## WEST VIRGINIA SECRETARY OF STATE

**KEN HECHLER** 

#### **ADMINISTRATIVE LAW DIVISION**

Form #3

EH FIN 198**7** AUS 17 FM 3:06

SEGRETARE ET STATE

#### NOTICE OF AGENCY APPROVAL OF A PROPOSED RULE AND FILING WITH THE LEGISLATIVE RULE-MAKING REVIEW COMMITTEE

AGENCY: _	STATE	TAX DE	PARTMENT				<u> </u>	_ TTT	LE NUME	BER:_1	.10		
CITE AUTH	IORITY _	W. VA.	CODE S	29A-3-	15 AND	11-10	<u>-5</u>						-
AMENDMEI	NT TO AN	N EXISTIN	G RULE:	YES X	NO_	<del></del>					-		
IF YES, SI	ERIES NU	MBER OF	RULE BE	ING AMEI	NDED: _	15 (R	EPEALE	ED AN	D REENA	CTED)			
	TITLE O	F RULE B	EING AM	ENDED: _	CONST	UMERS	SALES	AND	SERVICE	TAX	AND	USE	ΤĄΣ
			<u> </u>			<u> </u>	<u>.                                    </u>						
IF NO, SE	RIES NUN	MBER OF	NEW RUI	E BEING I	PROPOS	SED: _		. <u> </u>			•.		-
	TITLE O	F RULE B	EING PRO	POSED:	· · · · ·		··· ·			_			
	<del></del>		<del>-</del> <u>-</u>										

THE ABOVE PROPOSED LEGISLATIVE RULE HAVING GONE TO A PUBLIC HEARING OR A PUBLIC COMMENT PERIOD IS HEREBY APPROVED BY THE PROMULGATING AGENCY FOR FILING WITH THE SECRETARY OF STATE AND THE LEGISLATIVE RULE MAKING REVIEW COMMITTEE FOR THEIR REVIEW.

MICHAEL E. CANYL STATE TAX COMMISSIONER



#### State Tax Department of West Virginia

Charleston 25305

FILED

1007 AUG 17 FH 3: 03

SESALIAN. of STAIR

MICHAEL E. CARYL

JOHN F. LEABERRY ASSISTANT COMMISSIONER

August 17, 1987

Honorable Ken Hechler Secretary of State State Capitol Charleston, WV 25305

Dear Mr. Hechler:

ARCH A. MOORE, JR.

GOVERNOR

In accordance with W. Va. Code § 29A-3-9, the State Tax Department is today filing in the State Register the agency approved legislative rule which governs the sales and service tax and use tax.

This rule is promulgated pursuant to authority granted in W. Va. Code  $\S$  29A-3-15 and ll-10-5.

This legislative rule was filed in the State Register as an emergency legislative rule on July 1, 1987. A public comment period commenced on the day of filing and continued until 5:00 p.m. on July 31, 1987. Public comments were received and the legislative rule was modified subsequent to being filed as an emergency legislative rule.

Very truly yours,

Michael E. Caryl State Tax Commissioner

jm/ss Attachment

1007 AUG 17 PA 3: 03

SECRETANT OF STATE

APPROVED PROPOSED
WEST VIRGINIA LEGISLATIVE REGULATIONS
STATE TAX DEPARTMENT
TITLE 110
SERIES 15
1987

Filed: August 17, 1987

CONSUMERS SALES AND SERVICE TAX

AND

USE TAX

#### APPROVED PROPOSED

#### WEST VIRGINIA LEGISLATIVE REGULATIONS

STATE TAX DEPARIMENT: TITLE 110

SERIES 15

### CONSUMERS SALES AND SERVICE TAX AND USE TAX

#### TABLE OF CONTENTS

Section	. <u>-</u>		Page
110-15-1	General 1.1 1.2 1.3 1.4 1.5	Type of Regulation Scope Authority Filing Date Citation	1 1 1 1 1 1
110-15-la	Legislati	ve Findings	1.
110-15-2	Definition 2.1 2.2 2.3	Business Casual and Occasional Sales Not Conducted in a Repeated Manner or in the Ordinary Course of Repetitive and Successive Transactions of Like Character Church	2 2
	2.4 2.5 2.6 2.7 2.8 2.9 2.10 2.11 2.12 2.13 2.14 2.15 2.16	Communication Consumer or Ultimate Consumer Contracting Directly Used or Consumed Drugs Gross Proceeds Isolated Transactions Lease Manufacturing Person Personal Service Poultry House Purchase	22222666666777
	2.16 2.17 2.18 2.19 2.20 2.21 2.22 2.23 2.24	Purchase Purchase Price Purchaser Production of Natural Resources Retailer Retailer Engaging in Business in this State Sale, Sales or Selling Seller Service or Selected Service	7 7 7 8 8 8 8

110-15-4 Collection of Sales and Service Tax and Use Tax 4.1 How Sales and Service Tax Collected 4.2 How Use Tax Collected 4.3 Collection of Use Tax by Retailer 4.4 Foreign Retailers 4.5 Absorbing Tax - Criminal Penalty 4.6 Failure to Collect Tax; Liability of Vendor 4.7 Liability of Purchaser for Failure to Pay the Sales and Service Tax 4.8 Liability of User for Payment of the Use Tax 4.8.1 Credit for Sales Tax Liability Paid to Another State  110-15-5 Remittance of Tax  110-15-6 Taking Exemption Certificate 6.1 Vendor Must Show Sale or Service Exempt; Presumption 6.2 Retailer Must Show Sale Subject to Use Tax Not at Retail; Presumption 6.3 Acceptance of Exemption Certificate 6.4 Retention of Exemption Certificate 6.4 Retention of Exemption Certificate 110-15-7 Tax on Gross Proceeds of Sales of Manufactured, Etc., Products  110-15-8 Furnishing of Services Included; Exceptions 8.1 Professional Services 8.1.2 Personal Services 8.1.3 Services Rendered by Corporations Subject to Public Service Commission Control  110-15-9 Exemptions 9.1 General 9.2 Per Se Exemptions 9.3 Exemptions for Which Exemptions Certificate Required		2.25 Tangible Personal Property 2.26 Tax 2.27 Tax Commissioner or Commissioner 2.28 Taxable Services 2.29 Taxpayer 2.30 Transportation 2.31 Transmission 2.32 Use 2.33 Vendor	9 9 9 9 9 9 10
4.1 How Sales and Service Tax Collected 4.2 How Use Tax Collected 4.3 Collection of Use Tax by Retailer 4.4 Foreign Retailers 4.5 Absorbing Tax - Criminal Penalty 4.6 Failure to Collect Tax; Liability of Vendor 4.7 Liability of Purchaser for Failure to Pay the Sales and Service Tax 4.8 Liability of User for Payment of the Use Tax 4.8.1 Credit for Sales Tax Liability Paid to Another State  110-15-5 Remittance of Tax  110-15-6 Taking Exemption Certificate 6.1 Vendor Must Show Sale or Service Exempt; Presumption 6.2 Retailer Must Show Sale Subject to Use Tax Not at Retail; Presumption 6.3 Acceptance of Exemption Certificate 6.4 Retention of Exemption Certificate 6.4 Retention of Exemption Certificate 110-15-7 Tax on Gross Proceeds of Sales of Manufactured, Etc., Products  110-15-8 Furnishing of Services Included; Exceptions 8.1 Professional Services 8.1.2 Personal Services 8.1.3 Services Rendered by Corporations Subject to Public Service Commission Control  110-15-9 Exemptions 9.1 General 9.2 Per Se Exemptions 9.3 Exemptions for Which Exemptions Certificate Required	110-15-3	Amount of Tax	.10
Taking Exemption Certificate 6.1 Vendor Must Show Sale or Service Exempt; Presumption 6.2 Retailer Must Show Sale Subject to Use Tax Not at Retail; Presumption 6.3 Acceptance of Exemption Certificate 6.4 Retention of Exemption Certificate 110-15-7 Tax on Gross Proceeds of Sales of Manufactured, Etc., Products 110-15-8 Furnishing of Services Included; Exceptions 8.1 Professional Services 8.1.2 Personal Services 8.1.3 Services Rendered by Corporations Subject to Public Service Commission Control 110-15-9 Exemptions 9.1 General 9.2 Per Se Exemptions 9.3 Exemptions for Which Exemptions Certificate Required	110-15-4	4.1 How Sales and Service Tax Collected 4.2 How Use Tax Collected 4.3 Collection of Use Tax by Retailer 4.4 Foreign Retailers 4.5 Absorbing Tax - Criminal Penalty 4.6 Failure to Collect Tax; Liability of Vendor 4.7 Liability of Purchaser for Failure to Pay the Sales and Service Tax 4.8 Liability of User for Payment of the Use Tax 4.8.1 Credit for Sales Tax Liability Paid to	11 11 12 13 13 13 14
Taking Exemption Certificate 6.1 Vendor Must Show Sale or Service Exempt;  Presumption 6.2 Retailer Must Show Sale Subject to Use Tax  Not at Retail; Presumption 6.3 Acceptance of Exemption Certificate 6.4 Retention of Exemption Certificate 110-15-7 Tax on Gross Proceeds of Sales of Manufactured, Etc.,  Products 110-15-8 Furnishing of Services Included; Exceptions 8.1 Professional Services 8.1.2 Personal Services 8.1.3 Services Rendered by Corporations Subject to  Public Service Commission Control 110-15-9 Exemptions 9.1 General 9.2 Per Se Exemptions 9.3 Exemptions for Which Exemptions Certificate Required	110-15-5	Remittance of Tax	15
Products  110-15-8 Furnishing of Services Included; Exceptions  8.1 Professional Services  8.1.2 Personal Services  8.1.3 Services Rendered by Corporations Subject to Public Service Commission Control  110-15-9 Exemptions  9.1 General  9.2 Per Se Exemptions  9.3 Exemptions for Which Exemptions Certificate Required	110-15-6	Taking Exemption Certificate  6.1 Vendor Must Show Sale or Service Exempt; Presumption  6.2 Retailer Must Show Sale Subject to Use Tax Not at Retail; Presumption  6.3 Acceptance of Exemption Certificate	15 15 16 16 16
8.1 Professional Services 8.1.2 Personal Services 8.1.3 Services Rendered by Corporations Subject to Public Service Commission Control  110-15-9 Exemptions 9.1 General 9.2 Per Se Exemptions 9.3 Exemptions for Which Exemptions Certificate Required	110-15 <b>-</b> 7.	Tax on Gross Proceeds of Sales of Manufactured, Etc., Products	17
9.1 General 9.2 Per Se Exemptions 9.3 Exemptions for Which Exemptions Certificate Required		8.1 Professional Services 8.1.2 Personal Services 8.1.3 Services Rendered by Corporations Subject to	17 17 18
		9.1 General 9.2 Per Se Exemptions	19 19 19 22 27

State Tax	Department
Title 110	
Series 15	<del>-</del>

:

		31
•	9.6 Exemptions; Exception for Liquors and Wines	~ -
		31
	9.7 Moving Residence or Business Into State	32
110-15-9a	Method for Claiming Exemptions, Refunds of Tax, Credit	
220 20 20	Against Other Taxes	33
	9a.1 General	33
	9a.2 Filing Claim for Refund	33
		33
	9a 3 2 Method of Applying Credit	34
	9a.4 Documents Supporting Claim for Exemption 9a.5 Filing Claim Within Time Limitation 9a.6 Time Limit for Filing Claim for Credit	35
	9a.5 Filing Claim Within Time Limitation	36
	9a.6 Time Limit for Filing Claim for Credit	
	9a.7 Assignment of Right to Refund or Credit	36
	<u> </u>	
110-15-9b	Delivery of a Certificate of Exemption in Lieu of Tax	37
170 75 0	minus manages = =	- <del>-</del>
TT0-T2-3C	Direct Pay Permits	37
110-15-9d	Apportionment of Purchase Price	39
110-15-10	Exemption of Food Intended for Human Consumption;	
		39
		39
		40
		40
	10.3.1 Tests for Determining Whether "Food is	
		40
		41
		45
	10.4.1 General 4	45
		46
		50
		51
		52
	10.5.1 Special Rule for Delicatessens, Dairies and	
		52
		53
		53
		54
	10.6.3 Sales to Low Income Elderly Persons	55
	10.6.4 Sales by Charitable and Nonprofit Organizations	56
		58
		58
		58
		58
		58
	IU.7.4 NURSING ANG CONVALESCENT HOMES	= O

	10.7.6 10.7.7 10.7.8 10.7.9 10.7.10 10.7.11	Grocery-Type Store Delicatessen Bakery Store and Pastry Shop Dairy Store Other Retailers of Food Sales of Food from Vending Machines	 59 60 60 65 66 69 69
110-15-11	11.1	General On Purchase Out-of-State Upon Whom Tax Imposed Measure of Tax Definitions Determination of Average Wholesale Price Computation of Tax Due from Motor Carriers Return and Payment of Tax Compliance Direct Pay Permits Credit Against Use Tax Dedication of Tax to Highways Construction	70 70 70 71 71 73 74 75 75 75 76
	12.3.6	Tax Paid by Ultimate Consumer Tax as Debt Conditional Sales, Credit Sales, Etc. Cash or Credit Sales Conditional Sales Sales on Approval Lease-Furchase Sales Finance and Carrying Charges Discounts Exchanged Merchandise Rebates and Trade-Ins Merchandise Held or Laid Away Barter Sales Which are Recinded-Returned or Damaged Merchandise	76 76 76 76 77 77 77 77 77 78 78 78 78 78
110-15-13	Filing Tax 13.1 13.1.1 13.1.2 13.1.3 13.1.4	Returns Sales and Service Tax Return and Payment; Exception Other Times for Filing Returns Quarterly Return Annual Return; Extension of Time Liability of Successor	79 79 79 79 79 80

State	Tax	Department
Title		
Series	3 15	

		13.2 Use Tax Return and Payment; Exception	82
	110-15-14	Maintenance of Records  14.1 Sales and Service Tax Records  14.1.1 Keeping and Preserving Records  14.1.2 When Separate Records of Sales Required  14.1.3 Sales to Affiliated Companies or Persons  14.1.4 Records of Nonresidents Doing Business in State  14.2 Use Tax Records  14.2.1 Keeping and Preserving Records  14.2.2 Examination of Records	83 83 83 83 83 83 83 84
	110-15-15	Bond to Secure Payment	84
	110-15-16	Cancelling or Revoking Permits to Collect Use Tax	85
	110-15-17	Liability and Penalties 17.1 Liability of Officers of Corporations 17.2 Penalties; Jurisdiction	85 85 85
	110-15-18	Transition Rules	85
	110-15-19	General Procedure and Administration	86
	110-15-20	through 110-15-29 - Reserved for future use	. 86
	110-15-30	Sales to and Purchases by Nonresident Individuals	. 86
	110-15-31	Banking Business	88
	110-15-32	Containers, Wrapping, Packing and Shipping Materials	. 88
	110-15-33	Persons Rendering Services	92
÷	110-15-34	Sales by the State, Counties and Municipalities	92
	110-15-35	Personal Services and Sales to Persons Rendering Such Services	93
	110-15-36	<u>Hospitals</u>	_ 93
	110-15-37	Nursing and Convalescent Homes	93
	110-15-38	Hotels, Motels, Tourist Homes and Rooming Houses	94
	110-15-39	Summer Camps, Camping	. 94
	110-15-40	Elementary and Secondary Schools	0=

State Tax Department Title 110 Series 15		
110-15-41 <u>Churches</u>	96	
110-15-42 Nonprofit Organizations	97	
110-15-43 Out-of-State Purchases	97	
110-15-44 <u>Leased Departments</u>	97.	-
110-15-45 <u>Rentals</u>	98	-
110-15-46 Coin-Operated Machines and Devices	98	·.
110-15-47 Repairs to Tangible Personal Property	99	
110-15-48 Advertising Agencies, Radio and Television Broadcasting Station	<u>s</u> 100.	
110-15-49 Printers	101	
110-15-50 Newspapers and Magazines	102	
110-15-51 <u>Florist</u>	103	
110-15-52 Places of Amusement	103	
110-15-53 Employee's Meals	105	
110-15-54 Building Materials	105	
110-15-55 Speculative Builders	105	
110-15-56 Trading Stamps, Coupons and Meal Tickets	106	
110-15-57 Public Assistance	107	
110-15-58 Collection Agencies	107	
110-15-59 Funeral Directors	107	
110-15-60 Employee or Independent Contractor	108	
110-15-61 Country Clubs, Golf Courses	111	
110-15-62 Doctors, Dentists, Dental Laboratories, Optometrists, Opticians		
110-15-63 Warranties	1.13	
110-15-64 Boat and Aircraft Dealers	114.	
110-15-65 Motor Vehicle Dealers	115	

110-15-66 Well Servicing	116
110-15-67 Laundries, Laundromats and Dry Cleaning	118
110-15-68 Photographers, Film Developers	119
110-15-69 Parking	120
110-15-70 Fraternity and Soroity Houses	120
110-15-71 Acvertising Agencies	121
110-15-72 Organizations Which Qualify or are Qualified Under Sections 501(c)(4) and 501(c)(4) of the Internal Revenue Code	122
110-15-73 Distributors of Gasoline and/or Special Fuel	124
110-15-74 Bonafide Charitable Organizations	124
110-15-75 Maintenance Contracts	124
110-15-76 Electronic Data Processing Services and Related Software	126 📜 🧢
110-15-77 Sales of Data Processing Equipment	126
110-15-78 Physical Fitness Centers	126
110-15-79 Tanning Salons	127
110-15-80 <u>Masseuses</u>	127
110-15-81 Travel Agencies	127
110-15-82 Barber and Beauty Shops	128
110-15-83 Private Music Instruction	128 .
110-15-84 Interior Decorating	128
110-15-85 Bookkeeping	129
110-15-86 Auctioneers, Auction sales, Auctions	129
110-15-87 Real Estate Brokers	130
110-15-88 Commodity Brokers	.131
110-15-89 Delivery Charges	131.

110-15-90 Jewelry, Furniture, Hardware, Dry Goods, Apparel Stores	131
110-15-91 Restaurants and Bars	132
110-15-92 <u>Drugs</u>	132
110-15-93 Farm Equipment	133
110-15-94 Service Station	133
110-15-95 Grocery Store Coupons	134
110-15-96 Royalties	_ 135.
110-15-98 Trailer Parks	135
110-15-99 Professionals - Lawyers, Doctors, Etc.	135
110-15-100 Flight Instruction	135
110-15-101 Ballroom Dancing	136
110-15-102 Consultants	136
110-15-103 Exterminators	136
110-15-104 Plane and Boat Rides	, <b>1</b> 37 - `
110-15-105 Insurance Agencies	137
110-15-106 Natural Resource Brokers	138
Appendix 1. <u>List of Condiments</u>	138
Appendix 2. List of Taxable Medicines and Health Aids	146
Appendix 3. Grocery Store Taxable Sales	149

# APPROVED PROPOSED WEST VIRGINIA LEGISLATIVE REGULATIONS STATE TAX DEPARTMENT TITLE 110 SERIES 15 1987

Filed: August 17, 1987

#### § 110-15-1. General.

- l.l Type of Regulation. These regulations are legislative regulations as defined in W. Va. Code §§ 29A-1-2(d) and 29A-3-15.
- 1.2 Scope. These legislative regulations explain and clarify the West Virginia Consumers Sales and Service Tax, as stated in W. Va. Code  $\S$  ll-l5-l et seq., and the West Virginia Use Tax, as stated in W. Va. Code  $\S$  ll-l5A-l et seq.
- 1.3 Authority. These legislative regulations are issued under the authority of W. Va. Code § 29A-3-15 and W. Va. Code § 11-10-5.
- 1.4 Filing Date. These legislative regulations repeal the Consumers Sales and Service Tax and Use Tax Regulations, Series XV and XV-A, which were filed in 1973, amended in 1979 and refiled December 29, 1982. These legislative regulations were promulgated and filed as emergency legislative regulations on July 1, 1987, and refiled as agency approved legislative regulations on August 17, 1987.
- l.5  $\underline{\text{Effective Date.}}$  These legislative regulations become effective immediately upon passage by the Legislature.
- 1.6 Citation. These legislative regulations may be cited as 110 C.S.R. 15,  $\S$  \_\_\_\_ (1987).

#### § 110-15-la. <u>Legislative Findings</u>.

It is the intent of the Legislature that the West Virginia Consumers Sales and Service Tax imposed by the provisions of W. Va. Code § 11-15-1 et seq. and the West Virginia Use Tax imposed by the provisions of W. Va. Code § 11-15A-1 et seq. be complementary laws and wherever possible be construed and applied to accomplish that intent as to the imposition, administration and collection of such taxes. To facilitate this intent, regulations for the sales and service tax and for the use tax are combined in these regulations.

§ 110-15-2. <u>Definitions</u>. - As used in these regulations and unless the context clearly requires a different meaning, the following terms shall have the meaning ascribed herein, and shall apply in the singular or in the plural.

- 2.1 "Business" includes all activities engaged in or caused to be engaged in with the object of gain or economic benefit, direct or indirect, and all activities of the State and its political subdivisions which involve sales of tangible personal property or the rendering of services when those service activities compete with or may compete with the activities of other persons and includes any purposeful revenue generating activity in this State.
- 2.2 "Casual and occasional sales not conducted in a repeated manner or in the ordinary course of repetitive and successive transactions of like character" is intended to restrict to a minimum the number of revenue-generating events held by organizations qualified under either Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, or Section 501(c)(4) of the Internal Revenue Code of 1986, as amended, which shall be exempt from the imposition of the consumers sales and service tax. The terms "casual" and "occasional" are to be construed synonymously, and when used in reference to the sales and service tax and in conjunction with the phrase "not conducted in a repeated manner or in the ordinary course of repetitive and successive transactions of like character," the phrase will have the effect of limiting the applicable exemption to similar types of sales which occur infrequently. Sales of the same or similar products or services which occurs more than four times in a twelve-month interval are not "casual or occasional sales." An example of a casual or occasional sale is the Annual Girl Scout Cookie Sale.
- 2.3 "Church," as used in these regulations, shall refer to an individual parish, congregation or like subgroup of an organized religion, denomination, sect or religious society which is exempt from federal income taxes under 26 U.S.C.  $\S$  501(c)(3) or 501(c)(4).
- 2.4 "Communication" means all telephone, radio, light, light wave, radio telephone, telegraph and other communication or means of communication, whether used for voice communication, computer data transmission or other encoded symbolic information transfers and shall include commercial broadcast radio, commercial broadcast television and cable television.
- 2.5 "Consumer" or "ultimate consumer" means any person who uses or consumes taxable services or tangible personal property.
- 2.6 "Contracting" means the furnishing of work, or both materials and work, in fulfillment of a contract for the construction, alteration, repair, decoration or improvement of a new or existing building or structure, or any part thereof, or for removal or demolition of a building or structure, or any part thereof, or for the alteration, improvement or development of real property. For purposes of this definition, the term "structure" shall include, but not be limited to, everything built up or composed of parts joined together in some definite manner and attached to real property, or which adds utility to a particular parcel of property and is intended to remain there for an indefinite

period of time.

- 2.7 "Directly used or consumed" in the activities which occur in this State which are contracting, manufacturing, transportation, transmission, communication or the production of natural resources shall mean used or consumed in those activities or operations which constitute an integral and essential part of such activities, as contrasted with and distinguished from those activities or operations which are simply incidental, convenient or remote to such activities.
- 2.7.1 Uses of property or consumption of services which constitute direct use or consumption in the activities of contracting, manufacturing, transportation, transmission, communication or the production of natural resources shall include only:
- 2.7.1.1 In the case of tangible personal property, physical incorporation of property into a finished product resulting from manufacturing production or the production of natural resources or resulting from contracting activity;
- 2.7.1.2 Causing a direct physical, chemical or other change upon property undergoing manufacturing production or production of natural resources or which is the subject of contracting activity;
- 2.7.1.3 Transporting or storing property undergoing transportation, communication, transmission, manufacturing production, or production of natural resources or which is the subject of contracting activity;
- 2.7.1.4 Measuring or verifying a change in property directly used in transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;
- 2.7.1.5 Physically controlling or directing the physical movement or operation of property directly used in transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;
- 2.7.1.6 Directly and physically recording the flow of property undergoing transportation, communication, transmission, manufacturing production or production of natural resources or which is the subject of contracting activity;
- 2.7.1.7 Producing energy for property directly used in transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;
  - 2.7.1.8 Facilitating the transmission of gas, water, steam or

electricity from the point of its diversion to property directly used in transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;

- 2.7.1.9 Controlling or otherwise regulating atmospheric conditions required for transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;
- 2.7.1.10 Serving as an operating supply for property undergoing transmission, manufacturing production or production of natural resources or which is the subject of contracting activity or for property directly used in transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;
- 2.7.1.11 Maintaining or repairing property used directly in transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity;
- 2.7.1.12 Storing, removing or transporting economic waste directly resulting from the activities of transportation, communication, transmission, manufacturing or production of natural resources, or contracting;
- 2.7.1.13 Pollution control or environmental quality or protection activity directly relating to the activities of contracting, manufacturing, transportation, communication, transmission or the production of natural resources.
- 2.7.1.13.a "Pollution control" means any taxable service, system, method, construction, device or appliance appurtenant thereto sold or used or intended for the primary purpose of eliminating, preventing, or reducing air, noise or water pollution, or for the primary purpose of treating, pretreating, modifying or disposing of any potential solid, liquid or gaseous pollutant which, if released without such treatment, pretreatment, modification or disposal, might be harmful, detrimental or offensive to the public and the public interest.
- 2.7.1.13.b "Environmental quality or protection activity" means the rendering of taxable services and the sale of devices (including identifiable parts of devices), systems or facilities used or intended for use in the state primarily for the protection of the public and the public interest through the control, reduction or elimination of air, water or noise pollution immediately caused by and directly related to the activities of contracting, manufacturing, transportation, communication, transmission or the production of natural resources.
  - 2.7.1.13.c "Air pollution" means the presence in the

outdoor atmosphere of one or more air contaminants or combinations thereof in such quantities of such characteristics, location and duration which are injurious to the public and the public interest, or which unreasonably interfere with the comfortable enjoyment of life or property or to the conduct of business within such areas of the state as shall be affected thereby.

- 2.7.1.13.d "Water pollution" means the discharge or deposit of sewage, industrial wastes, or other wastes of such condition, manner, or quantity as may cause ground or surface water to be contaminated, unclean, or impure to such an extent to make said waters detrimental to the public and the public interest.
- 2.7.1.13.e "Noise pollution" means the intensity, duration and character of sounds which exceeds standards developed by the state environmental protection agency.
- 2.7.1.13.f The exemption applies to the gross proceeds from the sales of all devices or facilities (and all identifiable components thereof or materials for use therein) and the rendering of taxable services acquired primarily for the control, reduction or elimination of air, water, or noise pollution and the gross proceeds from the sale of all identifiable components of or materials used or intended for use in structures built primarily for the control, reduction or elimination of air, water, or noise pollution.
- 2.7.1.14 Personnel, plant, product or community safety or security activity directly relating to the activities of transportation, communication, transmission, manufacturing production or production of natural resources or contracting; or
- 2.7.1.15 Property or services otherwise used as an integral and essential part of transportation, communication, transmission, manufacturing production or production of natural resources or contracting activity.
- 2.7.2 Uses of property or services which would not constitute direct use or consumption in the activities of contracting, manufacturing, transportation, transmission, communication or the production of natural resources shall include, but not be limited to:
  - 2.7.2.1 Heating and illumination of office buildings;
  - 2.7.2.2 Janitorial or general cleaning activities;
  - 2.7.2.3 Personal comfort of personnel;
- 2.7.2.4 Production planning, scheduling of work, or inventory control;

- 2.7.2.5 Marketing, general management, supervision, finance, training, accounting and administration; or
- 2.7.2.6 An activity or function incidental or convenient to transportation, communication, transmission, manufacturing production orproduction of natural resources or contracting activity, rather than an integral and essential part of such activity.
- 2.8 "Drugs" includes all sales of drugs or appliances to a purchaser, upon prescription of a physician or dentist and any other professional person licensed to prescribe.
- 2.9 "Gross proceeds" means the amount received in money, credits, property or other consideration from sales and services within this State, without deduction on account of the cost of property sold, amounts paid for interest or any other expenses whatsoever. Gross proceeds shall not be reduced by the value of an item of tangible personal property which is traded-in for the purpose of reducing the purchase price of the item purchased or the amount of a rebate provided for the item purchased. Losses shall not be deducted, but any credit or refund made for goods returned may be deducted.
- 2.10 "Isolated transaction" means a transaction or event in which tangible personal property is sold, transferred, offered for sale or delivered by the owner therof or by his representative. In order to qualify as an isolated transaction, the seller may not be in the business of selling the type of tangible personal property which is the subject of the transaction. The isolated transaction may be in the form of a single transaction, or a series of individual transactions which would be an event. An example of a single transaction would be the sale of a boat or an individual's furnishings. An example of a series of transactions comprising an event would be a yard sale. Whether as separate transactions or as events, or as a combination of the two, a person may hold no more than four isolated transactions in any twelve month period. Additionally, an event may not be longer than 48 hours in duration.
  - 2.11 "Lease" includes rental, hire and license.
- 2.12 "Manufacturing" means a systematic operation or integrated series of systematic operations engaged in as a business or segment of a business which transforms or converts tangible personal property by physical, chemical or other means into a different form, composition or character from that in which it originally existed.
- 2.13 "Person" includes the State and its political subdivisions, and any individual, firm, partnership, joint venture, joint stock company, the United States and its agencies, public or private corporation, municipal corporation, cooperative, estate, trust, business trust, receiver, executor, administrator,

any other fiduciary, any representative appointed by order of any court or otherwise acting on behalf of others, or any other group or combination acting as a unit, and the plural as well as the singular number.

- 2.14 "Personal service" includes those services:
- 2.14.1 Compensated by the payment of wages in the ordinary course of employment;
- 2.14.2 Rendered to the person of an individual without, at the same time, selling tangible personal property, such as nursing, barbering, shoe shining while the shoes are being worn by the purchaser, manicuring and similar services.
- 2.14.3 "Personal services" shall mean and include, but shall not be limited to, barbering, manicuring, hair setting, washing and dyeing, nursing, massaging, shoe shining while the shoes are being worn by the purchaser, et cetera. Services to be personal must be done in person without the intervention of another and must be rendered to the person of an individual without, at the same time, selling tangible personal property.
- 2.15 "Poultry house" means a structure used solely for the purpose of sheltering domesticated birds which are kept for meat or eggs, and it shall not be used for sheltering any other animals or humans.
- 2.16 "Purchase" means any transfer, exchange or barter, conditional or otherwise, in any manner or by any means whatsoever, of tangible personal property or a taxable service, for a consideration.
- 2.17 "Purchase price" means the total amount for which tangible personal property or a taxable service is sold, valued in money, whether paid in money or otherwise: Provided, That cash discounts allowed and taken on sales shall not be included. However, the purchase price includes the amount of any term discount allowed by the purchaser, such discount being the reduction in the purchase price if the total amount of the purchase price is paid within a specified period of time. The value of business stimulants, gifts or promotions given to induce consumers to partronize a particular establishment are not considered cash discounts.
- 2.18 "Purchaser" means a person who purchases tangible personal property or a taxable service subject to either the sales and service tax or the use tax.
- 2.19 "Production of natural resources" means the performance, by either the owner of the natural resources or another, of the act or process of exploring, developing, severing, extracting, reducing to possession and loading for shipment for sale, profit or commercial use of any natural resource products and any reclamation, waste disposal or environmental activities associated

#### therewith.

- 2.20 "Retailer" means and includes every person or vendor engaging in the business of selling, leasing or renting tangible personal property or dispensing taxable services for use within the meaning of the use tax statute, regardless of whether the purchaser is a member of the general public or a person engaged in business, and every person or vendor engaging in the business of selling, at auction, tangible personal property owned by the person or others for use in this State: <a href="Provided">Provided</a>, That when in the opinion of the Tax Commissioner it is necessary for the efficient administration of the use tax to regard any salesmen, representatives, truckers, peddlers or canvassers as the agents of the dealers, distributors, supervisors, employers or persons under whom they operate or from whom they obtain the tangible personal property sold by them, irrespective of whether they are making sales on their own behalf or on behalf of such dealers, distributors, supervisors, employers or persons, the Tax Commissioner may so regard them and may regard the dealers, distributors, supervisors, employers, or persons as retailers.
- 2.21 "Retailer engaging in business in this State" or any like term, unless otherwise limited by federal statute, means and includes but is not limited to any retailer having or maintaining, occupying or using, within this State, directly or by a subsidiary, an office, distribution house, sales house, warehouse, or other place of business, or any agent (by whatever name called) operating within this State under the authority of the retailer or its subsidiary, irrespective of whether such place of business or agent is located here permanently or temporarily, or whether such retailer or subsidiary is admitted to do business within this State pursuant to W. Va. Code § 31-1-49.
- 2.22 "Sale," "sales" or "selling" means for purposes of the use tax any transaction resulting in the purchase of tangible personal property or taxable services from a retailer or vendor, and for purposes of the sales and service tax includes any transfer of the possession or ownership of tangible personal property for a consideration, including a lease or rental, when the transfer or delivery is made in the ordinary course of the transferor's business and is made to the transferee or his agent for consumption or use or any other purpose. This term embraces renting or leasing, conditional sales contracts, leases with options to purchase, and contracts under which possession of property is given to the purchaser but title is retained by the vendor or retailer as security for payment of purchase price. This term does not include an isolated transaction in which tangible personal property or a service is sold, transferred, offered for sale, or delivered by the owner thereof or by his representative for the owner's account, such sale, transfer, offer for sale or delivery not being made in the ordinary course of the owner's business activities. Repeated sales of tangible personal property or services, or any combination thereof will not be deemed to be an isolated transaction.
  - 2.23 "Seller" means a retailer and vendor, and includes every person

selling or leasing tangible personal property and dispensing taxable services in a transaction which is subject to the use tax.

- 2.24 "Service" or "selected service" shall include all nonprofessional activities engaged in for other persons for a consideration, which involve the rendering of a service as distinguished from the sale of tangible personal property, but shall not include contracting, personal services, the services rendered by an employee to his employer or any service rendered for resale.
- 2.25 "Tangible personal property" means personal property which may be seen, weighed, measured, felt, or touched, or is in any other manner perceptible to the senses, and includes tangible goods, wares and merchandise.
- 2.25.1 "Intangible personal property" means chattels, real and personal, money, credits, investments and the evidences thereof. See W. Va. Code  $\S$  2-2-10(q) (1973).
- 2.25.2 "Real property" means lands, tenements and hereditaments, all rights thereto and interest therein except chattel interests. See W. Va. Code  $\ 2-2-10(p)\ (1973)$ .
- 2.26 "Tax" includes the consumers sales and service tax imposed by W. Va. Code § 11-15-1 et seq., the use tax imposed by W. Va. Code § 11-15A-1 et seq., and the taxes, interest and penalties imposed by W. Va. Code § 11-10-1 et seq.
- 2.27 "Tax Commissioner" or "Commissioner" means the State Tax Commissioner, or his delegate.
- 2.28 "Taxable services" means services which would be taxable in all circumstances but for the existence of an applicable exemption in certain defined circumstances. As a result, the term does not include those services which are subject to the per se exemptions provided in Section 9.2 of these regulations or electronic data processing service provided for others. However, all other services are taxable and may be subject to some other specific exemption.
- 2.29 "Taxpayer" includes any person who is liable for the tax imposed by W. Va. Code  $\S$  ll-l5-l et seq., or who is subject to the tax imposed by W. Va. Code  $\S$  ll-l5A-l et seq. whether acting for himself or as a fiduciary.
- 2.30 "Transportation" means the act or process of conveying, as a commercial enterprise, passengers or goods from one place or geographical location to another place or geographical location.
- 2.31 "Transmission" means the act or process of causing liquid, natural gas or electricity to pass or be conveyed from one place or geographical location to another place or geographical location through a pipeline or other medium for

commercial purposes. For purposes of this definition, the word "medium" refers to the stationary mode by which liquid, natural gas or electricity moves from one location to another; the term includes such modes as pipelines and wires, but it specifically excludes such modes of transportation as tanktrucks and barges.

- 2.32 "Use" means and includes the exercise by any person of any right or power over tangible personal property or taxable services which are incident to the ownership, possession or enjoyment of such property or services, or by any transaction in which possession of or the exercise of any right or power over tangible personal property or taxable services is acquired for a consideration, including any lease, rental or conditional sale of tangible personal property. As used in this definition, "enjoyment" includes a purchaser's right to direct the disposition of the property or services, whether or not the purchaser has possession of the property. The term "use" does not include the keeping, retaining or exercising of any right or power over tangible personal property for the purpose of subsequently transporting it outside the State for use thereafter solely outside this State.
- 2.33 "Vendor" means any person, whether selling at retail to the general public or otherwise selling to a person engaged in any business, who is engaged in this State in furnishing or rendering services or making sales of tangible personal property, the sale or use of which is subject to the sales and service tax.

#### § 110-15-3 Amount of Tax.

3.1 For the privilege of selling tangible personal property and of dispensing certain selected services as defined in Section 110-15-2 of these regulations, the vendor shall collect from the purchaser the tax as provided under W. Va. Code § 11-15-3, and shall pay the amount of tax to the Tax Commissioner in accordance with the provisions of the above referenced Section 3 and this regulation.

There shall be no tax on sales where the monetary consideration is five cents or less. The amount of the tax shall be computed as follows:

- 3.1.1 On each sale, where the monetary consideration is from six cents to twenty cents, both inclusive, one cent.
- 3.1.2 On each sale, where the monetary consideration is from twenty-one cents to forty cents, both inclusive, two cents.
- 3.1.3 On each sale, where the monetary consideration is from forty-one cents to sixty cents, both inclusive, three cents.
  - 3.1.4 On each sale, where the monetary consideration is from

sixty-one cents to eighty cents, both inclusive, four cents.

- 3.1.5 On each sale, where the monetary consideration is from eighty-one cents to one dollar, both inclusive, five cents.
- If the sale price is in excess of one dollar, five cents on 3.1.6 each whole dollar of sale price, and upon any fractional part of a dollar in excess of whole dollars, as follows: One cent on the fractional part of the dollar if less than twenty-one cents; two cents on the fractional part of the dollar if in excess of twenty cents but less than forty-one cents; three cents on the fractional part of the dollar if in excess of forty cents but less than sixty-one cents; four cents on the fractional part of the dollar if in excess of sixty cents but less than eighty-one cents; and five cents on the fractional part of the dollar if in excess of eighty cents. For example, the tax on sales from one dollar and one cent to one dollar and twenty cents, both inclusive, six cents; on sales from one dollar and twenty-one cents to one dollar and forty cents, both inclusive, seven cents; on sales from one dollar and forty-one cents to one dollar and sixty cents, both inclusive, eight cents; on sales from one dollar and sixty-one cents to one dollar and eighty cents, both inclusive, nine cents; on sales from one dollar and eighty-one cents to two dollars, both inclusive, ten cents.
- 3.2 There also is levied and imposed a use tax on the use in this State of tangible personal property or taxable services as defined in Section 110-15-2 of these regulations, such tax to be at the rate of five percent (5%) of the purchase price of such tangible personal property and taxable services.
- 3.3 Separate sales, such as daily or weekly deliveries, shall not be aggregated for the purpose of computation of the tax even though such sales are aggregated in the billing or payment therefor. Notwithstanding any other provision, coin-operated amusement and vending machine sales shall be aggregated for the purpose of computation of the sales and service tax.
- 3.4 The amount of the sale shall be the actual cost to the purchaser of the item or service purchased without any deduction for the value of any item traded-in or service provided as part of the consideration paid for the tangible personal property or service purchased.

#### § 110-15-4 Collection of Sales and Service Tax and Use Tax.

4.1 How Sales and Service Tax Collected. - Every purchaser shall pay to the vendor the amount of sales and service tax levied which shall be added to and constitute a part of the sales price, and shall be collectible as such by the vendor who shall account to the State for all tax paid by the purchaser. The vendor shall keep the amount of tax paid separate from the proceeds of sale exclusive of the tax unless authorized in writing by the Tax Commissioner to keep such amount of tax in a different manner. Where such authorization is

given, the State's claim shall be enforceable against and shall take precedence over all other claims against the moneys commingled.

#### 4.2 How Use Tax Collected.

- 4.2.1 The use tax is imposed upon every person using tangible personal property or taxable services within this State. That person's liability is not extinguished until such tax has been paid. A receipt with the tax separately stated thereon issued by a retailer engaged in business in this State, or by a foreign retailer who is authorized by the Tax Commissioner to collect the use tax, relieves the purchaser from further liability for the tax to which the receipt refers.
- 4.2.2 Purchases of tangible personal property or taxable services made from the government of the United States or any of its agencies by ultimate consumers shall be subject to the use tax. Industrial materials and equipment owned by the federal government within the State of West Virginia of a character not ordinarily readily obtainable within the State, shall not be subject to use tax when sold, if such industrial materials and equipment would not be subject to use taxes if such were sold outside of the State for use in West Virginia.
- 4.2.3 The use tax shall not apply to purchases made by counties or municipal corporations.
  - 4.2.4 The use tax shall be collected in the following manner:
- 4.2.4.1 The tax upon the use of all tangible personal property and taxable services, which are sold by a retailer engaging in business in this State, or by such other retailer as the Tax Commissioner shall authorize pursuant to W. Va. Code § 11-15A-7, shall be collected by such retailer and remitted to the Tax Commissioner, pursuant to the provisions of W. Va. Code §§ 11-15A-6 through 10 and these regulations.
- 4.2.4.2 The tax upon the use of all tangible personal property and taxable services not paid pursuant to the foregoing paragraph 4.2.1 shall be paid to the Tax Commissioner directly by any person using such property within this State. The amount of use tax due and owing shall be paid quarterly, no later than 15 days after the completion of the calendar quarter; following are the due dates for such quarterly use tax payments: (April 15, July 15, October 15 and January 15, respectively) unless the purchaser has a direct pay permit number and, in that event, the tax must be remitted monthly, on or before the fifteenth day of the next succeeding month.

#### 4.3 Collection of Use Tax by Retailer.

4.3.1 Every retailer engaging in business in this State and making sales of tangible personal property or taxable services for delivery into this

State Tax Department Title 110 Series 15

State, or with the knowledge, directly or indirectly, that the property or services are intended for use in this State, that so long as such transactions are not exempted under the provisions of W. Va. Code § 11-15A-3, shall at the time of making such sales, whether within or without the State, collect the use tax from the purchaser, and give to the purchaser a receipt therefor with the tax separately stated thereon unless the purchaser claims the sale is exempt under either Sections 110-15-9.2 or 11-15-9.3 of these regulations and the purchaser gives the vendor a properly executed exemption certificate or his direct pay permit number.

- 4.3.2 Each retailer engaging in business in this State shall list with the Tax Commissioner the name and address of all his agents operating in this State, and the location of any and all distribution or sales houses, offices or other places of business in this State.
- 4.4 Foreign Retailers. The Tax Commissioner may, in his discretion and upon application, authorize the collection of the use tax by any retailer not engaging in business within this State, who, to the satisfaction of the Tax Commissioner, furnishes adequate security to insure collection and payment of the tax. Such retailer may then be issued, without charge, a permit to collect the tax in the manner prescribed by the Tax Commissioner. When so authorized, it shall be the duty of such retailer to collect the use tax upon all tangible personal property or taxable service sold to his knowledge for use within this State, in the same manner and subject to the same requirements as a retailer engaging in business within this State. Such authority and permit may be canceled when, at any time, the Tax Commissioner considers the security inadequate, or that such tax can more effectively be collected from the person using such property in this State.
- 4.5 Absorbing Tax; Criminal Penalty. It shall be unlawful for any vendor or retailer to advertise or hold out or state to the public or to any purchaser, consumer or user, directly or indirectly, that the sales and service tax or the use tax or any part thereof will be assumed or absorbed by the vendor or retailer or that it will not be added to the selling price of the property sold, or if added that it or any part thereof will be refunded. Any person violating any of the provisions of this section within this State shall be guilty of a misdemeanor and subject to the penalties provided in W. Va. Code § 11-9-7.
- 4.6 Failure to Collect Tax; Liability of Vendor. If any vendor or retailer fails to collect the sales and service tax or the use tax, he shall be personally liable for the amount he failed to collect and subject to the penalties provided in W. Va. Code § 11-9-1 et seq.
- 4.7 <u>Liability of Purchaser for Failure to Pay the Sales and Service Tax.</u>

  If any purchaser (a) refuses to pay to the vendor the sales and service tax, or (b) in the case of a sale subject to Section 110-15-9.3 of these regulations, a purchaser refuses to sign and present to the vendor a proper certificate

State Tax Department Title 110 Series 15

indicating the sale is not subject to either the sales and service tax or the use tax, or (c) signs or presents to the vendor a false certificate, or (d) after signing and presenting a proper certificate uses the items purchased in such manner that would cause the sale to be subject to either tax, or (e) presents a direct pay permit number which has been cancelled or is otherwise false or uses such direct pay permit in a manner not authorized by the Tax Commissioner; he shall be personally liable for the amount of tax applicable to the transaction or transactions.

In such cases, the Tax Commissioner has authority to make an assessment against such purchaser, based upon any information within his possession or that may come into his possession. The assessment and notice thereof shall be made and given in accordance with W. Va. Code §§ 11-10-7 and 8.

This Section shall not be construed as relieving the vendor from liability for the tax; Provided. That the vendor shall be relieved from liability for the purchaser's refusal under either (a) or (b) above if he notifies the Tax Commissioner in writing of such refusal; and he shall be relieved from liability for the purchaser's activities which fall within category (c), (d) or (e) above. The information provided to the Tax Commissioner must include the name and, if known, address of the purchaser, the date of the purchase and a description of the item purchased, the purchase price of the item, and the amount of tax not collected.

4.8 Liability of User for Payment of the Use Tax. - Any person who uses any tangible personal property or taxable services upon which the use tax has not been paid either to a retailer or directly to the Tax Commissioner, shall be liable therefor, and shall on or before the fifteenth day of the month next succeeding each quarterly period pay the use tax imposed upon all such property or services used by him during the preceding quarterly period in such manner and accompanied by such returns as the Tax Commissioner shall prescribe. All of the provisions of W. Va. Code § 11-15A-10 with reference to such returns and payments shall be applicable to the returns and payments herein required: Provided, That if the purchaser has a direct pay permit number, the tax must be remitted monthly on or before the fifteenth day of the next succeeding month.

#### 4.8.1 Credit for Sales Tax Liability Paid to Another State.

4.8.1.1 A person is entitled to a credit against the tax imposed by W. Va. Code § 11-15A-1 et seq. on the use of a particular item of tangible personal property or taxable service equal to the amount, if any, of sales tax lawfully paid to another state for the acquisition of that property or service: Provided, That the amount of credit allowed shall not exceed the amount of use tax imposed on the use of the property or service in this State.

#### 4.8.1.2 For purposes of this Section:

- 4.8.1.2.a "Sales tax" includes a sales tax or compensating use tax imposed on the use of tangible personal property by the state in which the sale occurred; and
- 4.8.1.2.b "State" includes the District of Columbia but does not include any of the several territories organized by Congress.
- 4.8.1.3 This Section shall apply to claims for refund or credit of use tax filed after the thirty-first day of August, 1986, for taxable purchases made on or after the first day of July, 1985, that were legally subject to a sales tax or compensating use tax paid in another state and the use tax in this State.

#### § 110-15-5 Remittance of Tax.

- 5.1 No profit shall accrue to any person as a result of the collection of the sales and service tax regardless of the fact that the total amount of such taxes collected may be in excess of the amount for which such person would be liable by the application of the levy of five percent to the gross proceeds of his sales. The total of all sales and service taxes collected by any such person shall be returned and remitted to the Tax Commissioner.
- 5.2 Any person who is required to collect and remit the sales and service tax or the use tax and who was also required to pay such taxes on purchases of tangible personal property or services for use or consumption in his business may utilize one of the following procedures when paying the tax collected to the Tax Commissioner.
- 5.2.1 Such person may separately remit the amount collected and pay the amount due and owing on his purchases made using the direct pay permit procedure.
- 5.2.2 Such person may credit the amount of tax paid on his purchases for which an exemption is claimed against the amount of tax collected and:
- 5.2.2.1 if the amount collected is greater than the amount of tax paid on his exempt purchases, he shall remit the difference to the Tax Commissioner; or
- 5.2.2.2 if the amount of tax paid on his exempt purchases is greater than the amount collected, he may seek a refund or credit for the difference as provided in Section 110-15-9a of these regulations.

#### § 110-15-6 Taking Exemption Certificate.

6.1 Vendor Must Show Sale or Service Exempt; Presumption. - In the case of

State Tax Department
Title 110
Series 15

sales subject to Section 110-15-9.3 of these regulations, the burden of proving that a sale or service was exempt from the tax shall be upon the vendor, unless he in good faith takes from the purchaser his direct pay permit number or a properly completed exemption certificate signed by and bearing the address of the purchaser and setting forth the reason for the exemption. In order to assure maintenance of appropriate records, the vendor should take during his taxable year one completed exemption certificate from each of his purchasers who are authorized to issue an exemption certificate for exempt purchases. The completed exemption certificate may be used for the exempt purchases by the respective purchaser. The exemption certificate shall be substantially in the form prescribed by the Tax Commissioner. To prevent evasion of the sales and service tax, it shall be presumed that all sales and services are subject to tax until the contrary is clearly established.

- 6.1.1 Because of the nature of the transactions, purchasers of tangible personal property or taxable services which are specified in Section 110-15-9.2 of these regulations are not required to complete an exemption certificate in order to qualify for the exemption. However, any exemption certificate or a direct pay permit number is required for an exemption claimed under Section 110-15-9.3 of these regulations.
- Retailer Must Show Sale Subject to Use Tax Not at Retail; Presumption. The burden of proving that a sale otherwise subject to the use tax was not taxable shall be upon the seller, unless, he, in good faith and under the authority provided in W. Va. Code § 11-15A-3c, takes from the purchaser his direct pay permit number or a properly completed exemption certificate signed by and bearing the address of the purchaser setting forth the reason for exemption of the sale from imposition of the tax. This certificate shall be substantially in the form prescribed by the Tax Commissioner. Such retailer may take from the purchaser the purchaser's direct pay permit number, noting same on the invoice, sales slip or other record of the sale. To prevent evasion, it shall be presumed that all proceeds are subject to the tax until the contrary is clearly established.
- 6.3 Acceptance of Exemption Certificate. The acceptance of a properly executed exemption certificate relieves the vendor and the retailer from the burden of proof only if accepted in good faith from a person engaged in an activity which is specifically exempt from the sales and service tax and use tax so long as the transaction is one for which an exemption certification may be issued. Any person who gives an exemption certificate to a vendor or retailer and knows, at the time of purchase, that the article will be used in a manner other than expressed in the exemption certificate, is guilty of a misdemeanor.
- 6.3.1 A vendor who makes sales to non-resident purchaser may accept the exemption certificate utilized in the state in which the non-resident is located. In order for such an exemption certificate to be acceptable, it must provide the same information as that required on the exemption certificate

State Tax Department Title 110 Series 15

used in this State: name and address of the purchaser; basis for the claim of exemption; and, the signature of the person authorized to sign such an exemption certificate for the purchaser.

- 6.4 Retention of Exemption Certificate. In order that the Tax Department may verify a vendor's or a retailer's taxable and nontaxable sales upon audit, it is necessary that such persons retain executed exemption certificates and other appropriate books and records for at least three (3) years or so long as the taxable period remains open for assessment or refund. An exemption certificate, to be valid, must be given by the vendee and accepted by the vendor at the time of the sale and not thereafter. If a vendor lists nontaxable sales or services for which he has no exemption certificates, the Tax Department will presume such sales were taxable and make an assessment of tax against the vendor. Of course, the preceding sentence is not applicable to sales of articles and types of services enumerated in paragraph 6.1.1 of this section. A sample exemption certificate will be furnished by the Tax Department to any vendor, retailer or organization upon request, in order that the certificate may be reproduced for the convenience of its customers. Additionally, a vendor or retailer may take the purchaser's direct pay permit number and, provided that proper records are maintained, the vendor or retailer shall not be liable for the tax not collected.
- § 110-15-7 Tax on Gross Proceeds of Sales of Manufactured, Etc., Products. A person exercising the privilege of producing for sale, profit or commercial use, any natural resources, product or manufactured product, and engaged in the business of selling such product not otherwise exempted under W. Va. Code § 11-15-1 et seq. shall make returns of the gross proceeds of such sales and pay the tax imposed by W. Va. Code § 11-15-1 et seq. There shall not be allowed a deduction or credit for production expenses when determining the gross proceeds from such sales.
- § 110-15-8 Furnishing of Services Included; Exceptions. The sales and service tax and the use tax shall apply not only to selling tangible personal property, but also to the furnishing of all services, except professional services, personal services, and those services furnished by corporations subject to the control of the Public Service Commission.
- 8.1 Sales of the following services are excepted from the imposition of the sales and service tax and the use tax.

#### 8.1.1 <u>Professional Services</u>.

8.1.1.1 "Professional services" shall mean and include those activities which were recognized as professional under common law, their natural and logical derivatives, and any expansion of the term made by the West Virginia Legislature. Professional services are rendered by physicians, dentists, lawyers, certified public accountants, public accountants, optometrists,

architects, engineers, registered professional nurses, veterinarians and licensed real estate brokers. The determination as to whether other activities are "professional" in nature will be determined on a case-by-case basis through a Technical Assistance Advisory.

- 8.1.1.2 Services for which a professional license is required and which are provided by corporations, regardless of whether such corporations are professional or business, are not subject to the sales and service tax. Likewise, non-professional services provided by a professional corporation are subject to the tax.
- 8.1.1.3 Professional persons who make sales of tangible personal property or who engage in activities which are not professional services shall collect sales and service tax on such sales or services. For example, kennel services provided by a veterinarian are subject to tax.
- 8.1.1.4 Professional services shall not be related to the quality of performance or expertise of the person performing the service. Professional, when used in these regulations, is not synonymous with excellence. It is the type of service which must be professional, not the quality or manner in which the service is performed. To illustrate: A doctor's services to his patients are professional services whether or not his patients are satisfied with his performance; or, an individual may excel at repairing television sets, but his type of service (repair of television sets) is not considered professional under these regulations even though the manner in which he performs is considered "professional" by his customers or by other television repairmen.

#### 8.1.2 Personal Services.

- 8.1.2.1 Personal services shall include those services done to or performed on the person of an individual, and such services must be directly from one person to another. Personal services include barbering, massaging, nursing, manicuring, hair setting, hair washing and dyeing, services of dental hygienists and similar services.
- 8.1.2.2 As provided in Section 110-15-2 of these regulations, personal services are services rendered to the person of an individual without, at the same time, selling tangible personal property. In order for the service to be personal in nature, it is necessary for there to be physical contact of a continuing nature by the provider of the service to the recipient of such service. Additionally, it is necessary for such contact to directly affect the person or the clothing worn by such person.
- 8.1.2.3 Not all personal physical fitness programs qualify as personal services. The issue as to whether a program qualifies as a personal service will be determined by the nature of physical contact, the degree and level of individual supervision, and the degree to which the program is tailored

to the requirements of the individual participant. Mere monitoring, even if by computer, of performance is insufficient to qualify; however, individual instruction and performance monitoring in conjunction with a program specifically designed to meet the needs of the individual would fall within the category of activity which would be considered as personal service. This activity should not be confused with courses of instruction in the martial arts, boxing, aerobic dancing, etc., which, while being physical in nature, are not service oriented.

- 8.1.2.4 Those services performed by a professional which are not personal services or not professional services are subject to the sales and service tax.
- 8.1.3 Services Rendered by Corporations Subject to Public Service Commission Control.
- 8.1.3.1 Regulated services rendered by corporations which are subject to the control of the West Virginia Public Service Commission are not subject to the sales and service tax.
- 8.1.3.2 To illustrate: Services rendered by taxi companies and bus companies (carrying of passengers) holding a certificate of convenience and necessity are not subject to consumers tax.
- 8.1.3.3 Any person who performs services which are subject to the control of the West Virginia Public Service Commission may perform such regulated services without charging and collecting consumers tax.
- 8.2 On those services which are excepted from the imposition of the sales and services tax, enumerated 8.1.1 through 8.1.3 above, the Tax Department does not deem it necessary for the vendor to require an exemption certificate from the purchaser of such services. However, the burden of proving that a service is exempt rests upon the vendor. See Section 110-15-9.2 of these regulations.
- 8.3 The purveyors of those services which are excepted from the imposition of the sales and service tax, enumerated 8.1.1 through 8.1.3 above, are not required to collect the sales and service tax on the sale of services to consumers. As a result, the purveyors of such services are required to pay the sales and service tax on all purchases of tangible personal property and services which are used or consumed in the business.

#### § 110-15-9 Exemptions.

9.1 <u>General</u>. - Certain types of transactions are exempt from the sales and service tax and the use tax. The question of whether an exemption is applicable is determined by the nature of the tangible personal property or service being sold, purchased or used; how the property or service is being used; or the

status of the vendor, purchaser or user. The exemptions allowed by law are classified in Subsections 9.2, 9.3, 9.4 and 9.5 of these regulations; and the words "gasoline and special fuel" are defined in Section 110-15-11 of these regulations.

- 9.2 <u>Per Se Exemptions</u>. The following sales and purchases of tangible personal property or services are exempt per se from the sales and service tax and the use tax, meaning that no exemption certificate is required to claim any of the following exemptions:
- 9.2.1 Sales of gas, steam and water when delivered to consumers through mains or pipes. Therefore, sales of bottled gas, bottled water, etc., do not qualify for this exemption.
  - 9.2.2 Sales of electricity.
- 9.2.3 Sales of other public services which are subject to regulation by the West Virginia Public Service Commission.
- 9.2.4 Sales of textbooks required to be used in any of the schools of the state, regardless of whether such textbooks are sold directly to such schools or to a student enrolled in such schools: Provided, That the vendor must retain proof that the book is a required textbook and that the purchaser is currently enrolled as a student at the school where the textbook is required.
- 9.2.4.1 This exemption applies to the sale of any textbook which is required to be used in any school, public or private, within West Virginia.
- 9.2.4.2 A textbook is a book or manual of instruction containing a presentation of the principles of a subject and which is used as a basis of instruction.
- 9.2.4.3 This exemption does not include or extend to pens, paper, supplies, outlines, etc.; nor shall this exemption apply to books which are not textbooks or to textbooks which are not required to be used by the school in which the purchaser is enrolled.
- 9.2.5 An isolated transaction (as defined in Section 110-15-2) in which any tangible personal property or taxable service is sold, transferred, offered for sale, or delivered by the owner thereof or by his representative for the owner's account, such sale, transfer, offer for sale or delivery not being made in the ordinary course of repeated and successive transactions of like character by such owner or on his account by such representative. To illustrate: A person who is not engaged in the business of selling furniture sells his used household furniture. Since such person is not regularly engaged in selling to the public, his sale of used furniture is an isolated transaction upon which no

State Tax Department Title 110 Series 15

sales and service tax or use tax is imposed.

- 9.2.6 Säles of newspapers when delivered to consumers by route carriers. All other sales of newspapers are taxable, unless the transaction is exempt under some other provision of this Section.
- 9.2.7 Sales of drugs dispensed upon prescription and sales of insulin to consumers for medical purposes.
- 9.2.8 Sales and services performed by licensed day care centers. This exemption does not include sales of tangible personal property and services to a day care center; such sales are taxable unless exempt under some other provision of this Section.
- 9.2.9 Sales of West Virginia lottery tickets and materials by licensed lottery sales agents and lottery retailers authorized by the West Virginia Lottery Commission, under the provisions of W. Va. Code § 29-22-1 et seg., provided the materials sold relate directly to the lottery. Tangible personal property and services sold by a licensed lottery sales agent or a lottery retailer which are not directly related to the operation of the lottery are taxable unless exempt from tax under some other provision of this Section.
- 9.2.10 Leases of motor vehicles title pursuant to the provisions of W. Va. Code § 17A-3-1 et seq. to lessees for a period of thirty or more consecutive days. This exemption shall apply to leases executed on or after July 1, 1987, and to payments under long-term leases executed before July 1, 1987, for months thereof beginning on or after such date.
- 9.2.11 Sales of food intended for human consumption which are exempt under W. Va. Code § 11-15-11 and § 11-15A-3 when sold by grocery-type stores.
- 9.2.12 Sales of tangible personal property or services purchased after the September 30, 1987, and lawfully paid for with food stamps pursuant to the Federal Food Stamp Program codified in 7 U.S.C. § 2011, et seq., as amended. Such tangible personal property or services include, but are not necessarily limited to the following:
- 9.2.12.1 "Food" as defined in Section 110-15-10 of these regulations.
- 9.2.12.2 Seeds and plants for growing in gardens to produce food for personal consumption by eligible households.
- 9.2.12.3 Deposits on returnable bottles or other returnable containers which are part of the cost of the food contained therein.

- 9.2.12.4 Distilled water and ice unless specifically labeled for nonfood use.
- 9.2.13 Sales of tickets for activities sponsored by elementary and secondary schools located within this State. This exemption does not includeactivities sponsored by other organizations, which merely occur on school property and are not sponsored directly by such school.
- 9.2.14 Sales of radio and television broadcasting time, preprinted advertising circulars, and newspaper and outdoor advertising space for the advertisement of goods or services.
  - 9.2.15 Personal services, as defined in Section 110-15-2.
  - 9.2.16 Professional services, as defined in Section 110-15-2.
  - 9.2.17 Contracting, as defined in Section 110-15-2.
- 9.2.18 Services rendered by an employee to his or her employer. See Section 110-15-60, Employee or Independent Contractor.
- 9.3 Exemptions for Which Exemption Certificate Required. The following sales of tangible personal property and taxable services shall be exempt from tax but only if the purchaser presents to and the vendor thereof accepts, in good faith, a properly executed exemption certificate, or the purchaser presents his direct pay permit number issued by the Tax Commissioner under W. Va. Code §§ 11-15-9d and 11-15A-3a:
- 9.3.1 Sales of tangible personal property to this State, its institutions or subdivisions, and to the United States, including agencies of federal, state or local governments for distribution in public welfare or relief work.
- 9.3.1.1 It is necessary that the vendor acquire properly executed exemption certificate from all purchasers claiming exemption from tax under this provision. Frequently governmental entities fail to present such a certificate. In such event, the books and records of the vendor must show that the purchase was billed to and paid by the government agency.
- 9.3.1.2 Sales to individuals who are employees of this State, its institutions and subdivisions, or of the United States government, are not exempt from tax unless the sale is billed directly to the appropriate government agency or the purchase is by means of a properly completed government purchase order.
- 9.3.2 Sales of vehicles which are titled by the purchaser with the West Virginia Department of Motor Vehicles and which are subject to the tax

imposed by W. Va. Code § 17A-3-4. All sales of vehicles are subject to the sales and service tax and the use tax unless two conditions are met: (1) it is titled by the West Virginia Department of Motor Vehicles; and (2) it is subject to the vehicle title privilege tax; or unless the transaction is exempt under some other provision of this Section.

- 9.3.2.1 The term "vehicle" means every device in, upon or by which any person or property is or may be transported or drawn upon a highway, excepting devices moved by human power or used exclusively upon stationary rails or tracks. W. Va. Code § 17A-1-1(a).
- 9.3.2.3 Any vehicle which is licensed or titled by the West Virginia Department of Motor Vehicles but which is not subject to the West Virginia vehicle title privilege tax, is subject to the sales and service tax of the use tax.
- 9.3.2.4 Any vehicle which is licensed or titled by the West Virginia Department of Motor Vehicles, such as a travel trailer or a camping trailer, which is purchased from a person who is not engaged in the business of selling such vehicles or related property is considered to have been the subject of an isolated sale and is exempt from sales and service tax and the use tax.
- 9.3.2.5 In order to establish the applicability of the sales and service tax or use tax, the Tax Commissioner may require proof that the motor vehicle privilege tax has been paid.
- 9.3.3 Sales of property or services to churches which make no charge whatsoever for the services they render: Provided, That this exemption shall apply only to services, equipment, supplies and materials directly used or consumed by these organizations, and shall not apply to purchases of gasoline or special fuel. For example, the purchase of pamphlets relating to drug abuse are not subject to tax if the church makes no charge in rendering services to persons with drug problems. For those purchases which qualify for exemption, the church may issue to the vendor a properly completed exemption certificate.
- 9.3.4 Sales of tangible personal property for the purpose of resale in the form of tangible personal property: Provided, That sales of gasoline and special fuel by distributors and importers shall be taxable except when the sale is to another distributor for resale.
- 9.3.4.1 Tangible personal property purchased for resale is taxable when it is withdrawn from inventory for use or consumption by the purchaser unless that consumption or use is exempt under some other provision of this Section.
- 9.3.4.2 <u>Example</u>. A wholesale office supply company may purchase office supplies from the manufacturer without paying the sales and

service tax or the use tax on such purchases. The wholesaler then resells such supplies to a vendor who purchases them for sale to consumers. That vendor may also purchase supplies from the wholesaler without imposition of the tax, inasmuch as he purchased them for the purpose of resale. When this vendor withdraws office supplies from his inventory held for resale, whether for use or consumption in his office supply business or for his personal use or consumption, he becomes liable for payment of use tax.

- 9.3.4.3 The exemption allowed by this Subsection permits vendors of tangible personal property, whether they be wholesalers, distributors, jobbers, retailers or others to purchase tangible personal property for the purpose of resale in the form of tangible personal property without paying the sales and service tax or the use tax. However, when such vendors purchase tangible personal property or services for use or consumption in their business of selling tangible personal property, they must pay the sales and service tax or the use tax on such purchases. Therefore, purchases of janitorial services, equipment repairs, adding machines, etc., are taxable. In other words, vendors of tangible personal property are exempt from tax only on purchases of tangible personal property which is purchased for the purpose of resale in the form of tangible personal property, unless the purchase is exempt under some other provision of this Section.
- 9.3.5 Taxable services purchased for resale. To illustrate, a customer takes his car to a service station for State inspection. It is discovered that the brakes must be relined. To do the job properly, the brake drums need to be ground. The service station, not having the proper equipment, takes the drums to another vendor who does the grinding. That is a service purchased for resale for which an exemption certificate may be issued under this Subsection.
- 9.3.6 Sales of property or services to a school which has approval from the West Virginia Board of Regents to award degrees, which has its principal campus in this State, and which is exempt from federal and state income taxes under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended: <u>Provided</u>, That sales of gasoline and special fuel shall be taxable.
- 9.3.7 Sales of mobile homes that will be utilized by the purchasers as their principal year-round residence and dwelling: <u>Provided</u>, That these mobile homes shall be subject to the sales and service tax and the use tax at the three percent (3%) rate.
- 9.3.7.1 The sale of a mobile, modular, or manufactured homesthat will be utilized by the purchasers as their principal year round residence are subject to the sales and service tax and use tax at the rate of three percent, if no activities except those considered to be "incidental to the sale" are performed as part of the transaction.

- 9.3.7.2 The sale of mobile, module, or manufactured homes that will <u>not</u> be utilized by the purchasers as their principal year round residence are subject to the sales and service tax and use tax at the rate of five percent, if no activities except those considered to be "incidental to the sale" are performed as part of the transaction.
- 9.3.7.3 The sale of mobile, modular, or manufactured homes where the dealer engages in activities beyond those considered to be "incidental to the sale" of the home is a contracting activity and the transaction is not subject to sales tax or use tax.
- 9.3.7.4 Activities considered to "be incidental to the sale" include mere delivery of the home to the site. Not included as "incidental to the sale" but considered to be contracting activities are activities such as hooking up utility lines to the home, the blocking up of the home, the underskirting of the home, attaching of the home to the foundation, the finishing of interior trim, or the joining of modules together, by the dealer or his subcontractor.
- 9.3.7.5 Dealer delivers the home and merely places the home on a foundation already constructed by the customer. The dealer or his subcontractor does not block up the home, hook up utility lines to the home, underskirt the home, finish interior trim, or join modules together. The activities engaged in by the dealer are considered to be "incidental to the sale." Sales tax or use tax must be collected or an exemption certificate must be obtained from the customer in this situation. If the home is to be used as a principal residence of the customer, the applicable sales tax rate is three percent. Otherwise, the applicable sales tax rate is five percent.
- 9.3.7.6 Dealer delivers and places the home on a foundation already constructed by the customer. In addition, the dealer or his subcontractor hooks up the utility lines to the home or underskirts the home or finishes interior trim, or blocks up the home, or joins modules together. The activities engaged in by the dealer are considered to be contracting activities. Sales tax or use tax is not imposed on this type of transaction and need not be collected.
- 9.3.7.7 Dealer delivers the home and places it on a foundation constructed by the dealer or at his direction through a subcontractor. The activities engaged in by the dealer are considered to be contracting activities. Sales tax is not imposed on this type of transaction and need not be collected.
- 9.3.7.8 Dealer or his subcontractor delivers a home in two or more sections and connects the sections together after placing the sections on a foundation constructed by the customer, the dealer, or a subcontractor. The activities engaged in by the dealer are considered to be contracting activities. Sales tax or use tax is not imposed on this type of transaction and need not be

collected.

- 9.3.8 Sales of propane to consumers for poultry house heating purposes. Any person selling to such consumer who paid the consumers sales tax on special fuel in his price, shall not pass it on to the consumer, but may make application and receive refund of such tax from the Tax Commissioner, notwithstanding any provision of W. Va. Code § 11-15-1 et seq . to the contrary.
- 9.3.8.1 A seller who paid the sales and service tax or the use tax when purchasing the propane for resale is not authorized to pass such tax on to the consumer who purchases such propane for the sole purpose of heating a poultry house. In that instance, it is necessary for the seller to reduce the sales price of the propane sold for the exempt purpose by the amount of the sales or use tax on special fuel included in the consideration he paid for that quantity of propane; and claim a refund of such tax from the Tax Commissioner.
- 9.3.9 Sales of tangible personal property or taxable services purchased for use or consumption in connection with the business of selling a taxable service or the commercial production of an agricultural product: Provided, That sales of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property and sales of gasoline and special fuel shall not be exempt.
- 9.3.9.1 Effective July 1, 1987, and except as otherwise provided in these regulations, sales of tangible personal property and taxable services purchased for use or consumption in connection with the business of selling tangible personal property are no longer exempt from the sales and service tax and the use tax.
- 9.3.9.2 Sales of tangible personal property and taxable services purchased for use or consumption in connection with the conduct of the business of dispensing a service subject to the sales and service tax and use tax are exempt from such taxes: Provided, That sales of tangible personal property and taxable services to be used or consumed in the construction of or permanent improvement to real property and sales of gasoline and special fuel shall not be exempt.
- 9.3.9.2.a For example, persons who repair appliances, clean carpets, repair automobiles, etc., may purchase tangible personal property and taxable services for use in such business activities and claim exemption from the imposition of the sales and service tax and use tax with respect to such purchases. To illustrate: A company which cleans carpets may purchase shampoo, soap, vacuum cleaners, pens and paper, and repairs to its vehicles may claim exemption from tax for such purchases.
- 9.3.9.2.b To be exempt from the sales and service tax and the use tax under this Subsection, the purchaser must be in the business of

dispensing taxable services, the purchase must be of tangible personal property or taxable services, and the purchase must be used or consumed in the purchaser's business of selling taxable services to consumers services. In order to qualify for this exemption, all elements listed in the preceding sentence must be present.

- 9.3.9.2.c Persons who dispense services not subject to the sales and service tax and the use tax are not eligible for this exemption. To illustrate: Doctors do not charge or collect the sales and service tax on professional services to patients. Therefore, any tangible personal property (such as bandages, disinfectants, drugs, pens, typewriters, stethoscopes, etc.) purchased by a doctor is subject to the sales and service tax, and any services (janitorial services, typewriter repair, etc.) purchased by a doctor are also subject to that tax.
- 9.3.9.2.d Also, persons in the business of renting or leasing real estate to others do not qualify for the exemption contained within this subsection. These persons do not dispense services subject to the sales and service tax and use taxes. Therefore, lessors who purchase items to improve realty or for use in business must pay the sales and service tax thereon.
- 9.3.9.3 Sales of tangible personal property and services rendered for use or consumption in connection with the commercial production of an agricultural product are exempt: <a href="Provided">Provided</a>, That sales of tangible personal property and taxable services to be used or consumed in the construction of or permanent improvement to real property and sales of gasoline and special fuel shall not be exempt.
- 9.3.9.3.a This exemption applies to purchases for use in the commercial production of agricultural products as a business and not to purchases for use or consumption for any other purpose. Therefore, a person in the business of farming may purchase feed, seed, fertilizer, repairs to a tractor, etc., without payment of the sales and service tax.
- 9.3.9.3.b Sales of tangible personal property or services to a farmer to be used or consumed in the construction or improvement of real property are not exempt from the sales and service tax and the use tax. For example, sales to farmers of building materials to construct barns, sheds or fences are taxable.
- 9.3.10 Sales of tangible personal property in this State, or the use in this State of tangible personal property or services, which this State is prohibited from taxing under its sales and service tax and use tax laws by the United States Constitution, controlling federal law, the Constitution of this State or some controlling provision of West Virginia law not found in the sales and service tax and use tax laws.

- 9.4 Refundable Exemptions. The vendor liable for collection of the sales and service tax or use tax shall collect such taxes when making the following sales of tangible personal property or taxable services (unless the purchaser presents his direct pay permit number issued by the Tax Commissioner under W. Va. Code §§ 11-15-9d and 11-15A-3d and provided that the sales are not exempt under paragraph 9.3.9.2 of these regulations); and such taxes, after payment, shall, upon proper application therefor, be refunded or credited to the purchaser as provided in W. Va. Code §§ 11-15-9b and 11-15A-3b:
- 9.4.1 Sales of property or services to bona fide charitable organizations which make no charge whatsoever for the services they render: <a href="Provided">Provided</a>, That this exemption shall apply only to services, equipment, supplies and materials directly used or consumed by these organizations, and shall not apply to purchases of gasoline or special fuel.
- 9.4.1.1 For purposes of this regulation, a bona fide charitable organization is an organization which qualifies or is qualified under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended.
- 9.4.2 Sales of property or services to corporations or organizations which qualify or are qualified under Section 501(c)(3) or (4) of the Internal Revenue Code of 1986, as amended, who make casual and occasional sales (as defined in Section 110-15-2) not conducted in a repeated manner or in the ordinary course of repetitive and successive transactions of like character: <a href="Provided">Provided</a>, That the exemption herein granted shall apply only to services, equipment, supplies and materials directly used or consumed in the activities for which such organizations qualify as tax exempt organization under the Internal Revenue Code by these organizations and shall not apply to purchases of gasoline or special fuel.
- 9.4.3 Sales of property or services to persons engaged in this State in the business of contracting, manufacturing, transportation, transmission, communication or in the production of natural resources (as such terms are defined in Section 110-15-2): Provided, That on and after July 1, 1987, the exemption provided in this Subsection shall only apply to services, machinery, supplies and materials directly used or consumed in the activities of contracting, manufacturing, transportation, transmission, communication or the production of natural resources in the businesses or organizations named above and shall not apply to purchases of gasoline or special fuel.

# 9.4.3.1 For example:

- 9.4.3.1.a Sales of janitorial services and supplies to a person who manufactures chemicals are not exempt but the sale of raw materials utilized in a chemical manufacturing process would be exempt.
  - 9.4.3.1.b Sales of telephone poles and wires to a telephone

or telegraph company are exempt but the sale of janitorial services and supplies to such a company are not exempt.

- 9.4.3.1.c Sales of tools to a contractor are exempt if the tools are purchased for use solely in the contracting business; but there is no exemption if the tools are purchased for personal use. Additionally, a person who owns a contracting business cannot purchase tools for another or for personal use at home without payment of consumers sales and use taxes.
- 9.4.3.1.d Charges for the transportation of a product between different locations of the same manufacturer where subsequent steps in the manufacturing process occur are exempt.
- 9.4.3.1.e Sales to contract miners to be directly used in the extraction of natural resources would be exempt while those purchases not directly used in that activity would be taxable. However, if a contract miner is subject to the Severance Tax, all purchases whether directly or not directly used in the extraction process are exempt. See Section 9.4.7 for additional information.
- 9.4.3.2 The sale, to be exempt, must be of tangible personal property or taxable services directly used or consumed (as defined in Section 110-15-2) in the business activity of contracting, manufacturing, transportation, communication or in the production of natural resources.
- 9.4.3.3 Persons engaged in this State in the business of contracting, manufacturing, transportation, transmission, communication, or in the production of natural resources may purchase tangible personal property and services to be used or consumed in the construction of or permanent improvement to that real property in which or where the exempt activity actually occurs. All other persons, including (but not limited to) speculative builders or persons constructing for resale, must pay the sales and service tax or use tax on purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement of real estate.
- 9.4.3.3.a A builder who constructs a home for another must pay sales and service tax or use tax on all building materials and other tangible personal property and taxable services he purchases for use or consumption in building the home. Because the builder is engaged in the business of contracting, he may apply to the Tax Commissioner for a refund or credit for the tax paid on purchases directly used or consumed in building the home. (This example assumes the builder does not have a direct pay permit number. If he has a direct pay permit number and makes all purchases using that number then, when the builder files his direct pay return he will remit tax on all purchases not directly used or consumed in building the home.)
- 9.4.3.3.b For example, a contractor who builds a home for resale must pay the tax on all purchases of tangible personal property and

taxable services for use or consumption in constructing the home. <u>See also</u>, § 110-15-55.

- 9.4.3.3.c Any person who constructs his own home or an addition thereto must pay the sales and service tax or the use tax on all purchases of tangible personal property or taxable services to be used or consumed in building his home or any addition thereto.
- 9.4.4 Sales of tangible personal property or services to nationally chartered fraternal or social organizations when such property or services are purchased for the sole purpose of free distribution in public welfare or relief work: Provided, That sales of gasoline and special fuel shall be taxable. This exemption is applicable to only those purchases of property or services which will be distributed free in public welfare or relief work. All other purchases will be subject to the sales and service tax or the use tax unless such purchases are exempt under some other provision of this section.
- 9.4.5 Sales and services, fire fighting or station house equipment, including construction and automotive, made to any volunteer fire department organized and incorporated under the laws of the State of West Virginia: Provided, That sales of gasoline and special fuel shall be taxable.
- 9.4.6 Casual and occasional sales (as defined in Section 110-15-2) of property or services not conducted in a repeated manner or in the ordinary course of repetitive and successive transactions of like character by corporations or organizations which qualify or are qualified under Section 501(c)(3) or (4) of the Internal Revenue Code of 1986, as amended.
- 9.4.7 Sales of property and services to persons subject to the Business and Occupation Tax, the Severance Tax or the Telecommunications Tax after June 30, 1987: Provided, That this exemption shall apply only to tangible personal property or services directly or not directly used or consumed in business the gross receipts from which are subject to one of the above-referenced taxes and shall not apply to purchases of gasoline or special fuel.
- 9.4.7.1 For purposes of this exemption, the tangible personal property or services "not directly used or consumed" in the businesses upon which the tax on gross receipts is imposed shall be the uses of property or services stated in paragraph 2.7.2 of these regulations.
- 9.4.7.2 It should be noted that some entities may be engaged in many businesses, some of which are subject to the tax on gross receipts and some of which are not subject to the tax on gross receipts. Both those purchases directly or not directly used or consumed in businesses upon which the tax on gross receipts is imposed may qualify for this exemption. Purchases for the other businesses would be subject to this tax unless they qualified for another

exemption. It a purchaser will use the purchase in more than one business, the purchaser must comply with Section 110-15-9d of these regulations.

- 9.4.7.3 Example The mining of limestone is subject to the tax on the gross receipts received from such business. However, if that same entity also processes the limestone, the processing business would be classified as manufacturing. Those purchases for any use in the mining business would fall within this exemption. However, only those purchases directly used or consumed in the manufacturing business would be exempt.
- 9.4.8 Sales of electronic data processing services and related software: Provided, That for the purposes of this Subsection, "electric data processing services" means (1) the processing of another's data, including all processes incident to processing of data such as keypunching, keystroke verification, rearranging, or sorting of previously documented data for the purpose of data entry or automatic processing, and changing the medium on which data is sorted, whether these processes are done by the same person or several persons; and (2) providing access to computer equipment for the purpose of processing data or examining or acquiring data stored in or accessible to such computer equipment. So long as the electronic data processing service is performed for another person who is in no manner a part of the entity performing the service, and provided that the charge is actually and only for thesale of electronic data processing services and does not include any charges for other activities, the exemption will apply.
- 9.4.8.1 This exemption does not apply to the sale of computer hardware or software, whether of canned or custom designed, if such software is not to be used for the processing another's data. In other words, the purchase of software for a person's own computer is not exempt unless that person is in the business of processing data for others and the software is to be utilized for that purpose.
- 9.5 <u>Specific Use Tax Exemptions</u>. The use in this State of the following tangible personal property and taxable services is specifically exempted from the use tax:
- 9.5.1 All articles of tangible personal property brought into the State of West Virginia by a nonresident individual thereof for his or her use or enjoyment while temporarily within this State or while passing through this State, except gasoline and special fuel: <u>Provided</u>, That fuel contained in the supply tank of a motor vehicle that is not a motor carrier shall not be taxable. In other words, vacationers, visitors or other nonresident individuals may bring tangible personal property into this State for their own use without imposition of use tax.
- 9.5.2 Tangible personal property or services, the gross receipts from the sale of which in this State are exempt from the consumers sales tax by

the terms of W. Va. Code \$ ll-15-l <u>et seq</u>. and provided that the property or services are being used for the purpose for which it was exempted.

- 9.5.3 Tangible personal property or services, the gross receipts from the sale of which in this State are required to be included in the measure of the consumers sales tax, and upon which such tax has been paid. It is necessary for the purchaser to provide a receipt showing that the consumers sales tax has been paid.
- 9.5.4 Tangible personal property or services, the sale of which in this State is not subject to the consumers sales tax. The exemption contained herein is related directly to the purchase or use of a taxable service or a particular item of tangible personal property and not to the status of the vendee. In other words, it is use or sale of the particular article or property or service which is exempt. For example, X, a resident of West Virginia, has his federal and state income tax returns prepared by an Ohio certified public accountant. X will pay no use tax thereon because the purchase within West Virginia of professional services is not subject to consumers sales tax.
- 9.6 Exemptions; Exception for Liquors and Wines Purchased for Resale. The exemption provided for sales of tangible personal property purchased for resale does not apply to persons or organizations licensed under authority of W. Va. Code § 60-7-1 et seq., to purchases of liquor or wines from the Alcohol Beverage Control Commissioner for resale by person or organizations.
- 9.7 Moving Residence or Business Into State. The use tax shall not apply to tangible personal property purchased outside this State for use outside this State by a person who at that time was a nonresident natural person, or a business entity not actually doing business within this State, who or which later brings such tangible personal property into this State in connection with his establishment of a permanent residence or business in this State: Provided, That such property was purchased more than six months prior to the date it was first brought into this State, or six months prior to the establishment of such residence or business, whichever first occurs.
- 9.7.1 Tangible personal property used out-of-state for six or more months by a nonresident individual, or a business entity not actually doing business in this State, that is brought into this State for use by such individual or business in this State is exempt regardless of how it was brought into this State.
- 9.7.2 Property purchased and used out-of-state for less than six months by a nonresident individual, or by a business not actually doing business in this State, will be subject to use tax when such property is relocated in this State unless:
  - 9.7.2.1 One of the exemptions in this Section 110-15-9

specifically applies; or

- 9.7.2.2 If the amount of sales or use taxes lawfully paid to another State with respect to such property is equal to or greater than the amount of this State's use tax otherwise due on the value of the property at the time it is brought into this State, then no West Virginia use tax is due. However, if the amount of West Virginia use tax exceeds the amount of tax lawfully paid in another state, the difference must be remitted to the Tax Commissioner.
- § 110-15-9a Method for Claiming Exemptions, Refunds of Tax, Credit Against Other Taxes.
- 9a.l General. Any person having a right or claim to an exemption from the sales and service tax or the use tax by reason of any of the foregoing exemptions in Section 9, except those exemptions set forth in Subsections 9.2, 9.3, 9.5, 9.6 and 9.7, and who is not utilizing the direct pay permit procedure authorized in Section 110-15-9c of these regulations, shall pay to the vendor the sales and service tax and use tax imposed and may exercise or assert such exemption only in accordance with the following Subsection 9a.2 or Subsection 9a.3 of this Section.
- 9a.2 Filing Claim for Refund. Any person who has paid the sales and service tax or the use tax imposed and who may lawfully claim any exemption set forth under Subsection 9.1 which is not enumerated in the foregoing Subsection 9a.1 of this regulation, may exercise or assert such claim by filing a claim for refund of the sales and service tax or the use tax overpayments on such form and in such manner as the Tax Commissioner may require and in accordance with the requirements of this Section. The refund shall be made within thirty days after the receipt of a complete, accurate and lawful claim.
- 9a.3 Filing Claim for Credit. In lieu of filing a claim for refund of sales and service tax and use tax overpayments, the taxpayer may, at his option and within one year from the date of payment of the tax, file a claim for credit on such form and in such manner as the Tax Commissioner may require and credit the amount of sales and service tax and use tax overpayments against certain payments of other taxes due, so long as such credit is applied in accordance with the requirements in Subsections 9a.3.1 through 9a.3.10.
- 9a.3.1 This procedure may not be utilized unless the vendor has submitted a properly completed application for credit to the Tax Commissioner.
- 9a.3.1.1 An application for credit is required each time a vendor seeks to utilize this procedure.
- 9a.3.1.2 Any credit may be disallowed as a result of Tax Department audits of the taxpayer's records.

# 9a.3.2 Method of Applying Credit.

- 9a.3.2.1 If the taxpayer is a vendor who is subject to Consumers Sales and Service Tax on certain purchases, he may credit the amount of sales and service tax and use tax overpayments made against the sales and service tax liability accrued through the use of his direct pay permit and apply any remaining tax liability against his quarterly or monthly remittance of the Consumers Sales and Service Tax imposed and otherwise due; or
- 9a.3.2.2 If the taxpayer is a vendor who is subject to the Use Tax on certain purchases, he may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing part 9a.3.2.1 against the use tax liability accrued through the use of his direct pay permit and apply the remaining tax liability against his monthly remittance of the Use Tax imposed and otherwise due; or
- 9a.3.2.3 If the taxpayer is subject to the Consumers Sales and Service Tax, he may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 and 9a.3.2.2 against his quarterly or monthly remittance of the Consumers Sales and Service Tax imposed and otherwise due; or
- 9a.3.2.4 If the taxpayer is subject to the Use Tax, he may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.3 against his quarterly remittance of the Use Tax imposed and otherwise due; or
- 9a.3.2.5 If the taxpayer is subject to the Business and Occupation Tax, he may credit the amount of sales and service tax and use tax overpayments after application of the foregoing parts 9a.3.2.1 and 9a.3.2.4 against his quarterly or monthly remittance of the Business and Occupation Tax imposed and otherwise due; or
- 9a.3.2.6 If the taxpayer is subject to the Annual Tax On Incomes Of Certain Carriers imposed by W. Va. Code § 11-12A-1 et seq., he may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.5 against his annual or semiannual remittance of the tax imposed under W. Va. Code § 11-12A-1 et seq. and otherwise due; or
- 9a.3.2.7 If the taxpayer is subject to the Severance Tax imposed under W. Va. Code  $\S$  ll-l3A-l <u>et seq</u>., the taxpayer may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 and 9a.3.2.6 against the taxpayer's quarterly or monthly remittance of the Severance Tax imposed and otherwise due; or

- 9a.3.2.8 If the taxpayer is subject to the Telecommunications Tax imposed under W. Va. Code § 11-13B-1 et seq., the taxpayer may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.7 against the taxpayer's quarterly or monthly remittance of the Telecommunications Tax imposed and otherwise due; or
- 9a.3.2.9 If the taxpayer is subject to the Corporation Net Income Tax imposed under W. Va. Code § 11-24-1 et seq., the taxpayer may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.8 against the taxpayer's installment of estimated tax for the Corporation Net Income Tax imposed and otherwise due under W. Va. Code § 11-24-17; or
- 9a.3.2.10 If the taxpayer is subject to the Personal Income Tax imposed under W. Va. Code  $\S 11-21-1$  et seq., the taxpayer may credit the amount of use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.9 against the taxpayer's installment of estimated tax for the Personal Income Tax imposed and otherwise due under W. Va. Code  $\S 11-21-56$ ; or
- 9a.3.2.11 If the taxpayer is subject to the Business Franchise Tax imposed under W. Va. Code § 11-23-1 et seq., the taxpayer may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.10 against the taxpayer's annual remittance of the Business Franchise Tax imposed and otherwise due; or
- 9a.3.2.12 If the taxpayer is required to deduct and withhold personal income tax under W. Va. Code § 11-21-1 et seq., the taxpayer may credit the amount of sales and service tax and use tax overpayments remaining after application of the foregoing parts 9a.3.2.1 through 9a.3.2.11 against the taxpayer's monthly remittance of the personal income tax withheld under said W. Va. Code § 11-21-1 et seq. and otherwise due.
- 9a.4 Documents Supporting Claim for Exemption. Any person asserting or exercising a claim of exemption from the sales and service tax and use tax under the foregoing Subsections 9a.2 or 9a.3 of this Section shall file with the Tax Commissioner an application for exemption in such form as the Tax Commissioner shall prescribe and shall file such affidavits, invoices, sales slips, records or documents as the Tax Commissioner may require to prove or verify the taxpayer's right and entitlement to such exemption. The Tax Commissioner may inspect or examine the records, books, papers, documents, affidavits, sales slips and invoices of a taxpayer or any other person to verify the truth and accuracy of any report or return or to ascertain whether the sales and service tax or the use tax has been paid.

In addition to the powers of the Tax Commissioner set forth in W. Va. Code § 11-10-1 et seq., as a further means of obtaining the records, books, papers, documents, affidavits, sales slips or invoices of a taxpayer or any other person and ascertaining the amount of sales and services taxes or use taxes paid or due under W. Va. Code § 11-15-1 et seq. or W. Va. Code § 11-15A-1 et seq. or under any report, form, document or affidavit required, the Tax Commissioner shall have the power to examine witnesses under oath; and if any witness shall fail or refuse at the request of the Tax Commissioner to grant access to the books, records, papers, documents, affidavits, sales slips or invoices requested by the Tax Commissioner, the Tax Commissioner shall certify the facts and the names to the circuit court of the county having jurisdiction over the party, and such court shall thereupon issue a subpoena duces tecum to such party to appear before the Tax Commissioner, at a place designated within the jurisdiction of such court, on a day fixed.

9a.5 Filing Claim Within Time Limitation. — All claims for refund of sales and service tax or use tax overpayments, including applications from vendors for authorizations to apply the amounts of sales and service tax and use tax paid for business purchases against the amounts of such sales and service tax collected from consumers, under Subsection 9a.2 of this Section shall be filed within the time limitation for filing claims for refund set forth in W. Va. Code § 11-10-14. Any claim for such refund or claim of entitlement to such refund made or asserted after the said time limitation shall be null and void, and if the sales and service tax or use tax overpayment has not otherwise been credited against tax remittances in accordance with this Section, such claims shall be forfeited.

9a.6 Time Limit for Filing Claim for Credit. - Any credit of sales and service tax or use tax overpayments against taxes under Subsection 9a.3 of this section shall be taken within one year after the payment of the tax by the taxpayer to the vendor. Any such credit or claim of entitlement to such credit made or asserted more than one year after the payment of such tax by the taxpayer to the vendor shall be null and void, and such tax overpayments shall be forfeited.

9a.7 Assignment of Right to Refund or Credit. - Any assignment of the right or entitlement to a refund or credit arising under either W. Va. Code § 11-15-9b or W. Va. Code § 11-15A-3b shall be subject to strict proof. Any assignee claiming a right or entitlement to an assigned refund or credit shall submit to the Tax Commissioner and in the form prescribed by him, an affidavit signed by the assignment and acknowledging the assignment. The assignee shall attest to the assignment and the terms thereof in his signed application for refund or credit. The assignee will be subject to the penalties provided under West Virginia law for perjury for any falsehood set forth in his signed application. The assignee also will be subject to the penalties set forth in W. Va. Code § 11-9-1 et seq. for any violation of Article 9. Except as provided in Subsection 9a.8, no payment of a refund arising under this Section shall be made to any person other

than the taxpayer or assignee of the taxpayer making the original overpayment of sales and service tax or use tax.

9a.8 No refund shall be due and no credit shall be allowed unless the taxpayer or assignee shall have filed a claim for refund or a claim for credit, as appropriate, with the Tax Commissioner in accordance with this Section.

9a.9 Any claim for a refund of sales and service tax or use tax overpayments or a tax credit for sales and service tax or use tax overpayments which is not timely filed or not filed in proper form or in accordance with the requirements of this Section shall not be construed to constitute an obligation of the State of West Virginia for payment. No overpayment of sales and service tax or use tax shall be subject to either W. Va. Code §§ 11-10-17(d) or 11-10-17(e)(1).

§ 110-15-9b Delivery of a Certificate of Exemption in Lieu of Tax. - Persons having a right or claim to any exemption set forth in Subsection 9.3 of these regulations shall, in lieu of paying the sales and service tax or use tax, give his direct pay permit number to the vendor or execute a certificate of exemption in such form as the Tax Commissioner may require, and such executed exemption certificate shall be delivered to the vendor in such manner as the Tax Commissioner may require. If any person presents to any vendor an exemption certificate, and then knowingly uses the item or service purchased in a manner inconsistent with the exemption granted, and who does not remit the tax on the purchase in a manner required by law, such person shall be subject the provisions of W. Va. Code § 11-9-1 et seq.

## § 110-15-9c Direct Pay Permits.

9c.1 The Tax Commissioner may, in his discretion, issue a direct pay permit to any person who has a current Business Registration Certificate (issued in accordance with W. Va. Code § 11-12-1 et seq.) and who is a person that is a user, consumer, distributor or lessee to whom sales or leases of tangible personal property are made or services provided to pay the sales and service tax and use tax levied directly to the Tax Commissioner, thereby waiving the collection of those taxes by that person's vendor. Prior to paying the sales and service tax and the use tax directly to the Tax Commissioner, such person must first apply to the Tax Commissioner and receive appropriate authorization in the form of a direct pay permit. If a direct pay permit is issued, payment of the sales and service tax and use tax on all sales and leases of tangible personal property and sales of taxable services from vendors and the assertion of all exemptions asserted with respect to purchases from vendors shall be made directly to the Tax Commissioner by the permit holder.

9c.l.l The taxpayer is required to maintain an index of all vendors to whom the direct pay permit number is given and to make such index available to the Tax Department upon request.

9c.2 On or before the fifteenth day of each month, every permit holder shall make and file with the Tax Commissioner a return for the preceding month in the form prescribed by the Tax Commissioner. The return shall show the total value of the tangible personal property and services purchased, the amount of taxable and services purchased, the amount of sales and service tax and use tax due from the permit holder, which amount shall be paid to the Tax Commissioner with such return, and such other information as the Tax Commissioner deems necessary. The Tax Commissioner, upon written request by the permit holder, may grant a reasonable extension of time for the making and filing of returns and for paying the tax due. Interest on such sales and service tax and use tax shall be chargeable on every such extended payment at the rate determined in accordance with W. Va. Code § 11-10-17.

9c.3 A direct pay permit shall continue to be valid until expiration of the business's registration year under W. Va. Code § 11-12-1 et seq. This permit shall be renewed automatically when the business's business registration certificate is issued for the next succeeding fiscal year, unless the permit is surrendered by the holder or canceled for cause by the Tax Commissioner.

9c.4 Persons who hold a direct payment permit which has not been canceled shall not be required to pay the sales and service tax and use tax to any vendor specified on the permit application. Such persons shall notify each vendor from whom tangible personal property is purchased or leased or from whom taxable services are purchased of their direct payment permit number and that the tax is being paid directly to the Tax Commissioner. Upon receipt of such notice, such vendor shall be absolved from all duties and liabilities imposed for the collection and remittance of the sales and service tax and use tax with respect to sales, distributions, leases or storage of tangible personal property and sales of services to such permit holder so long as he takes the direct payment permit number for each applicable sale, such number being appropriately noted on the invoice, sales slip, or other record of the sale. Failure to take the permit number or to collect the amount of tax due shall result in the vendor being liable for the amount of tax not collected. Vendors who make sales upon which the sales and service tax or use tax is not collected by reason of direct payment of such tax by the purchaser to the Tax Commissioner shall maintain records in such manner that the amount of each purchase and identity of each such purchaser may be easily ascertained.

9c.4.1 Any vendor who takes the direct payment permit number in lieu of the sales and service tax or use tax due and who has received notice in writing that such direct payment permit has been cancelled or surrendered shall be liable for any such tax he failed to collect unless the person using the permit displayed it to the vendor at the time of the purchase.

9c.5 Upon the expiration, cancellation or surrender of a direct payment permit, the provisions of W. Va. Code \$ 11-15-1  $\underline{\text{et}}$  seq. and W. Va. Code

§ 11-15A-l et seq., without regard to direct payment permits, shall apply to the person who previously held such permit. Such person shall promptly notify in writing all vendors from whom he purchases or leases tangible personal property or purchases taxable services with the use of direct payment permits that such permit was cancelled or surrendered. The notice required by this subsection shall be made within 10 days after the permit has been cancelled or surrendered. Upon receipt of such notice, the vendor shall be required to collect the sales and service tax and the use tax on all sales or leases of tangible personal property and sales of taxable services, thereafter made to or for such person.

### § 110-15-9d Apportionment of Purchase Price.

- 9d.1 Whenever a purchaser will use tangible personal property or a service or the results of a service for both exempt and nonexempt purposes, the gross proceeds paid to the vendor of such property or service shall be apportioned between the exempt and nonexempt uses in a reasonable manner acceptable to the Tax Commissioner. In the absence of books and records documenting how gross proceeds were apportioned and how the property or service or the results of a service were actually used by the purchaser, that portion of the gross proceeds for which exemption is claimed shall be disallowed and the tax due thereon shall be paid by the purchaser.
- 9d.2 Whenever the vendor and purchaser are related persons or the sale is under other circumstances where the relation between the vendor and purchaser is such that the gross proceeds may not be indicative of the true value of the tangible personal property or services purchased, the Tax Commissioner shall revalue the transaction whenever he believes that the gross proceeds thereof are not indicative of the true value of the transaction. Adjusted gross proceeds shall correspond as nearly as possible to the gross proceeds derived in this State from the sale of similar tangible personal property or services of like quality or character where no common interest exists between the vendor and purchaser but the circumstances and conditions are otherwise similar.
- 9d.3 When a contract was in existence, executed and binding prior to July 1, 1987, and was for the purchase, lease or other transfer of possession of tangible personal property or taxable services, there is no new tax liability for any payments made on or after July 1, 1987 or for any payments prepaid for periods commencing on or after that date, even though such transaction was subject to an exemption from tax which terminated on July 1, 1987. Only new contracts entered into on and after July 1, 1987 shall be subject to the tax.

# § 110-15-10 Exemption of Food Intended for Human Consumption; Definitions and Exceptions.

10.1 Exemption. - Retail sales of food intended for human consumption made on or after July 1, 1981, shall be exempt from the sales and service tax. This exemption shall be in addition to any other exemption permitted under W. Va.

Code § 11-15-1 et seq.

- 10.2 Aggregation of Sales. Separate sales such as daily or weekly deliveries, shall not be aggregated for purpose of computation of this tax even though such sales are aggregated in the billing or the payment.
- 10.3 Definition of Food. For purposes of this Section, and except as provided in subsection 10.4, the term "food" shall mean and include all edible foodstuffs, beverages containing no alcohol and items commonly thought of as food, including, by way of illustration and not by limitation, cereals and cereal products, meat and meat products, fish and fish products, poultry and poultry products, fresh and salt water animal products, eggs and egg products, vegetables and vegetable products, fruit and fruit products, flour and flour products, sugar and sugar products, milk and milk products, cocoa and cocoa products, coffee and coffee substitutes, tea, herbs, spices, salt and salt substitutes, condiments, candy and confections, soft drinks, soft drink mixes and syrups, tenderizers, food coloring, bottled drinking water, sugar substitutes, oleomargarine, shortening, gelatins, baking and cooking ingredients, mushrooms, spreads, relishes, desserts, flavorings, chewing gum, edible seeds, nuts and berries.
- 10.3.1 Tests for Determining Whether "Food is Intended for Human Consumption". Occasionally a question may arise concerning whether a particular food or food product is intended for human consumption. This question is to be answered by application of the following two tests. If either question is answered in the negative (no), the item may not be considered as "food intended for human consumption," and sales and service tax must be collected.
- 10.3.1.1 <u>Test One</u>. Is the product generally regarded by the public as being food intended for human consumption?
- 10.3.1.2 <u>Test Two.</u> Do the words, statements or pictures on the label or food package suggest that the food is intended for human consumption?

The burden of proving that a particular food or product is purchased as "food intended for human consumption" rests on the purchaser. In case of any doubt as to whether the product is intended for human consumption, the tax shall be collected. Any person claiming to be aggrieved by having to pay the sales tax shall pay the amount of tax to the retail merchant (vendor) and file a claim for refund with the Tax Commissioner.

Example 1. Horse meat and horse meat products are not generally regarded by the public as food products intended for human consumption since they are primarily purchased as food for animal consumption. The fact that such products are inspected and may be suitable for human consumption is insufficient proof of exemption.

- Example 2. Canned cat food may be purchased and eaten by human beings. Cat food is nevertheless subject to the sales and service tax. Canned tuna fish is intended for human consumption and is exempt even though the canned tuna fish may be fed to the cats.
- 10.3.2 Foods Exempt After June 30, 1981. General. Retail sales of foods and food products intended for human consumption, except when sold by food service establishments or from vending machines, are exempt from sales and service tax where the sale is made on or after June 30, 1981. The term "food" is broadly defined to include all edible foodstuffs, beverages containing no alcohol and items commonly thought of as food. This includes (by way of illustration and not by limitation):
- 10.3.2.1 <u>Baking and Cooking Ingredients</u>. Certain food items are normally only consumed after being incorporated into food and other ingredients. Since these items then become part of the food intended for human consumption, they are eligible items which are exempt from tax after June 30, 1981.
- 10.3.2.1.a <u>Alcoholic Liquor</u>. Sales of alcoholic liquors, as defined in Section 10.4.1.1, which are fit for beverage use, are subject to sales and service tax regardless of whether the primary purpose for making the purchase is to use the alcoholic liquor as a cooking or baking ingredient.
- lo.3.2.1.b Baking Soda. When represented on or in the labeling of the package that the product is "baking soda," it is ordinarily sold for use as an ingredient of food intended for human consumption. Accordingly, sales of "baking soda" are exempt from sales and service tax after June 30, 1981, regardless of whether sold in a grocery-type store, drugstore or other retail store. However, when bicarbonate of soda is represented by the manufacturer either in the label or in the labeling that the product is for medicinal purposes, it is subject to sales and service tax, regardless of where sold.
- 10.3.2.1.c <u>Cooking Oil and Lard</u>. Sales of oil with a vegetable or lard base, shortening and lard which are used in cooking or as an ingredient in foods such as bread and bakery products are eligible food items.
- alcoholic content are eligible food items. Cooking wines containing no
- 10.3.2.1.e <u>Pectin.</u> The term "pectin" is generic for products marketed under various brand names and is commonly used as a base in making jams and jellies. When it is incorporated into jams and jellies, it becomes part of food intended for human consumption. Accordingly, pectin is an

eligible food item.

10.3.2.1.f Salted Wine. - Wine sold for use in cooking which is rendered unfit for beverage use by the adding of salt and which is withdrawn from storage under Section 5362(d) of the Internal Revenue Code of 1986, as amended, is an eligible food item.

# 10.3.2.2 Berries.

10.3.2.3 <u>Bottled Drinking Water</u>. - The term "bottled drinking water" means water that is sealed in bottles or other containers and which is intended for human consumption. This term includes distilled water and mineral water purchased for human consumption.

# 10.3.2.4 Candy and Confections.

10.3.2.4.a The term "candy" refers to all types of preparations commonly referred to as candy such as hard candy, caramel candy, chocolate candy, licorice, fudge and toffee, etc.

10.3.2.4.b The term "confection" means candy and other food products made with sweetners and frequently prepared with colorings, flavorings, milk products, cocoa products, nuts, fruits, starches and other materials. Such foods include but are not limited to frostings, toppings, edible cake decorations, candy-coated peanuts, caramel-coated popcorn, cotton candy and candied applies.

10.3.2.4.c The term "candy and confections" does not include chewing gum, sauces, syrups, jellies, jams, preserves, cakes or cookies, although these products are also eligible food items. This term does not include candy-type laxatives, cough drops or lozenges which contain medication, or similar products, even though they may contain significant amounts of sugar and may be consumed for pleasure rather than for treatment. These products are subject to the sales and service tax.

10.3.2.4.d <u>Cake Letters</u>. - Birthday cake letters consisting of sugar, albumin, acetic acid and artificial coloring are exempt after June 30, 1981.

10.3.2.4.e Breath Mints. - Nonmedicated breath mints are eligible food items. These items are not considered to be medicated even though the manufacturer's claim that they prevent or lessen halitosis. Mints which contain aspirin, laxatives or anti-acidity qualities are considered to be medicated and are subject to the sales and service tax.

# 10.3.2.5. Cereals and Cereal Products.

#### 10.3.2.6 Chewing Gum.

10.3.2.6.a The term "gum" refers to all preparations called gum such as chiclets, chewing gum and bubble gum.

10.3.2.6.b Gum containing aspirin or other medication is subject to the sales and service tax even though it may be chewed for pleasure rather than for treatment.

10.3.2.7 <u>Cocoa and Cocoa Products</u>. - The term "cocoa products" means any form of chocolate, chocolate products, cocoa or cocoa products. Such foods include but are not limited to cocoa nibs, sweet chocolate, milk chocolate, chocolate syrup and so forth.

10.3.2.8 <u>Coffee and Coffee Substitutes</u>. - The term "coffee" includes but is not limited to roasted coffee beans, ground coffee beans, decaffeinated coffee and instant coffee.

10.3.2.9 <u>Condiments</u>. - The term "condiments" includes food accessories or adjuncts which although having little or no nutritional value, are used extensively to give flavor to foods and to furnish pleasing variety. Examples include by way of illustration and not limitation:

	10.3.2.9.a	Flavorings and flavoring extracts.
	10.3.2.9.b	Food colorings.
	10.3.2.9.c	Food dressings.
	10.3.2.9.d	Glazes.
	10.3.2.9.e	Gravies.
claimed).	10.3.2.9.f	Herbs (for which no medicinal qualities are
	10.3.2.9.g	Marinades.
	10.3.2.9.h	Mustard.
	10.3.2.9.1	Pepper.
	10.3.2.9.j	Salt and salt substitutes.
	10.3.2.9.k	Sauces:
	10.3.2.9.1	Spices.

## 10.3.2.9.m Vinegar.

A list of condiments can be found in Appendix I. This list is intended to illustrate application of these terms and not to be an exhaustive list.

#### 10.3.2.10 Desserts.

10.3.2.10.a <u>Frozen Desserts</u>. - The term "frozen desserts" includes ice cream, frozen custard, french ice cream, french custard ice cream, ice milk, fruit sherberts and water ices.

10.3.2.10.b <u>Dietetic Cakes and Cookies</u>. - Dietetic cakes and cookies are not dietary supplements since they are not ". . . preparations in liquid, powdered, granular, tablet, capsule, lozenge or pill form."

- 10.3.2.11 Eggs and Egg Products.
- 10.3.2.12 Fish and Fish Products.
- 10.3.2.13 Flour and Flour Products.
- 10.3.2.14 Fresh and Salt Water Animal Products.
- 10.3.2.15 Fruit and Fruit Products.
- 10.3.2.16 Gelatins.
- 10.3.2.17 Meat and Meat Products.
- 10.3.2.18 Milk and Milk Products.
- 10.3.2.19 <u>Mixes for Alcoholic and Nonalcoholic Beverages</u>. Mixes for alcoholic and nonalcoholic beverages, whether in liquid or powdered form, are eligible food products except when the mixer contains alcoholic liquor or is a dietary supplement, medicine or vitamin.
  - 10.3.2.20 Mushrooms.
  - 10.3.2.21 Nuts.
  - 10.3.2.22 Oleomargarine.
  - 10.3.2.23 Poultry and Poultry Products.
  - 10.3.2.24 Relishes.

- 10.3.2.25 <u>Seeds</u> (edible).
- 10.3.2.26 Shortening.
- 10.3.2.27 <u>Soft Drinks and Soft Drinks Mixes and Syrups</u>. The term "soft drinks" includes with those liquids and syrups commonly thought of as Tang, flavored Perrier, MicroShakes and non-alcoholic beer.
  - 10.3.2.28 <u>Spreads</u>.
- 10.3.2.29 Sugar and Sugar Products. The term "sugar and sugar products" includes granulated, powdered, confectioners, brown, raw, lump or maple sugars; liquid sugars such as cane syrup, corn syrup, maple syrup, molasses, sorghum syrup, table syrup; lactose; dried glucose syrup; glucose syrup; dextrose monohydrate and dextrose anhydrous.
  - 10.3.2.30 Sugar Substitutes.
  - 10.3.2.31 Tea (Except Medicinal or Dietary supplements).
- 10.3.2.31.a <u>General</u>. Teas are eligible food products except those which claim medicinal qualities or otherwise indicate specifically on their labels or packaging that they are sold as dietary supplements.
- 10.3.2.31.b <u>Ginseng Tea</u>. Teas made from ginseng roots are eligible food products provided no claims of medicinal qualities are made and the label or packaging does not specifically indicate that the product is sold as a medicine or dietary supplement.

# 10.3.2.32 <u>Vegetable and Vegetable Products</u>.

- 10.4 Not Included as Food. The term "food" shall not include medicines, vitamins and dietary supplements whether in liquid, powdered, granular, tablet, capsule, lozenge, or pill form; spirituous, malt or vinous liquors or beer; ice unless it is subject to the exemption provided in Section 110-15-9.2.12 of these regulations; tobacco or tobacco products; vending machine sales; or food sold by a food-service establishment.
- 10.4.1 <u>General</u>. Retail sales of the following items or products are subject to the sales and service tax, unless they may be lawfully purchased with food stamps as authorized Section 9.2.12 of these regulations.
- 10.4.1.1 <u>Alcohol.</u> The term "alcohol" shall mean ethyl alcohol whatever its origin, and shall include synthetic ethyl alcohol but not denatured alcohol.
  - 10.4.1.2 Alcoholic Liquor: The term "alcoholic liquor" shall

include alcohol, beer, wine and spirits, and any liquid or solid containing more than three and two-tenths percent of alcohol by weight and capable of being used as a beverage.

- 10.4.1.3 Beer. The term "beer" shall mean any beverage obtained by the fermentation of barley, malt hops, or any other similar product or substitute regardless of whether categorized as "beer" or "nonintoxicating beer" under W. Va. Code § 60-1-5. Examples by way of illustration include ale, beer, lager beer, and malt liquor.
  - 10.4.1.4 Dietary Supplements. See Section 10.4.2.
- 10.4.1.5 Ice. All sales of ice are subject to sales tax regardless of the purpose or intended use for which the ice is being purchased or whether the ice is in blocks, chunks, chips or cubes or in the form of an ice sculpture; Provided, That ice purchased after September 30, 1987, with food stamps is exempt from the sales and service tax, as provided in paragraph 9.2.12 of these regulations.
  - 10.4.1.6 Malt Liquor. See Alcoholic liquor.
  - 10.4.1.7 Medicines. See Section 10.4.3.
- 10.4.1.8 <u>Seeds for Growing Fruits and Vegetables</u>. Seeds for growing fruits and vegetables are not exempt as food unless purchased after September 30, 1987, with food stamps, as provided in paragraph 9.1.24 of these regulations.
- 10.4.1.9 <u>Spirituous Liquor</u>. The term "spirituous liquor" shall mean any alcoholic beverage obtained by distillation and mixed with potable water and other substances in solution and includes by way of illustration and not limitation, brandy, cordials, gin, rum, vodka and whiskey.
  - 10.4.1.10 Vinous Liquors. See Alcoholic liquor.
  - 10.4.1.11 Vitamins. See Section 10.4.4..
- $10.4.1.12~\underline{\text{Wine.}}$  The term "wine" shall mean any alcoholic beverage obtained by fermentation of the natural content of fruits, or other agricultural products, containing sugar.

#### 10.4.2 <u>Dietary Supplements</u>.

10.4.2.1 Taxability. - Dietary supplements or adjuncts which are sold in liquid, powdered, granular, tablet, capsule, lozenge or pill form are subject to sales and service tax. Health foods and dietetic foods are generally not considered to be dietary supplements or adjuncts. Accordingly, most sales

of health foods and dietetic foods will be exempt from sales tax after June 30, 1981. Special care must be exercised when the health food or dietetic food is in liquid, powdered, granular, tablet, capsule, lozenge or pill form. This is because eligible food items as well as dietary supplements, vitamins and medicines which are ineligible items may be purchased in one or more of these forms.

10.4.2.2 Definition of Dietary Supplement. - The term "dietary supplement" means and includes any product:

10.4.2.2.a That is represented to be for special dietary use;

10.4.2.2.b Which is or which contains any essential nutrient, natural or synthetic vitamin or mineral (or combination thereof); and

10.4.2.2.c Which is intended for ingestion in liquid, powdered, granular, tablet, capsule, lozenge or pill form.

Any product that does not meet all three of these criteria is not deemed to be a dietary supplement.

10.4.2.3 Representation That Product is for Special Dietary Use. - A product is represented as being for special dietary use when direct or implied representation is made on the label, in the labeling, or in advertising, that the product is a dietary supplement, or that the product is adequate or appropriate for supplementing the diet with essential nutrients, vitamins or minerals.

10.4.2.4 <u>Application of Definition</u>. - A product is considered to be a dietary supplement if it is in liquid, powdered, granular, tablet, capsule, lozenge or pill form and if it purports or represents that it is to be used:

10.4.2.4.a To supply a special dietary need that exists by reason of Ta physical, physiological, pathological or other condition, including but not limited to the condition of:

Disease,
Convalescence,
Pregnancy,
Lactation,
Infancy
Allergic hypersensitivity to food,
Underweight,
Overweight; or

10.4.2.4.b To supply a vitamin, mineral or other

ingredient for use to supplement the diet by increasing the total dietary intake of that vitamin, mineral or other ingredient to a total level per single serving which attains or exceeds fifty percent (50%) of the United States Recommended Daily Allowance for adults and children four (4) years or more of age.

10.4.2.5 When a Supplement is Intended for Ingestion in Liquid Form. - A dietary supplement is considered to be intended for ingestion in liquid form only if it is intended for ingestion in daily quantities measured in drops or other similar units of measure.

### 10.4.2.6 Examples of Nutrients and Dietary Supplements.

Ascorbic acid, Linoleic acid, Biotin, Calcium carbonate, Calcium citrate, Calcium glycerophosphate, Calcium oxide,
Calcium pantothenate, Calcium phosphate, Calcium pyrophosphate, Calcium sulfate, Carotene, Choline bitartrate, Choline chloride, Copper gluconate, Cuprous iodide, Ferric phosphate, Ferric pyrophosphate, Ferric sodium pyrophosphate, Ferrous gluconate, Ferrous lactate, Ferrous sulfate, Inositol, Iron reduced, Magnesium oxide, Magnesium phosphate, Magnesium sulfate, Manganese chloride, Manganese citrate, Manganese gluconate, Manganese glycerophosphate, Manganese hyphoposphite, Manganese sulfate, Manganous oxide, Niacin,

Ciacinamide, D-Pantothenyl alcohol, Potassium chloride, Potassium glycerophosphate, Potassium iodide, Pyridoxine hydrochloride, Riboflavin, Riboflavin-5-phosphate, Sodium pantothenate, Sodium phosphate, Thiamine hydrochloride, Thiamine mononitrate, Tocopherols, a-Tocopherol acetate, Vitamin A, Vitamin A acetate, Vitamin A palmitate, Vitamin Bl2. Vitamin D2, Vitamin D3. Zinc chloride, Zinc gluconate, Zinc oxide, Zinc stearage, Zinc sulfate.

#### 10.4.2.7 Application of Regulations.

10.4.2.7.a Baby formula such as Similac, Enfamil, Prosobee, SMA and Neo-Mull Soy are exempt from sales and service tax after June 30, 1981.

10.4.2.7.b Dietetic foods which are represented as "low-calorie" foods and replace common food items, examples being dietetic candy, canned fruits, mayonnaise, salad dressing and canned vegetables, are exempt from sales and service tax after June 30, 1981.

10.4.2.7.c Dietetic foods which are represented as "low-sodium" foods and replace common food items, examples being low-sodium cookies, crackers, canned fruits, peanut butter, soups and canned vetetables, are exempt from sales and service tax after June 30, 1981.

10.4.2.7.d Weight control products such as Slim-Fast Protein Formula, Metracal, Figurines, PVM Formula, etc., are exempt from sales and service tax after June 30, 1981.

10.4.2.7.e Products which do not replace common food

items but supplement regular meals, such as Ayds diet candy, are sold primarily as a dietary supplement.

10.4.2.7.f Yeast. - When yeast is prepared, dried and sold in flaked, powdered or tablet form, it is usually sold as a dietary supplement and is subject to the sales and service tax. However, yeast sold in cakes and dry (granular) yeast sold in packages or envelopes is generally sold as a baking ingredient and is exempt from sales and service tax after June 30, 1981.

#### 10.4.3 Medicines.

10.4.3.1 Taxability. - Patented medicines and other products used primarily as health aids or therapeutic agents are not "food" within the meaning of that term as defined in Section 11-15-11(c) of the West Virginia Code and these regulations. Accordingly, sales of medicines and over-the-counter drugs, whether in liquid, powdered, granular, tablet, capsule, lozenge or pill form are subject to sales and service tax, except where they are purchased under a prescription written by a medical practitioner licensed to write prescriptions. Sales of prescription medicines are exempt under Section 11-15-9(n) of the West Virginia Code.

10.4.3.2 <u>Categories of Taxable Medicines and Health Aids</u>. - Over-the-counter drugs can be classified as follows:

Allergy treatment products, Analgesics. Antacids, Antidiarrheal products, Antiemetics, Antimicrobial products, Antipersperants, Antirheumatic products, Antiseptics, Antitussives, Bronchodilators, Cold remedies, Contraceptive products, Dandruff products. Dentifrices and dental products, Dermatologic products, Emetics, Hermatinics, Hemorrhoidal products, Laxatives, Ophthalmic products. Oral hygiene products,

> Sedatives and sleeping aids, Stimulants, Sumburn prevention and treatment products, Vitamin - mineral products, Miscellaneous.

# 10.4.3.3 Application of Regulations.

10.4.3.3.a Any product used primarily for medicinal purposes is subject to the sales and service tax, except when sold by prescription.

as health aids are subject to the sales and service tax, except when sold by prescription.

when represented on the label or in the labeling of the package that it is "baking soda" is ordinarily sold for use as an ingredient of food intended for human consumption. Accordingly, "baking soda" is exempt from sales and service tax after June 30, 1981, regardless of whether sold in a grocery-type store, drugstore or other retail store. However, when bicarbonate of soda is represented by the manufacturer either on the label or in the labeling that the product is for medicinal purposes, it is subject to sales and service tax regardless of whether sold in grocery-type stores, drugstores or other retail stores. When sold for medicinal purposes, bicarbonate of soda is frequently in tablet form or in packets containing one-half (1/2) teaspoon of bicarbonate of soda.

10.4.3.3.d Products to Prevent Dehydration. - Products used to prevent dehydration and replace electrolytes lost in diarrheas and other cases of fluid loss are subject to the sales and service tax.

10.4.3.3.e See Appendix 2 for a list of taxable medicines and health aids. This list is intended to illustrate application of the sales and service tax law and is not intended to be a comprehensive listing.

# 10.4.4 Vitamins and Minerals.

10.4.4.1 General. - Essential vitamins and minerals occur naturally in goods. Since a good diet will include a variety of foods that together will supply all the nutrients needed, a nutritionally adequate diet may be obtained without the use of specially formulated vitamin and mineral preparation or other specifically formulated therapeutic products. Accordingly, these products serve as deficiency correctors or therapeutic agents to supplement diets deficient in essential nutrition rather than as "food."

10.4.4.2 <u>Taxability</u>. - Vitamins and minerals, whether sold in liquid, powdered, granular, tablet, capsule, lozenge or pill form are subject to sales and service tax unless they are purchased under a prescription written by a medical practitioner licensed to write prescriptions. Vitamins sold under a prescription are exempt from sales and service tax under Section 11-15-9(n) of the West Virginia Code.

#### 10.4.4.3 Examples.

Cod liver oil
Halibut oil
Liquid vitamins
Mineral oil
Multiple vitamin tablets
Vitamin tablets

Capsules advertised as being high in vitamin content and for use in eliminating hunger sensations normally encountered by persons on reducing diets are subject to the sales and service tax.

Wheat germ oil.

10.5 Definition of "Food-Service Establishment." - For purposes of this Section, and except as provided in Subsection 10.6, the term "food-service establishment" means any fixed or mobile restaurant, fast-food restaurant, coffee shop, cafe, cafeteria, drive-in, short-order cafe, luncheonette, grill, tearcom, sandwich shop, soda fountain, automat, tavern, bar, cocktail lounge, night club, industrial-feeding establishment, private, public or nonprofit organization or institution routinely serving food, catering operation, commissary or any other similar place in which food or drink is prepared for sale or for service on the premises or elsewhere; and any food-service establishment which operates for a limited period of time in connection with events such as, but not limited to, a fair, carnival, circus, public exhibition, athletic event, or similar gathering: Provided, That delicatessen, grocery, market, dairy or bakery stores shall not be considered food-service establishments within the meaning of this Section except for the sale of dinners, luncheons, barbecued chicken other than barbecued chicken sold whole and unsliced, sandwiches, snack bars, coffee shops or luncheon counters.

10.5.1 <u>Special Rule for Delicatessens, Dairies and Bakery Stores.</u> - A delicatessen, grocery, market, dairy or bakery store shall not be considered a food-service establishment as defined <u>supra</u> except for the sale of:

10.5.1.1 Dinners,

10.5.1.2 Luncheons,

10.5.1.3 Barbecued chicken (except whole barbecued chicken),

- 10.5.1.4 Sandwiches,
- 10.5.1.5 Snacks,
- 10.5.1.6 Hot Pizza, and
- 10.5.1.7 Other similar items which are commonly sold at snack bars, coffee shops or luncheon counters.
- 10.6 Not Included in Food-Service Establishment. The term "food-service establishment" shall not include:
- 10.6.1 Sales by Public and Private Schools, Etc. Food sold by public or private schools, school sponsored student organizations, or school sponsored parent-teacher associations to students enrolled in such school or to employees of such school during normal school hours; but not those sales of food made to the general public.
- 10.6.1.1 Organizations which may make such exempt sales are as follows:
- 10.6.1.1.a By a public, private, parochial or denominational school which is subject to regulation by the West Virginia State Board of Education;
- 10.6.1.1.b By an organization which is sponsored by a public, private, parochial or denominational school which is subject to regulation by the West Virginia State Board of Education; or
- 10.6.1.1.c By a parent-teacher association which is sponsored by a public, private, parochial or denominational school which is subject to regulation by the West Virginia State Board of Education.
- 10.6.1.2 The following sales of food or food products are subject to sales tax.
- 10.6.1.2.a Sales of food by vending machines regardless of where the machine is located, who owns the machine or the time of day when the sale occurs.
- 10.6.1.2.b Sales of food to students or employees at times other than during normal school hours.
  - 10.6.1.2.c Sales of food to the general public.
- 10.6.1.2.d <u>Athletic, Cultural and Social Events.</u> This exemption does not apply to sales of food items sold to students when sold

within, and for consumption within, a place the entrance to which is subject to an admission charge. For example, when food items are sold on a repetitive basis by a student organization to students, or to both students and nonstudents, at an event which is subject to an admission charge, such as an athletic event, the sales to both students and nonstudents are subject to the sales and service tax.

- 10.6.1.3 "School Employee" Defined. The term "school employee" includes all personnel employed by a school or by a county board of education whether employed on a regular full-time basis, an hourly basis or otherwise. This includes all teachers, auxiliary personnel and service personnel defined as follows:
- 10.6.1.3.a <u>Teacher</u>. The term "teacher" means teacher, supervisor, principal, superintendent, school librarian or any other person regularly employed for instructional purposes in a school in this State.
- 10.6.1.3.b <u>Auxiliary Personnel</u>. The term "auxiliary personnel" means those persons selected and trained as monitor aide, clerical aide, classroom aide, or general aide.
- 10.6.1.3.c <u>Service Personnel</u>. The term "service personnel" means those persons who serve the school in a nonprofessional capacity, including such areas as secretarial, custodial, maintenance, transportation, school lunch, etc.
- 10.6.2 Sales by Colleges and Universities. Food sold by a public or private college or university or by a student organization officially recognized by such college or university to students enrolled at such college or university when such sales are made on a contract basis so that a fixed price is paid for consumption of food products for a specific period of time without respect to the amount of food product actually consumed by the particular individual contracting for the sale and no money is paid at the time the food product is served or consumed.
- 10.6.2.1 "Contract Basis" Defined. Food is sold on a contract basis only when a fixed price is paid for consumption of food products during a specific period of time without regard to the amount of food product actually consumed by the particular individual contracting for the purchase and no money is paid at the time the food product is served or consumed. The term "specific period of time" means a time period of not less than thirty (30) consecutive days.

#### 10.6.2.2 Applications.

10.6.2.2.a <u>College Operated Dormitory</u>. - A public or private college subject to the control of the West Virginia Board of Regents

operates a dormitory providing room and board to its students on a semester-by-semester basis. An itemization is made for room and for board. The price for board is determined regardless of the amount of food consumed by the student or the number of missed meals. The room charge is subject to sales and service tax.

10.6.2.2.b <u>Lump Sum Charge for Room and Board</u>. - If a lump sum is charged for room and board, the entire amount would be subject to sales and service tax.

10.6.2.2.c Food Furnished by Caterer. - If the food service is furnished by a caterer and the contract is between the student and the caterer, the food is not being sold by the college or the university and the sale is subject to sales and service tax.

10.6.2.2.d If under (c) above, the contract is between the student and the college or university, the sale is exempt from sales and service tax after June 30, 1981.

10.6.2.2.e <u>Dormitory Operated by Private Person</u>. - If room and board are furnished by a dormitory not operated by the college, the entire transaction is subject to sales and service tax.

10.6.2.2.f <u>Fraternities and Sororities</u>. - Sales of food and meals on a "contract basis," as defined in Subsection 10.6.2.1, by student fraternities and sororities that are officially recognized by the college or university at which they are located, to a student enrolled at the college or university are exempt from sales and service tax after June 30, 1981. Food or meals sold to the general public or on any basis other than a "contract basis," are subject to sales and service tax.

10.6.3 <u>Sales to Law Income Elderly Persons</u>. - Food sold by a nonprofit organization or a governmental agency under a program funded by a state or the United States to low-income elderly persons at or below cost. All of the following conditions must be met in order to establish the exemption:

10.6.3.1 The purchaser is age 60 or older.

10.6.3.2 The purchaser is classified as having low income.

10.6.3.3 The sale is made by a nonprofit organization or governmental agency.

10.6.3.4 The sale is under a program funded by a state or the United States.

10.6.3.5 The sale is made at or below cost.

10.6.4 Sales by Charitable and Nonprofit Organizations. - Food sold in an occasional sale by a charitable or nonprofit organization, including volunteer fire departments and rescue squads, if the purpose of the sale is to obtain revenue for the functions and activities of the organization and the revenue so obtained is actually expended for that purpose.

10.6.4.1 These sales are subject to tax in the following manner:

# 10.6.4.1.a Charitable Organization.

10.6.4.l.a.l Occasional sales by a corporation or organization that is exemption from income tax under Section 50l(c)(3) of the Internal Revenue Code of 1986, as amended, are exempt from sales and service tax.

10.6.4.l.a.2 The term "charitable organization" includes any corporation or organization which is organized and operated exclusively for religious, charitable, scientific, testing for public safety, literary, or educational purposes, or to foster national or international amateur sports competition (but only if no part of its activities involve the providing of athletic facilities or equipment), or for the prevention of cruelty to children or animals provided that no part of the net earnings of the organization inures to the benefit of any private shareholder or individual, that no substantial part of the activities of the organization is carrying on propaganda or otherwise attempting to influence legislation and that it does not participate in (including the publishing or distributing of statements) any political campaign on behalf of any candidate for public office.

10.6.4.1.b Civic Organization Operated for Social

Welfare.

10.6.4.1.b.1 Occasional sales by a corporation or organization that is exemption from income tax under Section 501(c)(4) of the Internal Revenue Code of 1986, as amended, are exempt from sales and service tax.

10.6.4.1.b.2 The term "civic league" includes any nonprofit civic organization that is operated exclusively for the promotion of social welfare.

qualify. 10.6.4.1.b.3 Examples of organizations that may

Educational radio stations Junior Chamber of Commerce Civic Improvement Association Volunteer fire department.
Volunteer rescue squad

# 10.6.4.1.c Nonprofit Organization.

10.6.4.1.c.1 Occasional sales by a nonprofit corporation or organization not included in Subdivisions 10.6.4.1.a and 10.6.4.1.b of Subsection 10.6.4.1 are exempt from sales and service tax.

10.6.4.l.c.2 The term "nonprofit organization" means a corporation or organization no part of the income or profit of which is distributed to its shareholders, members, directors or officers.

qualify. Examples of organizations that may

10.6.4.1.c.3.a Labor, agricultural or horticultural organizations such as those which could qualify under Section 501(c)(5) of the Internal Revenue Code of 1986, as amended.

10.6.4.1.c.3.b Business leagues, chambers of commerce and other organizations such as those which could qualify under Section 501(c)(6) of the Internal Revenue Code of 1986, as amended.

10.6.4.1.c.3.c Social clubs and clubs organized for pleasure, recreation and other nonprofit purposes such as those which qualify under Section 501(c)(7) of the Internal Revenue Code of 1986, as amended.

10.6.4.1.c.3.d Fraternal beneficiary societies, orders or associations such as those which qualify under Section 501(c)(8) of the Internal Revenue Code of 1986, as amended.

# 10.6.4.2 "Occasional Sale of Food" Defined.

10.6.4.2.a Educational, charitable and nonprofit organizations who are exempt from the licensing provisions of W. Va. Code Article 16-6, when they make temporary sales of food not exceeding two weeks in length are deemed to be making only occasional sales of food. This would be true when temporary sales of food are made in connection with carnivals, church activities, banquets, fairs, etc., involving the community and public.

10.6.4.2.b Educational, charitable and nonprofit corporations are deemed to be making only occasional sales of food when the sale is an isolated transaction by a corporation or organization which does not hold itself out to be engaged in the business of selling food or food products.

10.6.5 Sales by Religious Organizations. - Food sold by any religious organization at a social or other gathering conducted by it or under its auspices, if the purpose in selling the food is to obtain revenue for the functions and activities of the organization and the revenue obtained from selling the food is actually used in carrying on such functions and activities. For the purpose of this Section, "religious organization" means any organization whose major activity is the furtherance of religious ideals and whose real and personal property is exempt from ad valorem property taxation under W. Va. Code § 11-3-9 and Article X, Section 1 of the West Virginia Constitution.

## 10.7 Application of Regulation to Specific Vendors.

- 10.7.1 <u>Hospitals</u>. Food and meals furnished or sold by hospitals are taxable as follows.
- 10.7.1.1 Food and meals furnished to patients are not subject to sales and service tax. Food and food products purchased by the hospital to serve to its patients are exempt from sales and service tax after June 30, 1981, except when the food and meals are purchased from a caterer.
- 10.7.1.2 Food and meals sold to the general public and to employees of the hospital are subject to sales and service tax. When the hospital purchases food for sale in accordance with this paragraph, it may issue an exemption certificate because the food and food products are being purchased for resale.
- 10.7.2 Hotels, Motels, Tourist Homes and Rooming Houses. Food and meals sold by hotels, motels, tourist homes and rooming houses are subject to sales and service tax. When the food and meals are furnished on a daily charge rate, sales and service tax shall be calculated on each daily charge. If separate charges are made for each meal, sales and service tax must be computed on each charge.
- 10.7.3 <u>Migrant Farm Workers</u>. Commercially operated camps for migrant farm workers are usually owned and operated by persons who house and feed workers on a contract basis. The amount charged the worker under this contract may be subject to tax depending upon the exact arrangements.
- 10.7.3.1 If the contract provides for both room and board to be furnished to the workers, both the room rent and the meals are taxable.
- 10.7.3.2 If the contract provides for the rental of individual houses or apartments for a period of time in excess of thirty (30) days, and the worker buys his own groceries and prepares his own meals, then no tax is due on the rental and the purchase of the groceries is exempt after June 30, 1981.

- 10.7.3.3 In those instances where the workers have an arrangement between themselves whereby they appoint one worker as cook to purchase and prepare all food and to present the grocery bills to the employer who then makes a payroll deduction from the workers' earnings on a pro rata basis, without any charge for housing, no tax is due on the housing or the meals. The food purchased by the worker-cook on behalf of the group is exempt after June 30, 1981.
- 10.7.3.4 If the cook is employed by the employer and he purchases all groceries charging them to the employer who then charges the workers, the sale is subject to tax.
- 10.7.3.5 The sale of meals or food by an employer including sales where payment is made by payroll deduction is taxable.
- 10.7.4 <u>Nursing and Convalescent Homes</u>. Food and meals furnished or sold by nursing and convalescent homes are taxable as follows.
- 10.7.4.1 Food and meals furnished to patients or residents of nursing homes or convalescent homes are not subject to sales and service tax except when the food and meals are separately billed to the patient or resident. Assuming that separate billing does not occur, the food and food products purchased by the nursing or convalescent homes to serve to their patients or residents are exempt from sales tax after June 30, 1981, except when the food and meals are purchased from a caterer.
- 10.7.4.2 Food and meals furnished to patients or residents of nursing or convalescent homes are subject to sales and service tax when the food and meals are separately billed to the patient or resident. When the billing is determined on a daily charge rate, sales and service tax shall be collected on the daily charge. Where separate charges are made for each meal or purchase, sales and service tax shall be collected on each charge.
- 10.7.4.3 Food and meals served to the general public and to employees of the nursing or convalescent home are subject to sales and service tax.
- 10.7.4.4 Exempt Purchase of Food. When the nursing home or convalescent home purchases food for sale in accordance with Subsection 10.7.4.2 or 10.7.4.3, it may issue an exemption certificate because the food and food products are being purchased for resale.
- 10.7.5 <u>Street Vendors</u>. Because of the nature of their operation, most street vendors must collect sales and service tax on all their sales. Exceptions include sales of the following products by street vendors or door-to-door vendors:

- 10.7.5.1 Sales of fruit or vegetables in bulk, by the pound (or fraction therof) or dry measure.
- 10.7.5.2 Sales of prepackaged foods commonly sold in grocery-type stores without food-service sales.
  - 10.7.5.3 Sales of eggs, meat and fish.
- 10.7.6 <u>Summer Camps.</u> Food and meals sold or furnished by summer camps to campers, employees or the general public are subject to sales and service tax, regardless of whether the camp is operated by governmental agency or unit, by a church or religious organization, by a school or college, by a charitable, educational or civic organization, by a nonprofit organization or corporation, or by any other person. When a summer camp purchases food and food products, it may issue an exemption certificate because the purchases are for resale subject to sales and service tax.
- 10.7.7 Youth Organizations. Food sold by organizations such as the YMCA and YWCA is subject to sales and service tax, except to the extent that Section 10.7.12 is applicable.

#### 10.7.8 Grocery-type Store.

10.7.8.1 Taxability of Sales. - Retail sales by grocery-type stores of food and food products that are intended for human consumption and which are generally sold for home preparation or consumption (or both) are exempt from sales and service tax after June 30, 1981. Sales of other food or food products such as beer, ice and animal food, as examples, and sales of dietary supplements, medicines, vitamins and all nonfood commodities are subject to sales and service tax. Should the grocery-type store also sell dinners, luncheons, sandwiches, snacks, hot pizza and other similar items which are commonly sold at snack bars, coffee shops or luncheon counters, then as to these sales only, the grocery-type store is deemed to be a food-service establishment and such sales are subject to sales and service tax.

10.7.8.1.a	Delicatessen, Section 10.7.9.
10.7.8.1.b	Bakery or pastry shop, Section 10.7.10.
10.7.8.1.c	Dairy store, Section 10.7.11.
10.7.8.1.d	Grocery store taxable sales, Appendix 3.

10.7.8.2 <u>Purchases for Use in Business or for Resale.</u> - Grocery-type stores are exempt from the payment of sales and service tax and use tax, on all purchases of the following goods. However, in order to claim this exemption, the grocery-type store must present a signed exemption certificate to

the vendor who is supplying the good.

- 10.7.8.2.a The purchase of food, food products and other tangible personal property for resale to consumers is exempt from tax.
- 10.7.8.2.b The purchase of tangible personal property or services for use or consumption in the business of selling food and food products as well as other tangible personal property to consumers is not exempt from tax.
- Example 1. A grocery-type store may not purchase refrigeration repairs without imposition of sales and service tax.
- Example 2. A grocery-type store that purchases building materials to enlarge or remodel its store or to construct a warehouse, etc., must pay sales and service tax when purchasing such materials.

## 10.7.9 <u>Delicatessen</u>.

- 10.7.9.1 <u>General</u>. In many cases a delicatessen operates both in the manner of a grocery-type store and that of a food-service establishment. Care must be exercised so that the sales and service tax is collected on all food-service establishment type sales.
- 10.7.9.2 Operation as a Grocery-Type Store. When a delicatessen sells canned goods; fresh produce; frozen foods (dinners, meat pies, vegetables, etc.); cold cuts; unheated fish (including precooked or smoked products) and sells salads by weight or in prepackaged containers; or other food commonly sold in grocery stores (without delicatessens) for home preparation and consumption in the same manner and packaging as is done or found in grocery stores (without delicatessens), such sales are exempt from tax if made after June 30, 1981.
- 10.7.9.3 Operation as a Food-Service Establishment. When a delicatessen sells dinners, luncheons, sandwiches, snacks and other similar products which are commonly sold at snack bars, coffee shops or luncheon counters whether with or without beverage (including coffee and tea) and regardless of whether for consumption on or off the premises of the vendor, it is operating as a food-service establishment and must collect sales and service tax on all such sales. All sales of hot food or drink are considered to be prepared for immediate consumption by virtue of their heated condition and are therefore subject to sales and service tax regardless of the nature of the business making the sale or when the food or drink is actually consumed. Examples of taxable sales include (by way of illustration and not limitation) the sale of:
  - 10.7.9.3.a Food or drink prepared and served for

immediate consumption on or near the premises of the seller.

10.7.9.3.b Food or drink prepared and sold on a "take-out" or "to-go" basis for immediate consumption on or off the premises of the seller.

10.7.9.3.c Hot prepared food (except barbecued chicken sold whole and unsliced).

10.7.9.3.d Hot drinks such as coffee, tea and cocoa.

10.7.9.3.e Cold drinks sold in paper cups or plastic cups, e.g., soft drinks, fruit juices and milk.

10.7.9.3.f Food or drink arranged on a tray, plate or platter, whether intended for individual or multiple servings and whether sold by the pound or by the serving, e.g., a deli tray of cold cuts and cheese.

10.7.9.3.g A sandwich, either hot or cold. A sandwich which is purchased in a frozen state and which is taken from the premises of the retailer in that state is exempt after June 30, 1981.

10.7.9.3.h A combination of hot foods, or a combination of cold foods, or a combination of both hot and cold foods, whether sold on a plate or in multiple containers, when a single price has been established for the meal or dinner, regardless of any itemization on the sales check.

10.7.9.4 Prepackaged Food Products. - The sale of prepackaged food products is exempt after June 30, 1981. The term "prepackaged food products" includes but is not limited to food packaged by the preparer or food processor and sold by the retailer in unopened original containers or packages. It also includes over-the-counter sales of food sold in bulk by weight or measure and packaged by the delicatessen, grocery, market, dairy or bakery store. This term does not include meals, snacks, sandwiches and beverages, etc., sold over-the-counter by these establishments.

# 10.7.9.5 Definitions.

10.7.9.5.a Food Sold For Immediate Consumption. - The term "food sold for immediate consumption" means those sales of food which ordinarily are sold for immediate consumption at or near the premises of the seller and which are taxable even though the food is sold on a "take-out" or "to-go" order and is actually bagged, packaged or wrapped and taken from the premises of the seller. Where and when the customer actually eats the food is immaterial.

10.7.9.5.b <u>Hot Prepared Food</u>. - The term "hot prepared

food" means those products, items or components which have been prepared for sale in a heated state and which are sold at any temperature which is higher than the air temperature of the room or place where they are sold.

10.7.9.5.b.l Food is prepared for sale in a heated state if the vendor attempts to maintain the food at a temperature which is warmer than the surrounding air temperature by using heat lamps, warming trays, steam trays, ovens or similar units, or cooks the food to order, whether by microwave oven or more conventional means.

10.7.9.5.b.2 If the sale is intended to be of a hot food product, the sale is of a hot food product regardless of any cooling which may incidentally occur.

10.7.9.5.b.3 <u>Example</u>. - The sale of a toasted sandwich intended to be in a heated state when sold, such as a fried ham sandwich on toast, is a sale of a hot prepared food even though it may have cooled due to delay.

10.7.9.5.c <u>Single Sales Price for Meal</u>. - A single sales price is established for a combination of hot or cold foods (or both hot and cold foods) when a single price for the combination is listed on a menu, or wall sign, or is otherwise established.

10.7.9.5.d Sandwich. - The term "sandwich" includes anything commonly thought of as a sandwich including an open-faced sandwich, Poor Boy, submarine, hoagie, or hero sandwich and, for purposes of these regulations, a hamburger, cheeseburger, barbecue, fish sandwich, hot dog, sloppy joe and other similar sandwiches.

# 10.7.9.6 Applications.

10.7.9.6.a A customer orders a sandwich and eats it on the premises. -- Taxable.

Taxable.

10.7.9.6.b

A customer orders a sandwich "to go." --

10.7.9.6.c A customer orders a sandwich "to go" and also buys a fountain soft drink. -- All taxable.

10.7.9.6.d A customer orders a sandwich "to go" and also buys a pound of potato salad. -- The sandwich is taxable while the potato salad is exempt.

10.7.9.6.e A customer orders two sanwiches, two fountain soft drinks and a pound of potato salad "to go." -- The sandwiches and soft

drinks are taxable while the potato salad is exempt.

10.7.9.6.f A customer orders one sandwich "to go," one cup of coffee, one pound of sliced bologna, one-half pound of cheese and one pound of potato salad. — the sandwich and coffee are taxable while the bologna, cheese and salad are exempt.

10.7.9.6.g A customer orders two sandwiches "to go," one cup of coffee, one small soft drink (in paper cup), one pound of sliced bologna, one-half pound of cheese and a pound of potato salad. — The sandwiches, coffee and soft drink are subject to tax while the bologna, cheese and salad are exempt.

10.7.9.6.h A customer purchases a loaf of bread, one-half pound of salami, one quarter pound of swiss cheese, a bag of potato chips and a canned soft drink, all of which he takes with him. - This entire transaction is exempt.

10.7.9.6.i Sales of hot pretzels and hot popcorn are subject to tax.

10.7.9.6.j A customer orders a sandwich "to go" and a soft drink which is sold in a can. -- The sandwich is subject to tax. The canned soft drink is exempt except when it is sold in a paper or plastic cup.

10.7.9.6.k A delicatessen advertises the sale of a hot ham and cheese sandwich, an order of potato salad and a canned soft drink for \$3.50. Although the vendor places the potato salad in a separate container and the soft drink is sold in a can, the entire sales price of \$3.50 is subject to sales tax because all three (3) items are sold as components of an advertised meal.

10.7.9.7 Purchase for Use in Business or for Resale. - Delicatessens are exempt from the payment of sales and service tax and use tax, on all purchases of the following goods. However, in order to claim this exemption, the delicatessen must present a signed exemption certificate to the vendor who is supplying the good.

10.7.9.7.a The purchase of food, food products and other tangible personal property for resale to consumers is exempt from tax.

10.7.9.7.b The purchase of tangible personal property or services for use or consumption in the business of selling food and food products as well as other tangible personal property to consumers is not exempt from tax.

Example 1. A delicatessen may not purchase refrigeration repairs without

imposition of sales tax.

Example 2. A delicatessen that purchases building materials to enlarge or remodel its store or to construct a warehouse, etc., must pay sales and service tax when purchasing such materials.

#### 10.7.10 Bakery Store or Pastry Shop.

- 10.7.10.1 <u>Taxability</u>. Sales by bakery stores or pastry shops which sell their products in the same manner as a grocery-type store selling baked goods and pastries made by a third party, are exempt from tax after June 30, 1981, except when their products are sold as provided in Subsection 10.7.10.2.
- 10.7.10.2 Bakeries Which are Also Food-Service Establishments. Bakery stores which also have food-service facilities, whether they be limited to sales of hot coffee, tea or cocoa and bakery products or include a larger menu, and regardless of whether the bakery has facilities for on-premise consumption or all orders are sold on a "to go" basis, must collect and remit tax on all such food-service sales.

#### 10.7.10.3 Application.

10.7.10.3.a A customer has a doughnut and coffee at the lunch counter of a donut shop and also purchases a dozen doughnuts. — The coffee and doughnut are subject to sales and service tax while the dozen doughnuts are exempt after June 30, 1981.

10.7.10.3.b A customer orders one or more doughnuts which are served to him at the lunch counter of a bakery store. — This sale is taxable.

10.7.10.3.c A customer orders one or more doughnuts to take with him. -- This sale is exempt from sales and service tax after June 30, 1981.

10.7.10.3.d A customer orders a cup of coffee "to go" and a dozen doughnuts. — The coffee is subject to the sales service tax while the doughnuts are exempt after June 30, 1981.

10.7.10.3.e A customer orders a cup of coffee "to go" and a doughnut. -- The coffee is subject to tax while the doughnut is exempt after June 30, 1981.

10.7.10.3.f A customer orders a cup of coffee "to go" and a doughnut and also an apple pie. — The coffee is subject to tax while the doughnut and apple pie are exempt after June 30, 1981.

- 10.7.10.4 Prepackaged Food Products. The sale of prepackaged food products is exempt after June 30, 1981. The term "prepackaged food products" includes but is not limited to food packaged by the preparer or food processor and sold by the retailer in unopened original containers or packages. It also includes over-the-counter sales of food sold in bulk by weight or measure and packaged by the delicatessen, grocery, market, dairy or bakery store. This term does not include meals, snacks, sandwiches and beverages, etc., sold over-the-counter by these establishments.
- 10.7.10.5 <u>Purchases For Use in Business or For Resale.</u> Bakery stores or pastry shops are exempt from the payment of consumers sales and service tax and use tax, on all purchases of the following goods. However, in order to claim this exemption, the bakery store or pastry shop must present a signed exemption certificate to the vendor who is supplying the good.
- 10.7.10.5.a The purchase of food, food products and other tangible personal property for resale to consumers is exempt from tax.
- 10.7.10.5.b The purchase of tangible personal property or services for use or consumption in the business of selling food and food products as well as other tangible personal property to consumers is not exempt from tax.
- <u>Example 1</u>. A bakery store or pastry shop may not purchase refrigeration repairs without imposition of sales and service tax.
- Example 2. A bakery store or pastry shop that purchases building materials to enlarge or remodel its store or to construct a warehouse, etc., must pay sales and service tax when purchasing such materials.

#### 10.7.11 Dairy Store.

- 10.7.11.1 <u>Taxability</u>. Retail sales by dairy stores of milk and milk products that are intended for human consumption and which are generally sold for home consumption are exempt from sales and service tax after June 30, 1981.
- 10.7.11.2 Sales of Ice Cream. Ice cream and other frozen milk products (including frozen yogurt and frozen custard) which are sold in bulk; that is, in pints, quarts and half-gallons, are exempt from tax after June 30, 1981. Products such as ice cream cakes, ice cream pies and ice cream cake rolls, when sold whole and unsliced are eligible food items. Sales of ice cream and other frozen milk products (including frozen yogurt and frozen custard) are subject to tax when sold:
  - 10.7.11.2.a in cones, cups, dishes or on plates;

10.7.11.2.b as sundaes and banana splits, etc.;

10.7.11.2.c as waffles and ice cream;

10.7.11.2.d as a milkshake; or

10.7.11.2.e as a piece of ice cream cake or pie.

10.7.11.3 Sales of Other Food Products. - If the dairy store sells other food and food products such as those generally sold in a grocery-type store (without a delicatessen), these sales are exempt from tax after June 30, 1981. If the dairy store makes sales of dinners, luncheons, sandwiches, snacks, hot pizza or other similar items which are commonly sold at snack bars, coffee shops or luncheon counters, these sales are subject to sales and service tax.

10.7.11.4 Prepackaged Food Products. - The sale of prepackaged food products is exempt after June 30, 1981. The term "prepackaged food products" includes but is not limited to food packaged by the preparer or food processor and sold by the retailer in unopened original containers or packages. It also includes over-the-counter sales of food sold in bulk by weight or measure and packaged by the delicatessen, grocery, market, dairy or bakery store. This term does not include meals, snacks, sandwiches and beverages, etc., sold over-the-counter by these establishments. Examples include (by way of illustration and not limitation) the sale of:

10.7.11.4.a Popsicles, ice cream cones and ice cream sandwiches which are prepackaged by the manufacturer.

10.7.11.4.b Products packaged and sold in the same form as commonly found in grocery-type stores.

10.7.11.5 <u>Purchases for Use in Business or for Resale</u>. - Dairy stores are exempt from the payment of consumers sales and service tax and use tax, on all purchases of the following goods. However, in order to claim this exemption, the dairy store must present a signed exemption certificate to the vendor who is supplying the good.

10.7.11.5.a The purchase of food, food products and other tangible personal property for resale to consumers is exempt from tax.

10.7.11.5.b The purchase of tangible personal property or services for use or consumption in the business of selling food and food products as well as other tangible personal property to consumers is not exempt from tax.

- $\underline{\text{Example I}}.$  A dairy store may not purchase refrigeration repairs without imposition of sales and service tax.
- Example 2. A dairy store that purchases building materials to enlarge or remodel its store or to construct a warehouse, etc., must pay sales and service tax when purchasing such materials.

# 10.7.12 Other Retailers of Food.

- 10.7.12.1 <u>Taxability</u>. Stores such as department stores, discount stores, variety stores, drugstores, gas stations and any other place of business that sells tangible personal property at retail are generally required to collect sales and service tax on all sales except when the sale is specifically made exempt from tax by law or when the purchaser presents a valid exemption certificate.
- 10.7.12.2 <u>Sales of Food</u>. Retail sales of food and food products that are intended for human consumption and which are generally sold for home preparation or consumption (or both) are exempt from sales tax after June 30, 1981. Sales of other food or food products such a beer, ice and animal food, as examples, and sales of dietary supplements, medicines, vitamins and all nonfood commodities are subject to sales and service tax. Should the retailer also sell dinners, luncheons, barbecued chicken (except when sold whole and unsliced), sandwiches, snacks, hot pizza and other similar items which are commonly sold at snack bars, coffee shops or luncheon counters, then as to these sales only, the retailer is deemed to be a food-service establishment. The following is provided as guidence for determining sales subject to sales and service tax.
- 10.7.12.2.a All sales from vending machines are subject to sales and service tax.
- 10.7.12.2.b All restaurant, cafeteria, snack bar and luncheon counter-type sales are subject to sales and service tax regardless of whether the food is consumed on the premises or is ordered "to go."
- 10.7.12.2.c Delicatessen-type sales are subject to the
- 10.7.12.2.d Sales of doughnuts, cup cakes, pies, cakes and other baked goods in the same manner as a bakery store or pastry shop, are subject to the sales and service tax.
- 10.7.12.2.e Sales of ice cream and ice cream products in the same manner as a dairy store, are subject to the sales and service tax.
- 10.7.12.2.f Sales of food and food products such as candy bars, peanuts, and other grocery-type store items are subject to the sales and

service tax.

10.7.12.2.g Sales of "hot peanuts" are subject to sales and service tax. However, sales of freshly roaster peanuts which are not intended to be sold in a heated state are exempt after June 30, 1981, even though they may be in a heated stated when sold. The criteria here is whether after roasting, the vendor maintains the peanuts in a heated state.

10.7.12.2.h Sales of "hot pretzels" are subject to sales and service tax. However, sales of freshly baked pretzels which are not intended to be sold in a heated state are exempt after June 30, 1981, even though they may be in a heated state when sold. The criteria here is whether after baking, the vendor maintains the pretzels in a heated state.

10.7.13 Sales of Food From Vending Machines. - All sales of tangible personal property (including sales of food and food products) from vending machines are subject to sales and service tax, regardless of who owns the machine or where it is located in this State. Tax applies to each individual purchase which is for an amount in excess of five cents (\$0.05).

## 10.7.14 Caterers and Catering Operations.

10.7.14.1 Taxability. - The law provides that sales of food by a "food-service establishment" are subject to sales and service tax. The term "food-service establishment" is defined in W. Va. Code § 11-15-11(e) to include a catering operation.

10.7.14.2 <u>Definition of "Caterer"</u>. - The term "caterer" means one primarily engaged in the selling, providing or furnishing of food and beverages which are essentially prepared and usually ready-to-eat. This food and beverage is usually intended for immediate consumption or for consumption at a specific meal, affair or social function, and generally is served at the premises of one other than the caterer. The sale is taxable regardless of whether or not the food and beverage are delivered to those premises by the caterer or whether food service is also provided by the caterer.

#### 10.7.14.3 Application of Tax.

10.7.14.3.a Tax applies to the total charges made by caterers for serving meals, food and drink, inclusive of charges for food, the use of dishes, silverware, glasses, chairs, tables, etc., used in connection with serving meals, and for labor of serving meals.

10.7.14.3.b Tax applies to charges made by caterers for preparing and serving meals and drinks even though the food is not provided by the caterers.

- 10.7.14.3.c Tax also applies to charges made by caterers for rental of dishes, silverware, glasses, etc., if no food is provided or served by caterers in connection with the rental.
- 10.7.14.3.d Tax applies to the labor of serving meals, whether performed by himself or by his employees or subcontractors.
- 10.7.14.3.e Tax applies to charges made by caterers for preparing and serving meals and drinks even though the food is not provided by the caterers.
- 10.7.14.3.f Sales of meals by caterers to social clubs, fraternal organizations, or other persons are sales for resale if such social clubs, fraternal organizations, or other persons are the retailers of the meals subject to tax.
- 10.7.14.3.g If a caterer makes sales to a school, or to a church, no tax would be due irrespective of location or place of sale.
- 10.7.14.3.h Sales of meals by caterers to social clubs, fraternal organizations or other persons are sales for resale, even though prepared and served by the caterer. If such clubs, fraternal organizations, or other persons are retailers of the meals and can give a valid exemption certificate to the caterer, the sale is exempt from tax. Otherwise, the sale is subject to sales and service tax unless for some other reason the purchaser can give a valid exemption certificate.
- 10.7.14.3.i Where the sales agreement does not require the caterer to prepare and serve the food as meals but rather to serve the food buffet style, tax nevertheless applies to the total charge.

#### § 110-15-11 Imposition of Tax on Gasoline and Special Fuels.

- ll.l <u>General</u>. All sales of gasoline or special fuel by distributors or importers, except when to another distributor for resale in this State, and all gasoline or special fuel furnished or delivered within this State to consumers or users shall be subject to the sales and service tax and use tax. Sales of gasoline or special fuel by a person who paid the sales and service tax or use tax on his purchases of fuel, shall not thereafter again be subject to such tax. This Section shall be construed so that all gallons of gasoline or special fuel sold and delivered, or delivered, in this State shall be subject to the sales and service tax or the use tax.
- ll.l.l On Purchase Out-Of-State. An excise tax is imposed on the use or consumption in this State of gasoline or special fuel which was purchased outside this State. The rate of this tax is five percent of the average wholesale price of such gasoline or special fuel, as such wholesale price is

defined and determined under Subsection 11.4, notwithstanding any provision of W. Va. Code § 11-15A-1 et seq. to the contrary. The gasoline or special fuel contained in the supply tank of a motor vehicle that is not a motor carrier shall not be subject to this tax; however, the gasoline or special fuel which is in the supply tank or auxiliary tank of construction equipment, mining equipment, track maintenance equipment or other similar equipment, when such equipment is brought into this State, shall be taxed in the same manner as the gasoline or special fuel which is in the supply tank of a motor carrier.

- Upon Whom Tax Imposed. The sales and service tax and use tax imposed on the sale or use of gasoline and special fuel within this State shall be collected on the metered quantity withdrawn from storage within this For periods beginning on or after October 1, 1987, the quantity delivered shall be either the actual metered gallons delivered or the quantity delivered being calculated by converting to 60° F. the quantity transferred by means of either temperature compensating meters approved by the West Virginia Department of Labor, Weights and Measures Division, or by mathematical conversion using American Petroleum Institute (API) ASTM-IP Petroleum Measurement Tables for specific gravity and temperature. This measure shall be the same as that required for calculation of the Gasoline and Special Fuel Excise Tax imposed by W. Va. Code § 11-14-1 et seq. and § 11-14A-1 et seq. If the metered quantity delivered is not determined by temperature compensating meter, as aforesaid, and the taxpayer does not convert said gallons delivered to temperature adjusted gallons or, after making a mathematical conversion fails to keep and maintain records to support and substantiate the conversion, then the amount of tax due shall be determined by the number of metered gallons of gasoline or special fuel delivered without adjustment for temperature. Any taxpayer using the conversion method for determining the quantity delivered must record the conversion adjustment on each invoice and must continue to use that method for the entire tax year for the sales and service tax and the use tax.
- 11.2 Measure of Tax. The measure of tax on sales of gasoline or special fuel by distributors or importers shall be the average wholesale price as defined and determined in Section 11.4 of these regulations. It is recognized that the sales and service tax and use tax is generally imposed on gross proceeds from sales to ultimate consumers, while the sales and service tax and use tax on gasoline and special fuel is imposed on the average wholesale price of such gasoline and special fuel; as a result, for the purposes of either the sales and service tax or the use tax, the average wholesale price shall not be less than ninety-seven cents per gallon of gasoline or special fuel for all gallons of gasoline and special fuel sold during the reporting period.

# 11.3 <u>Definitions</u>. - For purposes of this Section:

11.3.1 "Aircraft" shall include any airplane or helicopter that lands in this State on a regular or routine basis, and transports passengers or freight.

- 11.3.2 "Aircraft fuel" shall mean gasoline and special fuel suitable for use in any aircraft engine.
  - 11.3.3 "Distributor" shall mean and include every person:
- 11.3.3.1 Who produces, manufactures, processes or otherwise alters gasoline or special fuel in this State for use or for sale; or
- 11.3.3.2 Who engages in this State in the sale of gasoline or special fuel for the purpose of resale or for distribution; or
- 11.3.3.3 Who receives gasoline or special fuel into the cargo tank of a tank wagon in this State for use or sale by such person.
- 11.3.4 "Gasoline" shall mean and include any product commonly or commercially known as gasoline, regardless of classification, suitable for use as fuel in an internal combustion engine, except special fuel as hereinafter defined, including any product obtained by blending together any one or more products, with or without other products, if the resultant product is capable of the same use.
- 11.3.5 "Importer" shall mean and include every person, resident or nonresident, other than a distributor, who receives gasoline or special fuel outside this State for use, sale or consumption within this State, but shall not include the fuel in the supply tank of a motor vehicle that is not a motor carrier.
- 11.3.6 "Motor carrier" shall mean and include: (A) Any passenger vehicle which has seats for more than nine passengers in addition to the driver, any road tractor, tractor truck or any truck having more than two axles, which is operated or caused to be operated, by any person on any highway in this State using gasoline or special fuel; and (B) any aircraft, barge or other watercraft, or locomotive transporting passengers or freight in or through this State.
- 11.3.7 "Motor vehicle" shall mean and include automobiles, motor carriers, motor trucks, motorcycles and all other vehicles or equipment, engines or machines which are operated or propelled by combustion of gasoline or special fuel.
- Il.3.8 "Retail dealer of gasoline or special fuel" shall mean and include any person not a distributor who sells gasoline or special fuel from a fixed location in this State to users.
- 11.3.9 "Special fuel" shall mean and include any gas or liquid, other than gasoline, used or suitable for use as fuel in an internal combustion engine. The term "special fuel" shall include products commonly known as

natural or casing-head gasoline and shall include special fuel for heating any private residential dwelling, building or other premises; but shall not include any petroleum product or chemical compound such as alcohol, industrial solvent, heavy furnace oil, lubricant, etc., not commonly used nor practicably suited for use as fuel in an internal combustion engine.

- 11.3.10 "Supply tank" shall mean any receptacle on a motor vehicle from which gasoline or special fuel is supplied for the propulsion of the vehicle or equipment located thereon, exclusive of a cargo tank. A supply tank includes a separate compartment of a cargo tank used as a supply tank, and any auxiliary tank or receptacle of any kind or cargo tank, from which gasoline or special fuel is supplied for the propulsion of the vehicle, whether or not such tank or receptacle is directly connected to the fuel supply line of the vehicle.
- 11.3.11 "Tank wagon" shall mean and include any motor vehicle or vessel with a cargo tank or cargo tanks ordinarily used for making deliveries of gasoline or special fuel, or both, for sale or use.
- 11.3.12 "Taxpayer" shall mean any person liable for the sales and service and use tax imposed on the sale of gasoline and special fuel.
- 11.3.13 "User" shall mean any person who purchases gasoline or special fuel for use or consumption.

# 11.4 Determination of Average Wholesale Price.

- 11.4.1 To simplify determining the average wholesale price of all gasoline and special fuel, the Tax Commissioner shall, effective with the period beginning April 1, 1983 and annually on each January first thereafter, determine the average wholesale price of gasoline and special fuel for each annual period. The basis for determining the average wholesale price shall be sales data gathered for the immediately preceding period of July 1 through October 31. The Tax Commissioner shall provide the annual notification of the average wholesale price of gasoline and special fuel at least thirty days in advance of each annual period which commences on the first day of January. Such notification shall be accomplished by filing notice of the average wholesale price in the State Register, and by such other means as the Tax Commissioner deems reasonable.
- 11.4.2 The "average wholesale price" shall mean the single, statewide average per gallon wholesale price, rounded to the third decimal (thousandth of a cent), exclusive of state and federal excise taxes on each gallon of gasoline or diesel fuel, as determined by the Tax Commissioner from information furnished by distributors of gasoline or special fuel in this State, or such other information regarding wholesale selling prices as the Tax Commissioner may gather, or a combination of such information. The Tax Commissioner shall make his determination of average wholesale price by random

sample survey: <u>Provided</u>, that in no event shall the average wholesale price be determined to be less than ninety-seven cents per gallon of gasoline or special fuel.

- 11.4.3 All actions of the Tax Commissioner in acquiring data necessary to establish and determine the average wholesale price of gasoline and special fuel, in providing notification of his determination prior to the effective date of any change in rate, and in establishing and determining the average wholesale price of gasoline and special fuel, may be made by the Tax Commissioner without compliance with the provisions of W. Va. Code § 29A-3-1 et seq.
- ll.4.4 In any administrative or court proceeding brought to challenge the average wholesale price of gasoline and special fuel as determined by the Tax Commissioner, his determination shall be presumed to be correct and shall not be set aside unless it is clearly erroneous.
- 11.5 Computation of Tax Due From Motor Carriers. Every person who operates or causes to be operated a motor carrier in this State shall pay the gasoline and special fuel tax on the average wholesale price of all gallons of gasoline or special fuel used in the operation of any such motor carrier within this State, under the following rules:
- 11.5.1 The total amount of gasoline or special fuel used in the operation of the motor carrier within this State shall be that proportion of the total amount of gasoline and special fuel used in any motor carrier's operations within and without this State (whether loaded or not), that the total number of miles traveled within this State bears to the total number of miles traveled within and without this State. Separate miles must be computed for any motor carrier operated in tandum or in series. Air carrier operations may be calculated and determined by the use of an hour meter.
- 11.5.2 A motor carrier shall first determine the gross amount of tax due under this Section on the average wholesale value, determined under Subsection 11.4, of all gasoline and special fuel used in the operation of the motor carrier within this State during the preceding quarter, as if all gasoline and special fuel had been purchased outside this State.
- 11.5.3 Next, the taxpayer shall determine the total tax paid under W. Va. Code § 11-15-1 et seq. of this Chapter on all gasoline and special fuel purchased in this State for use in the operation of the motor carrier.
- 11.5.4 The difference between the foregoing Subsection 11.5.2 and Subsection 11.5.3 is the amount of use tax due when Subsection 11.5.2 is greater than Subsection 11.5.3, or the amount to be refunded or credited to the motor carrier when Subsection 11.5.3 is greater than Subsection 11.5.2, which refund or credit shall be allowed in the same manner and under the same conditions as a

refund or credit is allowed for the tax imposed by W. Va. Code  $\S$  11-14A-1 et seq.

- 11.6 Return and Payment of Tax. The sales and service tax imposed on the sales of gasoline and special fuel and the use tax imposed on the use or consumption in this State of gasoline or special fuel shall be paid by each taxpayer on or before the twenty-fifth day of January, April, July and October of each year except that for distributors and importers the tax shall be due on the twenty-fifth day of each month. Payment shall be by check, bank draft, certified check or money order, payable to the Tax Commissioner, and it shall be for the amount of tax due for the preceding quarter. Every taxpayer shall make and file a properly completed return as the Tax Commissioner may require and with such return, remit such tax as shown thereon, if any.
- ll.7 Compliance. To facilitate ease of administration and compliance by taxpayers, the Tax Commissioner requires distributors, importers and other persons liable for the sales and service tax imposed on sales of gasoline or special fuel and on the Gasoline and Special Fuel Excise Tax imposed by W. Va. Code § ll-14-l et seq., or motor carriers liable for the use tax imposed on the use of gasoline or special fuel in the operation of motor carriers within this State and on the tax imposed by W. Va. Code § ll-14A-l et seq. on such gallons of gasoline or special fuel, to file a combined return and make a combined payment of the sales and service tax due and the above-referenced excise tax, or the use tax due and the motor carrier road tax on such fuel. In order to facilitate the use of a combined return and the making of a single payment, the due date for the gasoline and special fuel excise tax and its return and the due date for the motor carrier road tax with its return is changed to the 25th day of January, April, July and October for motor carriers and the twenty-fifth day of each month for distributors and importers.
- 11.8 <u>Direct Pay Permits</u>. A direct pay permit issued under Section 9c of these regulations cannot be used to purchase gasoline and special fuel.
- 11.9 Credit Against Use Tax. A credit will be allowed against a taxpayer's use tax liability for sales tax lawfully paid to another state. To show entitlement to this credit, a taxpayer must show that sales tax was actually paid to another state and that gallonage on which said sales tax was paid was consumed within this State for fuel subjected to sales tax in another state, the First-in, First-out (FIFO) method of accounting shall be employed. In claiming a credit under this Subjection, a true, certified copy of all invoices shall be required.
- 11.10 <u>Dedication of Tax to Highways</u>. All sales and service tax and use tax collected on the sale and use of gasoline and special fuel, after deducting the amount of any refunds lawfully paid, shall be deposited in the "Road Fund" in the State Treasurer's Office. The funds so deposited shall be used only for the purpose of construction, reconstruction, maintenance and

repair of highways, and payment of principal and interest on State bonds issued for highway purposes.

11.11 <u>Construction</u>. - The sales and service tax and the use tax imposed on the sale or use of gasoline or special fuel in this State shall not be construed as taxing any gasoline or special fuel which the State is prohibited from taxing under the Constitution of this State or the Constitution or laws of the United States.

#### § 110-15-12 Collection of Tax.

- 12.1 Tax Paid by Ultimate Consumer. It is the intent of W. Va. Code \$ ll-l5-l et seq. that the sales and service tax levied thereunder shall be passed on to and be paid by the ultimate consumer. The amount of the tax shall be added to the sales price, and shall constitute a part of that price and be collectible as such.
- 12.2 Tax as Debt. The amount of sales and service tax and use tax required to be collected by any vendor or retailer is deemed to be held in trust for the State of West Virginia (See W. Va. Code § 11-10-5j) and any sales and service tax and use tax collected by any vendor or retailer shall constitute a debt owed to this State.
- 12.3 <u>Conditional Sales</u>, <u>Credit Sales</u>, <u>Etc.</u> A vendor or retailer doing business wholly or partially on a credit basis shall require the purchaser to pay the full amount of tax due upon a credit sale at the time such sale is made or within thirty days thereafter.
- 12.3.1 Cash and Credit Sales. Those sales transactions in which the purchase price is paid upon delivery of the merchandise to the purchaser, or prior thereto, and those rental transactions in which the rental is paid either upon delivery of the rented property to the lessee or the return of such property, or in advance of either of these events, are cash sales. All other sales and rental transactions are credit sales.
- 12.3.1.1 If the sale is a cash sale, the vendor shall require the purchaser to pay the tax at the time of making the sale. If the sale is a credit sale, the vendor shall require the purchaser to pay the tax at the time such sale is made, or within thirty days thereafter.
- 12.3.1.2 When several items are purchased simultaneously, the tax may be computed on the total sale price of the items so purchased. This is the only situation in which purchases may be aggregated in the computation of the tax. Separate sales transactions may not be aggregated.
- 12.3.1.3 For example, if merchandise is purchased at the cosmetic counter, delivered to the purchaser and a purchase price of sixty cents

paid, this is a complete sale and three cents tax must be collected. If the same purchaser goes to the candy counter and makes a ten-cent purchase, there is a new sale and one cent tax must be collected thereon. The cosmetic sale and the candy sale may not be aggregated so as to permit the payment of three cents tax instead of four cents.

#### 12.3.2 Conditional Sales.

- 12.3.2.1 For the purpose of obtaining uniformity and consistency among all vendors in the administration of the sales and service tax and use tax with respect to conditional sales, a conditional sale is defined to mean an agreement for the sale of tangible personal property pursuant to which possession is delivered to the buyer, but title is retained by the seller until the performance of some condition, usually the payment of the purchase price. A conditional sale shall be considered to be a sale made at the time of, and at the place of, acceptance of the purchase offer by the seller. The tax applies to conditional sales as of the time the sale is made and must be collected in the same manner as for charge sales, i.e., within thirty days from the time sale is consummated.
- 12.3.2.2 Purchases under conditional sales contracts with out-of-state retailers are subject to the use tax. If the conditional sale is made by an out-of-state vendor who is not authorized to collect use tax, the purchaser is required to pay such use tax to the Tax Department on or before the fiteenth day of the month next succeeding the quarterly period in which the purchase was made. If a conditional sale is made by an out-of-state retailer who is authorized to collect use tax, five percent of that portion of the purchase price actually received during a quarterly period shall be remitted to the Tax Department by the retailer.
- 12.3.3 <u>Sales on Approval</u>. If a consideration is given therefore, sales of tangible personal property on approval are subject to the tax. Sales with agreements to repurchase and sales for cash on delivery also are subject to such tax.
- 12.3.4 <u>Lease-Purchase Sales.</u> So-called "leases" of tangible personal property wherein title is passed to the "lessee" upon completion of purchase price payments are sales, and the full tax must be collected and paid at or prior to the delivery of the tangible personal property to the purchaser or within thirty days after delivery.
- 12.3.5 <u>Finance and Carrying Charges</u>. The sale price upon which the sales and service tax or use tax is to be computed shall not include carrying charges, finance charges or similar items. For example, a sewing machine priced at \$80.00 is sold under a conditional sales contract which provides for deferred monthly payments. A carrying charge of \$5.00 is added to the sale price to cover the cost of recording the contract and billing the

purchaser, thus making the total cost to the purchaser \$80.00. The tax is to be computed on \$85.00.

- 12.3.6 Discounts. Any discount allowed at the time of sale which establishes the final selling price for the article at that time may be deducted in arriving at the base price subject to the tax. Discounts which are allowed after the sale is made or upon conditions or events happening at some future time, such as a certain percentage discount being allowed if paid within a specified period, are not deductible in determining the tax base for the sales and service tax or use tax liability.
- 12.3.7 Exchanged Merchandise. When merchandise, the sale of which has been taxed under the sales and service tax or use tax, is exchanged, the value of the merchandise exchanged may be deducted from the sale price of the article purchased and tax collected upon the balance.
- 12.3.8 Rebates and Trade-ins. When merchandise is taken as a trade-in for the purpose of reducing the price the purchaser must pay, the value of the item shall not be applied in such a way so as to reduce the amount subject to tax. Likewise, the amount of any rebate available to entice the purchase of the item shall not be applied so as to reduce the amount of the sale price subject to tax. In other words, the sale price shall not be reduced by the value of any item traded-in or by the amount of any rebate.
- 12.3.8.1 Example 1. A person cwns a 16-foot boat with a value of \$2,500.00 but seeks to purchase an 18-foot boat which will sell for \$10,000.00. The \$2,500.00 value of the trade-in may not be applied to reduce the amount of the sale price subject to tax; therefore, the entire \$10,000.00 will be subject to tax.
- 12.3.8.2 Example 2. In order to increase sales, a manufacturer offers a \$10.00 rebate on the purchase of a \$50.00 power saw. The entire \$50.00 will be subject to tax. However, a rebate offered by a retailer to his customer is treated as a cash discount.
- 12.3.9. Merchandise Held or Laid Away. When merchandise is held or laid away by the vendor pending a payment of all or part of the purchase price, the sale for sales and service tax or use tax purposes occurs when the merchandise is delivered to the purchaser. If an unpaid balance remains at the time the merchandise is delivered, the sale is to be treated as a charge sale.
- 12.3.10 Barter. When instead of money, the consideration for a sale is tangible personal property or services, the tax is to be computed upon the sales value of the article or articles sold or the services provided.
- 12.3.11 <u>Sales Which are Rescinded Returned or Damaged Merchandise. When a sale upon which tax was collected is rescinded, the tax </u>

shall be refunded to the purchaser unless it has previously been remitted to the Tax Department. The sales and service tax must generally be remitted on or before the fifteenth (15th) day of the month next succeeding the month in which the tax accrued. Collected use taxes must be remitted on or before the fifteenth (15th) day of the month next succeeding the calendar quarter in which the tax accrued.

#### § 110-15-13 Filing Tax Returns.

13.1 Sales and Service Tax Return and Payment; Exception. - Except as otherwise required under Subsection 9c.2, 11.6 and 13.1.3 of these regulations, the sales and service taxes levied shall be due and payable in monthly installments, on or before the fifteenth day of the month next succeeding the month in which the tax accrued. The taxpayer shall, on or before the fifteenth day of each month, make out and mail to the Tax Commissioner the prescribed return for the preceding month showing: (a) The total gross proceeds of business for that month; (b) the gross proceeds of business upon which the tax is based; (c) the amount of the tax for which he is liable; and (d) any further information necessary in the computation and collection of the tax which the Tax Commissioner may require. Remittance for the amount of tax due, if any, shall accompany the return: Provided, That notwithstanding the provisions of W. Va. Code § 11-15-30, any such tax collected by the Alcohol Beverage Control Commissioner from persons or organizations licensed under authority of W. Va. Code § 60-7-1 et seq., shall be paid into a revolving fund account in the State Treasury, designated the "Drunk Driving Prevention Fund."

A monthly return shall be signed by the taxpayer or his duly authorized agent. An unsigned return will be deemed incomplete and may be returned to the taxpayer as improperly filed.

- 13.1.1 Other Times for Filing Returns. The Tax Commissioner may, upon written request, authorize a taxpayer whose books and records are not kept on a monthly basis to file returns at times other than those specified in the foregoing Subsection 13.1, but in no event shall a taxpayer make less than one return a calendar month, except as provided in the following Subsection 13.1.2 or as may be authorized in writing by the Tax Commissioner. In order to receive such permission or authorization, the taxpayer must show that the monthly filing otherwise required will impose an undue hardship.
- 13.1.2 Quarterly Return. Except as otherwise required under Subsections 9c.2, 11.6 and 13.1.3 of these regulations, when the total tax for which a person is liable does not exceed \$50.00 for any month, he may make a quarterly return on or before the fifteenth day of the first month in the next succeeding quarter in lieu of monthly returns. Quarterly returns are due on or before April 15, July 15, and October 15.
  - 13.1.3 Annual Return; Extension of Time. On or before the end of

the calendar year, each person liable for the payment of sales and service tax shall file an annual return. The form of such return shall be as follows:

- 13.1.3.1 For taxpayers filing on a monthly basis, such annual return shall show the total gross proceeds of business and the gross proceeds of business upon which the tax is based for the month of December together with any other information which the Tax Commissioner may require.
- 13.1.3.2 For taxpayers filing on a quarterly basis, such annual return shall show the total gross proceeds of business and the gross proceeds of business upon which the tax is based for the calendar quarter ending December thirty-first together with any other information which the Tax Commissioner may require.
- 13.1.3.3 An annual return may not be filed unless all previous monthly or quarterly returns have been filed and tax due, if any, has been paid.
- 13.1.3.5 Consolidated Returns. A person operating two or more places of business of like character from which are made or dispensed sales or services which are subject to the sales and service tax shall file consolidated returns covering all such sales or services. Whenever a consolidated monthly return is filed, a schedule shall be attached showing, for each place of business, total sales and charges for rendering services, total transactions subject to the sales and service tax and total sales and service tax collections.
- 13.1.3.6 Payment. After deducting the amount of prior payments during the tax year, the taxpayer shall forward the annual return along with payment of any remaining sales and service tax, due for the preceding tax year, to the Tax Commissioner. The taxpayer or his duly authorized agent shall verify the return under oath.
- 13.1.3.7 Extension of Time. The Tax Commissioner for good cause shown and on written application of a taxpayer, may extend the time for making any return required by the provisions of W. Va. Code  $\$  ll-15-l et seq.
- 13.1.3.7.a Requests for extensions of time will not be considered if received after the due date of the return. No extension will be granted for a period in excess of thirty days.

# 13.1.4 <u>Liability of Successor</u>.

13.1.4.1 The successor in business of any person who sells cut a business or stock of goods, or ceases doing business, shall be personally liable for the payment of tax, additions to tax, penalties and interest unpaid after expiration of the thirty day period allowed for payment by the predecessor.

- 13.1.4.2 The term "successor" refers to any person who directly or indirectly purchases, acquires, or succeeds to the business or the stock of goods of any person quitting, selling, or otherwise disposing of a business or stock of goods. The purchase or acquisition of a business may give rise to successor liability whether the consideration is money, property, assumption of liabilities or cancellation of indebtedness.
- 13.1.4.3 The liability of a successor arises from any sale, transfer, assignment or other acquisition of a business or stock of goods. A person who purchases or acquires a portion of a business or stock of goods may become liable as a successor where he purchases or acquires substantially all of the business assets or stock of goods.
- 13.1.4.4 The business assets include the assets of a business pertaining directly to the conduct of the business. Business assets include real property or any interest therein; tangible personal property, including fixtures, equipment and vehicles; and intangible property, including accounts receivable, contracts, business name, business goodwill, customer lists, delivery routes, patents, trademarks or copyrights.
- 13.1.4.5 If any taxpayer operates more than one business at separate locations, each business location is a separate business and has a separate stock of goods for purposes of determining successor liability. A successor of the business or stock of goods of any business location is subject to liability as a successor with respect to the tax attributable to that location even if he does not purchase the business or stock of goods of all the locations.
- 13.1.4.6 the change in the form of a business will generally give rise to successor liability, such as the incorporation of a sole proprietorship or partnership, the voluntary or involuntary dissolution of a corporation, the merger or consolidation of two or more corporations, the formation of a partnership from one or more sole proprietorships or corporations; or change in the name of a corporation.
- 13.1.4.7 Successor liability does not arise in connection with sales or transfers pursuant to assignments for the benefit of creditors, deeds of trust, or security interest, statutory liens, judgment liens unless the previous owner receives purchase money from the transfer or sale. Any business operated under Chapter 11 of the United States Code, which is purchased or acquired by another person, shall not give rise to successor liability.
- 13.1.4.8 The purchaser or transferee of the business or stock of goods will be released from liability if he withholds from the purchase price an amount sufficient to cover the tax liability of the seller or predecessor, or if he obtains a certificate from the Tax Department stating that no taxes are due from the seller or predecessor. Purchase price is not limited to cash

transferred to the seller, but includes any consideration flowing directly or indirectly to a seller or predecessor.

- 13.1.4.9 The requirement to withhold does not necessarily mean to retain or hold physical assets, but means dealing with the purchase consideration in such a manner as to deny the seller or the predecessor the benefit of the purchase consideration and to make it available to the State for the satisfaction of the tax liability.
- 13.1.4.10 The liability of a successor extends to taxes incurred in the course of operation of the business by the predecessor, or any prior predecessor. The liability includes all taxes, interest, and additions to tax, whether assessed or unassessed against the predecessor, and without regard to whether a tax lien has been issued or perfected against the predecessor. If any predecessor is given a certificate relating to the tax liability of a prior predecessor, then the successor shall only be liable for the tax liability of his immediate predecessor.
- 13.2 Use Tax Return and Payment; Exception. Except as otherwise required under Subsections 9c.2 and 11.6 of these regulations, each retailer required or authorized by W. Va. Code §§ 11-15A-6 or 11-15A-7 to collect the use tax, shall be required to pay to the Tax Commissioner the amount of such tax collected, with that amount being due and payable on or before the fifteenth day of the month next succeeding each quarterly period. At such time, each retailer shall file with the Tax Commissioner a return for the preceding quarterly period in such form as may be prescribed by the Tax Commissioner. The form shall show the sales price of any or all tangible personal property and taxable services sold by the retailer during such preceding quarterly period, the use of which is subject to the use tax, and such other information as the Tax Commissioner may deem necessary. The return shall be accompanied by a remittance of the amount of such tax for the period covered by the return: Provided, That where tangible personal property is sold under a conditional sales contract, or under any other form of sale wherein the payment of the principal sum, or a part thereof is extended over a period longer than sixty days from the date of the sale, the retailer may collect and remit for each quarterly period that portion of the tax equal to five percent of the portion of the purchase price actually received during such quarterly period. The Tax Commissioner, if he deems it necessary in order to insure payment to the State of the amount of such use tax, may in any or all cases require returns and payments of such amount to be made for other than quarterly periods. The Tax Commissioner may, upon request and a proper showing of the necessity therefor, grant an extension of time not to exceed thirty days for making any return and payment; Provided, such request is received by the Tax Department prior to the due date of the return. Returns shall be signed by the retailer or his duly authorized agent, and must be certified by him to be correct. An unsigned return will be deemed incomplete and may be returned to the taxpayer as improperly filed.

# § 110-15-14 Maintenance of Records.

# 14.1 Sales and Service Tax Records.

- 14.1.1 Keeping and Preserving Records. Each person shall keep complete and accurate records of taxable sales and of charges, together with a record of the tax collected thereon, and shall keep all invoices, bills of lading and such other pertinent documents in such form as the Tax Commissioner may require. Such records and other documents shall be preserved for a period of time not less than three years, unless the Tax Commissioner shall consent in writing to their destruction within that period or by order require that they be kept longer. Records must be kept so long as the period is open to assessment or refund. Any person who fails to maintain appropriate records shall be subject to the provisions of W. Va. Code § 11-9-1 et seq.
- 14.1.1.1 For those transactions in which the purchaser provides to the vendor the direct payment permit number, the vendor shall retain a record copy of the invoice with the direct payment permit number printed thereon.
- 14.1.2 When Separate Records of Sales Required. Any vendor engaged in a business subject to the sales and service tax, who is at the same time engaged in some other kind of business, occupation or profession, not subject to such tax, shall keep records to show separately the transactions used in determining the tax base for the sales and services taxed. In the event such person fails to keep such separate records there shall be levied upon him a tax based upon the entire gross proceeds of both or all of his businesses.
- 14.1.3 Sales to Affiliated Companies or Persons. In determining gross proceeds of sales from one to another of affiliated companies or persons, or under other circumstances where the relation between the buyer and seller is such that the gross proceeds from a sale are not indicative of the true value of the subject matter of the sale, the tax shall be based upon the fair market value of the goods as if in a transaction involving a willing buyer and a willing seller, with neither buyer nor seller being required to act.
- nonresident person or foreign corporation engaged in a business within this State in the conduct of which the sales and service tax levied becomes due, shall keep within this State adequate records concerning the operation of the business, and all sales and service taxes collected in the course of the business. The amount of the sales and service tax collected shall not be transmitted outside of this State without the written consent of, and in accordance with the conditions prescribed by, the Tax Commissioner.

# 14.2 Use Tax Records.

14.2.1 Keeping and Preserving Records. - Every retailer required or

authorized to collect use taxes and every person using in this State tangible personal property or taxable services in this State, shall keep such records, receipts, invoices, and other pertinent papers as the Tax Commissioner shall require and in such form as the Tax Commissioner shall require. For those transactions in which the retailer provides to the vendor the direct payment permit number, the vendor shall retain a record copy of the invoice with the direct payment permit number entered thereon. Any person who fails to maintain appropriate records shall be subject to the provisions of W. Va. Code § 11-9-1 et seq.

- 14.2.2 <u>Examination of Records.</u> In addition to the Tax Commissioner's powers set forth in W. Va. Code § 11-10-1 et seq., the Tax Commissioner is hereby authorized to examine the books, papers, records and equipment of any person who either:
- 14.2.2.1 Is selling tangible personal property or taxable services; or
- 14.2.2.2 Is liable for the use tax. The Tax Commissioner may investigate the character of the business of any such person in order to verify the accuracy of any return made, or if no return was made by such person, to ascertain and determine the amount of use tax due. Any such books, papers and records shall be made available within this State for such examination upon reasonable notice. However, where the taxpayer's records must be kept out-of-state, the taxpayer may upon being notified by the Tax Commissioner that an examination is to be made, elect to do one of the following: (1) forthwith transport the required records to a convenient point in West Virginia and notify the Tax Commissioner of the location where such records are available; or (2) pay the reasonable traveling expenses of the Tax Commissioner's representatives from Charleston, West Virginia, to the out-of-state place where the records are kept, and the return of such representative to Charleston, West Virginia, and reasonable living expenses of such representatives while engaged in the examination of such records.
- § 110-15-15 Bond to Secure Payment. The Tax Commissioner may, when in his judgment it is necessary and advisable in order to secure the collection of the use tax, authorize any person subject to such tax and any retailer required or authorized to collect such tax to file with him a bond issued by a surety company authorized to transact business in this State and approved by the Insurance Commissioner of this State as to solvency and responsibility, in such amount as the Tax Commissioner may fix, to secure the payment of any tax, additions to tax, penalties and interest due or which may become due from such person. In lieu of such bond, securities approved by the Tax Commissioner, in such amount as he may prescribe, may be deposited with him, which securities shall be kept in the custody of the State Treasurer of West Virginia and may be sold by him at public or private sale, after notice to the depositor thereof, if it becomes necessary in order to recover any tax, additions to tax, penalties

and interest due. Upon any such sale, the surplus, if any, above the amounts due under W. Va. Code  $\S$  11-15A-1 et seq. and W. Va. Code  $\S$  11-10-1 et seq., shall be returned to the person who deposited the securities.

§ 110-15-16 Canceling or Revoking Permits to Collect Use Tax. - Whenever any retailer engaging in business in this State, or any retailer authorized to collect the use tax, fails to comply with any of the provisions of W. Va. Code § 11-15A-1 et seq. or any orders or regulations of the Tax Commissioner which are properly prescribed and adopted, the Tax Commissioner may, upon notice, hearing, and issuance of an appropriate order, cancel the business registration certificate, if any, issued to such retailer under W. Va. Code § 11-12-1 et seq. If such retailer is a corporation authorized to do business in this State under W. Va. Code § 39-1-49, the Tax Commissioner may certify to the Secretary of State a copy of an order finding that such retailer has failed to comply with certain specified provisions, orders or regulations. The Secretary of State shall, upon receipt of such certified copy, revoke the permit authorizing said corporation to do business in this State, and shall issue a new permit only after such corporation has obtained from the Tax Commissioner an order finding that the corporation has complied with its obligations under W. Va. Code § 11-15A-1 et seq. No order authorized in this Section shall be made until the retailer is given an opportunity to be heard and to show cause why such order should not be made, and he shall be given twenty days notice of the time, place and purpose of such hearing, which shall be heard as provided in W. Va. Code § 11-10-9. The Tax Commissioner shall have the power in his discretion to issue a new business registration certificate after such cancellation.

## § 110-15-17 <u>Liability and Penalties</u>.

17.1 Liability of Officers of Corporation. - If the taxpayer or vendor is an association or corporation, the officers thereof shall be personally liable, jointly and severally, for any default in the reporting or payment of taxes on the part of the association or corporation, such default being in violation of W. Va. Code § 11-10-1 et seq. Payment of the sales and service tax and any additions to tax, penalties and interest thereon imposed by W. Va. Code § 11-10-1 et seq. may be enforced against such officers as against the association or corporation which they represent.

17.2 Penalties; Jurisdiction. - Any person who is required to file any return or report or to pay any tax, and willfully fails to file such return or report or to pay such tax, or who is required or authorized to collect, account for an pay over any tax and who willfully fails to so collect, account for and payover such tax, or who knowingly files or delivers a false or fraudulent return, report or other document, or who willfully attempts in any other manner to evade any tax shall be subject to the provisions of W. Va. Code § 11-9-1 et seq.

§ 110-15-18 Transition Rules. - For all transactions involving sales or

leases of tangible personal property or rendering of taxable services which were not subject to the sales and service tax or the use tax prior to July 1, 1987, but which will become subject to such tax on that date, the following transition rules are in effect.

- 18.1 For transactions which have been completed before July 1, 1987, except for billing and/or payment of the sale price, such transactions will not be subject to the sales and service tax or the use tax.
- 18.2 For transactions under binding executory contracts which require one payment at commencement of the contract with the contract commencing before and extending beyond July 1, 1987, such transactions will not be subject to the sales and service tax or the use tax.
- 18.3 For transactions under contracts which require multiple payments over the length of the contract for sales, leases or services which occur over the length of the contract, such contract performance commencing before and extending beyond July 1, 1987, those sales which are completed before July 1, 1987, except for billing and payment will not be subject to the sales and service tax or the use tax; moreover, performance under such contracts which is completed on or after July 1, 1987, will also not be subject to such tax.
- 18.4 For transactions under contracts with contract performance commencing before and extending beyond July 1, 1987, and which require installment-type of payments over the length of the contract, no payments under the contract shall be subject to the sales and service tax or the use tax.
- 18.5 For transactions which are leases under contracts with contract performance commencing before and extending beyond July 1, 1987, and which require monthly, quarterly or annual payments over the length of the contract, those payments made on and after July 1, 1987, will not be subject to the sales and service tax and the use tax.
- § 110-15-19 General Procedure and Administration. Each and every provision of the "West Virginia Tax Procedure and Administration Act" set forth in W. Va. Code § 11-10-1 et seq. shall apply to the sales and service tax imposed by W. Va. Code § 11-15-1 et seq. and the use tax imposed by W. Va. Code § 11-15A-1 et seq. with like effect as if said Act were applicable only to the taxes imposed by and set forth in extenso in such Articles.
- § 110-15-20 through 110-15-29 are reserved for future use.
- § 110-15-30 Sales to and Purchases by Nonresident Individuals.
- 30.1 Any person who makes sales within this State of tangible personal property or services to nonresident individuals must charge and collect the sales and service tax from such individuals. If the purchaser takes possession

of the property at the time of the sale, it is considered prima facie evidence that such sale was consummated within this State and is subject to the sales and service tax. The burden to prove the contrary shall rest upon the vendor. Sales otherwise taxable are not exempt because such are made to nonresidents, except sales of tangible personal property or services that are completed outside this State.

- 30.2 Any sale of tangible personal property within this State to a nonresident which is delivered by the vendor to such purchaser outside this State shall not relieve the vendor from the responsibility of collecting the sales and service tax unless the vendor's books, records and other evidence show that such delivery was indispensable to the sale and that the sale was consummated outside this State. The fact that a purchaser has an out-of-state address and the property was mailed or delivered to such address is not sufficient to relieve imposition of the sales and service tax; nor does such fact establish consummation of sale outside this State.
- 30.3 Vendors who complete sales of tangible personal property outside this State to nonresidents of this State are not required to collect West Virginia sales and service tax but may subject themselves to sales tax liability to the state of which the purchaser is a resident. Of course, the purchaser may be subjected to use tax in his home state.
- 30.4 Services performed within West Virginia for nonresidents are subject to the sales and service tax. If a West Virginia serviceman or repairman performs a service outside this State, said person is not required to collect the tax.
- Example 1. X, a resident of Ohio, visits a West Virginia furniture store and purchases furniture for \$500. X makes payment, and the vendor delivers the goods to the purchaser in Ohio. Said sale is taxable for the sales and service tax and the vendor must collect that tax in the amount of \$25.00, unless the vendor can show (via a written sales contract, etc.) that the delivery was not incidental to the sale and was, in fact, indispensable and that the sale was consummated in Ohio.
- Example 2. A resident of Virginia takes a toaster into West Virginia and has the same repaired by a serviceman. The person performing the service must collect the sales and service tax. However, if the person performing the services goes to the purchaser's home in Virginia to repair the appliance, no such tax is applicable.
- Example 3. A repairman travels to Virginia and takes possession of an appliance which he takes to his shop in West Virginia. After making the repairs at his place of business, the servicemen then delivers the appliance to the owner's residence in Virginia. The servicemen must charge and collect West Virginia sales and service tax on his services, inasmuch as such services were

performed within this State.

## § 110-15-31 Banking Business.

- 31.1 Generally, banks, state and national, are not exempt from the imposition of the sales and service tax or use tax on their purchases, inasmuch as banks are the ultimate consumers of such purchases. Banks are only exempt on purchases of property and services that are resold, subject to tax, to consumers.
- 31.2 Banks shall collect tax from consumers on the following sales and services:
  - 31.2.1 Charges made for real estate management,
- 31.2.2 Any payment received after July 1, 1987, for rental of safety deposit boxes regardless of the fact that a rental or lease agreement may have been executed prior to July 1, 1987.
  - 31.2.3 Fees received for collecting notes and accounts of others,
- 31.2.4 Sales to consumers of promotional items, such as, glassware, silverware, appliances, etc., and
  - 31.2.5 Sales to consumers of checks, checkbooks and money bags.
- 31.3 The above enumerations do not constitute a complete list of items or services on which banks must charge and collect sales and service tax.
- 31.4 Any purchases by banks of tangible personal property or services directly used or consumed in providing a taxable service or for resale, relative to those activities enumerated above, are not subject to the sales and service tax or use tax.
- § 110-15-32 Containers, Wrapping, Packing and Shipping Materials.

#### 32.1 In General.

- 32.1.1 The sale to a vendor of boxes, cartons, containers, and wrapping and packaging materials and supplies, and components thereof, for use or consumption by that vendor in packaging or packing tangible personal property for sale, and actually transferred by that vendor to the purchaser, is exempt from consumers sales and service tax and use tax as a purchase for resale.
- Example 1. A manufacturer sells goods in bulk and ships them in corrugated cardboard cartons to a retailer. The retailer after using the cartons as temporary storage containers removes the goods and discards the

cartons. The manufacturer's purchase of the cartons is exempt from consumers sales and use taxes as a purchase for resale.

- Example 2. Wax tissue paper is sold to a bakery which uses it to pick cookies from a tray. The cookies and paper are then placed in bags or boxes. The wax paper and the bags and boxes are exempt from consumers sales and service tax and use tax as a purchase for resale.
- Example 3. Purchases of egg cartons by persons engaged in the business of selling eggs are exempt from tax when such cartons become a part of the sale of the eggs to the customer.
- 32.1.2 The sale to a vendor of boxes, cartons, containers, and wrapping and packaging material and supplies, and components thereof, to a vendor which are actually transferred to a customer in conjunction with the performance of a taxable service are exempt from consumers sales and service tax and use tax as a purchase for resale.
- Example 4. A watch repairman packs a watch in a box, with cushioning material, to return it to his customer. His purchase of the box and packing material is exempt as a purchase for resale.
- Example 5. Purchases of packaging and packing materials by warehousemen and movers for use in the performance of storage or moving services are exempt if such materials are actually transferred to the customer in conjunction with the service being furnished.
- 32.1.3 The sale to a vendor of boxes, cartons, containers, and wrapping and packaging materials and supplies, and components thereof, which are not purchased for resale are taxable unless some other exemption applies.

#### 32.2 <u>Definitions</u>.

- 32.2.1 "Packaging materials" includes, but is not limited to: bags, barrels, baskets, bindings, bottles, boxes, cans, carboys, cartons, cellophane, coating and preservative materials, cores, crates, cylinders, drums, excelsior, glue, gummed labels, gummed tape, kegs, lumber used for blocking, pails, pallets, reels, sacks, spools, staples, strapping, string, tape, time, wax paper, and wrapping paper actually transferred with the product to the purchaser.
- 32.2.2 "Purchaser" in this section refers to any person who purchases tangible personal property from a vendor, whether or not the purchaser is the ultimate consumer.
- 32.2.3 "Acually transferred" means that the packaging material is physically transferred to the purchaser, for whatever disposition the purchaser

wishes.

- Example 6. Returnable soda bottles may be returned for refund of deposits or disposed of otherwise. Such bottle is actually transferred to the purchaser and is a purchase for resale except when sold to the ultimate consumer.
- Example 7. If a beer keg is required to be returned to the vendor after its contents are used, ownership of this keg is not actually transferred to the purchaser-consumer of the beer. Kegs purchased by a vendor of kegged beer are taxable.
- 32.3 Returnable Containers. Sales of returnable containers, such as drums, barrels, or acid carboys, to a purchaser/vendor who does not transfer ownership of the container, are taxable. Title to the container remains with the purchaser/vendor when possession of the container is transferred to one who purchases commodities contained therein and then returns the container to the seller for refilling.

#### 32.3.1 <u>Returnable Containers</u>; Deposits.

- 32.3.1.1 Deposits charged by vendors for reusable containers are subject to tax when the purchasers of the property contained therin can, during the period the containers are in their possession, exercise such control over the containers as is ordinarily associated with ownership. Such amounts are a part of the sales price even though designated as a deposit for the containers.
- 32.3.1.2 Wehn the vendor retains title to such containers and the vendor retains the right to control the use which vendee makes of the containers, the containers are not considered to be a part of the sale of the property. In such cases, amounts charged to the customers as security for the return of the containers are not subject to tax if such charges are shown separately from the sales price of the property on the customers' invoices and the security deposit is refunded to the customer when the container is returned. If such amounts are not separately stated, the total charge is subject to the tax.
- Returnable Containers; Demmurage. When a vendor sells tangible personal property in returnable containers without a charge being made for the use of the containers for a specified time but, at the expiration of the specified time, the containers enter a demurrage period and a penalty charge is made\_as an inducement for the return of the containers, such charges are not subject to the tax unless the penalty is computed on an hourly, daily or some other periodic basis, or payment of the penalty results in title to the container passing to the customer. When a vendor sells tangible personal property in returnable containers and a stated charge is made for the use of the containers throughout the period of retention by the customer, such charges are

deemed to be rentals and are taxable.

- 32.4 Other Containers. Racks, trays or similar devices used to facilitate delivery of the vendor's product, if title to them is not transferred to the purchaser, are taxable.
- Example 8. A baking company delivers bread to a grocer in plastic trays. After unloading the trays, the delivery person takes the trays with him. Sale of the trays to the baking company is taxable.
- Example 9. A baking company delivers hamburger b uns to a restaurant in stackable plastic trays. The filled trays are placed in the kitchen. The next time that buns are delivered, the empty trays are picked up and returned to the bakery. Sale of the trays to the bakery. Sale of the trays to the baking company is taxable.
- 32.5 Gift Wrapping. When a vendor gift wraps an item which he sells, the paper, ribbon, and bow become a part of the sale of the item notwithstanding that the wrapping of the item may take place at the point of delivery therof to the vendee or at one of the vendor's wrapping stations or that the vendor may make a charge for gift wrapping the item. The vendor's purchases of paper, ribbon and bows are purchases for resale and exempt from tax. If a separate charge is made for wrapping, it is deemed to be for services performed in wrapping the item rather than a separate sale of wrapping material, and consumers sales and service tax and use tax will be due on the wrapping charge. In this instance, the vendor's purchases of paper, ribbon and bows are exempt because they are used and consumed by the vendor in providing a taxable service.
- 32.5.1 In a case where an organization, as a means of raising funds, offers to wrap gift items the customer purchased from others, the organization is considered to be performing a wrapping services; and its purchases of paper, ribbon, and bows for use in the performance of the service are exempt from tax as provided in Sections 110-15-9, 110-15-9b and 110-15-9d of these regulations. Tax is due on the service charges unless the providing of the services is an occasional sale or isolated transaction as defined in Section 110-15-2 and exempt under Section 110-15-9 of these regulations.
- 32.6 Restaurants Containers. Containers of paper cups, plates and other nonreturnable containers purchased by restaurants and "other food service establishments," as defined in W. Va. Code § 11-15-11(e), for use as containers for food sold to customers are exempt from consumers sales and use taxes as a purchase for resale when the container is actually transferred to the customer in connection with the customer's purchase of food or drink. This includes, but is not limited to, cups, plates and containers for hot or cold drinks or food purchased for resale as a container of food or drink of any nature that is taxable under W. Va. Code § 11-15-11.

## § 110-15-33 Persons Rendering Services.

33.1 Persons engaged in any of the activities set out below or any similar or analogous activities are rendering a service subject to the sales and service tax and use tax unless the transaction is subject to an express exemption:

Airplane pleasure trips Alterations Automobile repair Billboards Billiards, pool Bowling alleys Business machine repair Cleaning, pressing, dyeing Creosoting Delivering Engraving Foundries Furniture repair Hotels, motels, tourist homes, rooming houses House moving Jewelry repair Laundries Machine operators Meat cutting Motor repair

Motorcycle repair Painting Photography Planing mills Printing Recapping Sewing Shoe repair Storage warehouse and storage lockers Termite and pest control Tin and sheet metal repair shops Warehouses Washing cars Watch repair Weighing Welding Well drillers Wrapping merchandise

33.2 This does not constitute a complete list. Other activities not appearing on the foregoing list may also be subject to the sales and service tax and use tax.

# § 110-15-34 Sales By the State, Counties and Municipalities.

- 34.1 Governmental units which render services subject to competition from other persons are required to collect sales and service tax upon rendering such services to consumers. For example, the operation of a municipal parking facility in competition with others is subject to sales and service tax. Sales of admission tickets to a municipally owned or operated swimming pool are subject to sales and service tax, if such pool competes with the activities of privately owned swimming pools. Fees received by a municipality from on-street parking meters are not subject to sales and service tax.
- 34.2 Governmental units which sell tangible personal property to consumers must collect tax thereon. For example, sales of city maps, sales of gifts and souvenirs, sales of food from city operated concessions at stadiums, ballparks, auditoriums, etc., are subject to tax.

34.3 Providing public services for which a charge is made, such as sewage fees, license fees, fire service fees, inspection fees and the like are not subject to tax.

# § 110-15-35 Personal Services and Sales to Persons Rendering Such Services. -

- 35.1 The sales and service tax does not apply to the charge for personal services rendered by barbers, beauticians, manicurists, etc. Personal services include those rendered to the person of an individual. If, apart from their personal services, such individuals also are engaged in selling to the public such articles as hair tonic, soap, hair nets, and the like, they are vendors and must collect the sales and service tax on all such sales.
- 35.2 Barbers, beauticians, manicurists, etc., are the consumers of the various items of tangible personal property and services which they use in the rendition of their personal services, and the sales and service tax and use tax will apply upon their purchases of all such services and property, including equipment. However, articles purchased for resale to consumers may be purchased without imposition of tax by barbers, beauticians, etc.

#### § 110-15-36 Hospitals.

- 36.1 The serving of meals, rental of rooms, sale of drugs, blood, oxygen, dressings, appliances and other tangible personal property to patients is a part of the services rendered by hospitals. These sales and services are so interrelated with professional and personal services, that such sales and services rendered to patients by hospitals are not subject to the sales and service tax.
- 36.2 If hospitals operate cafeterias or restaurants through which meals are sold for cash or credit to nurses, doctors, visitors and others, such sales are subject to the sales and service tax.
- 36.3 If meals are included in the wage agreement and are not deducted from the earnings or employees, the sales and service tax is not applicable.
- 36.4 Hospitals are engaged in the business of providing a professional service not subject to the sales and service tax. Therefore, they are taxable on purchases of property and services for use in the conduct of their professional services, and are not considered to be making purchases for resale.
- 36.5 Purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement of real property by hospitals shall be subject to the sales and service tax and use tax.

# § 110-15-37 Nursing and Convalescent Homes.

- 37.1 Persons who operate nursing or convalescent homes are rendering personal services which are not subject to sales and service tax. If such persons make sales of tangible personal property unrelated to their personal services and strictly for the convenience of the patients, such as, toilet articles, etc., such sales are subject to tax. Also, meals served to residents of the home, if separately billed or invoiced, are subject to tax.
- 37.2 Purchases of tangible personal property and services for use or consumption in the operation of such homes are subject to the consumer sales and service tax and use tax. However, any item purchased for resale, on which tax is collected on the sale to the patient, may be purchased by such homes without imposition of tax.

# § 110-15-38 Hotels, Motels, Tourist Homes and Rooming Houses.

- 38.1 Persons engaged in renting rooms in hotels, motels, tourist homes and rooming houses on a daily basis shall compute the sales and service tax upon the daily charge in the same manner as any other charge sale.
- 38.2 Persons primarily engaged in the business of renting rooms and collecting tax thereon are exempt from the payment of sales and service tax and use tax on their purchases of tangible personal property and services for use in the conduct of their business. However, this exemption will not apply to purchases for the construction of or permanent improvement to real property.
- 38.3 Motels, hotels and rooming houses which rent rooms or apartments on a permanent basis to persons who make such rooms or apartments their permanent place of abode need not collect the sales and service tax on such rentals. However, the lessor of such rooms or apartments must pay on all purchases and services relative to such rooms and apartments.
- 38.4 The term "rooming house," as used in this regulation, means any establishment furnishing rooms to three or more individuals by the week or month at a specified rate.
- 38.5 The term "permanent place of abode," as used in this regulation, means the lessee of such room or apartment shall occupy the premise in excess of three (3) consecutive months.

# § 110-15-39 <u>Summer Camps</u>, Camping.

- 39.1 The amounts derived as compensation for the services rendered and tangible personal property sold to campers in the operation of a summer camp are subject to sales and service tax.
  - 39.2 The temporary leasing of space upon which to park a trailer or camper

is an activity which is subject to the sales and service tax. If the lessor renders services for the lessees of such space, the tax applies to such services. If a total charge is made which includes the charge for services, the sales and service tax must be computed on such total charge. Persons who provide services to campers must collect sales and service tax on charges made for such services. Service which may be provided by such persons are electrical hookups, temporary renting of space, water, etc.

39.3 Persons who lease space on a permanent basis to situate mobile homes are leasing real estate and are not required to collect sales and service tax on such leases. However, any services rendered by the lessor to the lessee for which a separate charge is made is subject to tax.

# § 110-15-40 Elementary and Secondary Schools.

40.1 All elementary and secondary schools should file sales and service tax returns in accordance with this regulation.

#### 40.1.1 Exempt Sales by Schools:

- 40.1.1.1 Food sales to students within the schools as a part of the hot lunch program on a nonprofit basis for the health and welfare of the students.
- 40.1.1.2 School textbooks, workbooks, instructional aids, standardized examination material required to be used in any schools of this State.
- 40.1.1.3 School papers and yearbooks, compiled and edited by students of the school and sold only to students.
- 40.1.1.4 Sales of tickets for activities sponsored by elementary and secondary schools.
- 40.1.1.5 Rental of locks, lockers, storage space, clothing, other materials and equipment owned by schools and furnished solely to students.
  - 40.1.1.6 Class dues and library fines.
  - 40.1.1.7 Tuition payments.

# 40.1.2 Taxable Sales and Services by Schools.

- 40.1.2.1 Sales at concession stands and snack bars.
- 40.1.2.2 Sales of school supplies at bookstores except as exempted under Section 40.1.1.2 above.

- 40.1.2.3 Sales through the use of vending machines; the tax must be computed on each sale.
  - 40.1.2.4 Sales of class jewelry, pictures, banners, etc.
- 40.1.2.5 Sale of food not exempt under Subsection 40.1.1 above, for consumption in the school or in the home.
- 40.1.2.6 Sales by and activities of the Parent Teachers Association (P.T.A.), booster groups, etc.
  - 40.1.2.7 School papers, yearbooks, etc., sold to nonstudents.
- 40.2 Purchases of food, materials and supplies sold on a nonprofit basis for the health and welfare of students are exempt. Purchases of school textbooks, workbooks, instructional aids, standardized examinations and other materials are exempt. All purchases of property and services by schools which are institutions of this State are not subject to tax.
- In lieu of payments of sales and service tax on those purchases, a school should issue a properly executed exemption certificate.
- 40.3 Private schools, trade schools, vocational schools, business colleges or other schools which are not institutions of this State in that they do not qualify for exemption under Subsection 9.2.4 of these regulations are subject to tax on all purchases of property or services for use in conduct of business, with the exception of purchases of property or services which are resold subject to sales and service tax and use tax.

# § 110-15-41 Churches.

#### 41.1 Sales to Churches and Religious Groups.

- 41.1.1 Except for purchases of gasoline and special fuel sales to and services for churches are exempt when the purchase price is paid from the church treasury.
- 41.1.2 Except for purchasers of gasoline and special fuel, sales to religious groups which are bona fide charitable organizations who make no charge whatsoever for their services, as defined under Subsection 9.3.3 of these regulations, are exempt so long as the item or services purchased are directly used and consumed by said religious groups.
- 41.2 <u>Sales by Churches and Religious Groups</u>. Sales by churches and religious groups are subject to the sales and service tax unless the sale can qualify as an isolated sale transaction. Religious groups which sell meals are

required to collect the sales and service tax thereon.

#### § 110-15-42 Nonprofit Organizations.

42.1 Nonprofit organizations and institutions are not, by reason of their nonprofit status alone, exempt from the sales and service tax or use tax unless otherwise exempt. They are required to comply with the provisions of the laws pertaining to the filing of returns and making payments of the taxes due on sales or on purchases.

#### § 110-15-43 Out-Of-State Purchases.

- 43.1 In the computation of the use tax, credit may be taken for sales or use taxes paid in another state up to the amount of tax due this State. The use tax is due even though sales or use tax has been paid on the purchase or use of the same property in another state if the tax paid is less than the use tax due this State.
- 43.2 The use tax shall be computed on the sale price of the article or articles, which sale price shall not include any sales tax which may have been added to the cost of the article or articles.
- 43.3 Many out-of-state retailers are not authorized by the State of West Virginia to collect the use tax. It is the responsibility of the purchaser to know whether his retailer is authorized to collect the tax. Tax paid to an unauthorized retailer may not be returned to the State. If that occurs, the State will look to the purchaser to pay the tax again. Payment of the tax to a retailer authorized to collect use tax relieves the purchaser from any further liability for the tax.

# § 110-15-44 <u>Leased Departments</u>.

- 44.1 Persons making sales of tangible personal property through the facilities of leased departments are required to collect and remit sales and service tax due on such sales. The lessor of such leased departments is not responsible for collecting the tax on such sales and may not file returns on behalf of his lessee.
- 44.2 Persons making sales of tangible personal property through the facilities of leased departments can issue an exemption certificate for purchases of property for resale, but must pay tax on other purchases for use in their business.
- 44.3 Persons who lease departments on a permanent basis are not required to pay sales and service tax on the rental fee. However, should they make any improvements to the real property being leased, they are required to pay the tax on property purchased to make such improvements.

### § 110-15-45 Rentals.

- 45.1 The definition of "sale" includes the transfer of possession of tangible personal property for a consideration and includes a lease or rental. Thus, renting or leasing tangible personal property is an activity subject to sales and service tax and use tax. The tax applies, if the rental occurs in West Virginia, irrespective of where the lessee makes use of the property. For example, the rental of an automobile from a lessor within this State is taxable in its entirety even though the lessee may use the vehicle for travel outside this State and irregardless of where payment is made.
- 45.2 When there is an agreement of lease or rental of tangible personal property which grants to the lessee an option to purchase the property, the tax shall be computed upon each payment. If, at any time during the agreement, the lessee exercises the option on either a cash or charge basis, the tax must be collected on the remaining portion of the sale price at the time of option or within thirty days.
- 45.3 An exception to the preceding is a lease-purchase agreement of an automobile. When the lessee exercises his option to purchase the vehicle, the remaining balance or sale price is not subject to tax; for the lessee will be subject to the motor vehicle privilege tax.
- 45.4 The sales and service tax and use tax are not applicable to the rental of apartments, houses, offices or other real estate.
- 45.5 The renting or leasing of tangible personal property is considered to be a sale of tangible personal property. Thus, purchases for use in the business are taxable, except for purchases for resale, for which an exemption certificate may be issued.
- 45.6 Effective July 1, 1987, leases of automobiles for a period of thirty or more consecutive days are exempt from tax. This exemption applies to leases executed on or after July 1, 1987, and to payments under long-term leases executed before July 1, 1987, for months thereof beginning on or after such date.

# § 110-15-46 Coin-Operated Machines and Devices, Vending Machines.

46.1 Sales of tangible personal property or services through the use of coin-operated machines and devices are subject to the sales and service tax. Machines and devices included in this regulation are vending machines, storage lockers, toilet lockers, telescopes, radios, television sets, automatic washers, photographic machines, music machines, amusement machines, and any other coin-operated machines or devices. Machines used in the conduct of a business subject to the control of the Public Service Commission are not included.

- 46.2 The person who has control of the machine, i.e., the one who has the key, fills the machine, etc., is responsible for returning and remitting the sales and service tax.
- 46.3 Merchandise-vending-machine operators are required to maintain accurate records of all of their purchases of merchandise for resale. All persons doing business through coin-operated machines are required to maintain accurate records of any commission or percentage paid in connection with the operation of such machines.
- 46.4 Purchases of parts and machines dispensing tangible personal property are subject to sales and service tax when purchased.
- 46.5 Purchases of parts and machines dispensing taxable services are not subject to sales and service tax at the time of purchase, i.e., washing and drying machines at a laundromat, coin-operated amusement machines.

# § 110-15-47 Repairs to Tangible Personal Property.

- 47.1 Persons engaged in the business of repairing tangible personal property for others are engaged in a service business. The rendering of this service is subject to sales and service tax or use tax. If materials are also provided as part of the repair, the person is engaged both in the selling of tangible personal property and the rendering of a service, which are both activities subject to the sales and service tax and use tax.
- 47.2 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis. A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases that are used or consumed in the permanent improvement to real property, or on purchases of gasoline and/or special fuel.
- 47.3 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000  $\div$  \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
  - 47.4 Purchases of tangible personal property or services not for resale

that are used or consumed in the business of selling tangible personal property are subject to the sales and service tax and use tax.

- 47.5 Purchases of tangible personal property or services consumed or used in the business of dispensing a service subject to the sales and service tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 47.6 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit consumers sales tax return and a direct pay use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-48 Radio and Television Broadcasting Stations.

- 48.1 Radio and television broadcasting stations who render advertising services, such as layouts or artwork, are engaged in rendering a service subject to the sales and service tax and use tax. However, sales of radio and television broadcasting time are exempt from the sales and service tax and use tax.
- 48.2 Radio and television broadcasting stations are primarily engaged in a communications business. Purchases for direct use in a communications business are exempt from sales and service tax and use tax. Other items which are not integral or essential to the communications activity, but which are instead considered to be incidental, convenient or remote to the communications activity, are taxable. Guidelines for determining what is considered to be directly used are given in Subsection 2.7 of these regulations.
- 48.3 Persons engaged in a communications activity must either pay the tax and request a refund or credit or use a direct pay permit to obtain exemption on goods and services directly used in their communications activity. An exemption certificate, as well as a direct pay permit, may be used to obtain an exemption on purchases of goods and services for resale.
- 48.4 If a direct pay permit is presented to the vendor, no tax is charged on the sale of tangible personal property or service rendered to the purchaser. The person using the direct pay permit must keep a record of the purchases made using the direct pay permit and whether the items purchased were used in an exempt or taxable manner.
- 48.5 By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay use tax return must be filed by the direct pay

permit use, together with the tax due on taxable purchases made using the direct pay return during the previous month.

48.6 Radio and television broadcasting stations who also render taxable services such as layouts or artwork are engaged in multiple business activities. Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis. Some items may be used in both the activities of rendering a taxable service and communications. These items may be totally taxable or exempt or partially taxable or exempt depending on their use. If an item is used in the activity of rendering a taxable service and is also directly used in the communications activity, such items would be totally exempt. However, items which are used in the activity of rendering a taxable service and indirectly used in the communications activity, such as office furniture or supplies, would be partially taxable. To determine how much tax should be remitted, the purchase price must be apportioned between taxable and nontaxable activities. Any reasonable method of apportionment, such as gross receipts from activities, will be acceptable. Documentation as to the apportionment method used should be retained for audit purposes.

### § 110-15-49 Printers.

- 49.1 Persons engaged in the business of printing, who provide materials and labor to produce printed products are considered to be manufacturers and must collect and remit sales and service tax and use tax on sales of such products, or in lieu of the tax, receive a valid exemption certificate or direct pay number. Persons who provide printing services on materials owned by their customers are considered to be rendering a taxable service and must also collect and remit the tax, or in lieu of the tax, receive a valid exemption certificate or direct pay permit number.
- 49.2 Persons engaged in the business of printing who provide materials and labor to produce printed products are considered to be manufacturers and must pay sales and service tax on their purchases, except those purchases of goods and services directly used in the manufacturing activity. Other items which are not integral or essential to the manufacturing activity, but which are instead considered to be incidental, convenient or remote to the manufacturing activity, are taxable. Guidelines for determining what is considered to be directly used are given in Subsection 2.7 of these regulations.
- 49.3 Persons engaged in a manufacturing activity must either pay the tax and request a refund or credit or use a direct pay permit to obtain exemption on goods and services directly used in their manufacturing activity. An exemption certificate, as well as a direct pay permit, may be used to obtain an exemption on purchases of goods and services for resale.
  - 49.4 If a direct pay permit is presented to the vendor, no tax is charged

on the sale of tangible personal property or service rendered to the purchaser. The purchaser using the direct pay permit must keep a record of the purchases made using the direct pay permit and whether the items purchased were used in an exempt or taxable manner.

- 49.5 By the fifteenth of each month, a direct pay permit consumers sales tax return and a direct pay use tax return must be filed by the direct pay permit user, together with the tax due on taxable purchases made using the direct pay permit during the previous month.
- 49.6 Persons who provide printing services on materials owned by their customers are considered to be engaged in a service activity and may issue exemption certificates on purchases for use in their business, except for the purchase of materials and labor to be used in the construction of or permanent improvement to real property or purchases of gasoline or special fuels.
- 49.7 Printers who engage in manufacturing and who also render taxable services are engaged in multiple business activities. Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis. Some items may be used in both the activities of rendering a taxable service and manufacturing. These items may be totally taxable or exempt or partially taxable or exempt depending on their use. If an item is used in the activity of rendering a taxable service and is also directly used in the manufacturing activity, such items would be totally exempt. However, items which are used in the activity of rendering a taxable service and indirectly used in the manufacturing activity, such as office furniture or supplies, would be partially taxable. To determine how much tax should be remitted, the purchase price must be apportioned between taxable and nontaxable activities. Any reasonable method of apportionment, such as gross receipts from activities, will be acceptable. Documentation as to the apportionment method used should be retained for audit purposes.

#### § 110-15-50 Newspapers and Magazines.

- 50.1 Persons engaged in the printing and sale of newspapers or magazines must collect and remit sales and service tax on the sale of such newspapers and magazines made to ultimate consumers, such as over the counter sales, sales made through vending boxes and subscription sales made to customers located in West Virginia. Sales made to news dealers for resale or to government agencies such as libraries are also taxable unless a valid exemption certificate is obtained. Sales of newspapers to consumers delivered by route carriers are specifically exempted from the tax. The sale of advertising space by newspapers and magazines is also specifically exempt.
- 50.2 Persons engaged in the printing and sale of newspapers and magazines are considered to be manufacturers and must pay the tax on purchases for use in their business, except for those purchases of goods and services directly used

in the activity of printing or preparing the newspaper or magazine. Other items which are not integral or essential to the manufacturing activity, but which are instead considered to be incidental, convenient or remote to the manufacturing activity, are taxable. Guidelines for determining what is considered to be directly used are given in Subsection 2.7 of these regulations.

- 50.3 Persons engaged in a manufacturing activity must either pay the tax and request a refund or credit or use a direct pay permit to obtain exemption on goods and services directly used in their manufacturing activity. An exemption certificate, as well as a direct pay permit, may be used to obtain an exemption on purchases of goods and services for resale.
- 50.4 If a direct pay permit is presented to the vendor, no tax is charged on the sale of tangible personal property or service rendered to the purchaser. The person using the direct pay permit must keep a record of the purchases made using the direct pay permit and whether the items purchased were used in an exempt or taxable manner.
- 50.5 By the fifteenth of each month, a direct pay permit consumers sales tax return and a direct pay use tax return must be filed by the direct pay permit user, together with the tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-51 Florist.

- 51.1 Florists are required to collect and remit sales and service tax and use tax upon their gross receipts from sales of flowers, wreaths, soil, etc., and services. Those florists who participate in Florists Telegraph Delivery Association or a similar arrangement shall be governed by the following rules:
- (a) the West Virginia florist who takes orders for flowers, etc., shall collect sales and service tax or use tax irrespective of the fact that the flowers may be delivered in another state;
- (b) a West Virginia florist who receives an order transmitted from another florist has no sales and service tax or use tax liability on such sale irrespective of the fact that the order may be transmitted from a florist in another state.
- 51.2 Florists are engaged in the business of selling tangible personal property. Thus, the purchases of items for use in their business are taxable, except for purchases for resale, for which they may issue an exemption certificate.

### § 110-15-52 Places of Amusement.

52.1 All sales and services rendered in the operation of a place of

amusement or entertainment are subject to the sales and service tax, including receipts from hat-check services, toilet services, video machines, sales of popcorn, candies, cold drinks, programs, souvenirs and novelties, as well as receipts from admissions.

- 52.2 Places of amusement or entertainment include, but are not limited to, theaters, motion picture shows, auditoriums where lectures and concerts are given, amusement parks, fairgrounds, baseball parks, football stadiums, athletic events, swimming pools, street fairs, carnivals, dance halls, cabarets, night clubs, golf courses, skating rinks, art exhibits, gymnasiums, riding courses, and the like. Places of amusement or entertainment also include all places where the public is charged a fee for admission to see any kind of a display or hear any kind of a program or to participate in sports, such as golf, tennis, badminton, and games of skill, such as billiards.
- 52.3 Nonprofit, charitable and religious organizations which sponsor amusements, entertainment, athletic events, lectures, etc., on other than a casual and occasional basis are making sales within the meaning of the sales and service tax law and must collect the tax upon all sales.
- 52.4 The sales and service tax applies to the receipts from the sale of admissions, by tickets or fixed-fee donations whether by a season subscription or by single ticket purchases, to places at which amusements, entertainment, sports events, seasonal and exhibition games or recreation are provided. The term "admission" includes regular dues or membership fees which entitle members to usual club or similar organization privileges.
- 52.5 Sales of tickets for activities sponsored by elementary and secondary schools located within this State are exempt from consumers sales and service tax. All other receipts from admissions to places of amusement or entertainment conducted by the State of West Virginia or any political subdivision, which are in competition with others, are taxable.
- 52.6 Purchases for use or consumption in the business of selling tangible personal property are subject to the sales and service tax. For example, the purchase of a popcorn machine for use in business is taxable.
- 52.7 Purchases of materials or services for use or consumption in the business of dispensing a service subject to sales and service tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 52.8 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
  - 52.9 A person engaged in the business of selling a taxable service who also

sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of or permanent improvement to real property, or on purchases of gasoline and/or special fuel.

- 52.10 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 52.11 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax, at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay use tax return must be filed by the direct pay permit user, together with the tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-53 Employees' Meals.

53.1 Meals served by employers as part of the employee's wages are not taxable sales. If, however, a separate charge is made for the meals by the employer, which is paid by the employee or deducted from his wages, the transaction is a sale and subject to sales and service tax.

# § 110-15-54 Building Materials.

54.1 Sales of building materials, including such items as heating plants, electrical equipment or supplies, plumbing fixtures or supplies, lumber, miscellaneous hardware, prefabricated houses, roofing, cinder or concrete blocks, cement, pipes, tile and other materials used in building, construction, or repair trades are subject to the sales and service tax and use tax.

#### § 110-15-55 Speculative Builders.

55.1 Speculative or operative builders are engaged primarily in the construction or repair of real property for sale or rent and are deemed to be the ultimate consumers of all supplies, materials, or equipment used in the conduct of their business. Therefore, sales and service tax is applicable to sales to such speculative builders and services rendered for them, and use tax

is applicable to their purchases from outside the State.

- 55.2 If a speculative or operative builder begins to build a house and midway through construction enters into a contract for the sale of the house, he is then engaged in a contracting activity from the date of the contract. Purchases for direct use in a contracting activity are exempt from sales and service tax and use tax. Other items which are not integral or essential to the contracting activity, but which are instead considered to be incidental, convenient or remote to the contracting activity, are taxable. Guidelines for determining what is considered to be directly used are given in Subsection 2.7 of these regulations.
- 55.3 Persons engaged in a contracting activity must either pay the tax and request a refund or credit or use a direct pay permit to obtain exemption on goods and services directly used in their contracting activity. An exemption certificate, as well as a direct pay permit, may be used to obtain an exemption on purchases of goods and services for resale.
- 55.4 If a direct pay permit is presented to the vendor, no tax is charged on the sale of tangible personal property or service rendered to the purchaser. The person using the direct pay permit must keep a record of the purchases made using the direct pay permit and how whether the items purchased were used in an exempt or taxable manner.
- 55.5 By the fifteenth of each month, a direct pay permit consumers sales tax return and a direct pay use tax return must be filed by the direct pay permit user, together with the tax due on taxable purchases made using the direct pay return during the previous month.
- 55.6 If a builder enters into a contract with a sales corporation to build a house for the sales corporation, such activity will not be considered speculative building if the contract is a true arms-length contract.

# § 110-15-56 Trading Stamps, Coupons and Meal Tickets.

- 56.1 The exchange of merchandise or prizes for trading stamps, coupons, etc., shall be considered a sale of those goods. The vendor shall collect the sales and service tax based upon the value of the merchandise or prize.
- 56.2 A person who sells meal tickets does not charge sales and service tax on such sale. However, when such person redeems the meal ticket or portion thereof, the vendor shall charge and collect tax on that particular sale. To illustrate: X purchases a meal ticket with a face value of \$10.00 from Y for \$8.50. Y charges no tax on the sale of the meal ticket. X purchases a \$2.00 meal with a portion of his ticket. On this \$2.00 purchase, Y will collect sales and service tax. If the next day, X purchases an \$8.00 meal with the remainder of the ticket, Y will collect tax on the \$8.00 sale. Therefore, tax is

eventually collected on the full face value or redemption value of the ticket, if and when redeemed.

### § 110-15-57 Public Assistance.

57-l Persons who are the recipients of funds distributed by federal, state or local governments in public welfare or relief work are not exempt from sales and service tax. However, where the purchases are made by the federal, state and local government agencies for a person or persons in need of public assistance, the sales are exempt.

### § 110-15-58 <u>Collection Agencies</u>.

- 58.1 Collection agencies are required to collect sales and service tax on the commissions or consideration it receives as a fee for services rendered on collection transactions which originated within this State. The tax base for the collection of this tax shall be the amount of consideration received by the agency without deducting any amount paid by the collection agency to other collection agencies which may be involved in the collection process. For example: A doctor who resides and practices medicine in Clarksburg, West Virginia, is owed \$200 by a patient who refuses to pay. The doctor refers the matter to a West Virginia collection agency to effect collection of the debt and which agrees that its fee will be 50% of the amount collected. The agency is successful in its efforts and collects the full \$200; therefore, it must bill its client, the doctor, its fee of \$100 and the applicable amount of consumers sales tax on such fee. In this particular case, the agency will retain or the doctor will pay to the agency, whichever the case may be, \$105.
- 58.2 Any collection transaction originating outside this State will not be taxable even though a West Virginia collection agency may be involved in the collection process, and even though such local agency may receive some consideration for work which it does in the collection of a particular debt.

# § 110-15-59 Funeral Directors.

59.1 Taxable Sales. - The following sales of tangible personal property or services by funeral directors or embalmers are subject to the West Virginia Consumers Sales and Service Tax because they are not sufficiently related to or do not constitute exempt professional services:

Sales of caskets

Sales of burial vaults or boxes

Sales of clothing for dressing the deceased

Sales or rentals of folding chairs to be used at funerals or other services

Sales or rentals of tarpaulins for use at funerals or services

Sales or rentals of candelabra for use at funerals or services

Sales or rentals of candles for use at funerals or services

Sales of wreaths or door sprays

Sales or rentals of funeral cars or the providing of funeral car services
Sales or rentals of limousines or the service of providing limousines for

transportation to the cemetery or to other memorial or similar services

Sales or rentals of flower cars or the providing of flower car services

Sales of the service of procuring burial permits

Sales of the service of procuring, obtaining or providing certified copies of death certificates

Sales of pall bearer service

Sales of chapel service or the service of procuring such service

Sales of flowers or the service of providing, procuring or handling of flowers

Rental of tents for use at the funeral or at other memorial or similar services

Rentals of temporary vaults

Rentals of, or sales of the service of providing, lowering devices for use at the grave

Sales of the service of arranging or providing the services of clergymen, singers, organists or other similar services

Billings for reimbursement of <u>out-of-town</u> funeral director's charges

Sales of the service of placing of death notices in newspapers or in other media

59.2 Exempt Sales. - The following sales of tangible personal property or services by funeral directors or embalmers are not subject to the West Virginia Consumers Sales and Service Tax either because they are part of or directly related to, or themselves constitute professional services or constitute alterations to realty:

Sales of the service of embalming bodies

Sales of the service of dressing bodies

Sales of the service of providing automobiles for transportation of the decreased to railroads, air carriers or other carriers

Sales of the service of taking the remains to or getting remains from railroads, air carriers or other carriers or transporters of the body

Sales of the service of attendance at coroner's inquests

Removal charges

Sales of the service of cremation

Sales of the service of opening or closing of graves or tombs

Sales of the service of lining graves

Reimbursement for air, railroad or truck transportation of bodies or reimbursement for tickets for travel by the funeral director or embalmer director or embalmer directly related to and a part of the professional service

Telegram, telephone, cable or radio charge reimbursements to the funeral director or embalmer directly related to and a part of professional service

§ 110-15-60 Employee or Independent Contractor

- 60.1 Services rendered by an employee to his or her employer are exempt from the sales and service tax and use tax. On the other hand, services rendered by an employee to his or her employer which do not fall within the scope of the employee-employer relationship or the contract of employment, and services rendered by independent contractors are subject to the sales and service tax and use tax when some other exemption provision in Section 11-15-9 of these regulations applies.
- 60.2 There may be situations where the issue is whether a person is an employee or an independent contractor. Generally, the relationship is that of employer-employee if the person for whom services are performed has the right to control and direct the individual who performs the services, not only as to the result to be accomplished by the work, but also as to the details and means by which the result is accomplished.
- 60.3 Following are factors to be considered when determining the nature of the relationship. The factors are designed to be only guides and where deemed to be appropriate, the Tax Department will look beyond the formal aspects of the relationship to determine its substance.
- 60.3.1 <u>Instructions.</u> A worker who is required to comply with other persons' instructions about when, where, and how he or she is to work is ordinarily an employee.
- 60.3.2 Training. Requiring a worker to receive training that shows that the person or persons for whom the services are performed want the services performed in a particular way.
- 60.3.3 <u>Integration</u>. Integrating the worker's services into the business operations generally shows that the worker is subject to direction and control.
- 60.3.4 <u>Services Rendered Personally</u>. This shows the person for whom the services are performed is interested in the methods used to accomplish the work as well as the results.
- 60.3.5 <u>Hiring</u>, Supervising, and Paying Assistants. If a person for whom services are performed hires, supervises, and pays assistants, this generally shows control over the workers on the job. But if one worker hires, supervises, and pays the other assistants pursuant to a contract under which the worker agrees to provide materials and labor and under which the worker is responsible only for the attainment of a result, then this indicates an independent contractor status.
- 60.3.6 <u>Continuing Relationship</u>. This indicates an employer-employee relationship. It may exist where work is performed at

frequently recurring although irregular intervals.

- 60.3.7 <u>Set Hours of Work</u>. this is a factor indicating control.
- 60.3.8 <u>Full Time Required.</u> Shows control over the amount of time the worker spends working and impliedly restricts the worker from doing other gainful work. An independent contractor, on the other hand, is free to work when and for whom he or she chooses.
- 60.3.9 Doing Work on Employer's Premises. Control over the place of work is indicated when the person or persons for whom the services are performed have the right to compel the worker to travel a designated route, to canvass a territory within a certain time, or to work at specific places as required.
- 60.3.10 Order or Sequence Set. If the person for whom the services are performed has the right to establish the routines and schedules to be followed.
- 60.3.11 Oral or Written Reports. A requirement that the worker submit regular or written reports to the person for whom services are rendered indicates a degree of control.
- 60.3.12 Payment By Hour, Week, Month. this indicates an employer-employee relationship provided it's not just a convenient way of paying a lump sum agreed upon as the cost of a job. Payment made by the job or on a straight commission generally indicates that the worker is an independent contractor.
- 60.3.13 Payment of Business and/or Traveling Expenses. An employer, to be able to control expenses, generally retains the right to regulate and direct the worker's business activities.
- 60.3.14 Furnishing Tools and Materials. Tends to show an employee relationship.
- 60.3.15 <u>Significant Investment</u>. If a worker invests in facilities that he uses in performing service that he uses in performing services and that are not typically maintained by employees (such as maintaining an office rented at fair market value from an unrelated party), that factor tends to indicate that the worker is an independent contractor. Special scrutiny is required for certain types of facilities, such as home offices.
- 60.3.16 Realization of Profit or Loss. For example, if the worker is subject to a real risk of economic loss due to significant investments or a bona fide liability for expenses, such as salary payments to unrelated employees, that factor indicates that the worker is an independent contractor.

- 60.3.17 Working For More Than One Firm at a Time. This generally indicates an independent contractor status. However, a worker who performs services for more than one person may be an employee of each of the persons, especially where such persons are part of the same service arrangement.
- 60.3.18 Making Service Available to General Public. Doing so on a regular and consistent basis indicates an independent contractor relationship.
- 60.3.19 <u>right to Discharge.</u> This is a factor indicating that the worker is an employee and the person possessing the right to discharge is an employer. An independent contractor cannot be fired so long as he produces a result that meets the contract specifications.
- 60.3.20 <u>Right to Terminate</u>. If a worker has the right to quit at any time without incurring liability, this indicates an employer-employee relationship.

### § 110-15-61 Country Clubs, Golf Courses.

- 61.1 The total receipts from the operation of country clubs and golf courses are subject to sales and service tax. Taxable sales and services include membership dues, green fees, driving range fees, golf cart rentals, swimming pool admissions, tennis court fees, charges for use of banquet facilities, ballroom rental, food and beverage sales, and pro shop sales. Gratuities collected on behalf of employees serving banquet meals are not subject to sales and service tax, if the full amount of gratuities collected are distributed to the employees who served at the banquet.
- 61.2 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 61.3 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of or permanent improvement of real property, or on purchases of gasoline or special fuel.
- 61.4 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation.

The method shown above is only one method of apportionment and may not be reasonable in all situations.

- 61.5 Purchases of tangible personal property or services, except for purchases for resale, that are used or consumed in the business of selling tangible personal property are subject to the consumers tax.
- 61.6 Purchases of tangible personal property or services consumed or used in the business of dispensing a service subject to the consumers tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 61.7 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and direct pay use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the permit during the previous month.

# § 110-15-62 Doctors, Dentists, Dental Laboratories, Optometrists, Opticians.

- 62.1 Doctors are engaged in the business of rendering a professional service exempt from the imposition of sales and service tax and use tax.
- 62.2 Purchases for use in the business of rendering a professional service are subject to the sales and service tax and use tax.
- 62.3 Doctors who engage in a manufacturing activity, such as dentists who operate their own dental lab and make their own dentures, crowns, bridges, etc. or optometrists who operate their own optical shop and grind their own lenses, will be subject to the following rules:
- 62.3.1 A dentist who operates his own dental lab is exempt from paying tax when he purchases materials to be directly used in making dentures, crowns, bridges, etc. However, the fair market value of such products which are made and consumed in rendering services to his patients will be subject to the imposition of use tax.
- 62.3.2 An optometrist who operates his own optical shop is exempt from paying tax when he purchases materials to be directly used in making eyeglasses. However, the fair market value of the eyeglasses, including frames, which are made and consumed in rendering services to his patients will be subject to the imposition of use tax.
  - 62.3.3 If an outside patient comes to the optometrist's optical

shop with a prescription from another optometrist, then the eyeglasses, including frames, are not subject to the sales and service and use tax upon sale because they are dispensed pursuant to a prescription. In this case, the owner of the optical shop, even though he is an optometrist, need not remit use tax on the fair market value of the eyeglasses because he is not using these glasses in the rendition of his professional service.

- 62.3.4 Persons engaged in a manufacturing activity must either pay the tax and request a refund or credit or use a direct pay permit to obtain exemption on goods and services directly used in their manufacturing activity. Other items which are not integral or essential to the manufacturing activity, but which are instead considered to be incidental, convenient or remote to the manufacturing activity, are taxable. Guidelines for determining what is considered to be directly used are given in Subsection 2.7 of these regulations.
- 62.3.5 If a direct pay permit is presented to the vendor, no tax is charged on the sale of tangible personal property or service rendered to the purchaser. The person using the direct pay permit must keep a record of the purchases made using the direct pay permit and whether the items purchased were used in an exempt or taxable manner.
- 62.3.6 By the fifteenth of each month, a direct pay permit consumers sales tax return and a direct pay use tax return must be filed by the direct pay permit user, together with the tax due on taxable purchases made using the direct pay return during the previous month.

# § 110-15-63 Warranties.

- 63.1 Warranties offered with the sale of tangible personal property where no separate charge is made for the warranty are not subject to sales and service tax or use tax.
- 63.2 When a charge is made for the warranty or when an extended warranty is offered and billed separately then the warranty sale is subject to sales and service tax or use tax.
- 63.3 Warranty parts and labor billed by a retailer to a manufacturer are subject to sales and service tax or use tax.
- 63.4 For example, a customer buys a television set from a retailer. While still under warranty the television needs repaired, the retailer repairs the television and bills the manufacturer for the parts and labor. The charge made to the manufacturer for the parts and labor are subject to sales and service tax or use tax. If there is a charge to the customer for a deductible amount provided under the warranty contract then this charge is subject to sales and service tax or use tax.

# § 110-15-64 Boat and Aircraft Dealers.

- 64.1 Sales of boats and aircraft are subject to sales and service tax and use tax. Any trade-in value is not credited against the price paid. To illustrate: the purchase price of a boat is \$25,000 and the purchaser has a boat with a trade-in value of \$10,000. The sales and service tax or use tax would be computed on the full \$25,000 purchase price.
- 64.2 When a licensed boat or aircraft dealer makes purchases of parts and materials to repair or recondition vehicles held in his inventory for sale, the purchases are considered to be purchases for resale and exempt from tax if the parts or materials do not lose their identity when used to repair the vehicle, but could be reclaimed as a separate part from the vehicle. For example, a used car dealer purchases tires and a battery to repair a car that he will later sell. These items are considered to be purchases for resale and are exempt from tax. However, the purchase of paint or oil and grease will be taxable, since these items lose their separate identity when used.
- 64.3 Sales of parts and services to customers are subject to sales and service tax and use tax. Any trade-in value of parts is not credited against the price paid.
- 64.4 Any income derived from storing or docking an airplane or boat is subject to sales and service tax and use tax.
- 64.5 Repairs of boats and airplanes performed under warranties and billed to the manufacturer are taxable. See Subsection 63.3 of these regulations.
- 64.6 When a boat or aircraft dealer repairs boats or planes for individuals, he is engaged in the business of selling tangible personal property and rendering taxable services.
- 64.7 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 64.8 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in permanent improvement to real property, or on purchases of gasoline and/or special fuel.
- 64.9 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,00° ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may

be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.

- 64.10 Purchases of tangible personal property or services not for resale that are used or consumed exclusively in the business of selling tangible personal property are subject to the consumers tax.
- 64.11 Purchases of tangible personal property or services consumed or used exclusively in the business of dispensing a service subject to the consumers tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 64.12 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax.

# § 110-15-65 Motor Vehicle Dealers.

- 65.1 Sales of motor vehicles which are titled by the Department of Motor Vehicles and which are subject to the tax imposed by W. Va. Code  $\S$  17A-3-4 are exempt from sales and service tax.
- 65.2 Accessories which are purchased from the dealer after the title and possession of the motor vehicle have been transferred to the purchaser are subject to the sales and service tax and use tax.
- 65.3 As a practical application of this rule, the dealer's sales invoice will be accepted as the basis for determining the tax applicable.
- 65.4 Sales of parts and services to customers are subject to sales and service tax and use tax. Any trade-in value of parts is not credited against the price paid.
- 65.5 When a licensed motor vehicle dealer repairs vehicles for individuals, he is engaged in the business of selling tangible personal property and rendering a taxable service. Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 65.6 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of

or permanent improvement of real property, or on purchases of gasoline or special fuel.

- 65.7 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 65.8 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay permit use tax return must be filed by the direct pay permit user, together with the tax due on taxable purchases made using the direct pay permit during the previous month.
- 65.9 When a licensed dealer in motor vehicles make purchases of parts and materials to repair or recondition vehicles held in his inventory for sale, the purchases are considered to be purchases for resale and exempt from tax if the parts or materials do not lose their identity when used to repair the vehicle, but could be reclaimed as a separate part from the vehicle. For example, a used motor vehicle dealer purchases tires and a battery to repair a car that he will later sell. These items are considered to be purchases for resale and are exempt from tax. However, the purchase of paint or oil and grease will be taxable, since these items lose their separate identity when used.
- 65.10 Repairs of cars performed under warranties and billed to the manufacturer are taxable. See Subsection 63.3 of these regulations.
- 65.11 Towing charges, if regulated by the Public Service Commission, are exempt from consumers sales tax.

# § 110-15-66 Well Servicing.

66.1 Persons engaged in the business of well servicing are performing a service subject to the sales and service tax and use tax. Tangible personal property consumed in this activity is not considered to be a sale of tangible property, but is deemed to be consumed in the rendition of the well service and is part of the service activity. Sales of tangible personal property apart from the rendering of well services are also subject to the sales and service tax and use tax.

- 66.2 However, if the purchaser properly executes an exemption certificate or direct pay permit number, the vendor is relieved from collection of the sales and service tax and use tax.
- 66.3 Purchases of tangible personal property or services for use or consumption in the business of selling a taxable service are exempt from the sales and service and use tax. However, purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property and purchases of gasoline and special fuel shall not be exempt.
- 66.4 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 66.5 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of or permanent improvement of real property, or on purchases of gasoline or special fuel.
- 66.6 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property, who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 66.7 Purchases of tangible personal property or services not for resale that are used or consumed exclusively in the business of selling tangible personal property are subject to the consumers tax.
- 66.8 Purchases of tangible personal property or services consumed or used exclusively in the business of dispensing a service subject to the consumers tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 66.9 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit

sales and service tax return and a direct pay permit use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-67 Laundries, Laundromats and Dry Cleaning.

- 67.1 Persons engaged in the operation of laundries, dry cleaning, and related activities, are rendering a service subject to the sales and service tax and use tax. Sales of tangible personal property or services through the use of coin-operated machines and devices are subject to the sales and service tax.
- 67.2 However, if the purchaser properly executes an exemption certificate or direct pay permit number, the vendor is relieved from collection of the sales and service tax.
- 67.3 Purchases of coin-operated devices which dispense tangible personal property are subject to the sales and service tax and use tax.
- 67.4 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 67.5 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the permanent improvement of real property, or on purchases of gasoline or special fuel.
- 67.6 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 + \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 67.7 Purchases of tangible personal property or services not for resale that are used or consumed exclusively in the business of selling tangible personal property are subject to the consumer tax.
- 67.8 Purchases of tangible personal property or services consumed or used exclusively in the business of dispensing a service subject to the consumers tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.

67.9 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay permit use tax return must be filed by the direct pay permit user, together with any tax due on any taxable purchases made using the direct pay permit during the previous month.

# § 110-15-68 Photographers, Film Developers.

- 68.1 Persons engaged in the business of taking photographs, who do not develop the film are performing a service subject to the sales and service tax and use tax. Tax must be collected unless the purchaser properly executes an exemption certificate or presents a direct pay permit number.
- 68.2 Furchases of tangible personal property or services for use or consumption in the business of selling a taxable service are exempt from tax except for purchases for permanent improvement to real property or purchases of gasoline or special fuel.
- 68.3 Persons engaged in the business of taking photographs and who also develop the film are engaged in a manufacturing activity.
- 68.4 Persons engaged in a manufacturing activity are taxable on their purchases except for items directly used in the manufacturing activity. Other items which are not integral or essential to the manufacturing activity, but which are instead considered to be incidental, convenient or remote to the manufacturing activity, are taxable. Guidelines for determining what is considered to be directly used are given in Subsection 2.7 of these regulations.
- 68.5 Persons engaged in a manufacturing activity must either pay the tax and request a refund or credit or use a direct pay permit to obtain exemption on goods and services directly used in their manufacturing activity. An exemption certificate, as well as a direct pay permit, may be used to obtain an exemption on purchases of goods and services for resale.
- 68.6 If a direct pay permit is presented to the vendor, no tax is charged on the sale of tangible personal property or service rendered to the purchaser. The person using the direct pay permit must keep a record of the purchases made using the direct pay permit and how whether the items purchased were used in an exempt or taxable manner.
- 68.7 By the fifteenth of each month, a direct pay permit consumers sales tax return and a direct pay use tax return must be filed by the direct pay permit holder, together with the tax due on taxable purchases made using the direct pay return during the previous month.

### § 110-15-69 Parking.

- 69.1 Persons engaged in the business of offering parking spaces for rent are performing a service subject to the sales and service tax and use tax. Tax must be collected unless the purchaser presents a properly executed exemption certificate or direct pay permit number. City parking garages which compete with private businesses are also rendering a service subject to the sales and service tax and use tax.
- 69.2 Purchases of tangible personal property or services for use or consumption in the business of selling a taxable service are exempt from the sales and service tax. However, purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property and purchases of gasoline and special fuel are not exempt.

# § 110-15-70 Fraternity and Sorority Houses.

- 70.1 A fraternity or sorority house selling meals or renting rooms may be engaged in activities that are subject to the sales and service tax and use tax.
- 70.2 Sales of food and meals, if rendered on a "contract basis" by student fraternities and sororities, that are officially recognized by the college or university, are exempt from the sales and service tax.
- 70.3 The term "contract basis" is defined as food sold on a contract basis, where a fixed price is paid for consumption of food products during a specific period of time without regard to the amount of food product actually consumed by the particular individual contracting for the purchase, and there is no money paid at the time the food product is served or consumed. The term "specific period of time" means a time period of not less than thirty (30) consecutive days.
- 70.4 Persons engaged in the operation of a fraternity or sorority house may be engaged in both the rendering of a taxable service and the selling of tangible personal property.
- 70.5 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 70.6 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or are for use or consumption in the construction of or permanent improvement to real property or are of gasoline and special fuel.
  - 70.7 For example, a person who has gross receipts of \$600,000 derived from

selling taxable services and \$400,000 of gross receipts from sales of tangible personal property an who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.

- 70.8 Purchases of tangible personal property or services that are used or consumed solely in the business of selling tangible personal property are subject to the sales and service tax and use tax except for purchases for resale.
- 70.9 Purchases of tangible personal property or services to be used or consumed solely in the business of dispensing a service subject to the consumers tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 70.10 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-71 Advertising Agencies

- 71.1 Advertising agencies render services, such as layout and artwork services, which are subject to the sales and service tax and use tax and, in some instances, also engage in the selling of tangible personal property.
- 71.2 Advertising agencies who purchase items on behalf of their clients, and receive a fee or commission for such services, must collect sales and service tax or use tax on such fee or commission unless the client may issue an exemption certificate or direct pay permit.
- 71.3 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 71.4 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of

or permanent improvement of real property, or on purchases of gasoline or special fuel.

- 71.5 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 71.6 Purchases of tangible personal property or services not for resale that are used or consumed exclusively in the business of selling tangible personal property are subject to the sales and service tax.
- 71.7 Purchases of tangible personal property or services consumed or used exclusively in the business of dispensing a service subject to the sales and service tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 71.8 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax.
- 71.9 Purchases made by advertising agencies on behalf of a client may or may not be subject to sales and service tax and use tax. Purchases of radio and broadcasting time, preprinted advertising circulars, newspaper and outdoor advertising space for the advertisement of goods or services are exempt from the sales and service tax and use tax. However, the purchase of other items such as posterboards and signs may be taxable unless the client can issue an exemption certificate or direct pay permit.
- \$110-15-72 Organizations Which Qualify or are Qualified Under Sections 501(c)(4) and 501(c)(4) of the Internal Revenue Code.
- 72.1 Sales of property or services to corporations or organizations qualified under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, or under Section 501(c)(4) of the Internal Revenue Code of 1986, as amended, who make casual and occasional sales not conducted in a repeated manner or in the ordinary cause of repetitive and successive transactions of like character, are exempt.

- 72.2 Entitlement to use this exemption depends upon the corporation or organization having first received a determination of exemption from the Internal Revenue Service or from the State Tax Commissioner. No corporation or organization may avail itself of this exemption unless it has obtained a written ruling from the Tax Commissioner or has, in fact been qualified as a Section 501(c)(3) or Section 501(c)(4) corporation or organization by the Internal Revenue Service.
- 72.2.1 Where the taxpayer has received a determination or ruling from the Internal Revenue Service that it is exempt from tax under either Section 501(c)(3) or Section 501(c)(4) of the Internal Revenue Code of 1986, as amended, it shall file a copy of such ruling or determination with the West Virginia State Tax Commissioner.
- 72.2.2 If the taxpayer is not, in fact, qualified with the federal government, but does, in fact, meet the requirements for qualification, then such corporation or organization shall file with the State Tax Commissioner a statement, in writing, verified under oath setting forth such information as the Tax Commissioner shall need to make a determination. Such written statement shall be supported by a copy of the corporation's articles of incorporation and by-laws or similar documents in the case of a non-incorporated organization. If the Tax Commissioner believes such proof to be sufficient, he will issue a written ruling granting exemption to such corporation or organization.
- 72.3 Even though a corporation or organization has received a determination or ruling from the Internal Revenue Service that it is exempt from federal income tax under Section 501(c)(3) or Section 501(c)(4), it will not be exempt from sales and use taxes if it makes sales of tangible personal property or services which are other than casual and occasional sales of property or services not conducted in a repeated manner or in the ordinary course of repetitive and successive transactions of like character. For example, a hospital may have a determination that it is exempt from federal income tax under Section 501(c)(3). Such hospital still will not qualify for exemption under this provision.
- 72.4 Organizations qualifying under Section 501(c)(3) include "corporations, and any community chest, fund, or foundation, organized and operated exclusively for religious, charitable, scientific, testing for public safety, literary, or educational purposes, or to foster national or international amateur sports competition (but only if no part of its activities involve the provision of athletic facilities or equipment), or for the prevention of cruelty to children or animals, no part of the net earnings of which inures to the benefit of any private shareholder or individual, no substantial part of the activities of which is carrying on propaganda, or otherwise attempting, to influence legislation, (except as otherwise provided in Subsection (h), and which does not participate in, or intervene in (including the publishing or distributing of statements), any political campaign on behalf

of any candidate for public office."

72.5 Organizations qualifying under Section 501(c)(4) include "civic leagues or organizations not organized for profit but operated exclusively for the promotion of social welfare, or local associations of employees, the membership of which is limited to the employees of a designated person or persons in a particular municipality, and the net earnings of which are devoted exclusively to charitable, educational, or recreational purposes."

# § 110-15-73 Distributors of Gasoline and/or Special Fuel.

- 73.1 Persons engaged in the business of distributing gasoline and/or special fuel must collect sales and service tax and use tax upon the sale of such products unless he receives an exemption certificate from the purchaser. Direct pay permits may not be used by a purchaser to obtain an exemption from sales and service tax or use tax on gasoline and/or special fuel.
- 73.2 Purchases for use in business by a distributor of gasoline or special fuel are taxable except for purchases for resale, for which an exemption certificate may be issued.

# § 110-15-74 Bonafide Charitable Organizations.

- 74.1 Bonafide charitable organizations who make no charge whatsoever for the services they render are exempt from the sales and service tax and use tax. This exemption shall apply only to services, equipment, supplies and materials directly used or consumed by the charitable organization.
- 74.2 If such an organization would become engaged in an activity of repeated sales or services for a fee (for example, dinners or events where admissions are charged) these activities are subject to sales and service tax and/or use tax on the gross sales amount.

#### § 110-15-75 Maintenance Contracts.

- 75.1 There are basically three types of maintenance contracts:
- 75.1.1 Service Maintenance Contracts contracts for services rendered on real property,
- 75.1.2 Service Maintenance Contracts contracts for services rendered on tangible personal property.
- 75.1.3 Contracting Maintenance Contracts contracts for materials/labor rendered on real property.
  - 75.2 The first type of service maintenance contract is performed on real

property and is a service activity subject to the collection of sales and service tax upon the entire gross amount. The service maintenance contract would allow for only preventative maintenance service to real property. (Example, a service maintenance contract on an elevator - the preventative maintenance services rendered would be on site inspection of elevator, applying grease to the cables, oil doors and up-down buttons and minor adjustments as needed.) An example of some of the items that would be included in a service maintenance contract would be that the agreement would state a specified time period for the service maintenance contract to be in force, the number of inspections to be made and a check list of items to inspect. A service maintenance contract of this type includes within its scope only items which are consumed in the rendering of preventative maintenance, such as oil or grease. It does not include items that can be reclaimed as a separate component, such as a motor. Should the need for any repair be discovered during the routine inspection, the repair would be negotiated under a completely different agreement than the service maintenance contract.

- 75.3 The second type of service maintenance contract is performed on tangible personal property and is a service subject to the collection of sales and service tax and use tax. This does not include service maintenance contracts on "structures" as defined in Subsection 2.6 of these regulations. For example, a service maintenance contract on a typewriter or calculator, in which some of the services rendered might be cleaning, oiling, adjusting, replacing worn parts and all necessary functions to keep the equipment in top working condition. Some of the items that might be included in a service maintenance contract of this type are: Time period covered by contract, parts not covered by contract, number of service calls (maximum minimum) loaner available, renewal option, etc.
- 75.4 Purchases for use in rendering the service activities identified in the foregoing paragraphs 75.2 and 75.3 are exempt, except for purchases for permanent improvement to real property and gasoline or special fuel.
- 75.5 The third type of maintenance contract is known as a contracting maintenance contract. Contracting shall mean the furnishing of work, or both materials and work, in fulfillment of a contract for the construction, alteration, repair, decoration or improvement of a new or existing building or structure, or any part thereof, or for removal or demolition of a building or structure, or any part thereof, or for the alteration, improvement or development of real property. "Structure" shall include, but not be limited to, everything built up on composed of parts joined together in some definite manner and attached to real property or which adds utility to a particular parcel of property, and is intended to remain there for an indefinite period of time. It the activity fits the definition given above, it is exempt from the sales and service tax. Only purchases of services, machinery, supplies and materials directly used or consumed in a contracting activity are exempt from sales and service tax and/or use tax. See Subsection 2.7 of these regulations for

guidelines on what is considered to be directly usedin a contracting activity.

# § 110-15-76 Electronic Data Processing Services and Related Software.

- 76.1 Sales of electronic data processing services and related software to others are exempt from sales and service tax and/or use tax. For purposes of this exemption, electronic data processing services means (1) the processing of another's data, including all processing such as key punching, keystroke verification, rearranging, or sorting of previously documented data for the purpose of data entry or automatic processing, and changing the medium on which data is sorted, persons; and (2) providing access to computer equipment for the purpose of processing data or examining or acquiring data stored in or accessible to such computer equipment.
- 76.2 Purchases for use in rendering electronic data processing services for others and the sale of related software are taxable, except for purchases for resale, for which an exemption certificate may be rendered.

### § 110-15-77 Sales of Data Processing Equipment.

- 77.1 Sales of electronic data processing equipment, accessories, related materials, and/or supplies which do not become a part of real property or structure are considered to be sales of tangible personal property and thereby are subject to the sales and service tax and use tax laws, unless the purchaser presents a direct pay permit and/or a properly executed exemption certificate.
- 77.2 A seller of tangible personal property is exempt from sales and service tax and/or use tax only on items purchased for resale for which an exemption certificate may be issued. All other purchases for use in business are taxable.

# § 110-15-78 Physical Fitness Centers.

- 78.1 Physical fitness centers and gymnasiums are engaged in the business of sales of tangible personal property and the rendering of personal services if they meet the requirements set forth in Subsection 8.1.2.3 of these regulations.
- 78.2 Memberships sold by physical fitness centers and gymnasiums, who met the guidelines set forth in Subsection 8.1.2.3 of these regulations, would not be subject to the sales and service tax because they are for services considered to be "personal services." However, sales of tangible personal property such as sweatshirts and other items are taxable.
- 78.3 Persons who are engaged in selling memberships are taxable on their purchases for use in the personal service portion of their business. Purchases for use in the portion of the business related to the selling of tangible personal property are also taxable, except for purchases for resale, for which

an exemption certificate may be issued.

### § 110-15-79 Tanning Salons.

- 79.1 Persons engaged in the business of selling tanning sessions are renting tangible personal property. Rentals of tangible personal property are considered to be sales of tangible personal property and are subject to the sales and service tax and use tax.
- 79.2 Persons engaged in the selling of tanning sessions are taxable on their purchases for use in business, except for any purchases for resale, for which an exemption certificate may be issued.
- 79.3 A tanning session, as commonly performed within the industry, is not a personal service. A tan is provided solely by the tanning bed with no interaction or contact from the attendant. The actual service is performed by the machine. A service performed solely by a machine cannot be rendered from one person to another, and, thus is not a personal service.

### § 110-15-80 Masseuses.

- 80.1 Massaging is considered to be a personal service. Therefore, the masseuse would not collect sales and service tax on the activities of kneading, rubbing or manipulating to the condition the body. However, should the masseuse in the course of his or her business sell tangible personal property, such as oils, towels, or sheets to their clients, these sales would be subject to sales and service tax.
- 80.2 Persons engaged in providing masseuse services are taxable on their purchases for use in the personal service portion of their business. Purchases for use in the portion of the business related to the selling of tangible personal property are also taxable, except for purchases for resale, for which an exemption certificate may be issued.

#### § 110-15-81 Travel Agencies.

- 81.1 Services provided by travel agencies such as arrangement for motel accommodations, meal accommodations, reservation of rental cars, booking cruises, reserving airline tickets, arranging bus tours or reserving passage on international tours for their clients are subject to tax.
- 81.2 A travel agency that arranges group tours should pay tax on items purchased on behalf of their clients at the time of purchase and should collect and remit sales and service tax on any gross profit realized on the package. For example, tax should be paid on the purchase of hotel rooms on behalf of clients at the time of purchase.

- 81.3 A travel agency that earns commissions from the arranging of reservations with various businesses, such as hotels, airlines, and bus lines are also rendering a marketing service subject to sales and service and use tax. These persons should either collect and remit the tax due on these services or obtain a direct pay permit from the entity for whom the service was rendered.
- 81.4 Persons engaged in rendering travel agency services are providing a taxable service and, thus, are exempt on their purchases for use in business, except for purchases for use or consumption in the construction of or permanent improvement to real property and gasoline or special fuel.

### § 110-15-82 Barber and Beauty Shops.

- 82.1 Barber and beauty shop operators are engaged primarily in a personal service occupation, and thus, are not required to collect sales and service tax on such services. However, barbers, beauticians, manicurists, etc., consume various items of tangible personal property and services, in the rendition of their personal services. The purchases of all such services and property, including equipment, are subject to the sales and service tax.
- 82.2 If, apart from rendering personal services, barbers, beauticians, manicurists, etc., are engaged in selling to the public such articles as shampoos, conditioners, styling aids and accessories, and the like, they are vendors and must collect the sales and service tax on all such sales. Barbers, beauticians, manicurists, etc., can issue an exemption certificate for purchases of property for resale to customers.

# § 110-15-83 Private Music Instruction.

- 83. I Private music instruction, when rendered by certain qualified persons, is considered a professional service and therefore would be exempt from the sales and service tax.
- 83.2 In order to qualify for the professional exemption, such persons must be certified by the West Virginia Department of Education to teach music, or be certified by the Department of Education with a speciality in music to teach in the public school system, and be members of the music faculty of an accredited institution of higher learning in the State of West Virginia which has approval from the Board of Regents to award degrees.
- 83.3 Purchases of tangible personal property or services used or consumed in the business of rendering professional services are taxable, except for purchases of property or services for resale. An exemption certificate can be issued for purchases of items for resale.

#### § 110-15-84 Interior Decorating.

84.1 Persons engaged in the performance of interior decorating are considered to be rendering a service subject to the sales and service tax and use tax and must collect and remit tax on these services. Interior decorators are exempt from the payment of sales and service tax and use tax on their purchases of tangible personal property and services for use in the conduct of their business. This exemption will not apply to purchases for use or consumption in the construction of or permanent improvement of real property or to purchases of gasoline and special fuel.

# § 110-15-85 Bookkeeping.

- 85.1 A person who performs general bookkeeping and accounting services for businesses or other individuals, who is neither a certified public accountant or licensed public accountant, is considered to be rendering a service subject to the sales and service tax and use tax.
- 85.2 Bookkeepers, however, are exempt from the payment of sales and service tax and use tax on their purchases of tangible personal property and services for use in the conduct of their businesses, with the exception of purchases for use or consumption in the construction of or permanent improvement of real property, and purchases of gasoline and special fuel.

# § 110-15-86 Auctioneers, Auction Sales, Auctions.

- 86.1 An auctioneer when commissioned to sell property on behalf of another is providing a service which is subject to the sales tax.
- 86.2 Auctioneers who, in the conduct of their business, hold repeated auction sales at their place of business are responsible for collection and remittance of sales and service tax, irrespective of whether the merchandise sold belongs to them or to another person.
- 86.3 In those instances in which a person hires an auctioneer to auction the furnishings from the owner's farm or home, the sales are exempt as isolated transactions. The same is true of sheriffs' and constables' sales and sales under chattel deeds of trust. In order to qualify as an isolated transaction, the sale must be on premises owned or provided by the owner of the tangible personal property being sold, not the auctioneer, and the sales must not occur more than four times a year.
- 86.4 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 86.5 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of

or permanent improvement of real property, or on purchases of gasoline or special fuel.

- 86.6 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 86.7 Purchases of tangible personal property or services not for resale that are used or consumed exclusively in the business of selling tangible personal property are subject to the sales and service tax.
- 86.8 Purchases of tangible personal property or services consumed or used exclusively in the business of dispensing a service subject to the sales and service tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 86.9 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay sales and service tax return and a direct pay use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-87 Real Estate Brokers.

- 87.1 Any real estate broker who is licensed in West Virginia who is rendering services which require a license is providing professional services excepted from the imposition of the sales and service tax and use tax.
- 87.2 Purchases for use in rendering professional services are subject to the sales and service tax and use tax, except for purchases for resale, for which an exemption certificate may be issued.
- 87.3 However, persons engaged in the business of appraising real estate, who do not hold a valid West Virginia real estate license, and cannot render certified appraisals, will continue to be required to collect sales and service tax and use tax on their services.
  - 87.4 Purchases for use in business made by persons rendering taxable

services, who do not hold a valid West Virginia real estate license, are exempt from the sales and service tax and use tax, except for purchases for use or consumption in the construction of or permanent improvement of real property and purchases of gasoline and/or special fuel.

### § 110-15-88 Commodity Brokers.

88.1 Fees or commissions earned from transacting business as a commodity broker are services which are subject to the collection of sales and service tax and use tax. The fact that these fees may be computed as a percentage of sales has no bearing on their taxability. These fees or commissions are not considered to be directly used or consumed in the businesses of transportation, production of natural resources, transmission, communication, manufacturing and contracting. See Subsection 2.7.2 of these regulations.

### § 110-15-89 Delivery Charges.

89.1 Separately stated delivery charges are subject to the sales and service tax, unless the delivery service is provided by a common carrier subject to regulation by the Public Service Commission.

### § 110-15-90 Jewelry, Furniture, Hardware, Dry Goods, Apparel Stores.

- 90.1 Jewelry, furniture, hardware, dry goods and apparel stores are all persons making sales of tangible personal property that are subject to sales and service tax and use tax.
- 90.2 Any trade-in value given by the customer is not a credit against the price paid. To illustrate: The purchase price of a sofa is \$800 and the purchaser has a sofa with a trade-in value of \$50. The sales and service tax would be computed on the full \$800 purchase price.
- 90.3 Purchases for use solely in the business of selling tangible personal property are taxable except for purchases for resale, for which an exemption certificate may be issued. Purchases for use solely in the business of rendering taxable services are exempt, except for purchases for use or consumption in the construction of or permanent improvement of real property and purchases of gasoline and special fuel.
- 90.4 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 90.5 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use in the permanent improvement to real property, or on purchases of gasoline or special fuels.

- 90.6 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 90.7 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay permit use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the direct pay permit during the previous month.

### § 110-15-91 Restaurants and Bars.

- 91.1 All\_sales of food and beverages, and cover charges made by a restaurant or bar are subject to sales and service tax. Banquet gratuities, which are fully distributed to employees, are not subject to sales and service tax.
- 91.2 Persons engaged in the business of operating a restaurant or bar are considered to be retailers, and, thus, their purchases for use in business are subject to sales and service tax, except for purchases for resale, for which an exemption certificate may be issued. Purchases for resale include items which are primarily intended to be transferred to the customer as part of the sale, such as paper bags, food containers, paper cups, straws, disposable napkins, and plastic forks, knives, and spoons. Items which are reusable such as cloth napkins, ceramic plates and metal silverware are not purchases for resale. See Subsection 32.6 of these regulations.

# § 110-15-92 Drugs.

92.1 Sales of drugs dispensed upon prescription and sales of insulin to consumers for medical purposes are exempt from sales and service tax. The term "drug" shall include all sales of drugs or appliances to a purchaser, upon prescription of a physician or dentist and any other professional person licensed to prescribe. "Professional persons" shall include but not be limited to surgeons, chiropractors, physical therapists, optometrists, opthamologists, audiologists and veterinarians. Prescriptions must be in writing. This is a per se exemption and no exemption certificate or direct pay permit is needed to

obtain the exemption.

- 92.2 Drugs sold to hospitals, licensed physicians, nursing homes, etc., which are to be consumed in the performance of a professional service are subject to sales and service tax.
- 92.3 Sales to consumers of non-prescription drugs are subject to sales and service tax.

### § 110-15-93 Farm Equipment.

- 93.1 Sales of farm equipment (tractors, tractor implements, combines, seeders, thrashing machines, etc.) to persons engaged in the commercial production of an agricultural product are exempt from sales and service tax. An exemption certificate can be issued by a commercial producer to obtain this exemption.
- 93.2 The phrase "commercial production of an agricultural product" means a farming operation undertaken for profit by raising crops or livestock. Production of agricultural products begins with the cultivation of land previously cleared for planting of crops or with the purchase or breeding of livestock or domesticated fowl. The production of agricultural products ceases when an agricultural product has been transported to the point where it will be sold by the farmer or processed.
- 93.3 This exemption does not apply to purchases for use or consumption in the construction of or permanent improvement to real property or to purchases of gasoline or special fuel.

### § 110-15-94 Service Station.

- 94.1 Persons engaged in the business of operating a gasoline service station and making automotive repairs are making sales of tangible personal property and rendering services subject to sales and service tax and use tax.
- 94.2 Automotive repairs which include parts and installation labor are subject to tax. Parts sold without installation or labor are also subject to tax. Tax must be collected unless an exemption certificate or direct pay permit is given by the customer.
- 94.3 Persons engaged in multiple business activities will pay tax on their purchases for use in their overall business operation on an apportionment basis.
- 94.4 A person engaged in the business of selling a taxable service who also sells taxable tangible personal property is only taxable on his purchases to the extent they are used in that portion of his business of selling the tangible personal property, or on purchases for use or consumption in the construction of

State Tax Department
Title 110
Series 15

or permanent improvement to real property, or on purchases of gasoline and/or special fuel.

- 94.5 For example, a person who has gross receipts of \$600,000 derived from selling taxable services and \$400,000 of gross receipts from sales of tangible personal property and who buys an adding machine for use in his business will only pay tax on 40% (\$400,000 ÷ \$1,000,000 gross business) of the purchase price of the adding machine. If purchases for use in business can be identified as used exclusively in one or the other business activities, then the purchase may be totally taxable or totally exempt, depending on its use. Other methods of apportionment may also be used as long as they are reasonable for the situation. The method shown above is only one method of apportionment and may not be reasonable in all situations.
- 94.6 Purchases of tangible personal property or services not for resale that are used or consumed exclusively in the business of selling tangible personal property are subject to the sales and service tax.
- 94.7 Purchases of tangible personal property or services consumed or used exclusively in the business of dispensing a service subject to the sales and service tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.
- 94.8 Persons who must pay tax on their purchases on an apportionment basis may wish to obtain a direct pay permit. A direct pay permit or an exemption certificate may be used to purchase goods for resale without imposition of the tax at the time of sale. By the fifteenth of each month, a direct pay permit sales and service tax return and a direct pay use tax return must be filed by the direct pay permit user, together with any tax due on taxable purchases made using the direct pay permit during the previous month.

#### § 110-15-95 Grocery Store Coupons.

- 95.1 Since a store is reimbursed by the manufacturer for the amount of a manufacturer's coupon, the sales and service tax is computed on the gross sales price without any deduction for the coupon. To illustrate: A container of laundry detergent sells for \$2.50 and the purchaser has a manufacturer's coupon worth \$.50. the sales and service tax is computed on the gross sales price of \$2.50.
- 95.2 In the case of coupons issued by a grocery-type store for its own product, the amount of the coupon is not subject to sales and service tax. To illustrate: A container of laundry detergent sells for \$2.50 and the purchaser has a coupon issued by that store worth \$.50. The sales and service tax is computed on the net sales amount of \$2.00. This is considered to be a discount given by the store.

#### § 110-15-96 Royalties.

96.1 Owners of minerals in place who lease the right to another party to mine the minerals are receiving a royalty, which is payment for an intangible, and are not liable for the collection of sales and service tax or use tax.

#### § 110-15-97 Trailer Parks.

97.1 Persons operating trailer parks who lease space on a temporary basis must collect and remit sales and service tax on such rental fees. However, fees charged for the leasing of space on a permanent basis are not subject to the tax. For purposes of this regulation, leasing on a permanent basis is defined as a leasing of space for a period exceeding three months. Where a person leasing space provides other services to the lessees, that person must collect and remit sales and service tax on charges for such services regardless of whether the space is being leased on a temporary or permanent basis.

#### § 110-15-98 Medical Laboratories.

98.1 Medical laboratories operated under the direction of professional physicians are deemed to be providing professional services and thus are not required to collect and remit sales and service tax on their fees. However, medical laboratories are required to pay sales and service tax on purchases for use in their business, except for purchases for resale for which an exemption certificate may be issued.

#### § 110-15-99 Professionals - Lawyers, Doctors, Etc.

99.1 Persons who are engaged in a business and are deemed to be professionals, such as lawyers, doctors, and any other person considered to be a professional under West Virginia law, are not required to collect and remit sales and service tax on their services rendered or on any sales of tangible personal property incidental to such services. However, such professionals must pay sales and service tax on all purchases for use in their business, except for purchases for resale, for which an exemption certificate may be issued.

#### § 110-15-100 Flight Instruction.

- 100.1 Fees charged for instructing students to fly are services which are exempt from the sales and service tax. Sales of textbooks required for the course are also exempt. However, receipts from the sales of instructional aids are taxable. Examples of taxable receipts are sales of textbooks not required to be used in the course of instruction and sales of navigation plotters, calculators, etc.
  - 100.2 All purchases of property or services for use in conduct of this

type of business are taxable, except for purchases for resale for which an exemption certificate may be issued.

#### § 110-15-101 Ballroom Dancing.

- 101.1 Income received for instruction in ballroom dancing is a personal service exempt from sales and service tax.
- Sales and service tax must be paid on all purchases of tangible personal property and services which are used or consumed in this type of business, except for purchases for resale for which an exemption certificate may be issued.

#### § 110-15-102 <u>Consultants</u>.

- 102.1 Persons engaged in the business of providing consulting services, who are considered professionals in their fields, such as doctors, lawyers or any other activity deemed to be professional, are not required to collect and remit sales and service tax on their fees charged for such services. Consultants not considered to be professional are responsible for collecting and remitting the tax on their services. Services provided by consultants, who are considered to be professionals, which do not fall within the scope of the consultant's professional expertise are subject to the tax.
- 102.2 For example, the service of making copies or conducting survey polls would not require a professional expertise, and would, therefore, be subject to tax.
- 102.3 Consultants who are considered to be professionals are required to pay sales and service tax and use tax on all purchases for use in their business, except for those purchases which are made for use in rendering a nonprofessional service subject to the tax. Consultants who are not considered professional may issue exemption certificates for purchases for use in their business, except for purchases of material and labor used for the construction of or permanent improvement of real property and purchases of gasoline and special fuel.

#### § 110-15-103 Exterminators.

- 103.1 Persons engaged in the business of exterminating insects, rodents, or other pests are engaged in rendering a service subject to sales and service tax and use tax. When tangible personal property is transferred to the customer in the rendition of such services, the tax must be computed upon the total price or charge.
- 103.2 Persons engaged in repairing or replacing real property damaged by insects, rodents, etc., may be engaging in contracting activity exempt from

the sales and service tax and use tax.

- 103.3 Purchases of tangible personal property or services consumed or used in the business of dispensing a service subject to the sales and service tax are exempt, except for purchases of tangible personal property and services to be used or consumed in the construction of permanent improvement to real property, and purchases of gasoline and special fuel.
- 103.4 Purchases for use in business made by exterminators, who also engage in contracting activities, may be totally taxable or exempt or partially taxable or exempt depending on their use. If an item is used in the service activity and directly used in the contracting activity, it would be totally exempt. However, items which are used in the service activity and indirectly used in the contracting activity, such as office furniture or supplies, would be partially taxable. To determine how much tax should be remitted, the purchase price must be apportioned between taxable and nontaxable activities.
- 103.5 Persons rendering exterminating services and engaged in contracting time shall maintain separate charges in order that sales and service tax may be computed on the exterminating services and omitted on the contracting charges.

#### § 110-15-104 Plane and Boat Rides.

- 104.1 Fees charged for the transportation of individuals on excursions, sight-seeing trips, business trips and the like by persons, who are not subject to regulation by the West Virginia Public Service Commission, are subject to the sales and service tax.
- 104.2 Purchases of tangible personal property or services for use or consumption in the business of selling a service subject to the sales and service tax are exempt from the sales and service tax, except for purchases of tangible personal property and services to be used or consumed in the construction of or permanent improvement to real property, and purchases of gasoline and special fuel.

#### § 110-15-105 Insurance Agencies.

- 105.1 Sales tax does not apply to sales of insurance by insurance agencies. The sale of insurance is a sale of an intangible and, thus, is not subject to the sales and service tax and use tax.
- 105.2 Purchases for use in business made by insurance agencies are subject to sales and service tax and use tax. Also, insurance agencies are subject to sales and service tax on purchases related to any rental of real property or other type non-taxable service that they may provide.

```
State Tax Department
Title 110
Series 15
```

#### § 110-15-106 Natural Resource Brokers.

- 106.1 Fees or commissions earned from transacting business as a natural resource broker are subject to the sales and service tax and use tax.
- 106.2 Tax must be collected on these fees unless a direct pay permit is presented by the purchaser.

#### Appendix 1. List of Condiments.

This list of condiments which are eligible food items is intended to illustrate application of these terms and is not intended to be a comprehensive listing.

#### 1.1 Essential Oils, Oleoresins (Solvent-Free) and Natural Extractives.

Alfalfa Allspice Almond, bitter (free from prussic acid) Ambrette (seed) Angelica seed Angelica steam
Angelica steam Angostura (cusparia bark) Anise Asafētida Balm (lemon balm) Balsam of Peru Basil Bay leaves Bay (myrcia oil) Bergamot (bergamot orange) Bitter almond (free from prussic acid) Cacao
Camomile (chamomile) flowers, Hungarian Bols de rose Camomile (chamomile) flowers, Roman or English Cananga Capsicum Caraway Cardamom seed Carbo bean Carrot Cascarilla bark Cassis bark, Chinese Cassia bark, Padang or Batavia Cassia bark, Saigon

Celery seed Cherry, wild, bark Chervil Chicory Cinnamon bark, Ceylon Cinnamon bark, Chinese
Cinnamon bark, Saigon
Cinnamon leaf, Ceylon
Cinnamon leaf, Chinese Cinnamon leaf, Saigon Citronella
Citrus peels
Clary (clary sage)
Clove bud
Clove leaf Clove stem Clover Coca (decocainized) Coffee .... Cola nut Coriander Corn silk Cumin (cummin) Curacao orange peel (orange, bitter peel) Cusparia bark Dandelion . Dandelion root Dog grass (quackgrass, triticum) Elder flowers Estragole (esdragol, esdragon, tarragon) Estragon (tarragon) Fennel, sweet Fenugreek Galanga (galangal) Geranium Garanium, East Indian Geranium, rose
Ginger
Glycyrrhiza Glycyrrhizin, ammoninated Grapefruit Guava Guava Hickory bark Horehound (hoarhound) Hops Horsemint Hyssop

Jasmine Immortelle Juniper (berries) Kola nut .... Laurel berries Laurel leaves ..... Lavender . Lavender, spike Lavandin Lemon Lemon balm (see balm) Lemon grass Lemon peel Licorice Lime Linden flowers Locust bean Lupulin Mace . Malt (extract) Mandarin Marjoram, sweet Mate \_ Melissa (see balm) Menthol Menthyl acetate Molasses (extract) Mustard Naringin Netroli, bigarade Nutmeg Onion Onion Orānge, bitter, flowers Orange, bitter, peel Orange leaf
Orange, sweet
Orange, sweet, flowers Orange, sweet, peel Origanum Palmarosa Paprika Parsley Pepper, black Pepper, white Peppermint Peruvian balsam Pettigrain

Pettigrain lemon Pettigrain mandarin or tangerine Pimenta Pimenta leaf Pipcissewa leaves Pomegranate Prickly ash bark Rose absolute Rose (otto of roses, attar of roses) Rose buds Rose flowers Rose fruit (hips) Rose geranium Rose leaves Rosemary Saffron Sage Sage, Greek Sage, Spanish St. John's bread Savory, summer Savory, winter Schinus molle Sloe berries (balckthorn berries) Spearmint Spike lavender Tamarind rangerine Tannic acid Tangerine Tarragon Tes Thyme Thyme, white Thyme, wild or creeping Triticum (seed or grass) Tuberose Turmeric Vanilla Violet flowers Violet leaves Biolet leaves absolute
Wild cherry bank Wild cherry bark Ylang-ylang Zedoary bark

#### 1.2 Flavorings and Flavoring Extracts.

Oil of Lemon
Vanilla extract
Vanilla flavoring
Vanilla powder
Vanilla --vanillin extract
Vanilla - vanillin flavoring
Vanilla --vanillin powder

#### 1.3 Food Colorings.

#### 1.4 Food Dressings.

French dressing Mayonnaise Mayonnaise dressing Salad dressing

#### 1.5 Glazes.

## 1.6 <u>Gravies</u>.

Angelica

#### 1.7 Herbs (For Which No Medicinal Qualities Are Claimed).

Anise Bee balm Bays Borage Bunnet Camomile Capers Caraway ... Celenes Chervil Chives Corriander Dill Fennels Genugreek Geranum Horehound Horseradish Hyssop Lavender Leeks Lemon Verbena

Lovage

Marigold . \_ \_ \_ \_ ... Mayorame. Mints Mustards: Nasturtium Onion Parsleys — Peppers, red and green Ramps Rosemary Rue . Sesame... Shallots Sorrels Sweet Woodruff Tarragon Thymes Waldmeister Wild leeks

- 1.8 Marinades.
- 1.9 Mustard.

# 1.10 Natural Substances and Extractions (Solvent-Free) Used in Conjunction With Spices, Seasonings and Flavorings.

Algae, brown
Algae, red
Apricot kernel (persic oil)
Dulse
Kelp (see algae, brown)
Peach kernel (persic oil)
Peanut stearine
Persic oil (see apricot kernel and peach kernel)
Quince seed

#### 1.11 Pepper.

Black pepper Cayenne pepper Red pepper White pepper

# 1.12 Salt and Salt Substitutes.

Coarse or kosher salt Cooking or table salt Dairy salt Dairy salt
Monozodium glutamate
Pickling salt

Pickling salt ...

Seasoned salt - These are usually a combination of vegetable salts, spices and monozodium glutomates.

The Art Control of the State of

en de la composition Augustion de la composition de la comp

Smoked salt

Sour salt

Vegetable salt - These are sodium chloride with added vegetable extracts, celery and onion.

Salt substitute - These are chlorides in which sodium is replaced by calcium, potassium or ammonium.

#### 1.13 Sauces.

Worcestershire sauce Soy sauce A-1 steak sauce A-l steak sauce

Barbecue sauce Shrimp cocktail sauce

#### 1.14 Spices and Other Natural Seasonings and Flavorings.

Alfalfa herb and seed Allspice Ambrette seed Angelica Angelica root
Angelica seed Anise Anise, star Balm (lemon balm) Basil, bush Basil, sweet Bay Calendula Camomile (chamomile), English or Roman Camomile (chamomile), German or Hungarian Capsicum Caraway Caraway, black (black cumin)

Cardamon Bassia, Chinese

Cassia, Padang or Batavia Cassia, Saigon Cayene pepper Celery seed Chervil Chives Cinnamon, Ceylon Cinnamon, Chinese Cinnamon, Saigon Cinnamon, Saigon
Clary (clary sage)
Clover Clover Cloves Corlander Cumin (cummin) Cumin, black (black caraway) Elder flowers
Fennel, common Fennel, sweet (finocchio, Florence fennel) Fenuareek Galanga (galangal) Geranium Ginger Glycyrrhiza Grains of paradise Horehound (hoarhound) Horseradish Hyssop Lavender Licorice Linden flowers Mace Marjoram Mustard, black or brown Mustard, brown Mustard, white or yellow Oregano (oreganum, Mexican oregano, Mexican sage, origan) Paprika Parsley Pepper, black Pepper, cayenne Pepper, red Pepper, white Peppermint Poppy seed Rosemary Saffron

State Tax Department Title 110 Series 15

Sage
Sage, Greek
Savory, summer
Savory, winter
Sesame
Spearmint
Star anise
Tarragon
Thyme
Thyme, wild or creeping
Turmeric
Vanilla
Zedoary

#### 1.15 Vinegar

#### Appendix 2. List of Taxable Medicines and Health Aids.

This list of taxable medicines and health aids is intended to illustrate application of these terms and is not intended to be a comprehensive listing.

Absorbine\_Jr. Acne preparations Alka Seltzer Alphen pills Anacin Analgesics Anti-perspirants Antiseptics Appetite builders Appetite reducers Aromatic lozenges (SEN-SEN) Aspergum Aspirin Athlete's foot preparations Bay lotions, ointments and powder Back plasters Bactine Beauty creams, mask preparations, etc. Bengay Benzoin (tinctine) Bisodol .... Boric acid ointment Breath sweeteners Brewer's yeast Brioschi

Facial oils

Bromo Seltzer Bufferin Burn ointment and lotion Calamine Lotion
Callus plasters
Campho-Phenique
Camphor ice
Castor oil Castor oil Cathartics Chocks Chooz Clearasil Cleansing creams and lotions Cleansing creams and lotions
Cocoa butter (for healing)
Cod liver oil
Cold creams
Cold tablets
Colognes
Contraceptive creams and jellies
Corn pads
Cosmetic stocking preparations
Cosmetics Cosmetics Cotton Cough and cold items Cough drops Cough syrups Cumlers Cuprex Curlers Cuticle softeners and removers Dandruff shampoos Decongestants
Dental floss
Dentifrice Denture adhesives, liners, stain removers Deodorants Depilatories Desenex Disinfectants
Epsom Salts
Eucalyptus oil Ex-Lax Eye cosmetics Eye ointment
Eye washes
Face creams, lotions, packs, powders

Feen-a-Mint Fleet enema Foot deodorizers, lotions Foundation makeup film Freckle removers Gelusil Glycerine Glycerine
Glycerine suppositories
Hair bleaches, dyes, rinses, tints Hair removers, restoratives, straighteners Hair sprays Hand creams, lotions Henna Infrarub Inhalants Insect repellents Iodine Isodine Laxatives Leg makeup Lip ices and salves Lipsticks, refills
Liquid lip color Liquid stockings Listerine Manicure preparations Mascara Massage creams Mercurochrome Merthiolate Merthiolate Milk of Magnesia Milk or Magnesia tablets Mineral oil Moth balls Mouthwashes Mustache wax Mustard plasters Musterole Nail bleaches, whiteners Noxema Nupercainal ointments Oil of wintergreen (for medicinal purposes) Olive oil (for medicinal purposes) Permanent waving creams, lotions, neturalizers Peroxide ...

```
State Tax Department
Title 110
Series 15
    Pessaries
   Petroleum jelly
Pile ointments
   Rectal preparations
   Rolaids
Rose water
Rouges
   Rubbing alcohol
   Sachets
   Salt (for purposes other than human consumption)
   Sanitary napkins
   Scalp lotions and ointments
   Shampoos
   Shaving preparations
   Skin balms, bleaches, creams fresheners, lotions, oils, stain removers,
tonics, whiteners
Soap
   Soda mint tablets
Stain removers
   Stain removers
Styptic pencils
   Sumburn remedies
   Suppositories
   Talcum powder
   Texture creams
   Tincture iodine
   Tissue creams
   Toilet ammonia, creams, lanolin, waters
   Toothache drops
Toothbrushes
   Toothpaste and tooth powder
   Tums
Unguentine
   Vaginal preparations
```

### Zinc-oxide ointment Appendix 3. Grocery Store Taxable Sales.

Vanishing creams

Vitamin A-D ointment

Water softeners Wave sets

Vaseline

Witch hazel

Vitamins

The following list is comprised of items commonly sold by grocery stores and which are subject to tax at the five percent (5%) tax rate. This list gives examples and is not all inclusive.

Air fresheners and deodorizers \_\_\_ Ale and beer
Aluminum foil
Anti-perspirants and deodorants
Automative supplies
Baby bottles
Batteries
Beauty supplies (head late) Beauty supplies (hand lotion, bath oil) Bird feeders Brooms, brushes and mops Canning supplies (jars, lids) Candles and party supplies Charcoal briquettes and lighter Cigar, cigarettes and tobacco Cleaning supplies (Lysol, Pine-Sol) Clothes pins and clothes line Dental Hygiene products
Dietary supplements (Ayds)
Dishes and cooking pans
Dishwashing limits Dishwashing liquid and dishwater detergent Electric light bulbs Extension cords Extension coius
Feminine hygiene products First aid supplies Fuses Glassware and mugs Greeting cards Hardware supplies (screwdriver, hammer) Household glue and cement Insect and pest repellant Hair products (hair color, sprays, permanents) Hair removal products (Nair, Zip) Hosiery Kitchen utensils Laundry supplies (detergent, starch, fabric softeners) Matches Medicines Mens toiletries (shaving cream) Mouthwash Paper products Pet food and supplies Picture frames

State Tax Department Title 110 Series 15

> Plant supplies (pots, food) Plastic products (trash bags, waste cans, storage containers) Potted plants Razor blades and razors
> Sandnaper Sandpaper Sandpaper School supplies Scouring agents (SOS, brillo pads) Scouring powders Sewing supplies Shoe laces and shoe care products
> Soap and soap products
> Sponges Suntan lotions, oils, creams and screens Thermometers
> Toys
> Towels (dish, hand) Vacuum clean bags Vegetable seeds Vitamins Waves and polishes

# APPROVED PROPOSED WEST VIRGINIA LEGISLATIVE REGULATIONS STATE TAX DEPARTMENT TITLE 110 SERIES 15 1987

# CONSUMERS SALES AND SERVICE TAX AND USE TAX

INDEX	
<u>Subject</u>	<u>Section</u>
Advertising Agencies	110-15-71
Amount of Tax	110-15-3
Apparel Stores	110-15-90
Apportionment of Purchase Price	110-15-9d
Auctioneers, Auction Sales, Auctions	110-15-86
Ballroom Dancing	110-15-101
Banking Business	110-15-31
Barber and Beauty Shops	110-15-82
Boat and Aircraft Dealers	110-15-64
Bond to Secure Payment	110-15-31
Bookkeeping Services	110-15-85
Building Materials_	110-15-54
Cancelling or Revoking Permits to Collect Use Tax	110-15-16
Charitable Organizations	110-15-74
<u>Churches</u>	110-15-41
Coin-Operated Machines and Devices	110-15-46
Collection Agencies	110-15-58
Collection of Sales and Service Tax and Use Tax  How Sales and Service Tax Collected  How Use Tax Collected	110-15-4 110-15-4.1 110-15-4.2

Collection of Use Tax by Retailer Foreign Retailers Absorbing Tax - Criminal Penalty Failure to Collect Tax; Liability of Vendor Liability of Purchaser for Failure to Pay the Sales and Service Tax Liability of User for Payment of the Use Tax Credit for Sales Tax Liability Paid to Another State	110-15-4.3 110-15-4.4 110-15-4.5 110-15-4.6 110-15-4.7 110-15-4.8 110-15-4.8.1
Tax Paid by Ultimate Consumer Tax as Debt Conditional Sales, Credit Sales, Etc. Cash or Credit Sales Conditional Sales Sales on Approval Lease-Purchase Sales Finance and Carrying Charges Discounts Exchanged Merchandise Rebates and Trade-Ins Merchandise Held or Laid Away Barter Sales Which are Recinded-Returned or Damaged Merchandise	110-15-12 110-15-12.1 110-15-12.2 110-15-12.3 110-15-12.3.1 110-15-12.3.2 110-15-12.3.3 110-15-12.3.4 110-15-12.3.5 110-15-12.3.6 110-15-12.3.7 110-15-12.3.8 110-15-12.3.9 110-15-12.3.10 110-15-12.3.11
Commodity Brokers	110-15-88
Container Deposits	110-15-32
Consultants	110-15-102
Country Clubs, Golf Courses	110-15-61
Data Processing Equipment Sales	110-15-77
Definitions  Business  Casual and Occasional Sales Not Conducted in a Repeated  Manner or in the Ordinary Course of Repetitive and  Successive Transactions of Like Character  Church  Communication  Consumer or Ultimate Consumer  Contracting  Directly Used or Consumed  Drugs  Gross Proceeds  Isolated Transactions  Lease	110-15-2 110-15-2.1 110-15-2.2 110-15-2.3 110-15-2.4 110-15-2.5 110-15-2.6 110-15-2.7 110-15-2.8 110-15-2.9 110-15-2.10 110-15-2.11

Manufacturing	
	110-15-2.12
Person	110-15-2.13
Personal Service	110-15-2.14
Poultry House	110-15-2.15
Purchase	110-15-2.16
Purchase Price	110-15-2.17
Purchaser	110-15-2.18
Production of Natural Resources	110-15-2.19
	110-15-2.20
	110-15-2.20
Sale, Sales or Selling	110-15-2-21
Seller	110-15-2-22
Tangible Personal Property	110-15-2.24
	110-15-2.25
Tax Completioner on Completioner	110-15-2.26
Tax Commissioner or Commissioner	110-15-2.27
Taxable Services	110-15-2.28
<u>Taxpayer</u>	110-15-2.29
Transportation	110-15-2.30
Transmission	110-15-2.31
	110-15-2.32
Vendor	110-15-2.33
Delivery of a Certificate of Exemption in Lieu of Tax	_110-15 <b>-</b> 9d
Delivery Charges	110-15-89
Direct Pay Permits	110-15 <b>-</b> 9c
	TT0-TD-AC
Doctors, Dentists, Dental Laboratories, Optometrists, Opticians	110-15-62
Doctors, Dentists, Dental Laboratories, Optometrists, Opticians  Driver Instruction	•
Driver Instruction  Drugs	110-15-62
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software	110-15-62
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools	110-15-62 110-15-100 110-15-92 110-15-76
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools  Employee or Independent Contractor  Employee's Meals  Exemption of Food Intended for Human Consumption;	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40 110-15-60
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools  Employee or Independent Contractor  Employee's Meals  Exemption of Food Intended for Human Consumption;  Definitions and Exceptions	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40 110-15-60 110-15-53
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools  Employee or Independent Contractor  Employee's Meals  Exemption of Food Intended for Human Consumption;	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40 110-15-60 110-15-53
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools  Employee or Independent Contractor  Employee's Meals  Exemption of Food Intended for Human Consumption;  Definitions and Exceptions	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40 110-15-60 110-15-53
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools  Employee or Independent Contractor  Employee's Meals  Exemption of Food Intended for Human Consumption;  Definitions and Exceptions  Exemption	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40 110-15-60 110-15-53 110-15-10 110-15-10 110-15-10.1 110-15-10.2
Driver Instruction  Drugs  Electronic Data Processing Services and Related Software  Elementary and Secondary Schools  Employee or Independent Contractor  Employee's Meals  Exemption of Food Intended for Human Consumption;  Definitions and Exceptions  Exemption  Aggregation of Sales	110-15-62 110-15-100 110-15-92 110-15-76 110-15-40 110-15-60 110-15-53

Human Consumption" Foods Exempt After June 30, 1981. General Not Included as Food General Dietary Supplements Medicines Vitamins and Minerals Definition of Food-Service Establishment Special Rule for Delicatessens, Dairies and Bakery Stores Not Included in Food-Service Establishment Sales by Public and Private Schools, Etc. Sales by Colleges and Universities Sales to Low Income Elderly Persons Sales by Charitable and Nonprofit Organizations Sales by Religious Organizations Application of Regulation to Specific Vendors Hospitals Hotels, Motels, Tourist Homes and Rooming Houses Migrant Farm Workers Nursing and Convalescent Homes Street Vendors Summer Camps Youth Organizations Grocery-Type Store Delicatessen Bakery Store and Pastry Shop Dairy Store Other Retailers of Food Sales of Food From Vending Machines Caterers and Catering Operations	110-15-10.3.1 110-15-10.3.2 110-15-10.4 110-15-10.4.1 110-15-10.4.2 110-15-10.4.4 110-15-10.5.1 110-15-10.5.1 110-15-10.6.1 110-15-10.6.2 110-15-10.6.3 110-15-10.6.3 110-15-10.7 110-15-10.7 110-15-10.7 110-15-10.7.2 110-15-10.7.3 110-15-10.7.5 110-15-10.7.5 110-15-10.7.5 110-15-10.7.6 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.1 110-15-10.7.12 110-15-10.7.13 110-15-10.7.14
Exemptions  General  Per Se Exemptions  Exemptions for Which Exemption Certificate Required  Refundable Exemptions  Specific Use Tax Exemptions  Exemptions; Exception for Liquors and Wines Purchased  for Resale  Moving Residence or Business into State	110-15-9 110-15-9.1 110-15-9.2 110-15-9.3 110-15-9.4 110-15-9.5
	110-15-103
Farm Equipment	110-15-93
Filing Tax Returns Sales and Service Tax Return and Payment; Exception Other Times for Filing Returns Quarterly Return	110-15-13 110-15-13.1 110-15-13.1.1 110-15-13.1.2

Annual Return; Extension of Time Liability of Successor in Interest Use Tax Return and Payment; Exception	110-15-13.1.3 110-15-13.1.4 110-15-13.1.5
Flight Instruction	110-15-100
<u>Florist</u>	110-15-51
Fraternity Houses	110-15-70
Funeral Directors	110-15-59
Furnishing of Services Included; Exceptions Professional Services Personal Services Services Rendered by Corporations Subject to Public	110-15-8 110-15-8.1.1 110-15-8.1.2
Service Commission in Control	110-15-8.1.3
Furniture Stores	110-15-90
General Type of Regulation Scope Authority Filing Date Citation	110-15-1 110-15-1.1 110-15-1.2 110-15-1.3 110-15-1.4 110-15-1.5
General Procedure and Administration	110-15-19
Grocery Store Coupons	110-15-95
Hardware Stores	110-15-
<u>Hospitals</u>	110-15-36
Hotels, Motels, Tourist Homes and Rooming Houses	110-15-38
Determination of Average Wholesale Price Computation of Tax Due from Motor Carriers Return and Payment of Tax Compliance	110-15-11 110-15-11.1 110-15-11.1.1 110-15-11.2 110-15-11.3 110-15-11.4 110-15-11.5 110-15-11.6 -110-15-11.7 110-15-11.8 110-15-11.9

Dedication of Tax to Highways		
Insurance Agencies		
IRC 501(c)(3) and IRC 501(c)(4) Organizations       110-15-72         Jewelry Stores       110-15-90         Laundries, Laundromats and Dry Cleaning       110-15-67         Leased Departments       110-15-44         Legislative Findings       110-15-14         Liability and Penalties       110-15-17         Liability of Officers of Corporations       110-15-17.1         Penalties; Jurisdiction       110-15-17.2         Maintenance Contracts       110-15-17.2         Maintenance Contracts       110-15-17.2         Maintenance of Records       110-15-14.1         Sales and Service Tax Records       110-15-14.1         Keeping and Preserving Records       110-15-14.1.1         Records of Nonresidents Doing Business in State       110-15-14.1.2         Lus Tax Records       110-15-14.1.3         Records of Nonresidents Doing Business in State       110-15-14.1.3         Records of Nonresidents Doing Business in State       110-15-14.1.2         Lus Tax Records       110-15-14.1.2         Keeping and Preserving Records       110-15-14.1.2         Examination of Records       110-15-14.1.2         Masseuses       110-15-98.1         Medical Laboratories       110-15-98.1         Medical Laboratories       110-15-98.1	Interior Decorators	110-15-84
Laundries, Laundromats and Dry Cleaning 110-15-90  Leased Departments 110-15-44  Legislative Findings 110-15-1a  Liability and Penalties 110-15-17  Liability of Officers of Corporations 110-15-17.1  Penalties; Jurisdiction 110-15-17.2  Maintenance Contracts 110-15-75  Maintenance of Records 110-15-75  Maintenance of Records 110-15-14.1  Keeping and Preserving Records 110-15-14.1.  Sales and Service Tax Records 110-15-14.1.  Sales to Affiliated Companies or Persons 110-15-14.1.3  Records of Nonresidents Doing Business in State 110-15-14.1.3  Records of Nonresidents Doing Business in State 110-15-14.2.1  Use Tax Records 110-15-14.2.1  Examination of Records 110-15-14.2.1  Examination of Records 110-15-14.2.2  Masseuses 110-15-9a.  Medical Laboratories 110-15-9a.  Medical Laboratories 110-15-9a.1  Filing Claim for Refund 110-15-9a.2  Filing Claim for Refund 110-15-9a.3  Documents Supporting Claim for Exemption 110-15-9a.6  Filing Claim Within Time Limit 110-15-9a.6  Assignment of Right to Refund or Credit 110-15-9a.6	Insurance Agencies	110-15-105
Laundries, Laundromats and Dry Cleaning  Leased Departments  Liebility and Penalties Liebility of Officers of Corporations Liebility of Officers Liebility of Of	IRC 501(c)(3) and IRC 501(c)(4) Organizations	110-15-72
Leased Departments  Legislative Findings  Liability and Penalties Liability of Officers of Corporations Liability of Officers Liabil	Jewelry Stores	110-15-90
Legislative Findings 110-15-1a  Liability and Penalties 110-15-17.1 110-15-17.1 110-15-17.1 110-15-17.1 110-15-17.1 110-15-17.2   Maintenance Contracts 110-15-75  Maintenance of Records 110-15-14.1 1 10-15-14.1 1 10-15-14.1 1 10-15-14.1 1 10-15-14.1 1 10-15-14.1 1 10-15-14.1 1 10-15-14.1 1 1 10-15-14.1 1 1 10-15-14.1 1 1 10-15-14.1 1 1 10-15-14.1 1 1 1 10-15-14.1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Laundries, Laundromats and Dry Cleaning	110-15-67
Liability and Penalties Liability of Officers of Corporations Penalties; Jurisdiction  Maintenance Contracts  Maintenance Contracts  Maintenance of Records  Sales and Service Tax Records Reeping and Preserving Records When Separate Records of Sales Required Sales to Affiliated Companies or Persons Records of Nonresidents Doing Business in State Use Tax Records Keeping and Preserving Records Records of Nonresidents Doing Business in State Use Tax Records Records Records Records Records Records Records Records 110-15-14.1.4 Lax Records Records Records 110-15-14.2.2 Reamination of Records 110-15-14.2.2 Reamination of Records 110-15-14.2.2 Redical Laboratories  Medical Laboratories  Method for Claiming Exemptions, Refunds of Tax, Credit Against Other Taxes Ceneral Filing Claim for Refund Filing Claim for Credit Documents Supporting Claim for Exemption Filing Claim Within Time Limit Time Limit for Filing Claim for Credit Assignment of Right to Refund or Credit 110-15-9a.7	Leased Departments	110-15-44
Liability of Officers of Corporations Penalties; Jurisdiction  Maintenance Contracts  Maintenance of Records Sales and Service Tax Records Keeping and Preserving Records Records of Sales Required Sales to Affiliated Companies or Persons Records of Nonresidents Doing Business in State Use Tax Records Keeping and Preserving Records Records of Nonresidents Doing Business in State Use Tax Records Re	Legislative Findings	110-15-la
Maintenance of Records110-15-14Sales and Service Tax Records110-15-14.1Keeping and Preserving Records110-15-14.1.1When Separate Records of Sales Required110-15-14.1.2Sales to Affiliated Companies or Persons110-15-14.1.3Records of Nonresidents Doing Business in State110-15-14.1.4Use Tax Records110-15-14.2Keeping and Preserving Records110-15-14.2.1Examination of Records110-15-14.2.2Masseuses110-15-80Medical Laboratories110-15-98Method for Claiming Exemptions, Refunds of Tax, CreditAgainst Other Taxes110-15-9a.1Filing Claim for Refund110-15-9a.1Filing Claim for Credit110-15-9a.2Documents Supporting Claim for Exemption110-15-9a.4Filing Claim Within Time Limit110-15-9a.5Time Limit for Filing Claim for Credit110-15-9a.6Assignment of Right to Refund or Credit110-15-9a.7	Liability of Officers of Corporations	110-15-17.1
Sales and Service Tax Records Keeping and Preserving Records Keeping and Preserving Records When Separate Records of Sales Required Sales to Affiliated Companies or Persons Records of Nonresidents Doing Business in State Use Tax Records Keeping and Preserving Records Records and Preserving Records Rec	Maintenance Contracts	110-15-75
Method for Claiming Exemptions, Refunds of Tax, Credit  Against Other Taxes  General  Filing Claim for Refund  Filing Claim for Credit  Documents Supporting Claim for Exemption  Filing Claim Within Time Limit  Time Limit for Filing Claim for Credit  Assignment of Right to Refund or Credit  110-15-9a.6  110-15-9a.7	Sales and Service Tax Records Keeping and Preserving Records When Separate Records of Sales Required Sales to Affiliated Companies or Persons Records of Nonresidents Doing Business in State Use Tax Records Keeping and Preserving Records	110-15-14.1 110-15-14.1.1 110-15-14.1.2 110-15-14.1.3 110-15-14.1.4 110-15-14.2 110-15-14.2.1
Method for Claiming Exemptions, Refunds of Tax, Credit  Against Other Taxes  General  Filing Claim for Refund  Filing Claim for Credit  Documents Supporting Claim for Exemption  Filing Claim Within Time Limit  Time Limit for Filing Claim for Credit  Assignment of Right to Refund or Credit  110-15-9a.6  110-15-9a.7	Masseuses	110-15-80
Against Other Taxes  General  Filing Claim for Refund  Filing Claim for Credit  Documents Supporting Claim for Exemption  Filing Claim Within Time Limit  Time Limit for Filing Claim for Credit  Assignment of Right to Refund or Credit  110-15-9a.7	Medical Laboratories	110-15-98
TOUGHT ACTITUTE TOUTHER TOUTH	Against Other Taxes  General  Filing Claim for Refund  Filing Claim for Credit  Documents Supporting Claim for Exemption  Filing Claim Within Time Limit  Time Limit for Filing Claim for Credit	110-15-9a.1 110-15-9a.2 110-15-9a.3 110-15-9a.4 110-15-9a.5 110-15-9a.6

Music Instructors	110-15-83
Natural Resource Brokers	110-15-106
Newspapers and Magazines	110-15-50
Nonprofit Organizations	110-15-42
Nursing and Convalescent Homes	110-15-37
Out-of-State Purchases	_110-15-43
Parking	110-15-69
Personal Services and sales to Persons Rendering Such Services	110-15-35
Persons Rendering Services	110-15-33
Photographers and Film Developers	110-15-68
Physical Fitness Centers	110-15-78
Places of Amusement	110-15-52
Plane and Boat Rides	110-15-104
Printers, Lithographers, Mimeographers, and Multigraphers	11,0-1,5-49
Professionals	110-15-99
Public Assistance	110-15-57
Radio and Television Broadcasting Stations	110-15-48
Real Estate Brokers	110-15-87
Remittance of Tax	110-15-5
<u>Rentals</u>	110-15-45
Repairs to Tangible Personal Property	110-15-47
Restaurants and Bars	110-15-91
Royalties - Capacita Mark Company Comp	
Sales by the State, Counties and Municipalities	110-15-34
Sales to and Purchases by Nonresident Individuals	110-15-30

The Endline Tolk 1994

State Tax Department
Title 110
Series 15

Service Stations	110-15-94
Sorority Houses	110-15-70
Speculative Builders	110-15-55
Summer Camps, Camping and Trailer Parks	110-15-39
Taking Exemption Certificate  Vendor Must Show Sale or Service Exempt; Presumption	110-15-6 110-15-6.1
Acceptance of Exemption Certificate	110-15-6.2 110-15-6.3 110-15-6.4
Tanning Salons	110-15-79
Tax on Gross Proceeds of Sales of Manufactured, Etc., Products	110-15-7
Trading Stamps, Coupons and Meal Tickets	110-15-56
Trailer Parks	110-15-97
Transition Rules	110-15-18
Travel Agencies	110-15-81
<u>Warranties</u>	110-15-63
Well Servicing	110-15-66

#### PUBLIC COMENTS TO THE CONSUMERS SALES AND SERVICE TAX AND USE TAX REGULATIONS

The following are the public comments received on the Consumers Sales and Service Tax and Use Tax Regulations. Generally, the comments listed are not a word-for-word recitation of those which were received; rather, what is provided here is a synthesis of that received. The comments are followed by a brief statement of the Tax Department's response to the issue raised.

Comment: Exempt and non-exempt purchases should remain as the law states.

Response: The consumers sales and service tax and the use tax statutes were modified substantially by S.B. 536 and S.B. 760, both of which took effect July 1, 1987. The exemptions to those taxes were also modified. In promulgating these new regulations, the Tax Department has incorporated those modifications. The Tax Department has no authorization to retain the previous exemptions applications subsequent to the passage of legislation which changed those applications.

Comment: A direct pay permit should be issued only to those who want to have the option of paying the state direct for non-exempt purchases.

Response: West Virginia Code § 11-15-9b(a) requires that except for the exemptions specified, any purchaser who may claim any other exemption must pay the tax to the vendor and either claim a refund from the Tax Commissioner or apply the tax overpayment as a credit against other specified tax liabilities. West Virginia Code § 11-15-9d authorizes the use of direct pay permits whereby the purchaser may pay the tax directly to the Tax Commissioner and not to the vendor.

The Tax Commissioner does not require the use of direct pay permits; he simply authorizes the use of the document in lieu of the purchaser paying the tax to the vendor.

Section 110-15-9c continues this concept in the regulations. The purchaser who is not authorized to use an exemption certificate may pay the tax to the vendor or use the direct pay permit. It must be noted that the direct pay permit return allows for the use of an exemption so that if the purchaser may claim an exemption from the tax, he may use the direct pay procedure and not be required to pay the tax imposed, thereby precluding the need for paying the tax and claiming a refund.

Comment: The listing of vendors from whom a purchaser who uses the direct pay permit procedure should not be required.

Response: The Tax Department is in agreement. Even though the statute is not entirely clear at this point, the Tax Department has now determined that S.B. 760 makes this discretionary with the Tax Commissioner; therefore, the filing of vendor lists for the direct pay permit procedure, previously required under S.B. 536 can now be abandoned. However, the Tax Department does feel it is appropriate to require the taxpayers to maintain in their own records an index of those vendors to whom they have given the direct pay permit number.

Comment: The tax exemption form would be used by all those persons,

including manufacturers, who did not elect to use the direct pay procedure.

Response: Presuming this comment refers to the xemption certificate, it must be noted that the types of transactions in which that document may be used has been reduced and that not all purchasers may use an exemption certificate. As noted previously, W. Va. Code § 11-15-9b(a) requires certain purchasers to either pay the sales tax and claim a refund or pay the sales tax and utilize the overpayment as a credit against specified tax liabilities. The direct pay procedure is merely one authorized method of carrying-out this requirement. Manufacturers, as well as other persons, fall within this statutory requirement. The regulations merely carry-out the statute.

Comment: Non-resident purchasers should be able to use the exemption certificate utilized in the state where the purchaser is a resident.

Response: This is provided in Section 110-15-6.3.1.

Comment: A customer's direct pay permit number should be maintained in a separate permanent file until changed or revoked, and there should be no requirement that the purchasers number be recorded on the invoice.

Response: West Virginia Code § 11-15-9d(d) provides that "vendors who make sales upon which the tax is not collected by reason of [usage of a direct pay permit] shall maintain records in such manner that the amount involved and identity of each such purchaser may be ascertained."

It is the Tax Department's position that the easiest manner for effectuating the foregoing requirement is to record the direct pay permit number on the invoice. In that manner, the amount of the purchase and the purchasers identity may be easily ascertained. Even though it will not prevent all abuse, this procedure should assist in discouraging persons from using the direct pay numbers of their respective employers because the invoice will be made out to the business, not the individual.

Additionally, because exemptions can be obtained in various methods and because a taxpayer could choose to not use the direct pay permit on totally taxable purchases, it is necessary that it be possible to relate a specific transaction to a specific method of exemption in order to protect the vendor.

Insofar as the related complaint about cash sales and the now added burden of preparing an invoice is concerned, it is not valid because it was necessary in the past to be able to document to whom sales were made for the purpose of taking an exemption certificate.

Comment: The interpretation of the exemption for purchases directly and not directly used in a business subject to the gross receipts tax was too narrow.

Response: The Tax Department determined that the language of Section 110-15-9.4.7 should be broadened and, as a result, the section in question was rewritten.

Comment: The rules governing apportionment should provide greater guidance.

Response: The Tax Department has determined that at this point in time, it would be inappropriate to develop in-depth rules relating to apportionment. There is too great a variety of businesses which would be able to apportion to allow for the development of precise apportionment rules.

<u>Comment:</u> Funeral directors have questioned whether certain activities should be subject to tax.

Response: At the outset, there is the issue as to whether activities for which no charge are rendered is subject to tax. The law does not impose the sales and service tax on activities for which the vendor does not render a charge. Additionally, the regulation does not provide that the tax is imposed on the services of embalming and dressing; in fact, the regulation governing funeral directors is identical to the policies in effect prior to passage of S.B. 536 and S.B. 760.

Comment: In Section 110-15-12.3.5, the sales price upon which the sales and service tax or use tax is to be computed should not include carrying charges, finance charges, or similar items.

Response: The Tax Department is in agreement and Section 110-15-12.3.5 has been corrected accordingly.

<u>Comment</u>: In Section 110-15-9.3.9.2, the exemption for purchases of tangible personal property or services used in the business of selling a taxable service should be clarified to include general and administrative expenses.

Response: As S.B. 536 and S.B. 760 did not change this type of exemption, the Tax Department feels that the regulations explaining the broad nature of this exemption are sufficiently clear.

Comment: Gross receipts taxpayers should be authorized to file the direct pay permit return on a quarterly basis as opposed to the monthly requirement established in Section 110-15-9c.2.

Response: Section 110-15-9c.2 is based upon W. Va. Code § 11-15-9d(b). As a result, the Tax Department has no authority to change the filing requirement.

It should be pointed out that Section 110-15-13.1.2, permitting quarterly filing, relates to a vendor who collects and remits the tax in question. It is not applicable in the instant situation.

<u>Comment:</u> An exemption certificate should be valid until the vendor is advised otherwise by the purchaser, regardless of how long the time frame may be.

Response: Taxpayers are required to renew their business registration on an annual basis. It is the Tax Department's position that the filing of a new exemption certificate protects the vendor in that he is then aware the taxpayer is continuing in business for another year.

<u>Comment</u>: Vendor should have up to ninety (90) days after the sale to provide an exemption certificate.

Response: It is the Tax Department's position that W. Va. Code § 11-15-6

requires the purchaser to provide the exemption certificate at the time of the sale. Additionally, this does provide protection to the vendor in that if the purchaser should fail to provide the certificate at a later point in time, the vendor may be held liable for the uncollected tax.

<u>Comment:</u> That banking-related activities should fall within the professional service exemption.

Response: Section 110-15-8.1.1 illustrates the Tax Department's position as to what should be considered to fall within the professional service exemption. For the instant situation, if the services are those for which a professional license is required, it will be considered a professional service exempt from the sales tax. It is felt that this is a workable standard.

<u>Comment</u>: The sale of intangible personal property by a bank should not be subject to sales tax.

Response: It is not the sale of intangible personal property which is subject to the tax in question. It is the service charge collected by the bank which is subject to the tax.

This concept may be applied consistently. The wire transfer fees that a bank charges are subject to the tax, not the amount of the funds transferred. Similarly, just because the transfer of funds may take place through the use of data processing equipment, the charge is still on the service of transferring funds, not for data processing. It is the Tax Department's position that the use of such equipment merely facilitates the transfer and it is not the basis for the fee.

In like manner, the fee charged for the extension of a line of credit is a fee charged for a service provided by the bank. It is not a question that it is a charge which is incident to the transfer of intangible property; rather, it is more appropriate and more accurate to view these transactions as services the provision of which is subject to a charge, and that charge is taxable. It is essential to understand that the tax is not imposed on the assets of the bank, or the actual interest income of the bank, or on the actual electronic data processing services performed for others. The tax is imposed upon the fees charged for nonprofessional services.

Comment: That interest charges should not be subject to the tax.

Response: The Tax Department is in agreement that interest should not be subject to the sales tax. The question, however, is just what should be included as interest income.

The Tax Department is of the opinion that the best gauge for determining what comprises interest income is whether the Internal Revenue Service considers such charges as interest to the borrower. Surely, if the borrower cannot consider a charge as interest, then neither should the lender.

Comment: That the application of "electronic data processing services" is too narrow in scope.

Response: The definition of the phrase "electronic data processing services" is identical to that provided in W. Va. Code  $\S$  11-15-9(z). The Tax

Department's position is that the statutory definition is very precise and, therefore, being an exemption provision, does not allow for a broad interpretation. As a result, it is the nature of the activity and the fact that it is performed for another that determines whether the exemption applies. As an example, even though a bank's trust department maintains its trust records on a computer, it does not logically follow that any activity in its trust accounts should be labeled as electronic data processing services. The fee charged is for the service of managing the trust accounts; the data processing merely expedites that process. There should be a similar resolution of the issue as it relates to credit card charges.

Comment: The phrase in Section 110-15-31.3 which states "unless expressly exempted, all sales and services by banks are subject to tax" is more restrictive than for other industries.

Response: The Tax Department concurs. "Unless expressly exempted" has been deleted.

Comment: Proposed language relating to banking should be substituted for that in the regulations.

Response: The Tax Department is not in agreement. It prefers language which will allow banks to be subject to the tax in a manner similar to that for other industries.

<u>Comment:</u> That the language relating to packing materials and containers is too narrow in scope.

Response: The Tax Department is in agreement. Section 110-15-32 has been rewritten.

arnett & foster certified public accountants



#### STATE TAX COMMISSIONER

July 30, 1987

State Tax Commissioner
WW-300
State Capitol
Charleston, West Virginia 25305

RE: Emergency Regulations
Consumers Sale and Service Tax and Use Tax
West Virginia Code Section 29A-3-15 and 11-10-5
Series 15

Public Comments

Dear Sir:

We have reviewed the Emergency Regulations filed July 1, 1987, as they relate to Consumers Sales and Service Tax and Use Tax. In attempting to evaluate them and determine the items to which they apply, we found a few areas we feel need further study.

We offer the following recommendations, which we feel will help to clarify these areas. We are also including our reasoning behind the recommendations.

We feel the list of per se exemptions should be expanded to specify certain other items which we interpret as exempt. They are:

1. Any fees or other consideration paid or received in connection with the sale or other transfer of intangible property and services related to that transfer.

Under Regulation Section 2.22, the definition of "sale" refers to the transfer of tangible personal property.

Regulation 2.24, defines services as "...activities..., which involve the rendering of a service as distinguished from the sale of tangible personal property..."

The sale of intangible property and services related to such sale is not excluded from the above definition, although we believe the intent of the law is to exclude those items.

Making a specific provision in the regulations for the per se exemption of intangibles (which are exempt by their nature) would clarify this fact.

2. All interest, finance charges, fees and other consideration paid in connection with the extension of credit should be exempt per se as consideration paid in connection with the transfer of intangible property (i.e. money).

1000 Laidley Tower, 500 Lee Street East, P. O. Box 2629 Charleston, West Virginia 25329 304/346-0441

Member of Associated Regional Accounting Firms

Since money is intangible property, any fee paid in connection with borrowing it should be exempt per se. Including this as a specific per se exemption will clarify the fact that such charges are exempt.

3. All banking services which are traditional banking services to full service banks and thrift institutions should be listed in the per se exemptions under the definition of professional service. Banks and bankers must comply with restrictions imposed by all levels of government, which regulate their activities and services and set standards for education and other qualifications. The banks, as a group, also try to provide standards for the industry to avoid further governmental intervention.

Because of the high level of regulations imposed on banks and because the services traditionally rendered by banks cannot be rendered by unregulated organizations, we believe the services are professional services.

Of course sales of tangible personal property, such as checkbook covers, money bags and promotional items would not be exempt.

Regulation Section 31.3, dealing with banks, states "Unless expressly exempted, all sales and services by banks are subject to tax." We believe that this regulation imposes a higher standard upon banks than on other businesses. Because the presumption under the law (Section 11-15-6) is that "all sales and services are subject to the tax until the contrary is clearly established," the sentence quoted above from Regulation Section 31.3 is unnecessary and should be deleted.

Another area we feel needs more clarification deals with retailers and wholesalers.

Materials and supplies purchased by retailers and wholesalers necessary to package merchandise for resale and for transport by the customer in the store and from the store should be exempt because it is a part of the product.

For example, trays, liners and wrappers used by sellers of meat and various produce and bakery products are required by law and are necessary to maintain proper sanitary condition. In many cases the item would not be merchantible without the packaging materials.

Shopping bags are necessary for the completion of the sale. They are not a service, because if the sale were not made there would be no need for the bag. It has no value other than that connected with the purchase of merchandise.

We sincerely appreciate the opportunity to comment on these regulations. If we may provide additional information, please let us know.

Sincerely,

Mary K Dement, Supervising Senior

MKD/jsy

xc: Ms. Lýdia McKee



STATE TAX ASHLAND DIL, INC. • POST OFFICE BOX 14000 • LEXINGTON, KENTUCKY • 40512 • FCOMMISSIONER

TAX DEPARTMENT

July 24, 1987

State Tax Department State of West Virginia Charleston, West Virginia 25305

Attn: Michael E. Caryl

State Tax Commissioner

Dear Mr. Caryl:

Ashland Oil, Inc. applauds the State's effort in adopting emergency legislative regulations on the new consumer sales, service, and use tax law which became effective July 1, 1987. However, upon reviewing said regulations, we would like to express our concerns about the Department's approach to documenting exempt transactions. We are particularly concerned about Regulation 110-15-6 entitled "Taking Exemption Certificate". In our opinion, the regulation as purposed places an undue burden on West Virginia vendors.

We have specifically identified three areas:

- Renewal of exemption certificates on a yearly basis.
- Notation of purchaser's direct pay permit number on invoices, sales slips, or other sale records.
- Acceptance of vendee's exemption certificate at 3) the time of sale and not thereafter.

The first area of concern of the proposed regulation provides that a vendor should renew exemption certificates from each of his exempt purchasers on an annual basis. In practice, this is an unnecessary burden placed upon all retailers doing business in the State of West Virginia. We submit that an exemption certificate should be valid until advised otherwise by the purchaser.

Page 2 Michael E. Caryl July 24, 1987

The second problem area requires the retailer to note the purchaser's direct pay permit number on its invoices, sales slips, or other sale records. The law requires that before a sales transaction is free of tax, the retailer must obtain a direct pay permit number and have such number on file for inspection by the State Department of Revenue. We contend that the maintenance of a customer direct pay permit would fulfill the law and that the Department's regulatory requirement of placing the numbers on invoices or sales slips is burdensome and should be abandoned.

Finally, the regulatory requirement that an exemption certificate is only valid when accepted by the vendor at the time of sale, and not thereafter, creates an administrative nightmare. The intent of the law is to exempt certain transactions from the consumer sales, service and use tax. Though the Commissioner is empowered to promulgate regulations to carry out the intent of the law, we contend that this portion of the regulation does not do so. To unilaterally invalidate duly executed exemption certificates for transactions exempt under law because the retailer received it a day late promotes ill will between businesses and the State. We submit that a period not to exceed ninety (90) days after the date of sale would be reasonable. Thereafter, a retailer should be able to obtain, other documentation (i.e. affidavit) to substantiate such transaction was exempt from tax.

Upon your review of Regulation 110-15-6, together with our comments, we would be glad to discuss our concerns in greater detail if you think it would be appropriate.

Yours very truly,

ASHLAND OIL INC

James G. Booten, Mgr. Property & Excise Taxes

JGB:alw



RECEIVED

STATE TAX COMMISSIONER

July 30, 1987

Honorable Michael E. Caryl, Commissioner State Tax Department WW-300 State Capitol Charleston, West Virginia 25305

> Comments Regarding Emergency Legislative Regulations--Consumer Sales And Service Tax And Use Tax

In accordance with your Notice of July 1, 1987, the following comments are submitted on the above-referenced emergency regulations on behalf of Appalachian Power Company, Wheeling Electric Company, Ohio Power Company and other subsidiaries of the American Electric Power Company operating in West Virginia.

(1) §9.4.8 (page 30) - This appears to be an attempt to incorporate the statutory exemption for gross receipts taxpayers as set forth in West Virginia Code §11-15-9, Subsection (v), as enacted in Enrolled Senate Bill No. 760 (1987 extended regular session). However, §9.4.8 uses the word "activities" as originally set forth in Enrolled Committee Substitute for Senate Bill No. 536 (1987 extended regular session). Senate Bill No. 760 specifically amended said Subsection (v) to substitute the word "businesses" for the word "activities," the purpose being to clarify the Legislature's intent in Senate Bill No. 536 to continue the broad-based exemption from sales, service and use tax for taxpayers the businesses of which are subject to the business and occupation tax, severance tax or telecommunications tax on and after July 1, 1987.

We submit that §9.4.8 should be amended by substituting the word "businesses" for the word "activities" so as to accurately reflect the governing statutory provisions.

(2) §9c.2 (page 37) and §13.1.2 (page 79) - A concurrent reading of these provisions appears to require monthly filing of direct pay permit returns regardless of the amount of tax liability. However, West Virginia Code §11-15-20

specifically authorizes the filing of quarterly returns if the monthly tax liability does not exceed \$50.00

As for gross receipts taxpayers such as ourselves who will continue to enjoy a broad-based exemption, it is highly unlikely that our sales/use tax liability will approach \$50.00 in any month. The provisions of Code §11-15-9d, Subsection (b) notwithstanding, we submit that §13.1.2 should reflect the statutory authority established in Code §11-15-20 so as to allow gross receipts taxpayers to file quarterly direct pay permit returns if applicable.

We request your positive consideration of these comments.

Very truly yours,

P. Scott Icard Governmental Affairs

Representative

PSI:lls



RECEIVED 1987

STATE TAX
COMMISSIONER

July 30, 1987

Honorable Michael E. Caryl, Commissioner State Tax Department WW-300 State Capitol Charleston, West Virginia 25305 RECEIVED
1987 AUG -4 AM 10: 17
STATE TAX DEPARTMENT

Comments Regarding Emergency
Legislative Regulations-Consumer Sales And Service
Tax And Use Tax

In accordance with your Notice of July 1, 1987, the following comments are submitted on the above-referenced emergency regulations on behalf of Appalachian Power Company, Wheeling Electric Company, Ohio Power Company and other subsidiaries of the American Electric Power Company operating in West Virginia.

(1) §9.4.8 (page 30) - This appears to be an attempt to incorporate the statutory exemption for gross receipts taxpayers as set forth in West Virginia Code §11-15-9, Subsection (v), as enacted in Enrolled Senate Bill No. 760 (1987 extended regular session). However, §9.4.8 uses the word "activities" as originally set forth in Enrolled Committee Substitute for Senate Bill No. 536 (1987 extended regular session). Senate Bill No. 760 specifically amended said Subsection (v) to substitute the word "businesses" for the word "activities," the purpose being to clarify the Legislature's intent in Senate Bill No. 536 to continue the broad-based exemption from sales, service and use tax for taxpayers the businesses of which are subject to the business and occupation tax, severance tax or telecommunications tax on and after July 1, 1987.

We submit that §9.4.8 should be amended by substituting the word "businesses" for the word "activities" so as to accurately reflect the governing statutory provisions.

(2) §9c.2 (page 37) and §13.1.2 (page 79) - A concurrent reading of these provisions appears to require monthly filing of direct pay permit returns regardless of the amount of tax liability. However, West Virginia Code §11-15-20

- 2 - July 30, 1987 Honorable Michael E. Caryl specifically authorizes the filing of quarterly returns if the monthly tax liability does not exceed \$50.00 As for gross receipts taxpayers such as ourselves who will continue to enjoy a broad-based exemption, it is highly unlikely that our sales/use tax liability will approach \$50.00 in any month. The provisions of Code \$11-15-9d, Subsection (b) notwithstanding, we submit that §13.1.2 should reflect the statutory authority established in Code \$11-15-20 so as to allow gross receipts taxpayers to file quarterly direct pay permit returns if applicable. We request your positive consideration of these comments. Very truly yours, P. Scott Icard Governmental Affairs Representative PSI:lls



# Independent Oil & Gas Association of West Virginia

22 Capitol Street, Charleston, West Virginia 25301-2893 Telephone (304) 344-9867



July 30, 1987

STATE TAX COMMISSIONER

The Honorable Michael E. Caryl, Commissioner State Tax Department WW 300 State Capitol Charleston, WV 25305

Dear Commissioner Caryl:

Subject: Proposed Regulations - Consumers Sales & Service
Tax

The members of the Independent Dil & Gas Association of West Virginia desire to respond to the Emergency Regulations and the Notice of a Comment Period on a Proposed Rule filed with the Secretary of State of West Virginia, July 1, 1987, regarding the Consumers Sales and Service Tax and Use Tax. Your consideration is requested on the following items:

Title 110-15-30 <u>Sales to and Purchases by Nonresident</u>
Individuals

Section 30.2

We believe that regulations as stated are inconsistent with the Marathon Coal Bit Co., Inc. v Hardesty, Tax Comm'r (Cir. Ct. Fayette Cty. CA C-76-695, (1979). This decision held that certain persons engaged "in this state" in contracting, manufacturing, transportation, transmission, communication, or in the production of natural resources was not unconstitutional; however, the exemption should be interpreted to grant the exemption to non-resident customers as well as local (in-State) customers. It further held that the denial of such exemption to out-of-state customers is violative of the equal protection clause of the U.S. Constitution and that such would deny to the taxpayer the right to compete for out-of-state business free of unlawful

The regulations as stated restraint on interstate commerce. are so restrictive as to leave the vendor unsure of his liability to charge tax in many instances. It is understood that the out-of-state purchaser could not get a direct pay permit since that purchaser will not have a West Virginia business license and, therefore, the vendor would appear to have to charge tax to this purchaser. The regulations indicate that any sale of tangible personal property within this State to a nonresident which is delivered by the vendor to such purchaser outside this State shall not relieve the vendor from the responsibility of collecting the sales and service tax unless the vendor's books, records and other evidence show that such delivery was indispensable to the sale. The fact that an out-of-state purchaser has an out-ofstate address and the property was mailed or delivered to such address is not sufficient to relieve imposition of the tax; nor does such fact establish consummation of sale outside this State is extremely restrictive. The regulations do not clarify the point at which the sale takes place or the criteria for determination of when title passes to the purchaser. The bid for out-of-state business can be very competitive and the fact of the need to charge tax due to the inability of the out-of-state purchaser to use West Virginia compliance procedures even though meeting the exemption requirements, may deny the West Virginia vendor the right to compete for out-of-state business as the purchaser may buy from the neighboring state where the tax makes the difference in price.

We suggest that the regulations allow the out-of-state purchaser to give the exemption of his or her state if the purchaser would be eligible for exemption and allowed to use a direct pay permit if that purchaser were an in-state purchaser.

### <u> Definitions - Indirect Use</u>

The regulations do not appear to define indirect use. Senate Bill 760 gives additional indirect use to those persons subject to business and occupation tax, severance tax or telecommunications tax. We recommend that the regulations include the statement used by the Commissioner to taxpayers in guidance for Consumers Sales and Service Tax and Use Tax Exemptions which states that "These businesses will be exempt on purchases for direct or not direct (merely incidental or convenient) use in their business activities which are subject to one of the above taxes". Further clarification and examples would be helpful to taxpayers for guidance in compliance with the new law.

Title 110-15-12 . ...

Section 12.3.5 Finance and Carrying Charges

Regulations state that the sale price upon which the sales and service tax or use tax is to be computed shall include carrying charges, finance charges or similar items. It is believed that finance charges are charges for the use of money and are intangible assets which would not be subject to consumers sales and service and use tax. It is requested that these items not be considered as part of the sale subject to tax.

Title 110-15-9

Section 9.3 Exemptions for Which Exemption Certificate Required

9.3.9.2 <u>Purchases for use in the business of selling</u>
a taxable service.

It is requested that the regulations clarify that the exemption for purchases for this type of business include all tangible personal property or services to used or consumed in the business of selling including general and administrative expenses with examples such as office supplies and expenses.

Thank you for your consideration of our comments.

Respectfully requested,

Donald B. Nestor, Chairman

Independent Oil and Gas Association of West Virginia Tax

Committee





## STATE TAX

### MYLAN PHARMACEUTICALS INC.

July 30, 1987

Michael E. Caryl State Tax Commissioner WW-300 State Capital Charleston, WV 25305

Subject: S.B. 536

Title 110 Series 15

Consumers Sales & Services and Use Tax

Dear Commissioner Caryl:

We wish to object strenuously to the regulation of recording customer's direct pay permit number on invoices. We feel that, once we have obtained this number, it should be maintained in a permanent file until changed or revoked. This permanent file would then be used for a state auditor's review.

We object to putting this number on invoices because we would incur excessive costs of\_changing our computerized invoice system.

Our sales should be exempt from the sales and use tax under the state's resale exemption. We feel that bearing the burden of cost to change our system is Got Fustified.

RECEIVED IN 3.00 II ANG -4 PM 3.00 II ANE TAX GREARING TO LEGAL UNISHIN SHOW

Respectfully yours,

Gary A Mayfield

Controller



STATE TAX COMMISSIONER

July 30, 1987

Commissioner Michael E. Caryl West Virginia State Tax Department P.O. Box 963 W-300 Capital Building Charleston, WV 25324-0963

Dear Commissioner Caryl:

RE: EMERGENCY REGULATIONS FOR WEST VIRGINIA CONSUMER SALES AND SERVICE TAX AND WEST VIRGINIA USE TAX

I offer the following comments on the subject regulations on behalf of Aristech Chemical Corporation. Aristech is a manufacturer and marketer of chemical products with a manufacturing facility at Neal, West Virginia.

Emergency Regulation Section 110-15-9c.1 requires that Direct Pay Permit applicants specify the names of vendors in their applications and notify the Commissioner on a quarterly basis of any additions or deletions for the vendor list as a Direct Pay Permit holder. This requirement is apparently the result of Sec. 11-15-9(d) added by S.B. 536 and amended by S.B. 760 which says in part that

Vendors who make sales upon which the tax is not collected by reason of the provision of this section shall maintain records in such manner that the amount involved and indentity of each purchase may be ascertained.

This legislative provision is a reasonable and necessary requirement to insure that vendors comply with the sales and use tax provisions and maintain records for audit. Vendor invoices identify the purchaser and amount of the transaction as required by statute and are maintained by the seller and available for review on audit. The vendor listing requirements contained in the regulations are not mandated by the legislative language and will impose an expensive administrative burden not only on Direct Pay Permit holders but the State Tax Department as well. Though we have only one facility in West Virginia, we utilize several hundred vendors and continuously add and delete suppliers. All Direct Pay holders will have to create and mail a quarterly listing which the Department will have to receive and file in storage. I do not believe that these listings will offer any benefit to the Department.

Page 2 Commissioner Michael E. Caryl July 30, 1987

Vendor lists will not enhance compliance or aid auditors in examinations. Vendors are only relieved of collecting and remitting tax as a result of direct pay status when

(s)uch persons ... notify each vendor from whom tangible personal property is purchased or leased or from whom services are purchased of their direct payment permit number and that the tax is being paid directly to the tax commissioner.

Sec. 11-15-9(d)

Vendors are, therefore, required to collect direct payment permit numbers before exempting such sales from tax. Customer invoices and notification of direct pay status should be sufficient for establishing an exemption during audit. This documentation will be available to auditors at their request.

I might point out that Aristech holds direct payment permits in four other states - Kentucky, Ohio, Pennsylvania and Texas - none of which require purchasers to maintain vendor listings. To my knowledge, no other state with a direct pay permit system imposes such a requirement.

I respectfully request that you review Regulation 110-15-9c.1 regarding vendor lists. It is my judgment that this requirement will impose a substantial administrative burden on both taxpayers and your Department with no compensating benefit to the administration of the West Virginia sales and use tax system.

Very truly yours,

Michael J. Prendergast

Director - Taxes

MJP/irr



## West Virginia Funeral Directors Association

INCORPORATED

OFFICE OF THE PRESIDENT

July 30, 1987

BECEIVED

Mr. Michael E. Caryl, Commissioner State Tax Department Capitol Building Charleston, West Virginia 25305

Dear Mr. Caryl:

STATE TAX
COMMISSIONER

Following are comments relative to 110-15-59 (Funeral Directors) of the Consumers Sales and Service Tax and Use Tax Rules recently filed with the Secretary of State.

- \*The providing of folding chairs, tarpaulins, candles, candelabras, tents, and lowering devices are necessary for the funeral service and, unless contracted for, are in most cases not charged for. Thus, should not be taxed.
- \*The use of funeral cars, flower cars, limousines, and chapel services are also items that are necessary and a part of the funeral service provided and should not be taxed. Chapel services do not simply consist of "renting a room to have a service in" but rather is a funeral managed, supervised, and conducted by a licensed funeral director and is a part of the professional service provided. Funeral directors do not rent out funeral homes but rather conduct funeral services.
- \*Out of town funeral director's charges are for professional services such as embalming and dressing and as such should not be taxed.
- \*The procuring of burial permits, death certificates, flowers, arranging for clergy, and placing death notices in the paper are all incidental to and a part of the total service provided and are not billed to the family, thus, should not be taxed. If these items are not billed to the family of the deceased it would be next to impossible to determine a specific value to be placed on them.

We appreciate the opportunity to comment on these rules.

Sincerely,

Joseph E. Nutter

Joseph E. nutter, e.

President

JEN/scp





### WEST VIRGINIA COAL ASSOCIATION STATE TAX

COMMISSIONER

July 31, 1987

Honorable Michael E. Caryl State Tax Commissioner ww-300 State Capitol Charleston, West Virginia 25305

Dear Commissioner Caryl:

This letter contains our written comments relating to the Proposed Rules (Title 110, Series 15) embodied in the Emergency Legislative Regulations for the Consumers Sales and Service Tax and Use Tax filed in State Register on July 1, 1987. Because of the extreme time constraints imposed by the limited comment period, these comments are necessarily brief and relate only to issues of the upmost concern to the West Virginia Coal Association.

These comments briefly discuss the following topics: (1) the scope of the Consumers Sales and Service Tax ("Sales Tax") exemption provided in West Virginia Code § 11-15-9(v); (2) apportionment; (3) the direct pay program; and (4) vendor Sales Tax responsibilities relating to sales to out-of-state consumers. Other Sales Tax topics are certain to impact upon the West Virginia coal industry but, given the above-mentioned time constraints, are not addressed herein.

(1) 110 C.S.R. 15; § 9.4.8: Exemption for Gross Receipts Taxpayers.

Emergency regulation § 9.4.8 is apparently promulgated to explain and clarify West Virginia Code § 11-15-9(v). However, we believe that as drafted this regulation is confusing and contrary to the legislative language and clear legislative intent behind Code § 11-15-9(v). Senate Bill No. 760 legislatively clarified the intended scope of the newly enacted § 11-15-9(v) exemption for businesses that remain subject to gross receipts taxes after June 30, 1987 to read as follows:

> The following sales and services shall be exempt:

1301 Laidley Tower • Charleston, West Virginia 25301 • Telephone (304) 342-4153

Honorable Michael E. Caryl July 31, 1987 Page 2

(v) Notwithstanding the provisions of subsection (g) of this section or any provisions of this article to the contrary, sales of property and services to persons subject to tax under articles thirteen [B & O Tax], thirteen-a [Severance Tax] or thirteen-b [Telecommunications Tax] of this chapter: Provided, That the exemption herein granted shall apply both to property or services directly or not directly used or consumed in businesses, the gross receipts from which are subject to tax under such articles but shall not apply to purchases of gasoline or special fuel.

The legislative intent behind this provision in S. B. 760 expressed in the Bill's title was to clarify and specify the intended broad exemption to be applicable to gross receipts taxpayers. This clarification was necessitated after the Tax Commissioner announced a narrow interpretation of the subsection "v" exemption as originally enacted in S. B. 536. The S. B. 536 version of the subsection "v" exemption was drafted as follows:

Notwithstanding any provisions in this section to the contrary, sales of property and services to persons subject to tax under articles thirteen, thirteen-a or thirteen-b of this chapter: Provided, That the exemption herein granted shall apply only to property or services used or consumed in activities gross receipts from which are subject to tax under such articles and shall not apply to purchases of gasoline or special fuel.

The Tax Commissioner based his narrow interpretation of the S. B. 536 version of the subsection "v" exemption on (1) the fact that the "direct use" concept in § 11-15-9(g) was adopted concurrently with subsection "v", (2) the use of the word "activity" and (3) the use of the term "only".

The emergency regulations fail to reflect the express intent of S. B. 760. Nor do the regulations comport with the express language of § 11-15-9(v) as it exists after the passage of S. B. 760. Emergency regulation § 9.4.8 provides as follows:

Honorable Michael E. Caryl July 31, 1987 Page 3

Sales of property and services to persons subject to the Business and Occupation Tax, the Severance Tax or the Telecommunications Tax after June 30, 1987: Provided, That this exemption shall apply only to tangible personal property or services directly or not directly used or consumed in the activities the gross receipts from which are subject to one of the above-referenced taxes and shall not apply to purchases of gasoline or special fuel.

The terms "only" and "activities" creep into this emergency regulation although these terms were excised from the Code after close examination by the Legislature. These two terms do not clarify the broad statutory exemption; instead the terms introduce ambiguity by deviating from the legislative language without providing concrete guidance. We would recommend that the term "only" be rewritten as "both" and the term "activities" be rewritten as "businesses" to comport with the statute.

Emergency regulation § 9.4.8 is followed by § 9.4.8.1 which provides as follows:

For purposes of the exemption, the tangible personal property or services "not directly used or consumed" in the businesses upon which the tax on gross receipts is imposed shall be the property or services stated in paragraph 2.7.2 of those regulations.

Without intending to be petty, we would note that § 2.7.2 refers to uses made of property and services, not to types of services or property. Further, we feel that the definition of "not directly used or consumed" in § 9.4.8.1 is unnecessary and should not be limited by reference to a list of uses when it is obviously an open-ended phrase. Thus, we would recommend that, if the term "not directly used or consumed" must be defined, § 9.4.8.1 should be rewritten to provide as follows:

For purposes of this exemption, the term "not directly used or consumed" in the businesses upon which gross receipt taxes are imposed shall include those uses stated in paragraph 2.7.2 of these regulations.

Honorable Michael E. Caryl July 31, 1987 Page 4

Emergency regulation § 9.4.8.2, provides as follows:

It should be noted that some businesses may be engaged in many activities, some of which are subject to the tax on gross receipts and some of which are subject to other taxes imposed under Chapter II of the Code of West Virginia. Only those purchases for those activities upon which the tax on gross receipts is imposed may qualify for this exemption. Purchases for other activities would be subject to this tax unless they qualified for another exemption. It will be necessary for the purchaser to apportion the purchase price in accordance with Section 110-15-9d of these regulations.

Like § 9.4.8, this paragraph also contains the troubling term "activities" where the term "businesses" is more appropriate. The term "activities" does not appear in § 11-15-9(v), and § 11-15-9(v) expressly applies notwithstanding § 11-15-9(g) which uses the term "activities". As noted above, the Tax Commissioner has taken the position that the term "activities" is narrower than the term "businesses". Therefore, an exemption for purchases used in activities subject to gross receipts tax is narrower than an exemption for purchases used in businesses subject to gross receipts tax. The Legislature expressly adopted the term "businesses" to replace the term "activities" and the term "businesses" should not now be administratively transformed into "activities." Therefore, we would recommend that § 9.4.8.2 be rewritten to provide as follows:

It should be noted that some entities may be engaged in many businesses, some of which are subject to the tax on gross receipts and some of which are not subject to the tax on gross receipts. Both those purchases directly or not directly used or consumed in businesses upon which the tax on gross receipts is imposed may qualify for this exemption. Purchases for other businesses would be subject to this tax unless such purchases qualify for another exemption. If a purchaser will use the purchase in more than one business, the purchaser must comply with Section 110-15-9d of these regulations.

Honorable Michael E. Caryl July 31, 1987 Page 5

We believe that this revision would clarify the scope of this exemption.

Similarly with regard to § 9.4.8.3, we would suggest the following revision:

Example - The mining of limestone is subject to the tax on the gross receipts received from such business. However, if that same entity also processes the limestone, the processing business would be classified as "manufacturing". Purchases for any use in the mining business are exempt within this exemption. However, only those purchases for the manufacturing business directly used or consumed in the manufacturing activity would be exempt unless the purchase qualified for another exemption.

### (2) 110 C.S.R. 15; § 9d: Apportionment.

The apportionment regulation, § 110-15-9d, is referenced in § 9.4.8.2. However, § 9d provides no practical guidance to assist in compliance. We would therefore generally comment that concrete apportionment examples would greatly aid taxpayer understanding.

### (3) 110 C.S.R. 15; § 9c: Direct Pay Program.

Emergency regulation § 9c implements the direct pay statute, West Virginia Code § 11-15-9d. Before discussing our comments to this regulation, it is helpful to trace the legislative history of West Virginia Code § 11-15-9d(a), originally adopted in S. B. 536.

Original Code § 11-15-9d allowed the Tax Commissioner to issue direct pay permits to govern purchases only "upon application to the tax commissioner and after issuance by the tax commissioner of a direct pay permit for purchases made from the vendor or vendors specified therein". S. B. 536 § 11-15-9d(a). Thus, the original statutory language inflexibly required that the vendors from whom direct pay purchases could be made must be "specified" in the permit application—a cumbersome require—ment. However, S. B. 760, adopted after S. B. 536, granted flexibility to the Tax Commissioner allowing the permit to be used for "purchases made from the vendor or vendors identified or specified in a manner acceptable to and as authorized by the tax commissioner."

Honorable Michael E. Caryl July 31, 1987 Page 6

Emergency regulation § 9c.1 provides in part as follows: "The direct pay permit application shall specify the vendor or vendors from whom purchases subject to direct payment of the tax may be made. The taxpayer shall provide the names of such vendors to the Tax Commissioner." Therefore, although the statute no longer requires the submission of vendor lists, the emergency regulations require that such lists be (1) supplied with the direct pay permit application form and (2) updated by quarterly mailings to the Tax Commissioner. § 110-15-9c.1.1. Because the Tax Commissioner now has the broad statutory authority to specify the manner by which direct pay vendors may be identified, we would recommend a rethinking of this regulation with a view to reducing the administrative burdens associated with compiling vendor lists and making periodic mailings to the Tax Department.

### (4) 110 C.S.R. 15; §§ 2.7, 4, 6 and 30: Sales to Nonresidents.

The emergency regulations do not deal with one important issue that we believe should be clarified: What should a vendor do when making in-state sales to out-of-state persons who use the purchases outside West Virginia for exempt purposes. For example, X Coal Company sells the coal it produces "F.O.B., Kanawha River," to an Ohio Power Company that uses coal in the manufacture of power in Ohio. We believe that the United States Constitution clearly requires this sale to be exempt because, if the sale were to a West Virginia power company for use in West Virginia, it would be exempt under either Code §§ 11-15-9(g) or (v). See Marathon Coal Bit Co. v. Hardesty, (Cir Ct. Fayette Co. CA C-76-695; 1979) (to which the Tax Commissioner acquiesced). Assuming that the sale is exempt, how does the vendor protect itself from potential Sales Tax consequences? We note that § 9.3.10 provides a constitutional catchall exemption that may be asserted by the use of an exemption certificate. However, the recently released certificate form (WV/CST-280) does not list this exemption as a circumstance pursuant to which the form may be issued. Administrative guidance in this area is necessary to assure informed compliance.

We believe the above-mentioned topics need your immediate attention. However, we would like to commend you and your staff in your efforts to explain and clarify many Sales Tax issues that arose because of the complicated 1987 legislation. Given the extreme time pressure and last-minute legislative

Honorable Michael E. Caryl July 31, 1987 Page 7

action under which the Emergency Regulations were assembled, the product is highly commendable effort to implement the law.

Very truly yours,

Gary G. White

President

GGW/prb

RI

CLERA

TELEFI

SOUTH QUEEN STREET P.O. BOX 885 MARTINSBURG, WEST VIRGINIA 25401 TELEPHONE (304) 267-8966

July 16, 1987

State Tax Commissioner
W W - 300
State Capitol
Charleston, WV 25305



STATE TAX COMMISSIONER

Capitol Cement Corporation would like to make comments on the change in West Virginia's sales tax regulations that took place July 1, 1987. As the regulations currently are interpreted they create a serious administrative problem for businesses and create a new obstacle for the state in attracting new businesses.

Our recommendation for the administration of the new regulations are as follows:

- 1. Exempt and non-exempt purchases remain as the law states.
- Direct Pay Permit Number only issued to those who want to have the option of paying the state direct for non-exempt purchases. The listing of vendors purchased from would not be requested.
- 3. The West Virginia sales tax exemption form would be used by all those who did not elect the use of a direct Pay Permit Number. This would include manufacturers.
- 4. Non-resident (out of state) purchases could provide the exemption certificate utilized in the state in which the non-resident is located.

We appreciate the opportunity to make comments on the sales tax changes and are confident that the state will release businesses of the burden that has been added as the new law is currently interpreted.

Very truly yours,

J. F. Abbruzzese

Vice President Operations

JFA:thn

## COMMENTS ON EMERGENCY CONSUMER SALES AND SERVICE TAX AND USE TAX REGULATIONS PROMULGATED BY THE STATE TAX COMMISSIONER FILED ON JULY 1, 1987

COMMENTS OF THE WEST VIRGINIA BANKERS ASSO



### INTRODUCTION

### STATE TAX COMMISSIONER

The West Virginia Bankers Association (the "Association") is comprised of approximately 225 member banks, and in some cases, their affiliated holding companies, all of which are located in the State of West Virginia. The Association appreciates the opportunity to comment on the Emergency Regulations and recognize the short period of time during which the State Tax Department has been required to implement recent changes in the Consumers Sales and Use Tax laws of this State.

The Association understands that a supplement to the Emergency Regulations or revised Emergency Regulations will be promulgated within the next several months. The Association would appreciate the opportunity to comment on such supplemental or revised regulations if possible.

Banking institutions in the State of West Virginia have generally not charged consumer sales or use tax on the services they have traditionally provided to customers, most such charges having been deemed to be exempted under prior law. For the most part, there has been no change in the statute which would cause a change in the treatment for banking institutions. The Association wishes to clarify its views as to the impact which the recent legislation and the Emergency Regulations will have upon its members. The following discussion will offer both general and

specific comments on the Emergency Regulations as they affect the banking industry. All citations to Emergency Regulations sections herein are to 110 C.S.R. 15 (1987).

#### General Comments

The discussion below will address the following general areas which apply to the banking industry and also apply to other industries:

- 1. Per Se Exemptions
- 2. Further Guidance for Industries
- 3. Apportionment Rules

### 1. Per Se Exemptions

Emergency Regulation § 110-15-9.2 provides for per se exemptions. The Association recognizes the need for increased compliance under the West Virginia consumer sales and service tax and use tax (the "CST"). However, in some situations per se exemptions make eminent sense. As with most decisions, desired results (such as increased compliance) cannot be obtained without some costs. However, in certain situations per se exemptions avoid excessive paperwork and tremendous administrative complexity. The Association encourages the continued use of per se exemptions.

### 2. Further Guidance for Specific Industries

The variety of possible factual questions and issues which can arise under the new consumer sales and use tax laws for various industries are numerous. The Association recognizes that regulations cannot possibly be drafted to answer every question which might arise. However, there are many typical questions that are simply not answered in the present Regulations. Further guidance would be invaluable in setting forth more specific rules to resolve issues and avoid disputes. Examples would also be quite helpful.

### 3. Apportionment

Emergency Regulation § 110-15-9d provides for the apportionment of purchase price in certain instances. This regulation provides that whenever property or a service is purchased for both exempt and non-exempt purposes, the proceeds paid to the vendor should be apportioned between the exempt and non-exempt uses in a "reasonable manner" which is acceptable to the Tax Commissioner. Specific recommended methods for apportionment should be provided as apportionment will be utilized by many taxpayers.

Many taxpayers will attempt to analyze their overall operations and separate and isolate specific activities and uses within those operations which are exempt. Further guidance and examples should be provided as to when purchases are utilized for both exempt and non-exempt purposes. For example, where sales of property are incidental to the rendering of a service, is apportionment proper?

### Specific Comments

The below specific comments relate to the banking industry:

- 1. Definition of Intangible Personal Property
- 2. Interest and Finance Charges
- 3. Data Processing Provided by Banks
- 4. Professional Services
- 5. Deletion of "Express" Language in Banker's Exemption Allowance
- 6. Sales of Tangible Personal Property and Leases
- 7. Proposed Language

### Introduction to Specific Comments

Most of the services and charges provided and made by banks in the State of West Virginia are exempt under various exemptions. Many of the services and charges are exempt under more than one of the exemptions provided for under the CST statutes and regulations promulgated thereunder. For example, most charges and fees charged by banks are in the nature of interest and are treated as exempt under the CST. If intangible property is purchased and sold, it is exempt from consumer sales and use tax. Further, many fees and charges made by banks are in the nature of data processing service charges for a service whereby information and data of customers are processed, stored, collected and eventually transmitted to customers on a periodic basis. Further, many services which are provided by banks are professional services and are therefore exempt. Many services provided by banks are exempt under various exemptions, such as certain services provided by trust departments are in the nature

of data processing services, services incident to the creation or the transfer of an intangible <u>and</u> professional services. In fact, the Association believes that banking is a profession and that the total realm of bank services in banking-related activities should fall within the professional service exemption.

Normally, corporations are easily created. In the case of banks, however, banking institutions must meet strict standards of review before a charter and license to operate are issued by various state and federal regulatory authorities. Minimum capital requirements must be satisfied and proposed officers must meet eligibility requirements. Since the time of the Great Depression, banks have been very heavily regulated by the Federal Deposit Insurance Corporation, the State Board of Banking and Financial Institutions, the Office of the Comptroller of the Currency, and the Federal Reserve Board. There is without question a discipline and body of knowledge, rules and mandated conduct governing the practice of banking.

Banking institutions are examined by federal and state agencies to ensure not only compliance with all statutes and regulations but also that certain capital and financial standards are maintained consistent with the regulatory requirements. Examination reports are generated by federal regulatory agencies, and regulatory agencies through defined administrative procedures have authority to order banks to cease and desist from certain practices, to change management policies, or to force officers or directors out of the banking institution, or out of the banking industry generally, should they violate prescribed standards. The underlying thrust of these regulations is to protect depositors by requiring banks to operate in a fiscally responsible manner. The result is that American banks have engendered in the American people a true confidence that money placed in the banking

institutions in this country is secure. In short, the Association believes that banking is a profession. To the extent that bank charges do not constitute interest income, or fees relating to the transfer of an intangible or data processing services, they should fall within the general category of professional services. Bank services should be per se exempt under the CST.

Banks traditionally earn income on an extremely large volume of transactions, each transaction generating a relatively small return. For a bank to require the general public to obtain direct pay permits or exemption certificates for the multitude of transactions in which they engage on a regular basis with banks would produce a tremendously burdensome and complex obligation on the part of general public with little benefit to be gained.

### Specific Comments

- 1. Definition of Intangible Personal Property: Intangible personal property is generally defined as an item that does not have value in and of itself but rather represents something of value. Section 2.22 of the Emergency Regs. provides that sale means the purchase of "tangible personal property" or taxable services from a retailer or vendor. Emergency Regulation § 2.25 defines tangible personal \*\*\* tangible goods. merchandise ... ". This definition of tangible personal property is consistent with the very broad definition of intangible personal property found in W. Va. Leg. Reg. 11.11(a), series 1A. This definition could be incorporated in consumer sales and use tax regulations.
  - A. <u>Purchase or Sale of Intangible Property</u>: Many assets owned by banks are intangible personal property.

Banking institutions hold varieties of stocks, bonds, notes, receivables, repurchase agreements, contract rights, money, etc., all of which are intangible personal property. Obviously the sale or transfer of such items for consideration would not give rise to CST.

Services Rendered in Connection With and as an In-В. tegral Part of the Transfer of Intangible Property: Many of the receipts for services and activities of banks relate not only to transferring intangible property, but also in the creation of contract rights -which is intangible property. Further, there are certain minor services customarily rendered incident to the transfer of intangible property. These services are so integrally related to such transfer that they should be treated as part of such transfer and therefore exempt. For example, a transfer of money is one of the most obvious transfers of intangible property and is clearly exempt from CST. Wire transfer fees are so integrally related to the transfer of money that such charges should be treated as exempt from CST. In making a wire transfer, what actually occurs is the creation of an intangible -- the contractual obligation to move funds from one account to another. Even if wire transfer fees were not exempted as incident to the creation of contract rights or the transfer of intangible property, such charges would surely fall within data processing charges, and thus be exempt from the CST.

Another example of a service incident to the transfer of intangible property is fees received relating to the extension of lines of credit. Although line of credit fees would be exempt as interest income, they could also

be treated as exempt from the CST because they are consideration paid for intangible property, i.e., consideration for the <u>contractual obligation</u> to make a loan at a later date, or as incident to the transfer of intangible property.

It is impossible to narrowly define and "slot" the myriad of fees and charges of banks because most charges and fees touch upon and are entwined within the various exempt activities and exempt transactions of banks. Such charges and fees are exempt for the following reasons: that the bulk of revenue generated by banks is interest income; that the bulk of assets held, transferred, processed, etc., by banks are intangible assets; that sophisticated data processing services by banks are not only steadily increasing but are the principal activity involved in many banking services and transactions; and that the fiduciary and highly technical services rendered by banks are in the nature of professional services.

2. Interest, Finance Charges, Etc.: Emergency Regulation § 12.3.5 appears to be erroneous in providing that finance charges and carrying charges would be be taxable under the CST. Interest income is consideration paid by a person for the use of money. (Conversely, interest income is obviously not consideration paid for the sale of a service or tangible personal property.) The bulk of receipts and income generated by banking institutions are interest income or in the nature of interest. Interest income, in a banking context, should include interest and all other fees or charges which are in the nature of interest which would include at least the following:

- a. interest income
- b. any other charge for the extention of credit
- c. \_\_fees required to be paid in connection with obtaining a loan
- d. origination fees
- e. discount fees and points
- f. any charges required under the truth in lending laws to be disclosed as a finance charge
- g. any similar charge
- 3. <u>Data Processing</u>: <u>Emergency</u> Regulation § 110-15-9.4.9 tracks statutory language and provides as follows:

"Sales of electronic data processing services and related software; provided, that for the purposes of this subsection, "electric data processing services" means (1) the processing of another's data, including all processes incident to processing of data such as keypunching, keystroke verification, rearranging, or sorting previously documented data for the purpose of data entry or automatic processing, and changing the medium on which data is sorted, whether those processes are done by the same person or several persons; and (2) providing access to computer equipment for the purpose of processing data or examining or acquiring data stored or accessible to such computer equipment."

Banks traditionally provide a data processing service to its customers. In regard to checking accounts, checks are arranged, sorted for the purpose of data entry and the medium

upon which such information is stored is changed and entered into a computer for automatic feed-out or a listing on a statement. Oftentimes banking institutions will purchase such data processing services from another bank in West Virginia or from a bank outside of West Virginia and the purchase of such data processing service by financial institutions is exempt. In turn, the provision of such data processing services to its customers is an exempt transaction. Further, much of the work performed by a trust department is entering a variety of investments of given trusts and clients into computer processes, inputting any changes which are made to a client's account into such computer and generating monthly statements. All of these activities are in the nature of exempt data processing services.

Certain banks charge credit card fees to cover the data processing services and costs in regard to maintaining such credit charge accounts and such fees should be exempt from the CST. The Regulations should specifically provide for such exemptions.

### 4. Professional Services:

### A. Trust Services:

Individuals charged with management responsibilities for pension plan management and trust management are often lawyers and certified public accountants. The expertise and fiduciary duty are at least as high in regard to their services within the banking industry as would be the case if such lawyers or accountants were engaged in private practice.

Prior to a bank being allowed to establish a trust department, regulatory approval is required and a substantial review is undertaken by the State Board of Banking and Financial Institutions and/or the appropriate federal regulator, the FDIC, the Federal Reserve Board or the Office of the Comptroller of the Currency, to ensure a required level of expertise of trust officers and sophistication and management of the bank in general. Trust Departments are separately examined by federal and/or state agencies to ensure that funds and accounts left to the care and responsibility of such trust department are properly managed. Regulations relative to the establishment of, and examination of, trust departments demonstrate the high level of expertise and fiduciary duty which are required.

Oftentimes, in matters such as probating an estate, or taking responsibility for the affairs of a minor, the trust department, and representatives thereof, come under the jurisdiction of courts. Trust departments are held to a very high fiduciary accountability, are often managed by licensed professionals (lawyers and accountants), operate in a highly regulated and sophisticated manner, and provide pension plan services, management of trusts, and the like, all of which constitute professional services.

Charges for services rendered by trust departments are exempt from the CST as professional services but are also exempt under other exemptions. The realm of activities and services provided within a trust department include data processing activities, management,

processing transfer, etc., of intangibles and services incident thereto.

### B. Banking is a Profession:

The case of <u>Woodell v. Dailey</u>, 230 S.E.2d 466 (W. Va. 1977), generally provides that a profession is a group having a certain discipline with recognized standards and body of knowledge. In <u>Hospital Dietetics</u>, <u>Inc. v. Hardesty</u>, Civil Action No. AT-CA-80-140, a profession is similarly defined. The Association believes that banking has come to be a profession principally due to its tremendous complexity, the extensive regulation which is now inherent in the banking industry, and further by reason of the obligations, trust, and fiduciary responsibilities which are often imposed upon it.

Banks must meet strict standards to obtain a license or charter from state and federal authorities. Banks are regulated by the following governmental agencies: the Federal Deposit Insurance Corporation, the State Board of Banking and Financial Institutions, the Office of the Comptroller of the Currency, and the Federal Reserve Board.

For many years the FDIC and FSLIC have guaranteed certain levels of deposits at banking institutions and savings and loan institutions. Banks are audited by federal agencies. Federal agencies have the authority to issue cease and desist orders if regulatory procedures are not followed or certain financial ratios are not maintained. When a bank is not operated and maintained in a professional manner, the federal

agencies have various authorities which can change certain business practices, or even force certain officers or directors to give up their positions.

Over the past 50 years the federal government has, through regulations, insurance, accountability of banking officers, etc., made tremendous efforts, and has succeeded in great measure, in engendering a trust in banks. Perhaps the very heart of a professional is that such person has a degree of sophistication and level of knowledge in a certain discipline in conjunction with a very high standard of fiduciary accountability and trust that the general public in effect must turn over certain matters to that professional and entrust those matters with him. A patient who sees a doctor must rely upon the doctor's expertise and high ethical duty to the patient to provide proper treatment. So, too, the American public has come to rely on the expertise of banking officers and has placed a high degree of trust in banking officers. As with any other professional, if a banking officer is engaged in any self-dealing, or is irresponsible in the handling of a depositor's financial affairs, he or she would be held to a very strict fiduciary duty and be removed from office.

5. Deletion of "Express" Language in Banker's Exemption:
Emergency Regulation § 110-15-31.3 provides that "unless
expressly exempted, all sales and services by banks are
subject to tax" (emphasis added). The word "expressly" is
not included in regulations applicable to other industries
and seems to provide a more restrictive definition than is
applicable to other industries. The Association believes

that such word "expressly" should be deleted from Emergency Regulation § 110-15-31.3. Interest is not "expressly" made exempt under any statute, yet it clearly is.

- 6. Sales of Tangible Property and Leases: The Association obviously recognizes that sales of tangible personal property and leases are subject to the CST, including, but not limited to, the following:
  - a. rental of safety deposit boxes
  - b. sales to consumers of promotional items, such as glassware, silverware, appliances, etc.
  - c. sales to consumers of checks, checkbooks and money bags
- 7. <u>Proposed Language</u>: The following language is suggested in relation to the banking industry:
  - "§ 110-15-31 Banking Business
  - 31.1 Due to the nature of the activities of banks, many of the sales and services provided to customers of banks are exempt from the collection of tax as follows:
  - 31.1.1 Many of the receipts derived by banks are interest income, or in the nature of interest income and thus no tax need be collected. The charges or fees which constitute interest for this purpose include, but are not limited to, the following:
  - a. interest charges for the use of money

- b. points or discount fees
- c. line of credit fees
- d. origination fees, commitment fees
- e. any charges required under the truth in lending laws to be disclosed as a finance charge
- f. fees required to be paid in connection with obtaining a loan
- g. any other charge for the extension of credit
- 31.1.2 Receipts derived for holding and maintaining, transferring, processing, etc., of intangible personal property and services integrally related to the transfer of intangible property such as wire transfer fees.
- 31.1.3 Fees received for data processing services provided by banks such as checking account fees and credit card fees.
- 31.1.4 Fees received for services rendered by trust departments of banks are professional services.
- 31.2 Banks shall collect tax from consumers for sales of tangible personal property or leases, including, but not limited to:
- a. rental of safety deposit boxes
- b. sales of promotional items, such as glassware, silverware, appliances, etc.

- c. sales of checks, checkbooks and money bags
- 31.3 Generally, banks, state and national, are not exempt from the imposition of the sales and service tax or use tax on their purchases, inasmuch as banks are the ultimate consumers of such purchases. Banks are only exempt on purchases of property and services that are resold, subject to tax, to consumers."

Further, as all of the fees for services performed by banks come within some exempt purpose, consideration should be given to providing that services by banks are professional services as defined in Emergency Regulation § 110-15-2, so that the services are per se exempt from CST under Emergency Regulation § 110-15-9.2.16.

### CONCLUSION

As can readily be seen, most of the receipts derived by banks are interest income and thus are exempt from the CST. Further, the bulk of assets held by banks are intangible assets and much of the activity of banks relates to holding, transferring, processing, etc., such intangible assets. Further, many of the fees provided by banks are exempt from the CST under the data processing exemption. Also, many of the services provided by banks are exempt under the professional services exemption.

It is important to keep in mind the totality of activities and services relative to banks. Banks are very heavily regulated and their operations are quite complex. In order for banks to serve their necessary function in this country, it is essential that the American public have confidence and trust in its banks. The federal government has vigorously promoted and ensured this confidence and trust. Banking officers must possess a high degree of knowledge and are held to a very high standard of accountabilities.

Most of the receipts derived by banks is in the nature of interest income. The bulk of the assets held by banks are intangible assets and the principal activity of banks directly relates to such intangible assets. Data processing services provided by banks are not only becoming increasingly sophisticated and important to banks, but are often the predominant activity with respect to many services provided by banks.

Problems will arise in the banking profession in regard to attempted apportionment for purchases in relation to exempt sales by banks as opposed to non-exempt sales. Due to the exempt and professional nature of banking services and tremendous multitude of transactions which take place in banking institutions which are sold and made available to the general public, the Association believes that charges made by banks for services should be treated as professional services and thus be per se exempt from the CST.

The Association would be happy to provide further information if that would be helpful. You may contact Bowles, McDavid, Graff & Love, P.O. Box 1386, Charleston, West Virginia 25325 (David C. Hardesty, Jr. or Gordon C. Lane); (304) 347-1100.