate or political committee may solicit or accept funds if pre-candidacy papers have been filed for an upcoming primary or general election.

10.4. A person who solicits funds to retire a debt incurred for political purposes by a candidate or committee during a previous primary or general election is soliciting funds in

connection with that campaign for nomination or election.

10.5. A solicitation which is broadcast by radio or television or published in a newspaper or other publication of general circulation shall not be considered to violate any prohibition against solicitation of the members of specific groups.

10.6. A solicitation which is conducted randomly by such means as bulk mail to boxholders, broad literature distribution in a geographic area, or random-number telephone solicitations shall not be considered to violate any prohibition against solicitation of the members of specific groups, providing solicitations of the members of specific groups are not knowingly and purposely included in the random solicitation.

10.7. A solicitation directed to individuals by name shall not be considered to violate the prohibition against solicitation of public employees if that solicitation prominently contains the words "Please disregard if you are a public employee" or words to that effect, providing solicitations of members of prohibited groups are not knowingly and purposely included in the solicitation.

10.7.a. The prohibition against soliciting public employees at their workplaces for contributions or other things of value is not avoided by the disclaimer in §10.7.

10.7.b. Delivery of a solicitation to the public employee's workplace by email is a knowing and purposeful inclusion prohibited by §10.7 when the email address clearly reflects government employment such as: a '.gov' suffix; or the government agency's name in the domain name. The solicitation is not intended for delivery at work if addressed to the employee's personal address, or personal email, and is imported into the workplace by action of the employee.

10.8. A solicitation specifically on behalf of one or more candidates for President, Vice President, U.S. Senate or U.S. House of Representatives is governed by the United States Code and the Code of Federal Regulations and is not subject to regulation by the state.

10.9. A solicitation within the state by a federal committee is subject to the W. Va. Code and State Election Commission, Regulation of Campaign Finance, 146 CSR 3, if all or part of any contribution received as a result of the solicitation is used to support one or more candidates in

West Virginia.

**§146-3-11. Procedures for Levying Civil Penalties**

11.1. ~~A campaign finance report shall not be grossly incomplete or grossly inaccurate if~~ A civil penalty provided by West Virginia Code §3-8-7(b) may not be assessed until after:

11.1.a. The filing officer has notified, by certified mail, except as provided in subdivision 11.1.c, the individual or committee responsible for filing the report that the report is incomplete or inaccurate;

11.1.b. ~~corrections to the report are~~ have not been received by the filing officer ~~no later than~~ within ten (10) days after the mailing of notice to the individual or committee ~~has been notified of the inaccuracies;~~ and

11.1.c. in the case of a financial statement due not less than ~~three~~ eleven nor more than fifteen days preceding each primary or other election, corrections to the report ~~are~~ have not been received by the filing officer ~~no later than~~ within twenty-four (24) hours after the individual or committee has been notified by email or telephone call of the inaccuracies or deficiencies. If the inaccuracies or deficiencies are not detected by the filing officer until after the election, the notice and corrections provisions of subdivisions 11.1.a and 11.1.b, apply.

11.2. A report shall be considered to be delinquent if:

11.2.a. It is received after the deadlines established by W. Va. Code §3-8-5; and

11.2.b. It bears a U.S. Postal Service postmark dated after the deadline.

11.3. A report shall not be considered delinquent if:

11.3.a. The report is filed late due to the death of the candidate, treasurer, or other individual responsible for filing the reports; or

11.3.b. The report is filed late due to a serious illness of the candidate, treasurer, or other individual responsible for filing the reports; and

11.3.c. A written notification of either death or serious illness is received by the filing officer no later than sixty days after the last day the financial statement is due. Upon receipt of the notification, the filing officer may grant an extension of time for the filing of the financial statement.

**§146-3-12. Political Disclaimers.**

12.1. No person may publish, issue or circulate, or cause to be published, issued or circulated, any anonymous letter, circular, placard, radio or television advertisement or other publication supporting or aiding the election or defeat of a clearly identified candidate.

12.2. No person will be in violation of subsection 12.1 above if on the communication the words "Paid for by (name of the person paying for the communication)" are visible and legible on the face of the communication or spoken clearly in an audio advertisement.

**§146-3-13. Membership Organization Activity**

13.1. Any membership organization which for political purposes desires to involve itself outside the organization's restricted group must establish a separate segregated account to receive funds for such purpose.

13.2. Any membership organization which raises funds for political purposes by payroll deduction, as an assessment of a part of its membership dues, or as a separate assessment, may report the amount raised as follows:

13.2.a. If the portion of dues or assessments designated for political purposes equals twenty-five dollars or less per member over the course of a calendar year, the total amount raised for political purposes through membership dues or assessments during the period is reported by showing the amount required to have been paid by each member and the number of paying members.

13.2.b. If the total payroll deduction for political purposes of each participating member equals twenty-five dollars or less over the course of a calendar year or fiscal year, as specified by the organization, the organization shall report the total amount received for political purposes

through payroll deductions during the reporting period and, to the maximum extent possible, the amount of yearly payroll deduction contribution level and the number of members contributing at each such specified level. The membership organization shall maintain records of the name and yearly payroll deduction amounts of each participating member.

13.2.c. A membership organization may accept contributions by its members by means other than payroll deductions, membership dues, or assessments, but shall be reported in accordance with the provisions of WV Code §3-8-5a(a)(3).

13.3. Administrative functions performed by a membership organization that shall not be deemed contributions to the separate segregated fund established for political purposes and shall not need to be reimbursed by the separate segregated fund include:

13.3.a. Expenditures made for public editorials or commentaries produced in the ordinary course of business by membership organization whose primary purpose is journalism or public communications.

13.3.b. Direct communications by a membership organization to its restricted group on any subject, by any means not intended to reach the general public. Such communications by a membership organization to its restricted group may be made by, but are not limited to, the following means:

13.3.b.1 The distribution of printed material by a membership organization to its restricted group: Provided, That

13.3.b.1.A. The material is disseminated at the expense of the membership organization; and

13.3.b.1.B. The material clearly states that it constitutes a communication of the views of the membership organization.

13.3.b.2. The allowing of a candidate or party representative to address the restricted group of the membership organization at any meeting, convention or other regularly scheduled function of the membership organization which is primarily held for other purposes. The membership organization shall pay no compensation whatsoever to such candidates. The

candidate or party representative may address members of the restricted group in their individual rather than membership organization capacities, and may at such time ask for individual contributions to his or her campaign or party, ask that such contributions to be sent to his or her campaign or party, or ask that contributions to a separate segregated fund established by the membership organization be designation for his or her campaign or party.

13.3.b.3. The establishment and operation of phone banks by a membership organization to communicate with its restricted group urging them to register and/or vote for a particular candidate or candidates.

13.3.b.4. The conducting of nonpartisan registration and get-out-the-vote drives, as by providing transportation to the polls, by a membership organization aimed at its restricted group. If a registration drive is undertaken, assistance in registering or voting may not be withheld or refused on a partisan basis, and if transportation or other services are offered in connection with a registration or get-out-the-vote drive, such transportation or services may not be withheld or refused on a partisan basis.

13.4. The establishment and administration of a separate segregated fund of a membership organization, or persons acting on its behalf, may, subject to the authorization of such membership organization, use the real or personal property, facilities and equipment of any membership organization that participated in the establishment or participates in the administration or solicits contributions on behalf of such separate segregated fund established by the membership organization. The cost of such use of property, real or personal, facilities or equipment need not be reimbursed to the membership organization so long as such costs are incurred in setting up and running the separate segregated fund established by the membership organization. Such costs that need not be reimbursed include the costs of office space, phones, utilities and supplies.