

**WEST VIRGINIA
SECRETARY OF STATE
NATALIE E. TENNANT
ADMINISTRATIVE LAW DIVISION**

Form #2

Do Not Mark In This Box

2012 JUL -3 AM 10: 35

OFFICE WEST VIRGINIA
SECRETARY OF STATE

NOTICE OF A COMMENT PERIOD ON A PROPOSED RULE

AGENCY: Govenor's Committee on Crime, Delinquency, and Correction TITLE NUMBER: 149

RULE TYPE: Legislative CITE AUTHORITY: § 15-9-5

AMENDMENT TO AN EXISTING RULE: YES NO

IF YES, SERIES NUMBER OF RULE BEING AMENDED: _____

TITLE OF RULE BEING AMENDED: _____

IF NO, SERIES NUMBER OF RULE BEING PROPOSED: Series 8

TITLE OF RULE BEING PROPOSED: Protocol for Law Enforcement Response to Child Abuse and Neglect

IN LIEU OF A PUBLIC HEARING, A COMMENT PERIOD HAS BEEN ESTABLISHED DURING WHICH ANY INTERESTED PERSON MAY SEND COMMENTS CONCERNING THESE PROPOSED RULES. THIS COMMENT PERIOD WILL END ON August 2, 2012 AT 5:00 P.M. ONLY WRITTEN COMMENTS WILL BE ACCEPTED AND ARE TO BE MAILED TO THE FOLLOWING ADDRESS:

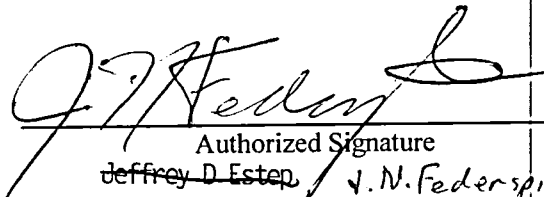
West Virginia Division of Justice and Community Services

1204 Kanawha Boulevard, East 2nd Floor

Charleston, West Virginia 25301-2900

Attention: Kimberly S. Mason

THE ISSUES TO BE HEARD SHALL BE LIMITED TO THIS PROPOSED RULE.


Authorized Signature
Jeffrey D. Ester

J. N. Federspiel
Executive Director

ATTACH A **BRIEF** SUMMARY OF YOUR PROPOSAL

**TITLE 149
LEGISLATIVE RULE
GOVERNOR'S COMMITTEE ON CRIME, DELINQUENCY AND
CORRECTION**

**SERIES 8
PROTOCOL FOR LAW ENFORCEMENT RESPONSE
TO CHILD ABUSE AND NEGLECT**

SUMMARY OF PROPOSED RULE

This legislative rule establishes law enforcement response to child abuse and neglect through guidelines and procedures in compliance with state and federal law to be followed by law enforcement officers and other personnel involved in police response to child abuse and neglect calls.

**TITLE 149
LEGISLATIVE RULE
GOVERNOR'S COMMITTEE ON CRIME, DELINQUENCY AND
CORRECTION**

**SERIES 8
PROTOCOL FOR LAW ENFORCEMENT RESPONSE
TO CHILD ABUSE AND NEGLECT**

STATEMENT OF CIRCUMSTANCES

This legislative rule establishes law enforcement response to child abuse and neglect by providing guidelines and establishing uniform standards for responding to circumstances involving possible child abuse and neglect. It will also be used as a means by which law enforcement agencies can develop training curricula on responding to circumstances involving possible child abuse and neglect. The legislative rule was authorized for promulgation by § 15-9-5.

APPENDIX B

FISCAL NOTE FOR PROPOSED RULES

Protocol for Law Enforcement Response to Child Abuse and Neglect

Rule Title: _____

Type of Rule: Legislative Interpretive Procedural

Agency: Governor's Committee on Crime, Delinquency, and Correction

Address: West Virginia Division of Justice and Community Services
1204 Kanawha Boulevard, East, Charleston, West Virginia 25301-2900

Attention: Kimberly S. Mason

Phone Number: (304) 558-8814 ext. 53328 Email: Kimberly.S.Mason@wv.gov

Fiscal Note Summary

Summarize in a clear and concise manner what impact this measure will have on costs and revenues of state government.

N/A

Fiscal Note Detail

Show over-all effect in Item 1 and 2 and, in Item 3, give an explanation of Breakdown by fiscal year, including long-range effect.

FISCAL YEAR			
Effect of Proposal	Current Increase/Decrease (use "-")	Next Increase/Decrease (use "-")	Fiscal Year (Upon Full Implementation)
1. Estimated Total Cost			
Personal Services			
Current Expenses			
Repairs & Alterations			
Assets			
Other			
2. Estimated Total Revenues			

Protocol for Law Enforcement Response to Child Abuse and Neglect

Rule Title: _____

Rule Title: _____

3. **Explanation of above estimates (including long-range effect):**
Please include any increase or decrease in fees in your estimated total revenues.

N/A

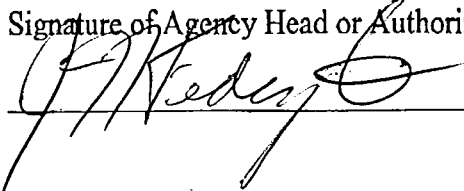
MEMORANDUM

Please identify any areas of vagueness, technical defects, reasons the proposed rule would not have a fiscal impact, and/or any special issues not captured elsewhere on this form.

This rule is proposed to establish standards and procedures to better implement Chapter 15, Article 9, Section 5 of the West Virginia Code. The proposed rule itself does not have, nor establish, an economic impact.

Date: July 2, 2012

Signature of Agency Head or Authorized Representative



§149-8-3. Definitions.

3.1. "Abandoned" means to be without supervision or shelter for any unreasonable period of time in light of the child's age and the ability to care for him/herself in circumstances presenting an immediate threat of serious harm to such child. (W.V. Code §49-6-9g(1))

3.2. "Abused Child" pursuant to W.V. Code §49-1-3(1d), section of the code that governs civil proceedings, means a child whose health or welfare is harmed or threatened by:

3.2.1. A parent, guardian or custodian who knowingly or intentionally inflicts, attempts to inflict or knowingly allows another person to inflict, physical injury or mental or emotional injury, upon the child or another child in the home; or

3.2.2. Sexual abuse or sexual exploitation; or

3.2.3. The sale or attempted sale of a child by a parent, guardian or custodian, or

3.2.4. Domestic violence.

In addition to its broader meaning, physical injury may include an injury to the child as a result of excessive corporal punishment.

3.3. Abuse and Neglect of Children, in the section of the code that governs criminal proceedings. (W.V. Code §61-8D-1)

3.3.1. "Abuse" means the infliction upon a minor of physical injury by other than accidental means.

3.3.2. "Neglect" means the unreasonable failure by parent, guardian, or any person voluntarily accepting a supervisory role toward a minor child to exercise a minimum degree of care to assure said minor child's physical safety or health.

3.4. "Child" means any person under eighteen years of age not otherwise emancipated by law. (W.V. Code §61-8D-1(2))

3.5. "Child abuse and neglect services" or "Child Protective Services" means social services which are directed toward:

3.5.1. Protecting and promoting the welfare of children who are abused or neglected;

3.5.2. Identifying, preventing and remedying conditions which cause child abuse and neglect;

3.5.3. Preventing the unnecessary removal of children from their families by identifying family problems and assisting families in resolving problems which could lead to a removal of children and a breakup of the family;

3.5.4. In cases where children have been removed from their families, providing services to the children and the families so as to restore such children to their families or some portion thereof;

3.5.5. Placing children in suitable adoptive homes when restoring the children to their families, or some portion thereof, is not possible or appropriate; and

3.5.6. Assuring the adequate care of children away from their families when the children have been placed in the custody of the department or third parties.

3.6. "Child Advocacy Center" means a community-based organization that is a member in good-standing with the West Virginia Child Abuse Network, Inc., and is working to implement the following program components:

3.6.1. Child-appropriate/child-friendly facility: A child advocacy center provides a comfortable, private, child-friendly setting that is both physically and psychologically safe for clients;

3.6.2. Multidisciplinary team (MDT): A multidisciplinary team for response to child abuse allegations includes representation from the following: Law enforcement; child protective services; prosecution; mental health; medical; victim advocacy; child advocacy center;

3.6.3. Organizational capacity: A designated legal entity responsible for program and fiscal operations has been established and implements basic sound administrative practices;

3.6.4. Cultural competency and diversity: The child advocacy center promotes policies, practices and procedures that are culturally competent. Cultural competency is defined as the capacity to function in more than one culture, requiring the ability to appreciate, understand and interact with members of diverse populations within the local community;

3.6.5. Forensic interviews: Forensic interviews are conducted in a manner which is of a neutral, fact-finding nature and coordinated to avoid duplicative interviewing;

3.6.6. Medical evaluation: Specialized medical evaluation and treatment are to be made available to child advocacy center clients as part of the team response, either at the child advocacy center or through coordination and referral with other specialized medical providers;

3.6.7. Therapeutic intervention: Specialized mental health services are to be made available as part of the team response, either at the child advocacy center or through coordination and referral with other appropriate treatment providers;

3.6.8. Victim support/advocacy: Victim support and advocacy are to be made available as part of the team response, either at the child advocacy center or through coordination with other providers, throughout the investigation and subsequent legal proceedings;

3.6.9. Case review: Team discussion and information sharing regarding the investigation, case status and services needed by the child and family are to occur on a routine basis;

3.6.10. Case tracking: Child advocacy centers must develop and implement a system for monitoring case progress and tracking case outcomes for team components: *Provided*, That a child advocacy center may establish a safe exchange location for children and families who have a parenting agreement or an order providing for visitation or custody of

the children that require a safe exchange location.

3.7. "Credible corroborative evidence" means evidence that is worthy of belief and corresponds with the allegations of one or more elements of the offense and may include, but is not limited to, the condition of the victim, the accused, and the scene.

3.8. "Credible evidence" means evidence of the victim's condition that may include, but is not limited to, physical injury, evidence of malnutrition, untreated injury or disease, lack of proper hygiene, bite marks, or evidence of sexual abuse.

3.8.1. Credible evidence of the condition of the accused may include, but is not limited to, physical injury, sexually transmitted diseases, or behaviors inconsistent with providing a minimal degree of care and supervision for a minor child.

3.8.2. Credible evidence of the condition of the scene may include, but is not limited to, lack of adequate food, clothing, or shelter, lack of heating, cooling, or ventilation, conditions which could reasonably pose a hazard to children such as uncontrolled access to hot surfaces or open flames, exposed wiring, insect or rodent infestation, manufacture or distribution of controlled substances, or a general deficiency of commonly accepted sanitary standards.

3.8.3. Other credible evidence may include, but is not limited to, medical records of the child, school attendance records, statements of uninvolved witnesses including but not limited to teachers or other mandated reporters, statements by the accused admitting one or more elements of the offense, or threats made by the accused in the presence of a law enforcement officer, audible evidence of a disturbance heard by the dispatcher or other agent receiving the request for police assistance; or written statements by witnesses.

3.8.4. The recorded and documented statement of a child victim alone may serve as credible evidence for the basis of investigation and prosecution.

3.9. "County" means any one of the fifty-five major political subdivisions of the state.

3.10. "Custodian" means a person over the age of fourteen years who has or shares actual physical possession or care and custody of a child on a full-time or temporary basis, regardless of whether such person has been granted custody of the child by any contract, agreement or legal proceeding. "Custodian" shall also include, but not be limited to, the spouse of a parent, guardian or custodian, or a person cohabiting with a parent, guardian or custodian in the relationship of husband and wife, where such spouse or other person shares actual physical possession or care and custody of a child with the parent, guardian or custodian. (W.V. Code §61-8D-1(4))

3.11. "Deadly weapon" means an instrument that is designed to be used to produce serious bodily injury or death, or is readily adaptable to that use. The term "deadly weapon" shall include, but is not limited to, a blackjack, a gravity knife, a knife, a switchblade knife, a nunchuka, metallic or false knuckles, and firearms, or other deadly weapons of like kind or character which may be easily concealed on or about the person (W.V. Code §61-7-2(9)).

3.12. "Dispatcher" means a telecommunicator who receives calls from individuals who need

assistance from firefighters, law enforcement officers, and emergency medical services. Once information is obtained from the caller, telecommunicators activate the services necessary to respond to the nature of the call for help and maintain close contact with field units to monitor response and needed support requirements.

3.13. "Family or household member" means current or former spouses, persons living as spouses, persons who formerly resided as spouses, parents, children and stepchildren, current or former sexual or intimate partners, other persons related by blood or marriage, persons who are presently or in the past have resided or cohabited together or a person with whom the victim has a child in common.

3.14. "Family violence", "domestic violence", or "abuse" means the occurrence of one or more of the following acts between family or household members:

3.14.1. Attempting to cause or intentionally, knowingly, or recklessly causing physical harm to another person with or without dangerous or deadly weapons;

3.14.2. Placing another person in reasonable apprehension of physical harm;

3.14.3. Creating fear of physical harm by harassment, stalking, psychological abuse, or threatening acts;

3.14.4. Committing either sexual assault or sexual abuse as those terms are defined in W.Va. Code §61-88-1 et. seq. and 61-80-1 et seq.; or

3.14.5. Holding, confining, detaining, or abducting another person against that person's will.

3.15. "Firearm" means any weapon that will expel a projectile by action of an explosion. (W.V. Code §61-7-2(11)).

3.16. "Guardian" means a person who has care and custody of a child as the result of any contract, agreement or legal proceeding.

3.17. "Imminent danger" means an emergency situation in which the welfare or the life of the child is threatened. Such emergency exists when there is reasonable cause to believe that any child in the home is or has been sexually abused or sexually exploited or reasonable cause to believe that one or more of the following conditions threaten the health or life of any child in the home:

3.17.1. Non accidental trauma inflicted by a parent, guardian, sibling or a babysitter or other caretaker; or

3.17.2. A combination of physical and other signs indicating a pattern of abuse which may be medically diagnosed as battered child syndrome; or

3.17.3. Nutritional deprivation; or

3.17.4. Abandonment by the parent, guardian or custodian; or

3.17.5. Inadequate treatment of serious illness or disease; or

3.17.6. Substantial emotional injury inflicted by a parent, guardian or custodian; or

3.17.7. Sale or attempted sale of the child by the parent, guardian or custodian; or

3.17.8. The parent, guardian or custodian's abuse of alcohol, or drugs or other controlled substance as defined in section one-hundred one, article one, chapter sixty-a of this code, has impaired his or her parenting skills to a degree as to pose an imminent risk to a child's health or safety. (W.V. Code §49-1-3(6))

3.18. "Law enforcement agency" means any duly authorized state, county, or municipal organization employing one or more persons whose responsibility is the enforcement of laws of the state or any county or municipality of this state.

3.19. "Law enforcement officer" means any duly authorized member of a law enforcement agency who is authorized to maintain public peace and order, prevent and detect crime, make arrests and enforce the laws of the state or any county or municipality of the state, other than parking ordinances, including persons employed as campus police officers at state institutions of higher education and those persons employed as campus police officers at state institutions of higher education and those persons employed as rangers by the Hatfield-McCoy regional recreational authority. The term "law-enforcement officer" does not apply to the chief executive of any West Virginia law-enforcement agency or any watchman or special conservation officer.

3.20. "Law enforcement official" means the duly appointed chief administrator of a designated law enforcement agency or a duly authorized designee.

3.21. "Multidisciplinary Investigative Team" means a team responsible for coordinating or cooperating in the initial and ongoing investigation of all civil and criminal allegations pertinent to cases involving child sexual assault, child sexual abuse, child abuse and neglect and that makes a recommendation to the county prosecuting attorney as to the initiation or commencement of a civil petition and/or criminal prosecution. The multidisciplinary team shall be headed and directed by the prosecuting attorney or his or her designee and shall include as permanent members the prosecuting attorney or his or her designee, a local child protective services caseworker from the Department of Health and Human Resources; a local law-enforcement officer employed by a law-enforcement agency in the county; a child advocacy center representative, where available; a health care provider with pediatric and child abuse expertise, where available; a mental health professional with pediatric and child abuse expertise, where available; an educator and a representative from a licensed domestic violence program serving the county.

3.22. "Municipality" means any incorporated village, town or city whose boundaries lie within the geographic boundaries of the state.

3.23. "Neglected child," pursuant to W.V Code §49-1-3, section of the code that governs civil proceedings, means a child whose physical or mental health is harmed or threatened by a present refusal, failure or inability of the child's parent, guardian or custodian to supply the child with necessary food, clothing, shelter, supervision, medical care or education, when such refusal, failure or inability is not due primarily to a lack of financial means on the part of the parent, guardian or

custodian; or who is presently without necessary food, clothing, shelter, medical care, education or supervision because of the disappearance or absence of the child's parent or guardian.

3.24. "Protective Order" means an injunction or other order, issued under domestic violence, family violence, anti-stalking, or similar domestic relations laws. A protective order is issued to prevent an individual from engaging in violent or threatening acts against, harassment of, contact or communication with, or physical proximity to a protected individual. A protective order must be issued by a court; agency or other entity authorized by law to issue or modify a protective order. Protective Orders include out-of-state orders and are entitled to full faith and credit.

3.25. "Serious bodily injury" means injury which creates a substantial risk of death, which causes serious or prolonged disfigurement, prolonged impairment of health or prolonged loss or impairment of the function of any bodily organ. (W.V. Code §61-8B-1(10))

3.26. West Virginia Code Sections to reference:

3.26.1. Abuse

- 3.26.1.a. W.V. Code §61-2-28 Related to domestic violence offenses;
- 3.26.1.b. W.V. Code §61-8D-1 Definitions relating to child abuse and neglect;
- 3.26.1.c. W.V. Code §61-8D-2 Murder of a child by a parent, guardian or custodian;
- 3.26.1.d. W.V. Code §61-8D-2a Death of a child by parent, guardian or custodian;
- 3.26.1.e. W.V. Code §61-8D-3 Child abuse resulting in injury or creating risk of injury;
- 3.26.1.f. W.V. Code §61-8D-3a Dealing with female genital mutilation.

3.26.2. General

- 3.26.2.a. W.V. Code §61-8B-14 Limiting interviews of children under the age of eleven;
- 3.26.2.b. W.V. Code §61-7-7 Persons prohibited from possessing firearms;
- 3.26.2.c. W.V. Code §61-2-28 Related to domestic violence;
- 3.26.2.d. W.V. Code §61-2-9a Related to stalking;
- 3.26.2.e. W.V. Code §61-2-14 Related to kidnapping or child concealment;
- 3.26.2.f. W.V. Code §61-2-14d Related to concealment of a child from a custodian;
- 3.26.2.g. W.V. Code §61-2-17 Related to human trafficking.

3.26.3. Neglect

- 3.26.3.a. W.V. Code §61-8D-1 Definitions relating to child abuse and neglect;

3.26.3.b. W.V. Code §61-8D-4 Child neglect resulting in injury or creating risk of injury;

3.26.3.c. W.V. Code §61-8D-4a Child neglect resulting in death;

3.26.3.d. W.V. Code §61-8D-7 Giving false information to medical personnel regarding a child's injuries;

3.26.3.e. W.V. Code §60a-10-12 Related to children being present during the manufacture of methamphetamine.

3.26.4. Possession, Distribution or Exhibition of Obscene Materials Involving Minors and Internet Crimes Against Children

3.26.4.a. W.V. Code §61-8A-1 Definitions related to obscene matter;

3.26.4.b. W.V. Code §61-8A-2 Distributions and display of obscene matter;

3.26.4.c. W.V. Code §61-8A-4 Use of obscene matter with intent to seduce a minor;

3.26.4.d. W.V. Code §61-8A-5 Use of minor to produce obscene matter;

3.26.4.e. W.V. Code §61-3C-14b Soliciting a minor via computer;

3.26.4.f. W.V. Code §61-8C-1 Definitions relating to child pornography;

3.26.4.g. W.V. Code §61-8C-2 Use of minors in child pornography;

3.26.4.h. W.V. Code §61-8C-3 Possession or distribution of child pornography;

3.26.4.i. W.V. Code §61-8D-6 Possession or distribution of child pornography by parent, guardian or custodian;

3.26.4.j. W.V. Code §61-8C-3a Prohibiting child erotica.

3.26.5. Sexual Abuse

3.26.5.a. W.V. Code §61-8-28 Criminal invasion of privacy;

3.26.5.b. W.V. Code §61-8B-1 Definitions related to sexual offenses;

3.26.5.c. W.V. Code §61-8B-2 Definitions related to consent;

3.26.5.d. W.V. Code §61-8B-7, 8 and 9 Relating to the offense of sexual abuse;

3.26.5.e. W.V. Code §61-8D-5 Sexual abuse by parent, guardian or custodian.

3.26.6. Sexual Assault

3.26.6.a. W.V. Code §61-8-28 Criminal invasion of privacy;

- 3.26.6.b. W.V. Code §61-8B-1 Definitions related to sexual offenses;
- 3.26.6.c. W.V. Code §61-8B-2 Definitions related to consent;
- 3.26.6.d. W.V. Code §61-8B-3, 4 and 5 Relating to the offense of sexual assault;
- 3.26.6.e. W.V. Code §61-8-12 Incest;
- 3.26.6.f. W.V. Code §61-8-8 Pimping and prostitution.

§149-8-4. Dispatcher Responsibilities.

4.1. Dispatchers under the supervision of police department and communications and emergency operations centers which dispatch the law enforcement officer shall dispatch child abuse and neglect calls in the same manner as any other call for police assistance, in accordance with the priority criteria prescribed by generally applicable department procedures. Whenever possible, the dispatcher should assign a back-up unit.

4.2. The dispatcher receiving a child abuse and neglect call should attempt to elicit from the caller, and should communicate to the responding law enforcement officer, as much of the following information, in the following order of importance, as time and emergencies of the reported incident allow:

- 4.2.1. The address of the incident, including the apartment number or the name of the business, as appropriate;
- 4.2.2. The nature of the incident;
- 4.2.3. Establish caller's name whether they are the victim, and a telephone number where the caller can be called back;
- 4.2.4. Whether or not there are any injuries and whether an ambulance is needed;
- 4.2.5. Whether weapons are involved or present and if so, where they are located;
- 4.2.6. A description of the accused and whether or not the accused is present and, if not, the most likely location, direction of flight, and mode of travel of the accused;
- 4.2.7. Whether a protective order is in effect and if it includes consent to enter the residence to enforce the protective order;
- 4.2.8. Whether other individuals, including children, are at the scene;
- 4.2.9. Whether any party is using or is under the influence of alcohol or drugs;
- 4.2.10. If the caller is the victim, in the residence, and is capable of giving consent, would they consent to entry;
- 4.2.11. Whether a criminal warrant is outstanding on the accused;

4.2.12. Whether the accused has been released on bail on a charge of a crime against a family or household member, including a family or household member who is a child, with any conditions on bail regarding contact with the victim or complainant; and

4.2.13. Whether a registered sex offender resides in the home;

4.2.14. Best practice is to not provide information that may identify a child over the radio, but to follow-up by telephone.

4.3. If the caller is the victim, or if the caller is a witness to an abuse and neglect incident in progress, the dispatcher should keep the caller on the telephone and should relay ongoing information provided by the caller to the responding law enforcement officer. The dispatcher should tell the caller that help is on the way, if that is the case, and will arrive as quickly as possible.

4.4. If the dispatcher has ready access to police department records, all information relevant to the situation shall be relayed to the officer. If the agency is capable, the dispatcher shall access the statewide domestic violence registry database to see if there is an active protective order. If so, is the box checked giving the officer consent to enter the residence to enforce the order. If the agency is capable and upon the law enforcement officer's request, the dispatcher shall access the National Crime Information Center (NCIC), and other criminal information databases to determine whether the parties involved in the incident have been involved previously in domestic incidents. All information received shall be relayed to the requesting law enforcement officer.

4.5. If the dispatcher has reason to believe that the accused is on bail for a crime against a family or household member, including family or household members who are children, and if the dispatcher has ready access to magistrate court records that show whether there are conditions of bail the dispatcher should consult the records and radio any relevant information to the responding law enforcement officer; including the existence of a protective order prohibiting the possession of firearms.

4.6. Dispatchers should notify law enforcement of any audible evidence that may be overheard during a call.

§149-8-5. Law Enforcement Responsibilities.

5.1. Responding to emergency reports of child abuse and neglect or other crimes in which children are present on the scene.

5.1.1. Approaching the scene.

5.1.1.a. Scenes may be classified in one of two manners: (A) Alleged criminal act involving children is in progress- an emergency situation- or (B) A complaint of alleged criminal acts involving children that occurred previously and has been reported after the incident has ended- a non-emergency situation.

5.1.1.b. In approaching a reported emergency situation, officers should exercise standard precautionary measures, including but not limited to:

5.1.1.b.1. Discontinuing use of lights and sirens before arriving in proximity to the scene.

5.1.1.b.2. Parking at a distance from the scene and making the final approach on foot, in a discrete manner.

5.1.1.b.3. Maintaining awareness of any potential dangers or hazards outside of the immediate scene while approaching- e.g. perpetrator has left the scene but may be in the vicinity.

5.1.1.b.4. Maintaining awareness of potential evidence outside of the immediate scene while approaching- e.g. bloodstains, discarded weapons, shell casings, possible witnesses, vehicles parked near the scene that may have been used by alleged victims or perpetrators to travel to the scene.

5.1.1.c. In approaching a reported non-emergency situation, officers should remain aware of potential evidence that may be located outside of the residence - e.g. bloodstains, broken toys, broken windows, accumulated trash around the residence, neglected or maltreated animals, or any indication that the residence would be unsafe or unsanitary for children. If such conditions are observed, the officer(s) should document such conditions through the use of photography.

5.1.2. Initial contact.

5.1.2.a. The responding law enforcement officers should identify themselves, explain the law enforcement presence, and request entry into the home or business. The law enforcement officers should ask to see the person who is the subject of the call. The law enforcement officers should not reveal the caller's name.

5.1.2.b. The law enforcement officers may enter and conduct a search of the premises relevant to the incident if written or verbal consent has been given to do so. If a domestic relations protective order is in effect, written consent to enter may have been given by the victim and be on file. The law enforcement officers shall limit the search to a search for other suspects, victims, witnesses, or evidence connected with the alleged domestic incident.

5.1.2.c. If refused entry, the law enforcement officers should be persistent about seeing and speaking alone with the subject of the call. If access to the subject is refused, the law enforcement officers should request the dispatcher to contact the caller, if the caller is the subject of the call, and communicate between the law enforcement officers and the caller. If sufficient probable cause exists an officer may elect to secure the scene pending the issuance of a search warrant for the premises. If the law enforcement officers leave the scene, the law enforcement officers should drive by the premises and observe it frequently. If the law enforcement officers remain to observe premises, the law enforcement officers should move to public property (the street) and observe the premises.

5.1.2.d. In some circumstances, forced entry is necessary and appropriate. Forced entry may be appropriate when the residence area shows signs of a fight or scuffle; or when a person from inside the residence calls for assistance or is yelling; or when a person from inside is visible and the law enforcement officers observe that the person is wounded, injured, or is otherwise in need of assistance.

5.1.3. Establishing control of the scene.

5.1.3.a. If the scene is established as an emergency situation- abuse or neglect of children in progress or just occurred- then the officer shall undertake immediate action to secure the scene and protect all occupants of the residence.

5.1.3.a.1. Determine if anyone in the residence is armed or is in close proximity to dangerous and deadly weapons. Call for the assistance of other officers as necessary to secure the scene.

5.1.3.a.2. Determine if anyone in the residence is in need of immediate medical attention and, if so, render such medical attention as is possible until EMS personnel arrive at the scene.

5.1.3.a.3. To the extent possible, the officer(s) should separate the involved parties at the emergency scene and attempt to interview all parties separately. The preferred method for documenting at-scene interviews shall be the use of digital audio and/or digital video recording devices. Even if there are no immediate allegations of child abuse, officers shall interview any children present to determine what, if anything, the children within the residence may have heard, seen, or otherwise observed.

5.1.3.a.4. Officer(s) present at an emergency scene shall make note of factors within the scene consistent with the possible abuse and neglect of children, including but not limited to, dangers within the residence such as exposed wiring or open heating sources, chemicals or dangerous substances within reach of small children, rodent infestation, unsanitary living conditions, broken fixtures within the residence or other indications of inter-personal family violence, including but not limited to bloodstains or visible physical injuries to children or adults within the residence such as bruises, cuts, redness, bite marks, or other injuries. As soon as may be practical, officer(s) should document any such observations through the use of digital photography.

5.1.3.a.5. Officer(s) at the scene shall determine if CPS shall be notified of the potential child abuse or neglect situation and shall maintain a presence at the scene until a CPS Case Worker can arrive at the scene to assist with the investigation.

5.1.3.b. If the scene is classified as a non-emergency situation - no violence is in progress or has just occurred- then the officer(s) shall proceed to conduct the preliminary investigation using normal investigative protocols.

5.1.3.b.1. When possible, Officers should attempt to have a CPS worker accompany them to the scene of any reported incident of child abuse or neglect.

5.1.3.b.2. Upon arriving at the scene of a reported incident that is no longer in progress, officer(s) shall use routine precautions to insure that no one in

the residence poses an immediate danger to anyone else present, including the officer and/or the CPS worker.

5.1.3.b.3. To the extent possible, the officer(s) shall separate all involved parties or witnesses and shall conduct interviews with all involved parties or witnesses. The preferred method is to record all such interviews using digital audio and/or audio-video recording systems.

5.1.3.b.4. In any non-emergency situation the preferred method shall be for the investigating officer(s) and/or CPS workers to interview any adult victims or witnesses first. If any adult present at the scene alleges the potential of child abuse or neglect the officer(s) and/or CPS workers shall attempt to schedule an appointment for the child or children to undergo a forensic interview at the nearest Child Advocacy Center or another neutral setting by a trained forensic interviewer.

5.1.3.b.5. If, during a preliminary investigation, a child discloses allegations of physical abuse and/or sexual abuse, the officer(s) and/or CPS workers shall attempt to schedule a forensic interview with the child at the closest Child Advocacy Center as soon as possible. If no CAC is available, then the next best location shall be a neutral location, preferably in a child-friendly setting. If no such resources are available, then the officer(s) and/or CPS worker(s) present at the scene shall conduct and record an interview with the child or children using appropriate forensic interviewing techniques.

5.1.3.c. The preferred and recommended method of conducting all non-emergency interviews with children who are the alleged victims of child abuse or neglect or child sexual abuse, shall be to schedule an interview with the child or children at the closest Child Advocacy Center by a neutral Forensic Interviewer at the earliest possible time, as appropriate to the county based protocols. When no CAC is available for use, the investigating officer(s) and/or CPS workers shall undertake every effort to interview the child or children in the most effective manner possible consistent with the health, safety and well-being of the child.

5.2. Initial investigation.

5.2.1. Child abuse and/or neglect is alleged in the complaint (call).

5.2.1.a. Identify the alleged perpetrator and determine if the perpetrator is a family member or custodian.

5.2.1.a.1. If CPS is on scene or arrives during the on scene investigation:

5.2.1.a.1.A. The Law Enforcement Officer and Child Protective Services Social Worker should work together in a manner to protect the alleged victim, other children, and adults in the residence.

5.2.1.a.1.B.. Law enforcement may be contacted when CPS is already on scene, after they have been on the scene, or when they are in route to the scene.

5.2.1.a.1.C. Consult with the CPS worker so the officer can determine how to intervene.

5.2.1.a.2. Keep children with known adults; whenever possible – identify someone at the scene who can take care of them.

5.2.1.a.3. Check the well-being of all children who reside in the home.

5.2.1.a.4. When applicable take color photos of the crime scene including any evidence of children's abuse or neglect, e.g. interior/exterior condition of the entire residence or facility where abuse occurred, child injuries, parents (if involved).

5.2.1.a.5. List all children who reside in the home and/or all children the alleged perpetrator may have had access to, in the body of the report.

5.2.1.a.6. Avoid making an arrest in the children's presence whenever possible.

5.2.1.a.7. If the officer suspects the child is subject to conditions where child abuse or neglect has or is likely to occur, make a mandatory referral to child protective services. A child does not have to be directly physically injured nor does a crime have to occur to mandate a report to child protective services.

5.2.1.a.8. All cases involving child death, unattended by a medical provider, must be reported to the appropriate medical examiner or coroner.

5.2.1.a.9. If the officer suspects the child is subject to conditions where child abuse or neglect by a parent/custodian has or is likely to occur, he or she shall make a mandatory referral to child protective services. A child does not have to be directly physically injured nor does a crime have to have occurred to mandate a report to child protective services.

5.2.1.b. Interviewing alleged perpetrator.

5.2.1.b.1. Try not to interview the perpetrator in the children's presence. To the extent possible, the officer(s) should separate the involved parties at the emergency scene and attempt to interview all parties separately.

5.2.1.b.2. Apply Miranda warning as appropriate to the situation.

5.2.2. Observation/response to child abuse and/or neglect when responding to other alleged crimes.

5.2.2.a. Check for signs of children's presence when observing scene of all crimes.

5.2.2.b. If children were on the scene at the time of the alleged crime, or personally witnessed the crime, make sure to list them on the Incident Report as witnesses or in the body of the report. If a child is a victim of any crime, including such crimes as child abuse/neglect, list the child as a victim in the report or write a separate report.

5.2.2.c.. When taking color photos of the crime scene include any evidence of children's exposure to violence or evidence of child abuse/neglect, e.g. crib/child's bed in room where victim was injured, toys broken and thrown around room, interior/exterior condition of the entire residence or facility where abuse occurred, child injuries, parents (if involved).

5.2.2.d. Avoid making an arrest in the children's presence whenever possible.

5.2.2.e. If the officer suspects the child is subject to conditions where child abuse or neglect has or is likely to occur, make a mandatory referral to child protective services. A child does not have to be directly physically injured nor does a crime have to have occurred to mandate a report to child protective services.

5.2.2.f. Child abuse and/or neglect when domestic violence is present. In addition to procedures outlined in the Protocol for Law Enforcement Response to Domestic Violence (149CSR3), the following describes some of the responsibilities of the responding officer when children are exposed to a domestic violence incident, or reside in the home.

5.2.2.f.3.A. List all children who reside in the home who were not present during the domestic violence incident in the body of the report.

5.2.2.f.3.B. When taking color photos of the crime scene include any evidence of children's exposure to violence, e.g. crib/child's bed in room where victim was injured, toys broken and thrown around room.

5.2.2.f.3.C. When interviewing parents/custodians keep in mind that child abuse can be perpetrated by either the suspect or victim of domestic violence or both parties. However, a victim of domestic violence should not be treated as a suspect of child abuse unless there is reasonable cause to believe that the victim has perpetrated some type of abuse upon a child. Treating the victim as a suspect will place the victim in a guarded and defensive state which may impede an investigation and cause further trauma to the victim and child.

5.2.2.f.3.D. When interviewing parents/custodians, ask about the children and their location during the incident.

5.2.2.f.4. Child abuse and/or neglect with drug endangerment by parent/custodian. In addition to procedures outlined in these rules and existing or established department procedures for responding to calls when substance abuse/illegal use of substances is present, the following describes some of the responsibilities of the responding officer when children are exposed to substance abuse/illegal use, or reside in the home.

5.2.2.f.4.A. Observe for access to controlled substances by children and/or manufacture of controlled substances with children present.

5.2.2.f.4.B. When taking color photos of the crime scene include any

evidence of children's access to or ingestion of controlled substances, e.g. crib/child's bed in room where controlled substances are found or manufactured, or drug paraphernalia within reach of children.

5.2.2.f.4.C. If the officer suspects the child is subject to conditions where child abuse or neglect has or is likely to occur, make a mandatory referral to child protective services. A child does not have to be directly physically injured nor does a crime have to have occurred to mandate a report to child protective services.

5.2.3. Use of children as interpreters.

5.2.3.a. Do not use children present on scene as non-English speaking or sign language interpreters. To do so will increase their trauma. It puts them in a situation of divided loyalty, and they may fear repercussions from the aggressor in the incident. Their translation may also be unreliable, because it is affected by their own emotional state. Some jurisdictions require that no family members be used to translate interviews.

5.2.4. Taking emergency custody without a court order.

5.2.4.a. Law Enforcement Officers may take emergency custody of a child believed to be abused or neglected without a court order if (1) the child is abandoned or (2) the Law Enforcement Officer determines that a child is in a condition requiring emergency medical treatment by a physician and the child's parents, parent, guardian or custodian refuses to permit such treatment, or is unavailable for consent.

5.2.4.a.1. If the Law Enforcement Officer discovers an abandoned child, the Law Enforcement Officer cannot remove the child as abandoned from a place until all reasonable efforts to make inquiries and arrangements with neighbors, relatives and friends have been exhausted. No child may be considered abandoned, and custody withheld from the child's parent(s), guardian or custodian if they present themselves in a fit and proper condition and request physical custody of such child. Prior to taking a child into protective custody as abandoned, the Law Enforcement Officer shall post a typed or legibly handwritten notice at the place the child is found, informing the parent(s), guardian or custodian that the child was taken by a law-enforcement officer, the name, address and office telephone number of the officer, the place and telephone number where information can continuously be obtained as to the child's whereabouts, and if known, the worker for the state department having responsibility for the child.

5.2.4.a.2. Law Enforcement Officers may take emergency custody of a child without a court order for conditions requiring emergency medical treatment. A condition requiring emergency medical treatment means a condition which, if left untreated for a period of a few hours, may result in permanent physical damage. Such conditions include, but are not limited to, profuse or arterial bleeding, dislocation or fracture, unconsciousness and/or evidence of ingestion of significant amounts of a dangerous substance. When Law Enforcement Officers take custody of a child due to the child requiring

emergency medical treatment, the Law Enforcement Officer must assure that the child is taken directly to an appropriate medical facility. The Law Enforcement Officer must provide the child's parent(s), guardian or custodian the name and location of the medical facility to which the child is being taken.

5.2.4.b. When transferring emergency custody to a physician or worker from Department of Health and Human Resources, the Law Enforcement Officer must provide a typed or legibly handwritten statement identifying such officer's name, address and office telephone number and specifying all the facts upon which the decision to take the child into protective custody was based, and the date, time and place of the taking. If custody is being transferred to Child Protective Services, the Child Protective Services Social Worker may provide the Law Enforcement Officer an Emergency Placement Contract that would meet these requirements.

5.3. Responding to non-emergency reports of crimes against children and/or neglect or conducting an on-going investigation after establishing control of an emergency situation.

5.3.1. Report received by law enforcement.

5.3.1.a. Reports may be received from the following entities: child protective services, any mandated reporter, the general public, a child advocacy center, another law enforcement agency, or the Prosecuting Attorney's Office.

5.3.2. Case assignment.

5.3.2.a. Upon receipt of a report, case assignment for investigation should be made immediately and not exceeding 24 hours. Cases should be assigned by the law enforcement official of the agency or by the Prosecuting Attorney.

5.3.2.b. The following criteria are considered best practice when determining case assignment:

5.3.2.b.1. Officer should have training specific to child abuse and neglect and experience in child abuse and neglect investigations.

5.3.2.b.2. Officer must collaborate with members of the multidisciplinary investigative team.

5.3.2.b.3. Officer must be personally present or provide updates through a formal mechanism to the multidisciplinary investigative team case reviews or monthly meetings.

5.3.3. Victim Interview.

5.3.3.a. Pre-interview.

5.3.3.a.1. The officer should observe, inquire, and report the evidence of any special needs of the allegedly abused child. This may include, but is not

limited to: physical and/or developmental disability and communication issues such as language, speech, or deafness. Information related to special needs of the child should be provided to the Child Advocacy Center or forensic interviewer.

5.3.3.a.2. The officer should make the necessary referral for the forensic interview as soon as possible and not exceeding 72 hours, as appropriate to the needs of the case.

5.3.3.a.3. The officer should review information concerning this allegation and the background of the alleged victim or perpetrator, as reasonably available.

5.3.3.b. During the interview.

5.3.3.b.1. The investigating officer should be present at the time of the interview, although not present in the interview room unless the officer is conducting the forensic interview.

5.3.3.b.2. The best practice model for a forensic interview shall be for the investigating officer or interviewer to address the recording prior to the initiation of the actual forensic interview, for the purpose of recording the date, time, and location of the forensic interview, the name and contact information of the child being interviewed, the person conducting the forensic interview, and all persons present and observing the forensic interview.

5.3.3.b.3. All interviews shall be conducted by a trained forensic interviewer in a neutral location, preferably in a child-friendly setting. Interviews must be conducted at a Child Advocacy Center if available and appropriate to county-based protocols.

5.3.3.b.4. Interviews are recorded pursuant to the protocol of the local Child Advocacy Center and Department of Health and Human Resources. It is advisable for law enforcement to ensure that an additional digital recording device is used for back-up during any forensic interview.

5.3.3.c. Post-interview.

5.3.3.c.1. The officer should collaborate with appropriate multidisciplinary investigative team members for investigative coordination.

5.3.3.c.2. The officer should make a referral to an appropriate member of the multidisciplinary investigative team to ensure the alleged victim is connected to appropriate services.

5.3.4. Alleged perpetrator interview

5.3.4.a. The officer should conduct the interview of the alleged perpetrator as soon as possible when there is sufficient evidence to warrant the interview or, in no case

to exceed 72 hours following child interview without documented reasonable cause. If the interview will not occur within the 72 hour window, the officer must report to the Prosecuting Attorney's Office and seek consultation.

5.3.4.b. The interview of the alleged perpetrator should be video recorded, if available; if video recording is not available, the interview must be audio recorded at a minimum.

5.3.4.c. The officer shall apply Miranda warnings as necessary and appropriate.

5.3.5. Evidence Collection.

5.3.5.a. The officer should regularly consult with the Prosecuting Attorney, as warranted by circumstances of the case.

5.3.5.b. The investigating officer should check with multidisciplinary investigative team members for evidence. This may include, but is not limited to: Child Advocacy Center records, Child Protective Services records, medical records, and mental health records.

5.3.5.c. Other evidence may include, but is not limited to:

5.3.5.c.1. Medical or mental health records of the alleged perpetrator or alleged victim, to be secured by appropriate subpoena and/or release, as may be necessary;

5.3.5.c.2. Criminal background check of the alleged perpetrator;

5.3.5.c.3. School records;

5.3.5.c.4. Information technology records, including but not limited to: phone records, computer hard drives, internet communications, and text messages;

5.3.5.c.5. 911 recordings;

5.3.5.c.6. Witness interviews;

5.3.5.c.7. Jail telephone recordings and communication logs;

5.3.5.c.8. Surveillance video; and

5.3.5.c.9. Threatening communications with the alleged victim and/or family members.

5.3.5.d. The officer should obtain a search warrant or signed voluntary consent to search for the premises where the alleged incident is reported to have occurred and for other premises or vehicles, as deemed relevant to the investigation.

5.3.6. Arrest/Prosecution.

5.3.6.a. The arrest decision should be made on a case by case basis in consultation with the Prosecuting Attorney, considering the child's safety and facts of the case.

5.3.6.b. The investigative officer shall consult with the Prosecuting Attorney to deem the appropriate time for presentation to a Grand Jury and, in anticipation of the Grand Jury presentation, the officer shall prepare an investigation report that may include but not be limited to:

5.3.6.b.1. Completion of the report format utilized by his or her agency;

5.3.6.b.2. Narrative of the circumstances of the crime alleged;

5.3.6.b.3. List of witnesses, including full names, addresses, and telephone numbers;

5.3.6.b.4. Recorded statements of the alleged perpetrator and other witnesses;

5.3.6.b.5. Recorded forensic interview of the alleged victim;

5.3.6.b.6. All medical and mental health records secured as a part of the investigation;

5.3.6.b.7. Any forensic or medical tests for which results remain pending;

5.3.6.b.8. Any documentary evidence secured by subpoenas or search warrants;

5.3.6.b.9. Inventory of physical evidence and its location.

5.3.6.c. The investigation report shall be delivered to the Prosecuting Attorney in accordance with the instructions provided by the Prosecuting Attorney.

5.3.6.d. Separate and apart from the investigation report, all other notes or documents prepared by the officer as a part of the officer's work product in conducting the investigation shall be delivered to the Prosecuting Attorney apart from, but simultaneously with the investigation report.

§149-8-6. Child Protective Services Responsibilities.

6.1. Child Protective Services is provided by the West Virginia Department of Health and Human Resources. Child Protective Services is not a punitive intervention but rather helping in nature. Although Child Protective Services and Law Enforcement have different duties and responsibilities, through collaboration and partnership both entities can maintain their own organizational integrity and meet their professional obligations to protect children.

6.2. Child Protective Services must assess families when a child is abused or neglected, or

when a child is subject to conditions where abuse or neglect is likely to occur. Child Protective Services must respond in a timely manner in order to ensure child safety based upon the alleged child maltreatment and family conditions.

6.3. The Child Protective Services assessment seeks to determine if a child in the residence requires protection from their parents, guardians or custodians. If a child in the residence requires protection, Child Protective Services then provides ongoing services to the family to change the behavior.

6.4. Child Protective Services may be required to seek judicial authorization to remove a child from their home in order to assure protection. This decision is not strictly dependent upon whether or not a crime has occurred and should not deter Law Enforcement Officers from pursuing criminal charges when appropriate.

6.5. Child Protective Services must cooperate, to the extent possible, with Law Enforcement Officers when conducting joint assessments/investigations. When working with Law Enforcement Officers, Child Protective Services Social Workers must adhere to applicable State Statutes, Federal Statutes, local Multi-Disciplinary Investigative Team Procedures and Child Protective Services Policies.

§149-8-7. Mandated Reporting of Suspected Child Abuse or Neglect.

7.1. The following individuals are Mandated Reporters of child abuse or neglect, as outlined in W.V. Code §49-6A-2:

7.1.1. Medical, dental, and mental health professionals

7.1.2. Christian Science practitioners, religious healers, and members of the clergy

7.1.3. School teachers and other school personnel

7.1.4. Social service, child care, and foster care workers

7.1.5. Emergency medical services personnel

7.1.6. Law enforcement officials and peace officers

7.1.7. Humane officers

7.1.8. Circuit court judges, family court judges, and magistrates

7.1.9. Division of Juvenile Services employees

7.1.10. Youth camp administrators

7.1.11. Counselors, employees, coaches or volunteers of an entity that provides organized activities for children

7.1.12. Commercial film or photographic print processors

- 7.1.13. In specific cases, all persons over the age of 18 (see 7.2.1.)
- 7.2. The standards for reporting child abuse or neglect as a mandatory reporter are as follows:
- 7.2.1. Receipt of a disclosure from a credible witness or observation of any sexual abuse or sexual assault of a child (this applies to all persons over the age of 18).
 - 7.2.2. Reasonable cause to suspect that a child is neglected or abused (applies to 7.1.1. through 7.1.12.).
 - 7.2.3. Observation of a child being subjected to conditions that are likely to result in abuse or neglect (applies to 7.1.1. through 7.1.12.).
 - 7.2.4. The mandated reporter is not required to be certain that abuse/neglect has occurred or to investigate independently the suspicion/observation. The facts of the case may not rise to the level of a criminal charge, but may meet the standard for an abused or neglected child as defined in the section of code that governs civil child abuse and neglect proceedings.
 - 7.2.5. The reporter may take photographs of visible trauma or cause x-rays to be taken, if medically indicated, at public expense, to be shared with the report.
- 7.3. Procedure for reporting suspected child abuse or neglect.
- 7.3.1. Report to the Department of Health and Human Services (DHHR) immediately or within 48 hours
 - 7.3.1.a. Call 24-hour hotline number (1-800-352-6513);
 - 7.3.1.b. Contact County DHHR office;
 - 7.3.1.c. Follow-up with a written report if requested by DHHR.
 - 7.3.2. Additional reporting requirements for suspicion of serious physical abuse or sexual abuse/assault shall immediately be reported to the State Police and any law enforcement agency having jurisdiction to investigate the complaint.
 - 7.3.3. All cases involving death, unattended by a medical provider, must be reported to the appropriate medical examiner or coroner.
 - 7.3.4. Reports made in good faith are confidential and immune from civil or criminal liability.
 - 7.3.5. Knowingly failing to report or knowingly preventing someone else's reasonable effort to report is a misdemeanor (up to 30 days in jail and/or fine of up to \$1000), pursuant to W.V. Code §49-6A-8.
 - 7.3.6. All privileged communication in regard to suspected or known child abuse or neglect is abrogated (e.g., husband and wife, professional and patient/client, etc.), except that between attorney and client.