

SECRETARY OF STATE

KEN HECHLER

ADMINISTRATIVE LAW DIVISION

orm #2

FILED

May 19 11 39 AM '93

OFFICE OF WEST VIRGINIA  
SECRETARY OF STATE

NOTICE OF A COMMENT PERIOD ON A PROPOSED RULE

AGENCY: Division of Motor Vehicles TITLE NUMBER: 91CSR9

RULE TYPE: Legislative; CITE AUTHORITY §17A-2-9, §17C-5A-3a

AMENDMENT TO AN EXISTING RULE: YES \_\_\_ NO X

IF YES, SERIES NUMBER OF RULE BEING AMENDED: \_\_\_\_\_

TITLE OF RULE BEING AMENDED: \_\_\_\_\_

IF NO, SERIES NUMBER OF NEW RULE BEING PROPOSED: 91CSR9

TITLE OF RULE BEING PROPOSED: Motor Vehicle Alcohol Test and  
Lock Program

IN LIEU OF A PUBLIC HEARING, A COMMENT PERIOD HAS BEEN ESTABLISHED DURING WHICH ANY INTERESTED PERSON MAY SEND COMMENTS CONCERNING THESE PROPOSED RULES. THIS COMMENT PERIOD WILL END ON June 21, 1993 AT 9:00 A.M.

ONLY WRITTEN COMMENTS WILL BE ACCEPTED AND ARE TO BE MAILED TO THE FOLLOWING ADDRESS.

Steven O. Dale  
Division of Motor Vehicles  
Building 3, Room 113, Capitol Complex  
Charleston, WV 25317

THE ISSUES TO BE HEARD SHALL BE LIMITED TO THIS PROPOSED RULE.

Jane L. Cline  
Jane L. Cline, Commissioner

ATTACH A **BRIEF** SUMMARY OF YOUR PROPOSAL

4-66



**WEST VIRGINIA  
DEPARTMENT OF TRANSPORTATION**

Gaston Caperton  
Governor

1900 Kanawha Boulevard East • Building Five • Room 109  
Charleston, West Virginia 25305-0440 • 304/558-0444

Charles L. Miller, P.E.  
Secretary

May 11, 1993

The Honorable Ken Hechler  
Secretary of State  
State Capitol  
Charleston, WV 25305

Dear Mr. Secretary:

The Commissioner of Motor Vehicles is hereby authorized to promulgate proposed and emergency rules related to 91CSR9: Motor Vehicle Alcohol Test and Lock Program.

  
\_\_\_\_\_  
Charles L. Miller, Secretary

5-10-93  
Date



FILED

MAY 19 11 39 AM '93

WEST VIRGINIA DEPARTMENT OF TRANSPORTATION  
**Division of Motor Vehicles** WEST VIRGINIA  
SECRETARY OF STATE

1800 Kanawha Boulevard East • Building Three  
Charleston, West Virginia 25317-0010

Gaston Caperton  
Governor

Charles L. Miller, P.E.  
Secretary

Jane L. Cline  
Commissioner

91CSR9

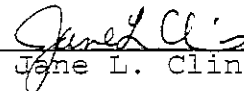
Motor Vehicle Alcohol Test and Lock Program  
Proposed Legislative Rule (1993-94)

Summary of Content  
Statement of Circumstances Requiring Filing

The purpose of this rule is to establish a motor vehicle alcohol test and lock program as required and established under the provisions of West Virginia Code §17C-5A-3a.

This program will allow restricted driving privileges for persons whose licenses are revoked for a driving under the influence offense. Program participants will contract with a DMV authorized service provider to have special ignition interlock equipment installed in his or her vehicle. The equipment will prevent the operation of the vehicle if the equipment detects alcohol in the system of the vehicle operator.

The rule establishes eligibility for participation in the program, time period required for equipment installation, and criteria for full reinstatement of driving privileges.

  
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Jane L. Cline, Commissioner

**APPENDIX B**

**FISCAL NOTE FOR PROPOSED RULES**

Rule Title: Motor Vehicle Alcohol Test and Lock Program 91CSR9

Type of Rule: X Legislative         Interpretive         Procedural

Agency: Division of Motor Vehicles

Address: Building 3, Capitol Complex  
Charleston, WV 25317

**1. Effect of Proposed Rule**

	ANNUAL FISCAL YEAR				
	INCREASE	DECREASE	CURRENT	NEXT	THEREAFTER
<b>ESTIMATED TOTAL COST</b>	\$ 41,568	\$ ---	\$ 41,568	\$ 40,064	\$ 40,064
<b>PERSONAL SERVICES</b>	21,568	---	21,568	20,064	20,064
<b>CURRENT EXPENSE</b>	20,000		20,000	20,000	20,000
<b>REPAIRS &amp; ALTERNATIONS</b>	N/A		N/A		
<b>EQUIPMENT</b>	N/A		N/A		
<b>OTHER</b>	N/A		N/A		

**2. Explanation of above estimates:** These estimates are based on the need for 1 full time clerk (\$20,068) and a portion of 1 programmer's time (\$1,500) to reprogram the computer programs to determine eligibility, track compliance, and issue a specially marked restricted license. The costs for installation and use of equipment is borne by the user/participant and paid to the service provider. The current expense estimate refers to costs generating a restricted drivers license and computer fees related to entry and storage of such information.

**3. Objectives of these rules:** The objective of this rule is to implement a motor vehicle alcohol and test and lock program as required under the provisions of W. Va. Code §17C-5A-3a. The program will allow restricted driving privileges for persons whose license are revoked for DUI and install special equipment which detects alcohol in the system of the vehicle operator.

**Rule Title:** 91CSR9 Motor Vehicle Alcohol Test and Lock Program

**4. Explanation of Overall Economic Impact of Proposed Rule.**

**A. Economic Impact on State Government.**

See first page.

**B. Economic Impact on Political Subdivisions; Specific Industries; Specific groups of Citizens.**


A person whose license is revoked for a driving under the influence offense may choose to obtain an ignition interlock device for their vehicle for the purpose of obtaining restricted driving privileges. The estimated cost per applicant per month is approximately \$60.

**C. Economic Impact on Citizens/Public at Large.**

N/A

**Date:** May 19, 1993

**Signature of Agency Head or Authorized Representative**

  
\_\_\_\_\_

Jane L. Cline, Commissioner

FILED

MAY 19 11 39 AM '93

OFFICE OF WEST VIRGINIA  
SECRETARY OF STATE

(PROPOSED)  
WEST VIRGINIA LEGISLATIVE RULES  
DIVISION OF MOTOR VEHICLES  
91CSR9

Title: Motor Vehicle Alcohol Test and Lock Program

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§91-9-1 General

1.1 Scope - This legislative rule establishes a motor vehicle alcohol test and lock program in accordance with the provisions of West Virginia Code §17C-5A-3a.

1.2 Authority - West Virginia Code §17A-2-9 and West Virginia Code §17C-5A-3a(a).

1.3 Filing Date -

1.4 Effective Date -

1.5 Application and Enforcement - This legislative rule applies to persons applying for early reinstatement of restricted driving privileges revoked for a driving under the influence offense under the provisions of West Virginia Code §17C-5A-3a and to providers and manufactures of alcohol test and lock equipment.

§91-9-2 Definitions

2.1 Applicant - Means the person applying for enrollment in the motor vehicle test and lock program as established in accordance with West Virginia Code §17C-5A-3a.

2.2 Commissioner - Means the executive officer of the Division of Motor Vehicles appointed by the Governor pursuant to West Virginia Code §17A-2-2 or his or her lawful designee.

2.3 Commercial Vehicle - Means any motor vehicle designed or used to transport passengers or property pursuant to West Virginia Code §17E-1-3;

2.3.1 If the vehicle has a gross vehicle weight rating of over 26,000 pounds.

2.3.2 If the vehicle is designed to transport sixteen (16) or more passengers, including the driver.

2.3.3 If the vehicle is transporting hazardous materials and is required to be placarded in accordance with Federal Rule 49 C.F.R. part 172, sup-part F.

2.4 Equipment - Means a mechanical or computerized system which prevents the operation of a motor vehicle when, through the system's assessment of the blood alcohol content of the person operating or attempting to operate the vehicle, such person is determined to be under the influence of alcohol.

2.5 Final Revocation - Means a license suspension or revocation which has run the full course of administrative and or judicial review. In the context of these rules, a person may not participate in the program if the person has any action pending on the offense either criminally or administratively. The revocation must be final.

2.6 Law Enforcement Officer - Means a law enforcement officer as defined in West Virginia Code §17C-5-4.

2.7 License - Means any camera card, permit or license issued by this State which authorizes the person to drive a motor vehicle, or the privilege to operate a motor vehicle.

2.8 Participant - Means the person accepted for enrollment in the motor vehicle test and lock program as established in accordance with West Virginia Code §17C-5A-3a.

2.9 Passenger Vehicle - Means a Class A vehicle 8,000 pounds or less used for private, noncommercial use.

2.10 Program - Means the motor vehicle alcohol test and lock program as established in accordance with West Virginia Code §17C-5A-3a.

2.11 Safety and Treatment Program - Means the Safety and Treatment Program as established in accordance with West Virginia Code §17C-5A-3.

2.12 Service Provider - Means the vendor authorized by Division of Motor Vehicles to provide services related to the program.

2.13 Service Center - Means the physical location of the vendor where services related to the program are provided.

#### §91-9-3 Eligibility For Program Participation

3.1 An applicant must be a resident of West Virginia.

3.2 An applicant must be eighteen (18) years of age or older.

3.3 An applicant's license must be revoked for an offense in violation of West Virginia Code §17C-5-1 et. seq. or §17C-5A-1 et. seq. A person whose license is revoked for driving under the influence of controlled substances is not eligible.

3.4 An applicant must have served the minimum license revocation period as prescribed by West Virginia Code §17C-5A-3a, and this rule calculated from the date that all licenses are received by the Commissioner.

3.4.1 If the applicant's license has been revoked for a first offense described in West Virginia Code §17C-5A-2(i), the applicant must serve a minimum revocation period of thirty (30) days before he or she is eligible to participate in the program.

3.4.2 If an applicant's license has been revoked for a first offense described in West Virginia Code §17C-5-7, refusal to submit to designated secondary chemical test, the applicant must serve a minimum revocation period of ninety (90) days before he or she is eligible to participate in the program.

3.4.3 If an applicant's license has been revoked for a second offense described in West Virginia Code §17C-5A-1 et seq. or 17C-5-1 et. seq., the applicant must serve a minimum revocation period of one (1) year before he or she is eligible to participate in the program.

3.4.4 If an applicant's license has been revoked for a third or subsequent offense described in West Virginia Code §17C-5A-1 et. seq. or §17C-5-1 et sec., the applicant must serve a minimum revocation period of two (2) years before he or she is eligible to participate in the program.

3.4.5 If an applicant is under the age of twenty-one (21), the applicant must serve a minimum revocation period of one (1) year before he or she is eligible to participate in the program.

3.5 An applicant must be enrolled in or have completed the Safety and Treatment Program as established in West Virginia Code §17C-5A-3. Applicants who have completed the Safety and Treatment program will have priority for enrollment in the program.

3.6 An applicant's license must not have been revoked for an offense described in West Virginia Code §17C-5-1 et seq. or §17C-5A-1 more than three (3) times in the ten (10) year period preceding the date of application.

3.7 An applicant's license must not have been revoked for an offense described in West Virginia Code §17C-5A-2(f) or (g) when the applicant caused the death or injury of a person.

3.8 An applicant's license must not be currently revoked or suspended for any other reason, or have any other suspensions or revocations pending final resolution.

3.9 An applicant must not have been previously enrolled in the program.

3.10 An applicant must not have been convicted of any violation of West Virginia Code §17B-4-3, driving while suspended or revoked, within the five (5) year period preceding the date of application.

3.11 An applicant who holds a Class A, B, C or D driver's license must not have his or her driver's license revoked for an offense related to West Virginia Code §17C-5-1 et seq., §17C-5A-1 et seq., West Virginia Code §17E-1-14 or §17E-1-15 while driving a commercial vehicle.

3.12 An applicant who holds a Class A, B, C or D driver's license, whose driver's license has been revoked for an offense related to West Virginia Code § 17C-5-1 et seq. or West Virginia Code §17C-5A-1 et seq. while driving a passenger vehicle is not eligible for participating in the program by installing the equipment in a commercial vehicle. Such person is however, eligible for participating in the program by installing the equipment in a passenger vehicle.

#### §91-9-4 Application Procedures.

4.1 An applicant shall complete a program application, agree in writing to the terms of the program and submit a non-refundable fee of twenty-five (\$25.00) dollars in the form of a certified check or money order.

4.2 The payment of the application fee shall cause the application to remain valid for a period of six (6) months.

4.3 The Commissioner shall either approve the application for participation, subject to the availability of equipment for installation, or shall rule the applicant ineligible for participation based on the criteria prescribed in this rule.

4.4 An applicant may reapply no more than two (2) times in a six (6) month period. An applicant initially ruled ineligible and subsequently found to be eligible within six (6) months of the initial application is not required to pay the application fee again.

#### §91-9-5 Applicant Requirements

5.1 The applicant, upon receipt of program entry approval shall be responsible for completing, signing and returning to the Commissioner, the agreement of conditions of participation and completion, and contacting an approved service provider for installation of the equipment.

5.2 A licensed driver shall drive the applicant to the service center in the vehicle in which the equipment is to be installed. The vehicle shall be a Class A passenger type vehicle registered in the State of West Virginia. No vehicle of any other vehicle class may be used in the program.

5.3 The applicant shall complete the orientation and training program provided by the service provider to the satisfaction of the service provider. Any other person who

will operate the vehicle while the equipment is installed shall also complete the orientation and training program to the satisfaction of the service provider.

5.4 If the vehicle owner is not present at the time of the installation, the applicant shall provide the service provider with a notarized statement of authorization by the vehicle owner allowing the installation of the equipment.

5.5 The service provider shall notify the Commissioner of the applicant's successful completion of the orientation and training program to the satisfaction of the service provider, and that the equipment was installed in accordance with the criteria established by the Commissioner.

5.6 The Commissioner shall issue the applicant a restricted license upon the Commissioner's receipt of the service provider's report of equipment installation and successful orientation and training. Such license shall restrict the applicant to operating only the vehicle in which the equipment is installed, and only for the purposes of:

5.6.1 Driving to and from work.

5.6.2 Incidental driving as a part of employment duties provided that such duties do not include transporting persons for hire.

5.6.3 Driving to and from school.

5.6.4 Driving to and from participation in the Safety and Treatment Program.

5.6.5 Driving to and from the service provider for monitoring and servicing of the equipment.

5.6.6 Driving associated with a bona fide medical emergency.

5.7 Under no circumstances shall the applicant operate any motor vehicle until the equipment is installed and the applicant has received the specially marked restricted license.

5.8 The applicant is responsible for any consequences of operation of the vehicle by persons who have not been trained by the service provider, or who fail to operate the equipment in the manner prescribed by the service provider.

#### §91-9-6 Participant Requirements For Continued Eligibility

6.1 The Commissioner shall immediately revoke the restricted driving privileges of any participant who:

6.1.1 Fails to meet the attendance and participation requirements of the Safety and Treatment Program in which the participant is enrolled, if the participant has not already successfully completed the program.

6.1.2 Is suspended or revoked for any other offense.

6.1.3 The Commissioner receives written notice from any law enforcement officer or service provider that the participant was operating a motor vehicle not containing the required equipment, or was operating a vehicle in violation of any restriction imposed by this rule or the program participation agreement.

6.1.4 The Commissioner receives written notice from any service provider or law enforcement officer that the equipment in the vehicle has been altered, tampered with, bypassed or removed without the prior approval of the Commissioner.

6.1.5 The Commissioner receives written notice from any law enforcement officer or service provider that the participant has allowed or caused another person to bypass, or attempt to bypass the equipment or to circumvent the device in any manner.

6.1.6 The Commissioner receives written notice from any law enforcement officer, service provider or Safety and Treatment Program Coordinator that the participant operated or attempted to operate a motor vehicle under the influence of alcohol or controlled substances.

6.1.7 Is convicted of any motor vehicle offense contained in West Virginia Code §17B-3-5.

6.1.8 Fails to abide by the terms and conditions of the lease agreement with the service provider. A service provider shall not remove a participant from the program without prior approval of the Commissioner.

#### §91-9-7 Eligibility For Reinstatement Of License

7.1 A participant whose license has been revoked for a first offense as described in West Virginia Code §17C-5A-1 et sec. is required to have the equipment in their vehicle for a minimum period of five (5) months, complete the Safety and Treatment Program, and pay all required fees before his or her license may be reinstated.

7.2 A participant who withdraws or is removed from the program shall be required to serve out the remainder of their original license revocation period pursuant to West Virginia Code §17C-5A-2. The period of time the participant had the equipment in use with restricted driving privileges shall not count towards fulfilling the requirements of the original revocation period.

7.3 A participant whose license has been revoked for more than one (1) offense as described in West Virginia Code §17C-5A-1 et sec. is required to have the equipment in their vehicle for a minimum period of one (1) year, complete the Safety and Treatment Program, and pay all required fees before his or her license may be reinstated.

7.4 A participant whose license has been revoked for a refusal to submit to a secondary chemical test is required to have the equipment in their vehicle for a minimum

period of nine (9) months, and pay all required fees before his or her license may be reinstated.

7.5 A participant who is under the age of twenty-one (21) at the time of the offense is required to have the equipment in their vehicle until the participant reaches the age of twenty-(21) or one (1) year, whichever ever is longer, complete the Safety and Treatment Program and pay all required fees before his or her license may be reinstated.

7.6 For purposes of this rule eligibility for reinstatement of driving privileges shall mean, completion of the Safety and Treatment Program, expiration of the required period of time in which equipment is required to be installed and payment of all fees including any fees owed to the service provider.

7.7 If a participant has failed to complete the Safety and Treatment Program and pay all required fees by the end of the mandatory equipment usage time period, the participant shall either:

7.7.1 Continue to use the equipment while actively enrolled in and completing the Safety and Treatment Program or,

7.7.2 Shall return all equipment to the service provider and return all licenses to the Division and shall not operate any motor vehicle until all requirements are met for license reinstatement.

#### §91-9-8 Service Provider Standards

8.1 The service provider shall have a minimum of one (1) year experience providing similar service in another jurisdiction.

8.2 The service provider shall install only equipment which has been approved for use in the program by the Commissioner. No equipment shall be approved unless:

8.2.1 The equipment has been in actual field use for at least six (6) months.

8.2.2 The equipment has met minimum specifications established by the Commissioner by submission of test data from an independent alcohol testing laboratory.

8.3 The service provider shall initially establish at least one (1) service center to be located in the Charleston, West Virginia area. However, the service provider shall establish additional locations if the Commissioner determines the participation in the program justifies additional locations.

8.4 The Commissioner shall prescribe the hours of operation in consultation with the service provider based on the needs of the applicant in the service area, and the needs of the service provider.

§91-9-9 Program Cost

9.1 The program shall operate on a user fee basis with the cost of the program assumed by the applicant.

9.2 The fees for instruction, leasing, monitoring, servicing and deinstallation of equipment shall be set by the Commissioner and can not be changed without prior review and approval of the Commissioner, and can only be changed a maximum of one (1) time per year.

9.3 The established fees shall be based on average costs and shall not vary according to participant or make of vehicle. Fees shall be uniform at each service center. The service provider shall establish a fee schedule to be applied to indigent participants to be approved by the commissioner.

9.4 The manufacturer, service provider and or installer through the contract shall indemnify and hold harmless the State of West Virginia and or its employees and agents from any and all claims, demands, actions and costs whatsoever that may arise out of an act or omission by the manufacturer, service provider, installer, employee and or subcontractor thereof in the performance of the agreement.

9.5 The manufacturer, service provider and or subcontractor shall maintain comprehensive general liability insurance in the amount of at least one million dollars (\$1,000,000) per occurrence with a three million dollar \$3,000,000 aggregate total. The liability insurance shall cover defects or problems in or with product design, materials, and workmanship during the manufacture, calibration and installation of the equipment. The insurance shall be obtained through an insurer licensed to do business in the State of West Virginia and the policy shall be designed to provide the Commissioner with at least forty-five (45) days prior to written notice of any cancellation, material change or intent to allow coverage to lapse.

§91-9-10 SEVERABILITY

In the event any portion of this legislative rule is held invalid or unconstitutional, the invalidity or unconstitutionality shall not affect the validity or constitutionality of the remaining portions of this legislative rule.