

2013 FEB -7 PM 4: 53
SNA
SEC. OF STATE

TITLE 133
PROCEDURAL RULE
WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION
SERIES 4
RULES AND ADMINISTRATIVE PROCEDURES

§133-4-1. General.

- 1.1. Scope. Rule establishing process for adoption, amendment, or repeal of rules and posting and publication of rules and administrative procedures by state institutions of higher education.
- 1.2. Authority. ~~W. Va.~~ West Virginia Code §18B-1-6(c)(3).
- 1.3. Filing Date. ~~June 29, 2006.~~
- 1.4. Effective Date. ~~July 31, 2006.~~
- 1.5. Repeals and replaces previous Series 4 dated ~~October 31, 2001.~~ July 31, 2006.

§133-4-2. Definitions.

- 2.1. "Rule." ~~means~~ aAny regulation, guideline, directive, standard, statement of policy or interpretation of general application and future effect that also has institution-wide effect or affects the rights, privileges or interests of employees, students or citizens. The following are not rules:
 - 2.2-1.a. Regulations, guidelines or policies established for individual units, divisions, departments or schools of the institution that deal solely with the internal management or responsibilities of a single unit, division, department or school; or
 - 2.2-2.1.b. Academic curricular policies that do not constitute a mission change for the institution.
- 2.2. "Administrative Procedure". ~~means~~ aAny regulation, guideline, directive, standard or statement of policy or interpretation of future effect that does not qualify as a "rule."

§133-4-3. Application.

- 3.1. This rule shall apply to the adoption, amendment, or repeal of any rule by a governing board of any public higher education institution under the

West Virginia Higher Education Policy Commission's jurisdiction, as well as to the posting and publication of rules and administrative procedures.

- 3.2. A governing board may not delegate responsibility for approving a rule to the President.
- 3.3. The Chancellor shall periodically provide institutions with examples of topics that should be dealt with only through the rule-making process. If the governing board or President of an institution is unsure whether the rulemaking process must be used, the governing board or President shall seek guidance from the Chancellor or his/her designee.
- 3.4. Each institution's governing board shall adopt a rule that outlines the rulemaking process at that institution.
- 3.5. No rule shall be adopted, amended, or repealed by a governing board without the provisions in this rule and its own rule on rules being met.

§133-4-4. Rulemaking Process.

- 4.1. Consultation. Institution officers are encouraged to consult with interested groups before presenting a proposed rule to the governing board for consideration.
- 4.2. Approval of Proposed Notice and Rulemaking. If a ~~President or~~ governing board determines that a rule concerning a subject matter under the governing board's jurisdiction should be adopted, amended, or repealed, the ~~President or~~ governing board may approve a notice of proposed rulemaking. A notice of proposed rulemaking shall include:
 - 4.2.1.a. A brief description of the subject matter of the rule, an explanation of how comments will be received, the deadline for receiving comments, and contact information for the person who has been designated to receive comments; and
 - 4.2.2.b. A copy of the proposed rule if adoption or amendment is proposed or a copy of the current rule if repeal is proposed.
- 4.3. Notice of Proposed Rulemaking. Notices of proposed rulemaking shall be provided directly to the Chancellor, those persons representing students, faculty, and classified employees at the institution, and other interested parties. In addition, notices of proposed rulemaking shall be posted prominently at a location or locations identified in the institution's rule on rules, as well as on the institution's website, and copies shall be made available at no cost to any requester.

4.4. Comment Period. Except for emergency rules, a notice of proposed rulemaking must provide for a public comment period of at least thirty (30) days during which written comments will be received before final adoption of the rule. A President or governing board may also provide for a public hearing.

4.5. Approval of Final Rule.

4.5.1a. If a governing board originally approved a notice of rulemaking at a previous meeting and no comments are received during the comment period, a proposed rule need not be re-approved by the governing board if the board provides so at the time it approves the proposed rule.

4.5.2b. If written comments are received or a hearing held during the comment period, the governing board shall summarize the comments received and/or made and make a determination concerning each issue raised. The governing board may amend a proposed rule as a result of the comments or evidence received. All written comments and evidence received and determinations made by the governing board shall be made available in the manner set out in Section 4.3 of this rule at least ten (10) days prior to the meeting in which the governing board gives final approval to the rule and be carefully preserved by the institution and open for public inspection and copying for a period of at least five (5) years from the date of final board action.

4.5.3c. The institution shall furnish the Chancellor or his/her designee with a copy of the final rule within thirty (30) days of the governing board's formal adoption of the final rule.

4.5.4d. Except as set forth in Section 4.5.6f of this rule, any rule adopted by a governing board shall not be effective until approved by the Chancellor or his/her designee. The Chancellor or his/her designee shall notify the governing board of any specific or general objections to the rule and allow the governing board to address the objections. If the governing board disagrees with the objections, it may protest the Chancellor's decision to the West Virginia Higher Education Policy Commission. If the Chancellor or his/her designee has not provided any objections to a rule within thirty (30) days of receipt of its final version it shall be deemed approved. Approval by the Chancellor or West Virginia Higher Education Policy Commission may not be withheld unless the rule is inconsistent with state or federal law or the policies and mission of the West Virginia Higher Education Policy Commission.

4.5.5e. In situations where the governing boards of Marshall University and West Virginia University have been given authority that inherently requires the governing board to promulgate and adopt a rule, that authority is void until the governing board adopts a rule in a manner consistent with this rule.

4.5.6f. Any rule adopted by the governing boards of Marshall University or West Virginia University shall not be subject to Section 4.5.4d. of this rule ~~if the rule relates to any subject matter over which the Legislature has authorized those institutions to act without further approval of the Commission or Chancellor.~~ Marshall University and West Virginia University shall submit their rules to the Chancellor and the Chancellor shall submit any comments or suggestions to the governing board within thirty (30) days. Any comments or suggestions made by the Chancellor regarding a proposed rule by these two governing boards may not become effective or implemented until the governing board places the comments or suggestions on its agenda and considers them at a meeting of the governing board.

§133-4-5. Posting and Publication of Approved Rules.

- 5.1. Approved rules shall be posted prominently at a location or locations identified in the institution's rule on rules, as well as on the institution's website, and copies shall be made available at no cost to any requester.
- 5.2. Approved rules shall be enumerated in a manner that makes them easily identifiable.
- 5.3. No later than October 1 of each year, each institutional governing board shall file with the West Virginia Higher Education Policy Commission a list of all institutional rules that were in effect on the first day of July of that year, as well as a list of institutional rules repealed during the preceding year.
 - 5.3.4a. For each rule listed, the governing board shall identify the most recent date on which each rule was adopted, amended or repealed.
 - 5.3.2b. The list shall include a statement by the chair of the governing board certifying that the governing board complied with the provisions of ~~W. Va.~~ West Virginia Code §18B-1-6 and this rule when each rule was adopted.

§133-4-6. Emergency Rules.

- 6.1. In the case of an emergency, a governing board may adopt, amend, or repeal a rule without first following the procedure set out in this rule.
- 6.2. For the purpose of this section, an emergency exists when the adoption, amendment, or repeal of a rule is necessary for the immediate preservation of the public peace, health, safety or welfare, or is necessary to comply with a time limitation established by state or federal law or regulation or a directive or rule of the West Virginia Higher Education Policy Commission, or to prevent substantial harm to the public interest, or to deal with financial exigency. The facts constituting an emergency shall be communicated in writing in advance to the Chancellor, who shall disapprove the action of the governing board if the Chancellor, or his/her designees, disagrees that an emergency existed.
- 6.3. Any emergency rule shall remain in effect no longer than three (3) months and shall expire unless a final rule has been approved under the normal process set out in this rule.

§133-4-7. Administrative Procedures.

- 7.1. This rule contains no restrictions on the adoption, amendment or repeal of administrative procedures. A governing board, however, is free to impose restrictions on this process.
- 7.2. The institution shall post administrative procedures prominently at places where those subject to the administrative procedures are likely to see them.

§133-4-8. Enforceability.

- 8.1. Any institution rule that fits within the definition contained in sSection 2.1 of this rule, but which has not previously been adopted by a formal vote of the governing board, must be adopted, amended or repealed by the governing board on or before July 1, 2006, or it shall be void and may not be enforced.
- 8.2. Any institution rule adopted, amended or repealed after the effective date of this rule in a manner inconsistent with the provisions of this rule shall be void and may not be enforced.
- 8.3. Any institution rule or policy statement not posted in a manner consistent with the provisions of this rule may not be enforced.

West Virginia Higher Education Policy Commission
Meeting of February 1, 2013

ITEM: Approval of Revision to Series 4, Rules and Administrative Procedures

INSTITUTIONS: All

RECOMMENDED RESOLUTION: *Resolved*, That the West Virginia Higher Education Policy Commission approves the revisions to Series 4, Rules and Administrative Procedures, as a procedural rule to be filed with the Secretary of State for a thirty-day public comment period.

Further Resolved, That the rule is approved for final filing at the conclusion of the comment period if no substantive comments are received.

STAFF MEMBER: Bruce Walker

BACKGROUND:

Series 4, Rules and Administrative Procedures, establishes the procedure for boards of governors to follow in adopting rules of the board. Presently, the rule allows the rulemaking process to be initiated by either the president of the institution or its board of governors. To bring the rule in line with legislative intent, it is recommended the rule be amended to require the board of governors to initiate the rulemaking process.

Also, a change in statute requires the rule be amended to reflect the present oversight of the Chancellor and Commission granted by code for rules proposed by the boards of governors at Marshall University and West Virginia University. Several formatting changes have also been made to conform to present stylistic requirements.

Staff recommends approval of revised Series 4 for filing with the Secretary of State for a thirty-day public comment period and, if no substantive comments are received, final filing of the rule with the Secretary of State.

FISCAL NOTE FOR PROPOSED RULES

Rule Title: Series 4 - Rules and Administrative Procedures

Type of Rule: ☐ Legislative ☐ Interpretive ☒ Procedural

Agency: Higher Education Policy Commission

Address: 1018 Kanawha Blvd. East, Suite 700, Charleston, WV 25301
Contact: Dr. Paul L. Hill, Chancellor

Phone Number: 304-558-0699 Email: chancellor@hepc.wvnet.edu

Fiscal Note Summary

Summarize in a clear and concise manner what impact this measure will have on costs and revenues of state government.

No impact.

Fiscal Note Detail

Show over-all effect in Item 1 and 2 and, in Item 3, give an explanation of Breakdown by fiscal year, including long-range effect.

FISCAL YEAR			
Effect of Proposal	Current Increase/Decrease (use "-")	Next Increase/Decrease (use "-")	Fiscal Year (Upon Full Implementation)
1. Estimated Total Cost	0.00	0.00	0.00
Personal Services	0.00	0.00	0.00
Current Expenses	0.00	0.00	0.00
Repairs & Alterations	0.00	0.00	0.00
Assets	0.00	0.00	0.00
Other	0.00	0.00	0.00
2. Estimated Total Revenues	0.00	0.00	0.00

Rule Title: _____

Rule Title:

Series 4 - Rules and Administrative Procedures

- 3. Explanation of above estimates (including long-range effect):**
Please include any increase or decrease in fees in your estimated total revenues.

There will be no effect on cost or revenue.

MEMORANDUM

Please identify any areas of vagueness, technical defects, reasons the proposed rule would not have a fiscal impact, and/or any special issues not captured elsewhere on this form.

Date: February 7, 2013

Signature of Agency Head or Authorized Representative

