

WEST VIRGINIA  
SECRETARY OF STATE  
KEN HECHLER  
ADMINISTRATIVE LAW DIVISION

Form #2

Do Not Mark In this Box

FILED

JUN 3 4 03 PM '98

OFFICE OF WEST VIRGINIA  
SECRETARY OF STATE

NOTICE OF A COMMENT PERIOD ON A PROPOSED RULE

AGENCY: Insurance Commission TITLE NUMBER: 114

RULE TYPE: Legislative; CITE AUTHORITY W. Va. Code §§ 33-2-10,

33-6-8, 33-6-9, 33-25A-3(1), 33-25A-20 and 16-3C-2(j)

AMENDMENT TO AN EXISTING RULE: YES  NO

IF YES, SERIES NUMBER OF RULE BEING AMENDED: Series 27

TITLE OF RULE BEING AMENDED: Aids Regulations

IF NO, SERIES NUMBER OF NEW RULE BEING PROPOSED: \_\_\_\_\_

TITLE OF RULE BEING PROPOSED: \_\_\_\_\_

IN LIEU OF A PUBLIC HEARING, A COMMENT PERIOD HAS BEEN ESTABLISHED DURING WHICH ANY INTERESTED PERSON MAY SEND COMMENTS CONCERNING THESE PROPOSED RULES. THIS COMMENT PERIOD WILL END ON July 6, 1998 AT 4:00 p.m. ONLY WRITTEN COMMENTS WILL BE ACCEPTED AND ARE TO BE MAILED TO THE FOLLOWING ADDRESS:

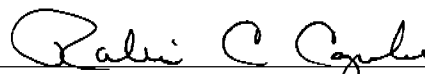
Offices Of The Insurance Commissioner

ATTN: Legal Division

P.O. Box 50540

Charleston, WV 25305-0540

THE ISSUES TO BE HEARD SHALL BE LIMITED TO THIS PROPOSED RULE.



Robin C. Capehart, Cabinet Secretary

Date

ATTACH A **BRIEF** SUMMARY OF YOUR PROPOSAL

\$4.00

Insurance Commissioner  
Legislative Rule  
Title 114, Series 27

## **AIDS Regulations**

Title 114, Series 27

### **BRIEF SUMMARY OF RULE**

The Insurance Commissioner regulates Life and Accident Insurance policies. There is much concern as to what information insurers may request and when and how insurers may require HIV testing of insurance applicants.

The existing rule which has been in place since August, 1991, sets out guidelines which insurers must follow in underwriting for HIV in regard to Life and Accident and Sickness Insurance policies. Inter alia, it prohibits questions relating to sexual preference or life-style and limits HIV testing as to group insurance policies.

The current amendments permit the use of oral test specimens in testing for HIV. The oral tests have been approved by the Food and Drug Administration, are highly accurate, are administered only by medical professionals, and are less intrusive than blood tests. The testing protocols are the same as for blood.

This is one of the rules which has been through the entire rulemaking process, but which was not ratified by the Legislature during the 1997-98 session due to the failure to pass House Bill 4177.

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Insurance Commissioner  
Legislative Rule  
Title 114, Series 27

## **AIDS Regulations**

Title 114, Series 27

### **STATEMENT OF CIRCUMSTANCES**

Medical technology has advanced since the promulgation of Series 27 in August, 1991. It is no longer necessary to draw blood to perform an accurate test for the presence of HIV. The U.S. Food and Drug Administration has approved the use of oral specimens for use in HIV testing. This is obviously a less intrusive method of obtaining a test specimen, as opposed to a blood draw.

The insurance industry has requested that Series 27 be amended to accommodate this new testing method. A number of other states have either already done so, or are in the process of permitting oral testing.

This is one of the rules which has been through the entire rulemaking process, but which was not ratified by the Legislature during the 1997-98 session due to the failure to pass House Bill 4177.

APPENDIX B

FISCAL NOTE FOR PROPOSED RULES

Rule Title: AIDS Regulations  
 Title 114, Series 27

Type of Rule:  Legislative  Interpretive  Procedural

Agency: Insurance Commissioner

Address: Post Office Box 50540  
 1124 Smith Street, Greenbrooke Building  
 Charleston, West Virginia 25305-0540

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1. Effect of Proposed Rule

	ANNUAL FISCAL YEAR				
	Increase	Decrease	Current	Next	Thereafter
ESTIMATED TOTAL COST	\$		NONE		
PERSONAL SERVICES			NONE		
CURRENT EXPENSE			NONE		
REPAIRS AND ALTERNATIONS			NONE		
EQUIPMENT			NONE		
OTHER			NONE		

2. Explanation of above estimates:

This rule will have no fiscal impact on the Insurance Commissioner or State Government.

3. Objectives of these rules:

The objectives of these Rules are to: (1) eliminate the use of unfairly discriminatory underwriting and testing practices with regard to AIDS by health and life insurers; (2) establish guidelines as to when an insurer can ask AIDS-related questions, what type questions maybe asked, and when AIDS testing may be required, (3) establish a reasonable AIDS testing protocol, (4) insure the confidentiality of

Rule Title: AIDS Regulations  
Title 114, Series 27

AIDS-related information released to the insurer by the applicant, and (5) allow insurers reasonable access to AIDS-related data so as to be able to perform proper underwriting of risks before coverage is bound on applicants.

4. Explanation of Overall Economic Impact of Proposed Rule.

A. Economic Impact on State Government.

None

B. Economic Impact on Political Subdivisions; Specific Industries; Specific groups of Citizens.

None

C. Economic Impact on Citizens/Public at Large.

None

Date: June 2, 1998

Signature of Agency Head or Authorized Representative

B. Keith Huffman  
B. KEITH HUFFMAN, GENERAL COUNSEL

114CSR27  
WEST VIRGINIA LEGISLATIVE RULE  
INSURANCE COMMISSIONER

~~CHAPTER 33~~  
SERIES 27

AIDS REGULATIONS

- ~~Section 1-114-27-1.~~ Scope
- ~~Section 2-114-27-2.~~ Applicability
- ~~Section 3-114-27-3.~~ Definitions
- ~~Section 4-114-27-4.~~ Medical/Lifestyle Applications Questions and Underwriting Guidelines
- ~~Section 5-114-27-5.~~ Testing
- ~~Section 6-114-27-6.~~ Notice and Consent Form
- ~~Section 7-114-27-7.~~ Separability

114CSR27  
WEST VIRGINIA LEGISLATIVE RULE  
INSURANCE COMMISSIONER

FILED  
JUN 3 4 03 PM '98  
OFFICE OF WEST VIRGINIA  
SECRETARY OF STATE

Chapter 33  
Series 27

AIDS REGULATIONS

**Section 1. General**

1.1. Scope - This legislative rule establishes standards for AIDS related underwriting questions and AIDS testing in connection with applications for life or health insurance policies.

1.2. Authority - West Virginia Code §§ 33-2-10, 33-6-8, 33-6-9, 33-25A-3(1), 33-25A-20, and 16-3C-2(j).

1.3. Filing Date - ~~May 31, 1991.~~

1.4. Effective Date - ~~August 1, 1991.~~

**Section 2. Applicability**

2.1. Insurers - All insurers who deliver or issue for delivery in this state any policies for life or accident and sickness insurance are subject to this regulation.

~~1~~

2.2. Service Corporations - All health service corporations who deliver or issue for delivery in this state any subscriber`s contracts for health insurance are subject to this regulation.

2.3. Health Care Corporations - All health care corporations who issue to enrollees in this state evidence of health insurance coverage are subject to this regulation.

2.4. Fraternal Benefit Societies:

~~(A)~~a. All fraternal benefit societies who deliver or issue for delivery life insurance benefit certificates in this state are subject to this regulation.

~~(B)~~b. All domestic, foreign, or alien societies who issue any certificate or other evidence of any contract of accident or sickness insurance in this state.

2.5. Health Maintenance Organizations - All health maintenance organizations who deliver or offer for delivery in this state any evidence of coverage are subject to this regulation.

**Section 3. Definitions**

3.1. Code - means the West Virginia Code.

3.2. Commissioner - means the Insurance Commissioner of the State of West Virginia.

3.3. Acquired Immunodeficiency Syndrome (AIDS) - means the acquired immunodeficiency syndrome as may be from time to time defined by the Centers for Disease Control of the United States Public Health Service.

3.4. AIDS Related Complex (ARC) - means a syndrome in which the individual displays many of the same symptoms of AIDS, including the presence of the HIV antibody.

3.5. Human Immunodeficiency Virus (HIV) - means the virus responsible for the potential development of the Acquired Immunodeficiency Syndrome (AIDS).

3.6. Oral mucosal transudate or OMT means a serous fluid that comes from transudation at the gingival crevice and across oral mucosal surfaces, as distinguished from whole saliva, and which is collected by a method approved by the FDA for OMT testing for HIV.

3.67. Enzyme Linked Immunosorbent Assay (ELISA) - means a test used to determine the existence of the HIV antibody in the blood or in OMT.

3.78. Insurer - includes all entities providing life or accident and sickness coverage.

3.89. Western Blot - means a test used to determine the existence of the HIV antibody in the blood or in OMT.

3.910. Health Care Professional or Health Care Provider - means any physician, nurse, physicians assistant, or any other person providing medical, dental, nursing or other health care services of any kind.

3.11. FDA means the United States Food and Drug Administration.

**Section 4. Medical/Lifestyle Applications Questions and Underwriting Guidelines**

4.1. General Propositions:

~~(A)~~a. No inquiry in an application for health accident and sickness or life insurance coverage, or in an investigation conducted by an insurer or an insurance support organization on its behalf in connection with an application for such coverage shall be directed toward determining the proposed insured's sexual orientation.

~~(B)~~b. Sexual orientation may not be used in the underwriting process or in the determination of insurability.

~~(C)~~c. Insurance support organizations shall be directed by insurers not to investigate, directly or indirectly, the sexual orientation of an a proposed insured or beneficiary.

4.2. Medical/Lifestyle Applications Questions and Underwriting Standards.

~~(A)~~a. No question shall be used which is designed to establish the sexual orientation of the proposed insured.

~~(B)~~b. Questions relating to the proposed insured having or having been diagnosed as having AIDS or ARC are permissible if they are factual and designed to establish the existence of the condition.

<sup>i</sup> For Example: Insurers should not ask "do you believe you may have . . .?", but rather "do you know or have reasons to know . . .?"

~~(C)~~c. Questions inquiring as to whether the proposed insured has ever tested positive for the presence of the HIV virus or HIV virus antibodies are permissible, however, questions inquiring as to whether the proposed insured has ever been tested for the presence of the HIV virus or HIV antibodies are prohibited.

~~(D)~~d. Questions relating to medical and other factual matters intending to reveal the possible existence of a medical condition are permissible if they are not used as a proxy to establish the sexual orientation of the proposed insured, and the proposed insured has been given an opportunity to provide an explanation for any affirmative answers given in the application

For Example: "Have you had chronic cough, significant weight loss, chronic fatigue, diarrhea, enlarged glands, . . .?" would be permissible. These questions must relate to a definite time period immediately preceding the application and must be specific. The proposed insured shall be given the opportunity to explain the described symptoms.

~~(E)~~e. Questions relating to the proposed insured's having or having been advised to seek treatment by a medical doctor, health nurse or other medical professional for a sexually transmitted disease are permissible.

~~(F)~~f. Neither the marital status, the "living arrangements," the occupation, the gender, the medical history, the beneficiary designation, nor the zip code or other territorial classification of a proposed insured may be used to establish, or aid in establishing, the proposed insured's sexual orientation.

~~(G)~~g. For purposes of rating a proposed insured for health and life insurance, an insurer may impose territorial rates, but only if the rates are based on sound actuarial principles and are related to actual or reasonably anticipated experience.

For Example: If a particular territory demonstrates a general propensity for high risk, an insurer may impose a rate higher for that territory than for similar risks located in other territories.

~~(H)~~h. No questions shall seek to determine if the proposed insured has demonstrated AIDS-related concerns or has sought AIDS-related counseling.

~~(I)~~i. No adverse underwriting decision shall be made because medical records or a report from an insurance support organization show(s) that the proposed insured has demonstrated AIDS-related concerns or has sought counseling. This subsection does not apply to a proposed insured seeking treatment and/or diagnosis.

## **Section 5. Testing**

5.1. AIDS-related testing in connection with the application for group life or accident and sickness insurance is prohibited; provided that an insurer may conduct such testing in relation to the application for group life and accident and sickness insurance when the insurance applied for is individually underwritten and evidence of insurability is required by the insurer because the proposed insured is either a late entrant, is applying for supplemental group life coverage, or is applying for small group insurance where the group consists of less than twenty-five members.

5.2. Whenever a proposed insured is requested to take an AIDS-related test in connection with an application for insurance, the use of such a test must be revealed to the proposed insured and his or her written, informed consent obtained.

5.3. The proposed insured should demonstrate an understanding that the test is being performed, of the nature of the test, of the persons to whom the results of that test may be disclosed, of the purpose for which test results may be used, of any limitations on the accuracy and meaning of the test results, and of any foreseeable risks and benefits resulting from the test.

5.4. The person requesting the test, and not the individual or individual's health care provider, must underwrite the cost of the test.

5.5. The individual undergoing the test has a choice to receive the test result directly or to designate in writing, prior to the administration of the test, any other person, such as a health care professional or clergyman, who may receive the results.

5.6. The testing must be performed by an appropriate medical professional who is properly trained and who holds an appropriate medical license, if state or federal law requires licensure in order to perform the testing procedure.

5.67. The insurer and its agents shall not release or disclose either that a HIV test has been conducted or the test results to any other party except under the following limited circumstances:

(A)a. Negative test results only may be disclosed to a reinsurer where either:

(1)1. The reinsurer is to reinsure a portion of the risk on a facultative basis; or

(2)2. The reinsurer is to reinsure a portion of a block of business on a treaty basis and where the release of HIV test information is disclosed by the ceding insurer only to the extent that the reinsurer is permitted to perform limited underwriting audits of the ceding insurers underwriting files to verify that proper HIV underwriting has occurred.

(B)b. Positive test results only may be disclosed to the Medical Information Bureau (MIB) provided that such information release is limited to a coded report identified only as a nonspecific abnormal blood or oral fluid test code.

~~(C)~~c. To the extent necessary to allow them to properly perform the functions for which their services were contracted by the insurer, an insurer may disclose HIV test information to certain contractors of the insurer such as audit firms, third party underwriters and claims adjusting firms. All such No persons receiving HIV test information shall ~~not~~ transmit information further and shall maintain strict confidentiality.

~~(D)~~d. To the extent that they are otherwise entitled to access to the insurers files, government agencies may be permitted access to files containing HIV test information: Provided that confidentiality is maintained and the HIV test information is not shared with other persons.

5.78. Upon written request by the individual undergoing the test the insurer must provide within 30 days a written list ~~within 30 days~~ of all persons or entities to whom test information has been released or caused to be released by the insurer ~~pursuant to section 5-6 above or otherwise.~~

5.89. The testing is required to be administered on a nondiscriminatory basis for all individuals in the same underwriting class, ~~and no No~~ proposed insured may be denied coverage or rated a substandard risk on the basis of such HIV testing unless acceptable testing protocol is followed. The insurer may at its option use a urine HIV test as an initial screening device; provided that if such urine test yields a negative result no further HIV testing may be required of the proposed insured. If the urine test yields a positive result for the presence of HIV antibodies then HIV blood or OMT testing may be required by the insurer. The proposed insured may not be denied insurance coverage or rated a substandard risk on the basis of a positive urine HIV test alone. The following is the acceptable blood or OMT HIV testing protocol for use in this state and an insured may not be denied coverage on the basis of AIDS related testing unless:

~~(A)~~a. An initial enzyme linked ~~immunosorbent~~ immunosorbent assay (ELISA) blood or OMT test is administered to the proposed insured, and it indicates the presence of HIV antibodies in the blood or OMT; and

~~(B)~~b. A second ELISA blood or OMT test is administered and it indicates the presence of HIV antibodies in the blood or OMT; and

~~(C)~~c. A Western Blot blood or OMT test is conducted and it confirms the results of the two ELISA tests.

5.910. If any of the test results in the ELISA-ELISA-Western Blot series produce a

negative result, the testing ceases and the proposed insured cannot be denied coverage based on AIDS-related testing.

For Example: If the initial ELISA test yields a negative result, the testing ceases. If the initial ELISA test yields a positive result and the subsequent ELISA test yields a negative result, the testing ceases. If both ELISA tests yield a positive result and the Western Blot test yields a negative result, for purposes of insurability, the results are negative.

5.1011. News of a positive test result could result in serious emotional trauma to the proposed insured. For this reason, it is recommended that the insurer recommend to the proposed insured that positive results be communicated to the proposed insured face to face by a qualified health care professional who could provide AIDS counseling.

#### **Section 6. Notice and Consent Form**

6.1. A notice and consent form must be executed by each proposed insured before AIDS-related testing is performed as to such proposed insured on behalf of any insurer.

6.2. The notice and consent form required by subsection 6.1 shall be as is set out in Appendix A attached hereto unless an alternative form is approved by the commissioner in writing.

#### **Section 7. Separability**

7.1. If any provision of this regulation or the application thereof to any person or circumstance is for any reason held to be invalid, the remainder of the regulation and the application thereof to other persons or circumstances shall not be affected thereby.

APPENDIX A

Examiner	_____	Insured	_____
Address	_____	Address	_____
	_____		_____

NOTICE AND CONSENT FOR BLOOD, ~~OR URINE,~~ OR ORAL FLUID TESTING  
WHICH MAY INCLUDE AIDS VIRUS (HIV) ANTIBODY/ANTIGEN TESTING

To determine your insurability, the insurer named above (the Insurer) has requested that you provide a sample of your blood, ~~or urine,~~ or oral fluids for testing and analysis. All tests will be performed by a licensed laboratory.

Tests may be performed to determine the presence of antibodies or antigens to the Human Immunodeficiency Virus (HIV), also known as the AIDS Virus. The HIV antibody test that we perform is actually a series of tests done by a medically accepted procedure. The HIV antigen test directly identifies AIDS viral particles. This series of tests is extremely reliable. Other tests which may be performed include determinations of blood cholesterol and related lipids (fats) and screening for liver or kidney disorders, diabetes, and immune disorders.

All test results will be treated confidentially. They will be reported by the laboratory to the Insurer. When necessary for business reasons in connection with insurance you have or have applied for with the Insurer, the Insurer may disclose test results to others such as its reinsurers, employees, or contractors. If the Insurer is a member of the Medical Information Bureau (MIB, Inc.), and if the test results for HIV antibodies/antigens are other than normal, the Insurer will report to the MIB, Inc. a generic code which signifies only a non-specific blood, or oral fluid test abnormality. If your HIV test is normal, no report will be made about it to the MIB, Inc. Other test results may be reported to the MIB, Inc. in a more specific manner. The organizations described in this paragraph may maintain the test results in a file or data bank. There will be no other disclosure of test results or even that the tests have been done except as may be required or permitted by law or as authorized by you. If you desire, you have the right to request a complete list of the parties to whom the insurer has released test information.

APPENDIX A

You should also be aware that the health care professional who performs the blood, urine or oral fluid testing is subject to West Virginia Code §§ 16-3C-3 and 16-3C-4 which authorizes that they may disclose test results to certain limited individuals under certain limited circumstances [these relate primarily to (1) persons you authorize to see the test results, (2) health care providers who may come into contact with you or specimens obtained from you, (3) the United States centers for disease control, (4) a court order to release the results, and (5) identified sex partners and persons sharing needles.] These persons are required by West Virginia Code §§ 16-3C-3 and 16-3C-4 to keep test information confidential.

You may direct that test results be disclosed directly to you or if you prefer to your personal physician or other health care professional. It is strongly suggested that you designate a physician or health care professional to receive your test results so that they may properly explain the results to you.

If your HIV test results are normal, no routine notification will be sent to you. If the HIV test results are other than normal, the Insurer will contact you. The Insurer may also contact you if there are other abnormal test results which in the Insurer's opinion, are significant. If you have not already indicated one, the Insurer may ask you at that time for the name of a physician or other health care provider to whom you may authorize disclosure and with whom you may wish to discuss the results.

Positive HIV antibody/antigen test results do not mean that you have AIDS, but that you are at significantly increased risk of developing AIDS or AIDS-related conditions. Federal authorities say that persons who are HIV antibody/antigen positive should be considered infected with the AIDS virus and capable of infecting others.

Positive HIV antibody or antigen test results or other significant blood abnormalities will adversely affect your application for insurance. This means that your application may be declined, that an increased premium may be charged, or that other policy changes may be necessary.

**APPENDIX A**

I wish my test results to be released to:

(Check Please)

\_\_\_\_\_ Myself only.

\_\_\_\_\_ My physician, health care provider, or other person indicated below.

\_\_\_\_\_ Both myself and my physician, health care provider or other person indicated below.

Physician, Health Care Provider, or other person.

Name: \_\_\_\_\_

Address: \_\_\_\_\_

\_\_\_\_\_

I have read and I understand this Notice and Consent For Blood, ~~or urine~~ or oral fluid Testing Which May Include HIV Antibody/Antigen Testing. I voluntarily consent to give a urine or oral fluid specimen and/or to the withdrawal of blood from me, the testing of that urine and/or blood, or oral fluid, and the disclosure of the test results as described.

I understand that I have the right to request and receive a copy of this authorization. A photocopy of this form will be as valid as the original.

\_\_\_\_\_  
Proposed Insured

\_\_\_\_\_  
Date of Birth

\_\_\_\_\_  
Signature of Proposed Insured  
or Parent/Guardian

\_\_\_\_\_  
Date

\_\_\_\_\_  
State of Residence

**THIS AUTHORIZATION EXPIRES AFTER 60 DAYS**