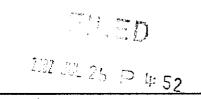
# WEST VIRGINIA SECRETARY OF STATE JOE MANCHIN, III ADMINISTRATIVE LAW DIVISION

Do Not Mark In This Box



Form #3

# NOTICE OF AGENCY APPROVAL OF A PROPOSED RULE AND FILING WITH THE LEGISLATIVE RULE-MAKING REVIEW COMMITTEE

AGENCY: WV DEP - Division of Air Quality	TITLE NUMBER: 45
CITE AUTHORITY: W. Va. Code §22-5-4	
AMENDMENT TO AN EXISTING RULE: YES X NO	
IF YES, SERIES NUMBER OF RULE BEING AMENDED: 26	
TITLE OF RULE BEING AMENDED: "NOx Budget Trading Program Reduction of Nitrogen Oxides Units"	
IF NO, SERIES NUMBER OF RULE BEING PROPOSED:	
TITLE OF RULE BEING PROPOSED:	

THE ABOVE PROPOSED LEGISLATIVE RULE HAVING GONE TO A PUBLIC HEARING OR A PUBLIC COMMENT PERIOD IS HEREBY APPROVED BY THE PROMULGATING AGENCY FOR FILING WITH THE SECRETARY OF STATE AND THE LEGISLATIVE RULE-MAKING REVIEW COMMITTEE FOR THEIR REVIEW.

Authorized Signature



### **QUESTIONNAIRE**

(Please include a copy of this form with each filing of your rule: Notice of Public Hearing or Comment Period; Proposed Rule, and if needed, Emergency and Modified Rule.)

DATE:		July 26, 2002				
TO:	LEG	ISLATIVE RULE-MAKING	G REVIEW COMMITTEE			
FR⊖M	·CAman	cy Name, Address & Phone No .)	West Virginia Division of Air Quality			
LICOM	.(Ageno	cy Nume, Municos & Thomas III	7012 MacCorkle Avenue, Southeast			
			Charleston, West Virginia 25304			
LEGIS	LATI	VERULE TITLE. Control a	126 - ""NOx Budget Trading Program as a Means of and Reduction of Nitrogen Oxides From Electric ing Units"			
1.	—— Auth	orizing statute(s) citation	N. Va. Code §22-5-4			
2.	a.	Date filed in State Register	with Notice of Hearing or Public Comment Period:			
		June 12, 2002				
	ъ.	What other notice, including	g advertising, did you give of the hearing?			
		Class   legal advertiseme	nt; Charleston Daily Mail & Charleston Gazette Notice to our agency mailing list			
		Public Notice placed on D	Division's web site			
	c.	Date of Public Hearing(s)	or Public Comment Period ended:			
		Public Hearing - July 15	2002 Public Comment Period Ended - July 15, 2002			
	d.	Attach list of persons who for amendments.	appeared at hearing, comments received, amendments, reasons			
		Attached X	No comments received			

e.	Date you filed in State Register the agency approved proposed Legislative Rule following public hearing: (be exact)
	July 26, 2002
f.	Name, title, address and phone/fax/e-mail numbers of agency person(s) to receive all written correspondence regarding this rule: (Please type)
	John A. Benedict, Deputy Director 7012 MacCorkle Avenue, SE
	Charleston, WV 25304 Phone: (304) 926-3647
	Fax: (304) 926-3637 jbenedict@mail.dep.state.wv.us
g.	IF DIFFERENT FROM ITEM 'f', please give Name, title, address and phone number(s) of agency person(s) who wrote and/or has responsibility for the contents of this rule: (Please type)
	See "f" above
If de	the statute under which you promulgated the submitted rules requires certain findings ar terminations to be made as a condition precedent to their promulgation:
	a. Give the date upon which you filed in the State Register a notice of the time and plat of a hearing for the taking of evidence and a general description of the issues to decided.
	N/A

b.	Date of hearing or comment period:
	N/A
c.	On what date did you file in the State Register the findings and determinations required together with the reasons therefor?
	N/A
d.	Attach findings and determinations and reasons:
	Attached N/A

### DEPARTMENT OF ENVIRONMENTAL PROTECTION

### **BRIEFING DOCUMENT**

Rule Title: 45CSR26 "NO<sub>x</sub> Budget Trading Program as a Means of Control and

Reduction of Nitrogen Oxides from Electric Generating Units"

A. AUTHORITY: W.Va. Code §§22-5-4

#### B. SUMMARY OF RULE:

This rule partially fulfills the State's obligations in response to U.S. EPA's final rule, Findings of Significant Contribution and Rulemaking for Certain States in the Ozone Transport Assessment Group Region for Purposes of Reducing Regional Transport of Ozone (27 Oct 1998, herein referred to as the  $NO_X$  SIP Call). Essentially, the federal rule requires that large emitters of Nitrogen Oxides ( $NO_X$ ) significantly reduce emissions and constrains them to set budgets, starting in 2004 and maintaining them thereafter. Flexibility is built in through market-based "cap and trade" provisions which allow sources to buy/sell  $NO_X$  emission allowances from/to other program participants. For example, a source which has emitted  $NO_X$  in excess of its  $NO_X$  allowance allocation may purchase  $NO_X$  allowances under the federal  $NO_X$  emissions during an ozone season. Conversely, a source which emits fewer tons of  $NO_X$  than its  $NO_X$  allowance allocation may either bank or sell (trade) the excess  $NO_X$  allowances to another source which needs them to cover its excess  $NO_X$  emissions.

45CSR26 applies to Electric Generating Units (EGUs) which have an electric generating capacity greater than 250 megawatts. The Department of Environmental Protection, Division of Air Quality (DAQ) addresses non-EGUs (large industrial boilers) in a separate rulemaking, 45CSR1.

### C. STATEMENT OF CIRCUMSTANCES WHICH REQUIRE RULE:

EPA identified 23 jurisdictions, including West Virginia, which contribute to ground-level ozone nonattainment in downwind states. EPA accordingly promulgated a federal rule requiring these jurisdictions to submit revisions to their State Implementation Plans (SIPs) to reduce NO<sub>X</sub> emissions pursuant to \$110(a)(2)(D) of the 1990 Clean Air Act Amendments. Originally, States were to submit control plans as revisions to their respective SIPs by September 1999. However, several States, including West Virginia, filed legal challenges to EPA's rulemaking. A federal court subsequently stayed indefinitely the submittal requirement. In June 2000, the U.S. Court of Appeals for the D.C. Circuit made a final ruling that largely upheld EPA's action. Consequently, 19 jurisdictions, including West Virginia, were then required to submit SIP revisions by October 30, 2000. EPA found

West Virginia's submitted NO<sub>X</sub> SIP revision incomplete, and on January 25, 2001, began an eighteen-month sanction clock under §179(b) of the CAA.

Litigation continued through an appeal to the U.S. Supreme Court. On March 5, 2001, the Supreme Court largely upheld the NO<sub>x</sub> SIP Call. The D.C. Circuit Court on May 15, 2001 remanded the NO<sub>x</sub> EGU budgets back to EPA, so that established state NO<sub>x</sub> budgets may be revised or more fully supported and documented by EPA. In September 2001, DAQ submitted to the Legislative Rule-Making Review Committee proposed rule 45CSR26, which contained an EGU NO<sub>x</sub> budget greater than the EGU NO<sub>x</sub> budget assigned by EPA. EPA had advised DAQ in its finding of West Virginia's incomplete SIP that the rule's EGU NO<sub>x</sub> budget must comport with the EGU NO<sub>x</sub> budget assigned to State EGUs. However, DAQ continued into the 2002 Legislative session with an unapprovable EGU NO<sub>x</sub> budget in 45CSR26, waiting for EPA's response to the court's remand. Faced with EPA's lack of response to the remand, imposition of possible sanctions and a Federal Implementation Plan, the Legislature revised the EGU NO<sub>x</sub> budget in proposed rule 45CSR26 to comport with the EGU NO<sub>x</sub> budget assigned by EPA.

On April 30, 2002, DAQ submitted a  $NO_X$  SIP revision which was approved by EPA on May 1, 2002. EPA promulgated West Virginia's approved  $NO_X$  SIP revision in a direct-final rulemaking in the Federal Register on May 10, 2002. Absent adverse comment, West Virginia's  $NO_X$  SIP revision will receive final approval on or about July 11, 2002.

Although EPA approved the amended 2002 version of 45CSR26 as a part of West Virginia's NO<sub>X</sub> SIP revision, minor rule inconsistencies do exist in the 2002 rule. EPA identified and advised DAQ of the inconsistencies, but the rule was too far along the 2002 legislative rule-making process to timely amend. Documented in West Virginia's NO<sub>X</sub> SIP revision submittal, DAQ assured EPA that these minor rule inconsistencies would be corrected in proposed rule 45CSR26 for 2003. To satisfy this SIP-related requirement, DAQ has incorporated revisions in proposed rule 45CSR26 which eliminate these minor rule inconsistencies. DAQ anticipates the revised 2003 rule will become final on or around May 2003, a year before the rule's May 31, 2004 compliance date, and start of the federal NO<sub>X</sub> Budget Trading Program.

### D. FEDERAL COUNTERPART REGULATIONS - INCORPORATION BY REFERENCE/DETERMINATION OF STRINGENCY:

A federal counterpart to this proposed rule exists. To the extent practicable, and with limited exception, e.g. non-applicability to large industrial boilers, the proposed rule emulates the model rule contained in the NO<sub>X</sub> SIP Call, as amended by the Legislature, updated by EPA rulemaking, modified according to judicial actions, and revised to eliminate minor rule inconsistencies.

### Briefing Document Page 3

Because the proposed rule follows the modified presumptive federal rules for the source categories to which it applies, the Secretary has determined that the proposed rule is no more or less stringent than the applicable federal counterpart regulations.

### E. CONSTITUTIONAL TAKINGS DETERMINATION:

In accordance with \$22-1A-1\$ and <math>3(c,) the Secretary has determined that this rule will not result in taking of private property within the meaning of the Constitutions of West Virginia and the United States of America.

### F. CONSULTATION WITH THE ENVIRONMENTAL PROTECTION ADVISORY COUNCIL:

At its June 5, 2002 meeting, the Environmental Protection Advisory Council reviewed and discussed this proposed rule. The Council's comments are contained in the attached minutes.

# WEST VIRGINIA DEPARTMENT OF ENVIRONMENTAL PROTECTION ADVISORY COUNCIL MEETING MINUTES

Wednesday, June 5, 2002 DMR Conference Room - 10 McJunkin Road, Nitro, WV

#### ATTENDEES:

### **Advisory Council Members:**

Larry Harris Bill Samples Rick Roberts Lisa Dooley Bill Raney

### DEP:

Bill Adams Lewis Halstead James Martin Brett Loflin Allyn Turner Charles Sturey Ken Ellison Bill Brannon Mike Zeto Greg Adolfson Jim Mason Karen Watson

### Citizens:

Rebecca Robertson, NiSource

The meeting was called to order at 9:00 a.m. by William E. Adams, Jr., General Counsel.

### Welcome/Opening Remarks - Bill Adams

Bill Adams opened by informing everyone that in Secretary Callaghan's absence, he would chair the meeting. Bill further explained that Secretary Callaghan was preparing for his appearance before a Congressional Committee, he sends his reqrets. Bill further announced that Director Ellison was present and later, Director Turner as well as Chief James Martin. There was an introduction of the Advisory Council

members, an explanation of what group or interest each member represents.

### PRESENTATION OF PROPOSED RULES

### Division of Mining and Reclamation

Charles Sturey presented rules 38CSR2 and 38CSR4 to the Council.

Mr. Raney asked what the genesis of the coal dam safety rule was. Lewis Halstead explained that the changes were being made mostly due to recent flooding and DEP's experience with a large coal dam near Welch. Mr. Harris inquired generally whether the language in the rules that says DEP's goal is to "restore and protect the environment" should place "protect" as the first priority. This suggestion was taken under advisement.

### Division of Water Resources

Bill Brannon presented rule 47CSR26 to the Council. He stated that general stormwater fees would be \$300 rather than the \$700 suggested by EPA. An inquiry was made as to how linear footage for water/sewer lines would be used to calculate whether 1-3 acres would be disturbed in order to qualify for a general permit. Director Turner stated that the agency would rely on the applicant's application information but that some clarification would be appropriate. Director Turner also agreed that clarification was needed on whether a \$300 renewal fee would be required and whether it would be based on flow calculations. She noted also that an agreement similar to that with the coal division would be reached with the Office of Oil & Gas to issue the general permits and that Water and Oil & Gas would split the fee.

### Office of Innovation

Greg Adolfson announced that he was now employed at the Office of Innovation, but still worked on the Stream Partners program. He presented rule 60CSR4 to the Council dealing with the Stream Partners Program Grants. Mr. Adolfson also gave a brief history of the Office of Innovation and stated that the Office was directed toward more forward thinking instead of reaction oriented.

### **Division of Waste Management**

Ken Ellison presented rules 33CSR20 and 33CSR26 to the Council. Mr. Ellison explained that these two rules are now identical to the federal regulations.

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### Environmental Enforcement

Mike Zeto presented rule 33CSR8 to the Council.

Mr. Zeto explained that this was a new rule dealing with establishing a mechanism and requirements for the permitting and use of sludge (specifically not sewage sludge) or other materials that have beneficial properties similar to sewage sludge. Mr. Samples questioned whether the requirement that the sludge comprise at least 50% of the applicant's agricultural requirements was too stringent and whether the Secretary should be allowed to waive this requirement. Mr. Zeto responded in the negative and also stated that the sludge must be shown to have significant nutrient value before DEP would approve its use.

### Office of Oil and Gas

James Martin was introduced as the Chief of the Office of Oil and Gas. Brett Loflin (Oil and Gas Conservation Commission) presented rules 39CSR1 and 39CSR2 to the Council. Mr. Loflin explained that 39CSR1 is currently a procedural rule but will be filed as a legislative rule because it contains substantive legal requirements.

### **Division of Air Quality**

Jim Mason presented rules 45CSR1, 16, 26 and 34 to the Council. Karen Watson presented rules 45CSR13, 25, 30 and 33 to the Council.

Rick Roberts inquired as to whether there would be a budget hole created due to the reduction of fees in the presented rules. Ms. Watson explained that the calculations had not been done regarding this subject but that as soon as the figures were available, they would be presented to the Council. Mr. Adams noted that as with all rules, a fiscal note would be prepared containing this analysis.

### **OTHER BUSINESS**

Upon conclusion of the rules presentations, it was determined that the rules would need to be filed with the Secretary of State's office by June 12, 2002 to begin the thirty-day comment public comment/hearings period.

The Council agreed that proposed rules should be submitted to the Council members via e-mail in the future so that they can be distributed to other interested parties prior to meetings. Moreover, the proposals should be sent more than 3 days before the Council meeting. Past practice apparently gave

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little or no time to review the proposals prior to the meeting. Mr. Adams agreed that this would be an appropriate change for future Council meetings. Bill Samples suggested that action be taken as soon as possible regarding the predictability of permitting. Mr. Adams assured him and the Council that is a DEP priority and noted that all divisions and offices were under the Secretary's mandate to respond to permit applications within 24-48 hours.

The meeting adjourned at 12:07 p.m.

### FISCAL NOTE FOR PROPOSED RULES

Rule Title	e: 45CSR26 - "NOx Budget T Oxides from Electric General		s of Control and Reduction of Nitrogen
Type of R	Rule: X Legislative	Interpretive	Procedural
Agency:	Division of Air Quality		
Address:	7012 MacCorkle Avenue, SE		
Audiess.	Charleston, WV 25304-2943		

### 1. Effect of Proposed rule:

	ANNUAL		FISC	R	
	INCREASE	DECREASE	CURRENT	NEXT	THEREAFTER
ESTIMATED TOTAL COST	0	0	0	0	0
PERSONAL SERVICES	0	0	0	0	0
CURRENT EXPENSE	0	0	0	0	0
REPAIRS & ALTERATIONS	0	0	0	0	0
EQUIPMENT	0	0	0	0	0
OTHER	0	0	0	0	0

### 2. Explanation of Above Estimates:

The proposed revision of minor rule inconsistencies is expected to have no economic impact.

### 3. Objectives of These Rules:

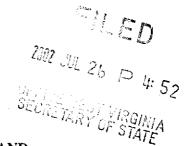
To satisfy U.S. Environmental Protection Agency's current requirements for reduction of nitrogen oxides emissions from electric generating units for the mitigation of interstate ozone transport.

4.	Ex	planation of Overall Economic Impact of Proposed Rule:
	A.	Economic Impact on State Government: See Section 2
	В.	Economic Impact on Political Subdivisions; Specific Industries; Specific Groups of Citizens:
		No economic impact estimated for specific citizen groups, specific industries or political subdivisions resulting from revisions to this proposed rule.
	C.	Economic Impact on Citizens/Public at Large.  There should be no economic impact on citizens or the public at large resulting from revisions to this proposed rule.
Dat	e:	
Sig	nat	ure of Agency Head or Authorized Representative:

Rule Title:

45CSR26 - "NOx Budget Trading Program as a Means of Control and Reduction of Nitrogen Oxides from Electric Generating Units"

# TITLE 45 LEGISLATIVE RULE DEPARTMENT OF ENVIRONMENTAL PROTECTION DIVISION OF AIR QUALITY



#### **SERIES 26**

### $\mathrm{NO_{x}}$ BUDGET TRADING PROGRAM AS A MEANS OF CONTROL AND REDUCTION OF NITROGEN OXIDES FROM ELECTRIC GENERATING UNITS

#### §45-26-1. General.

- 1.1. Scope. -- This rule establishes general provisions and the definitions, applicability, permitting, allowance, excess emissions and monitoring provisions for a statethe NO<sub>x</sub> Budget Trading Program for state implementation plans as a means of control and reduction of nitrogen oxides (NO<sub>x</sub>), an ozone precursor from electric generating units. The Secretary of the Department of Environmental Protection authorizes the Administrator of the U.S. Environmental Protection Agency to assist the Secretary in implementing the state NO<sub>x</sub> Budget Trading Program as a participant in the federal NO. Budget Trading Program by carrying out the functions set forth for the Administrator in the requirements of sections 4. through 76. of this rule and 40 CFR Part 51. This rule follows the intent of 40 CFR Part 96 for electric generating units. NO<sub>x</sub> Budget Trading Program requirements for non-electric generating units are set forth in 45CSR1.
- 1.2. The owner or operator of a fossil fuelfired electric generating unit shall comply with applicable requirements of this rule.
- 1.3. Numbering and Text Breakdown. -This rule generally meets the numbering, indentation and text breakdown requirements set forth in 153CSR6. However, its numbering structure intentionally follows the numbering structure of federal counterpart rule 40 CFR Part 96, resulting in several minor areas of nonconformity with 153CSR6.
- 1.4. Authority. -- W.Va. Code §\$22-5-1 et seq.

- 1.5. Filing Date. -- April 16, 2002.
- 1.6. Effective Date. -- May 1, 2002.

#### §45-26-2. Definitions.

- 2.1 "Account certificate of representation" means the completed and signed submission required by sections 10 through 14 for certifying the designation of a NO<sub>X</sub> authorized account representative for a NO<sub>X</sub> Budget source or a group of identified NO<sub>X</sub> Budget sources who is authorized to represent the owners and operators of such source or sources and of the NO<sub>X</sub> Budget units at such source or sources with regard to matters under the NO<sub>X</sub> Budget Trading Program.
- 2.1.2.2. "Account number" means the identification number given by the Administrator to each NO<sub>X</sub> Allowance Tracking System account.
- 2.2.2.3. "Acid Rain emissions limitation" means, as defined in 40 CFR §72.2, a limitation on emissions of sulfur dioxide or nitrogen oxides under the Acid Rain Program under title IV of the CAA.
- 2.3.2.4. "Administrator" means the Administrator of the United States Environmental Protection Agency or the Administrator's duly authorized representative.
- 2.4.2.5. "Allocate" or "allocation" means the determination by the secretary Secretary or the Administrator of the number of  $NO_x$  allowances to be initially credited to a  $NO_x$  Budget unit or an allocation set-aside.
  - 2.5.2.6. "Automated data acquisition and

handling system" or "DAHS" means that component of the CEMS or other emissions monitoring system approved for use under sections 70. through 76., designed to interpret and convert individual output signals from pollutant concentration monitors, flow monitors, diluent gas monitors and other component parts of the monitoring system to produce a continuous record of the measured parameters in the measurement units required by sections 70. through 76.

2.6.2.7. "Boiler" means an enclosed fossil or other fuel-fired combustion device used to produce heat and to transfer heat to recirculating water, steam or other medium.

2.7.2.8. "CAA" means the Clean Air Act, 42 U.S.C. 7401, et seq., as amended by Pub. L. No. 101-549 (November 15, 1990).

2.8.2.9. "Combined cycle system" means a system comprised of one or more combustion turbines, heat recovery steam generators and steam turbines configured to improve overall efficiency of electricity generation or steam production.

2.9.2.10. "Combustion turbine" means an enclosed fossil or other fuel-fired device that is comprised of a compressor, a combustor and a turbine and in which the flue gas resulting from the combustion of fuel in the combustor passes through the turbine, rotating the turbine.

"Commence commercial <del>2.10.</del>2.11. operation" means, with regard to a unit that serves a generator, to have begun to produce steam, gas or other heated medium used to generate electricity for sale or use, including test generation. Except as provided in subsection 4.1. subdivision 4.2.a. or section 5., for a unit that is a NO<sub>x</sub> Budget unit under subsection 4.1. on the date the unit commences commercial operation, such date shall remain the unit's date of commencement of commercial operation even if the unit is subsequently modified, reconstructed or repowered. Except as provided in subsection 4.1. subdivision 4.2.a or section 5., for a unit that is not a NO<sub>x</sub> Budget unit under subsection 4.1. on the date the unit commences commercial operation, the date the unit becomes a NO<sub>X</sub> Budget unit under subsection 4.1. shall be the unit's date of commencement of commercial operation.

"Commence operation" means to <del>2.11.</del>2.12. have begun any mechanical, chemical or electronic process, including, with regard to a unit, start-up of a unit's combustion chamber. Except as provided in subsection 4.1. subdivision 4.2.a. or section 5., for a unit that is a  $NO_X$  Budget unit under subsection 4.1. on the date of commencement of operation, such date shall remain the unit's date of commencement of operation even if the unit is subsequently modified, reconstructed or repowered. Except as provided in subsection 4.1.subdivision 4.2.a. or section 5., for a unit that is not a NO<sub>x</sub> Budget unit under subsection 4.1. on the date of commencement of operation, the date the unit becomes a NO<sub>x</sub> Budget unit under subsection 4.1. shall be the unit's date of commencement of operation.

2.12.2.13. "Common stack" means a single flue through which emissions from two or more units are exhausted.

2.13.2.14. "Compliance account" means a NO<sub>X</sub> Allowance Tracking System account, established by the Administrator for a NO<sub>X</sub> Budget unit under sections 50. through 57., in which the NO<sub>X</sub> allowance allocations for the unit are initially recorded and in which are held NO<sub>X</sub> allowances available for use by the unit for an ozone season for the purpose of meeting the unit's NO<sub>X</sub> budget emissions limitation.

2.15. "Compliance certification" means a submission to the Secretary or the Administrator, as appropriate, that is required under sections 30 and 31 to report a NO<sub>x</sub> Budget source's or a NO<sub>x</sub> Budget unit's compliance or noncompliance with sections 30 and 31 and that is signed by the NO<sub>x</sub> authorized account representative in accordance with sections 10 through 14.

2.14.2.16. "Continuous emission monitoring

system" or "CEMS" means the equipment required under sections 70. through 76. to sample, analyze, measure and provide, by readings taken at least once every 15 minutes of the measured parameters, a permanent record of nitrogen oxides emissions, expressed in tonspounds per hour for nitrogen oxides. The following systems are component parts included, to the extent consistent with sections 70. through 76. and 40 CFR Part 75, in a continuous emission monitoring system:

2:14.a:2.16.a. Flow monitor;

 $\frac{2.14.b.}{2.16.b.}$  NO<sub>X</sub> pollutant concentration monitors;

2.14.c.2.16.c. Diluent gas monitor (oxygen or carbon dioxide);

2.14.d.2.16.d. A continuous moisture monitor; and

2.14.e.2.16.e. An automated data acquisition and handling system.

2.15: "Electric generating unit" means a fossil fuel-fired stationary boiler, combustion turbine or combined cycle system which serves a generator with a nameplate capacity greater than 25 MW<sub>e</sub>-

2.16.2.17. "Electricity for sale under firm contract to the grid" means electricity for sale where the capacity involved is intended to be available at all times during the period covered by a guaranteed commitment to deliver, even under adverse conditions.

2.17:2.18. "Emissions" means air pollutants exhausted from a unit or source into the atmosphere, as measured, recorded and reported to the secretary Secretary or Administrator by the NO<sub>x</sub> authorized account representative and as determined by the Administrator in accordance with sections 70. through 76.

2.18.2.19. "Energy Information Administration" means the Energy Information Administration of the United States Department of Energy.

2.19.2.20. "Excess emissions" means any tonnage of nitrogen oxides emitted by a  $NO_x$  Budget unit during an ozone season that exceeds the  $NO_x$  budget emissions limitation for the unit.

2.20.2.21. "Fossil fuel" means natural gas, petroleum, coal or any form of solid, liquid or gaseous fuel derived from such material.

2.21.2.22. "Fossil fuel-fired" means, with regard to a unit:

2.21.a.2.22.a. For units that commenced operation before January 1, 1996, the combination combustion of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50 percent of the annual heat input on a Btu basis during 1995, or, if a unit had no heat input in 1995, during the last year of operation of the unit prior to 1995;

2.21.b.2.22.b. For units that commenced operation on or after January 1, 1996 and before January 1, 1997, the combination combustion of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50 percent of the annual heat input on a Btu basis during 1996; or

2:21:c:2.22.c. For units that commence operation on or after January 1, 1997:

2.21.c.1.2.22.c.1. The ecombination combustion of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50 percent of the annual heat input on a Btu basis during any year; or

2.21.c.2.2.22.c.2. The ecombination combustion of fossil fuel, alone or in combination with any other fuel, where fossil fuel is projected to comprise more than 50 percent of the annual heat input on a Btu basis during any year, provided that the unit shall be "fossil fuel-fired" as of the date, during such year, on which the unit begins combusting fossil fuel.

2.22.2.23. "General account" means a NO<sub>X</sub>

Allowance Tracking System account, established under sections 50. through 57., that is not a compliance account or an overdraft account.

2.23.2.24. "Generator" means a device that produces electricity.

2.24. "Heat input" means the product (in mmBtu/time) of the gross calorific value of the fuel (in Btu/lb) and the fuel feed rate into a combustion device (in mass of fuel/time), as measured, recorded and reported to the Administrator by the NO<sub>x</sub> authorized account representative and as determined by the Administrator in accordance with sections 70. through 76, and does not include the heat derived from preheated combustion air, recirculated flue gases or exhaust from other sources.

2.25. "Heat input" means, with regard to a specified period to time, the product (in mmBtu/time) of the gross calorific value of the fuel (in Btu/lb) divided by 1,000.000 Btu/mmBtu and multiplied by the fuel feed rate into a combustion device (in lb of fuel/time), as measured, recorded, and reported to the Administrator by the NO<sub>x</sub> authorized account representative and as determined by the Administrator in accordance with sections 70 through 76. Heat input does not include the heat derived from preheated combustion air, recirculated flue gases, or exhaust from other sources.

2.25.2.26. "Heat input rate" means the amount of heat input (in mmBtu) divided by unit operating time (in hr) or, with regard to a specific fuel, the amount of heat input attributed to the fuel (in mmBtu) divided by the unit operating time (in hr) during which the unit combusts the fuel.

2.26.2.27. "Life-of-the-unit, firm power contractual arrangement" means a unit participation power sales agreement under which a utility or industrial customer reserves or is entitled to receive, a specified amount or percentage of nameplate capacity and associated energy from any specified unit and pays its proportional amount of such unit's total costs,

pursuant to a contract:

2.26.a.2.27.a. For the life of the unit;

2.26.b.2.27.b. For a cumulative term of no less than 30 years, including contracts that permit an election for early termination; or

2.26.c.2.27.c. For a period equal to or greater than 25 years or 70 percent of the economic useful life of the unit determined as of the time the unit is built, with option rights to purchase or release some portion of the nameplate capacity and associated energy generated by the unit at the end of the period.

2:27:2.28. "Maximum design heat input" means the ability of a unit to combust a stated maximum amount of fuel per hour on a steady state basis, as determined by the physical design and physical characteristics of the unit.

<del>2.28.</del>2.29. "Maximum potential hourly heat input" means an hourly heat input used for reporting purposes when a unit lacks certified monitors to report heat input. If the unit intends to use Appendix D of 40 CFR Part 75 to report heat input, this value shall be calculated in accordance with 40 CFR Part 75, using the maximum fuel flow rate and the maximum gross calorific value. If the unit intends to use a flow monitor and a diluent gas monitor, this value should be reported in accordance with 40 CFR Part 75, using the maximum potential flowrate and either the maximum carbon dioxide concentration (in percent CO2) or the minimum oxygen concentration (in percent O<sub>3</sub>).

2.29:2.30. "Maximum potential  $NO_X$  emission rate" means the emission rate of nitrogen oxides (in lb/mmBtu) calculated in accordance with section 3 of Appendix F of 40 CFR Part 75, using the maximum potential concentration of  $NO_X$  under section 2 of Appendix A of 40 CFR Part 75 and either the maximum oxygen concentration (in percent  $O_2$ ) or the minimum carbon dioxide concentration (in percent  $CO_2$ ), under all operating conditions of the unit except for unit startup, shutdown and upsets.

- 2.30:2.31. "Maximum rated hourly heat input" means a unit-specific maximum hourly heat input (mmBtu) which is the higher of the manufacturer's maximum rated hourly heat input or the highest observed hourly heat input.
- 2.31.2.32. "Monitoring system" means any monitoring system that meets the requirements of sections 70. through 76., including a continuous emissions monitoring system, an excepted monitoring system or an alternative monitoring system.
- 2.32.2.33. "Most stringent state or federal NO<sub>X</sub> emissions limitation" means the lowest NO<sub>X</sub> emissions limitation (in terms of lb/mmBtu) that is applicable to the unit under state or federal law, regardless of the averaging period to which the emissions limitation applies.
- 2.33.2.34. "Nameplate capacity" means the maximum electrical generating output (in MW<sub>e</sub>) that a generator can sustain over a specified period of time when not restricted by seasonal or other deratings as measured in accordance with the United States Department of Energy standards.
- 2.3±.2.35. "Non-title V permit" means a federally enforceable permit administered by the secretary Secretary pursuant to the CAA and regulatory authority under the CAA, other than title V of the CAA and 40 CFR Part 70 or 40 CFR Part 71.
- 2.35.2.36. "NO<sub>x</sub> allowance" means a limited authorization under the  $NO_x$  Budget Trading Program to emit up to one ton of nitrogen oxides during the ozone season of the specified year or of any year thereafter, except as provided under subsection 54.6. No provision of the  $NO_x$  Budget Trading Program, the  $NO_x$  budget permit application, the  $NO_x$  budget permit, or an exemption under subdivision 4.2.a. or section 5. and no provision of law shall be construed to limit the authority of the United States to terminate or limit such authorization, which does not constitute a property right. For purposes of all sections of this rule, except sections 40.41.42.01.42.01.11

- allowance" also includes an authorization to emit up to one ton of nitrogen oxides during the ozone season of the specified year or of any year thereafter by the Secretary or Administrator in accordance with a Federalthe NO<sub>X</sub> Budget Trading Program established by the Administrator under 40 CFR Part 97 for state implementation plans established, and approved and administered by the Administrator pursuant to 40 CFR §51.121.
- 2.36.2.37. "NO<sub>x</sub> allowance deduction" or "deduct NO<sub>x</sub> allowances" means the permanent withdrawal of NO<sub>x</sub> allowances by the Administrator from a NO<sub>x</sub> Allowance Tracking System compliance account or overdraft account to account for the number of tons of NO<sub>x</sub> emissions from a NO<sub>x</sub> Budget unit for an ozone season, determined in accordance with sections 70, through 76, and sections 50, through 57, or for any other NO<sub>x</sub> allowance withdrawal requirement under this rule.
- $\frac{2.37.2.38}{NO_x}$  allowances held" or "hold NO<sub>x</sub> allowances" means the NO<sub>x</sub> allowances recorded by the Administrator or submitted to the Administrator for recordation, in accordance with sections 50. through 57, and sections 60, through 62., in a NO<sub>x</sub> Allowance Tracking System account.
- 2.38:2.39. " $NO_X$  Allowance Tracking System" means the system by which the Administrator records allocations, deductions and transfers of  $NO_X$  allowances under the  $NO_X$  Budget Trading Program.
- $\frac{2.39.2.40.}{2.39.2.40.}$  "NO<sub>X</sub> Allowance Tracking System account" means an account in the NO<sub>X</sub> Allowance Tracking System established by the Administrator for purposes of recording the allocation, holding, transferring or deducting of NO<sub>X</sub> allowances.
- 2.40.2.41. "NO<sub>X</sub> allowance transfer deadline" means midnight of November 30 or, if November 30 is not a business day, midnight of the first business day thereafter and is the deadline by which  $NO_X$  allowances may must be submitted for recordation in a  $NO_X$  Budget unit's

compliance account or the overdraft account of the source where the unit is located, in order to meet the unit's NO<sub>x</sub> budget emissions limitation for the ozone season immediately preceding such deadline.

2.41.2.42. "NO<sub>x</sub> authorized account representative" means, for a NO<sub>x</sub> budget source or NO<sub>x</sub> Budget unit at the source, the natural person who is authorized by the owners and operators of the source and all NO<sub>x</sub> Budget units at the source, in accordance with sections 10. through 14., to represent and legally bind each owner and operator in matters pertaining to the NO<sub>x</sub> Budget Trading Program or, for a general account, the natural person who is authorized, in accordance with sections 50. through 57., to transfer or otherwise dispose of NO<sub>x</sub> allowances held in the general account.

2.42.2.43. "NO<sub>X</sub> budget emissions limitation" means, for a NO<sub>X</sub> Budget unit, the tonnage equivalent of the NO<sub>X</sub> allowances available for compliance deduction for the unit under subsections 54.1., 54.2., 54.5. and 54.6. in an ozone season adjusted by any deductions of such NO<sub>X</sub> allowances to account for actual heat input under subsection  $\pm 2.5$ : subdivision  $\pm 42.5$ : a for the ozone season or to account for excess emissions for a prior ozone season under subsection  $\pm 4.4$ .

2.43.2.44. "NO<sub>X</sub> budget permit" means the legally binding and federally enforceable written document or portion of such document, issued by the secretarySecretary, including any permit revisions, specifying the NO<sub>X</sub> Budget Trading Program requirements applicable to a NO<sub>X</sub> budget source, to each NO<sub>X</sub> Budget unit at the NO<sub>X</sub> budget source and to the owners and operators and the NO<sub>X</sub> authorized account representative of the NO<sub>X</sub> budget source and each NO<sub>X</sub> Budget unit.

 $\frac{2.44.2.45}{2.45.}$  "NO<sub>X</sub> budget source" means a source that includes one or more NO<sub>X</sub> Budget units.

2.45.2.46. "NO<sub>x</sub> Budget Trading Program" means a multi-state nitrogen oxides air pollution

control and emission reduction program approved and administered by the Administrator pursuant to 40 CFR 51.121, as a means of mitigating the interstate transport of ozone and nitrogen oxides, an ozone precursor.

2.46.2.47. "NO<sub>x</sub> Budget unit" means an applicable unit under section 4: that is subject to the NO<sub>x</sub> Budget Trading Program under this rule emissions limitation under subsection 4.1.

2.47.2.48. "Operator" means any person who operates, controls or supervises a NO<sub>X</sub> Budget unit or a NO<sub>X</sub> budget source and shall include, but not be limited to, any holding company, utility system or plant manager of such a unit or source.

 $\frac{2.48:2.49.}{NO_X}$  "Overdraft account" means the NO<sub>X</sub> Allowance Tracking System account, established by the Administrator under sections 50. through 57. for each NO<sub>X</sub> budget source where there are two or more NO<sub>X</sub> Budget units.

2.49.2.50. "Owner" means any of the following persons:

 $\frac{2.49.a.2.50.a.}{2.50.a}$  Any holder of any portion of the legal or equitable title in a NO<sub>X</sub> Budget unit; or

 $\frac{2.49.b.2.50.b.}{2.50.b.}$  Any holder of a leasehold interest in a NO<sub>X</sub> Budget unit; or

2:49.c.2.50.c. Any purchaser of power from a NO<sub>x</sub> Budget unit under a life-of-the-unit, firm power contractual arrangement. However, unless expressly provided for in a leasehold agreement, owner shall not include a passive lessor or a person who has an equitable interest through such lessor, whose rental payments are not based, either directly or indirectly, upon the revenues or income from the NO<sub>x</sub> Budget unit; or

 $\frac{2.49.d.}{2.50.d.}$  With respect to any general account, any person who has an ownership interest with respect to the NO<sub>x</sub> allowances held in the general account and who is subject to the binding agreement for the NO<sub>x</sub> authorized

account representative to represent that person's ownership interest with respect to the NO<sub>x</sub> allowances.

- 2.50:2.51. "Ozone season" means the period beginning May 1 of a year and ending on September 30 of the same year, inclusive, provided that in 2004 "ozone season" means the period beginning May 31 and ending September 30 of that year, inclusive.
- 2.51-2.52. "Percent monitor data availability" means, for purposes of subdivision 43.1.a. and subsection 84.2, total unit operating hours for which quality-assured data were recorded under sections 70. through 76. in an ozone season, divided by the total number of unit operating hours in the ozone season and multiplied by 100 percent.
- 2.52.2.53. "Person" means any and all persons, natural or artificial, including the state of West Virginia or any other state, the United States of America, any municipal, statutory, public or private corporation organized or existing under the laws of this or any other state or country and any firm, partnership or association of whatever nature.
- 2.53.2.54. "Potential electrical output capacity" means 33 percent of a unit's maximum design heat input.
- 2.54:2.55. "Receive or receipt of' means, when referring to the secretary Secretary or the Administrator, to come into possession of a document, information or correspondence (whether sent in writing or by authorized electronic transmission), as indicated in an official correspondence log or by a notation made on the document, information or correspondence, by the secretary Secretary or the Administrator in the regular course of business.
- 2.55:2.56. "Recordation, record or recorded" means, with regard to  $NO_X$  allowances, the movement of  $NO_X$  allowances by the Administrator from one  $NO_X$  Allowance Tracking System account to another, for purposes of

allocation, transfer or deduction.

- 2.56.2.57. "Reference method" means any direct test method of sampling and analyzing for an air pollutant as specified in Appendix A of 40 CFR Part 60.
- 2.57.2.58. "Secretary" means the secretary Secretary of the department of environmental protection Department of Environmental Protection or such other person to whom the secretary Secretary has delegated authority or duties pursuant to W.Va. Code §§22-1-6 or §§22-1-8.
- 2.58.2.59. "Serial number" means, when referring to  $NO_X$  allowances, the unique identification number assigned to each  $NO_X$  allowance by the Administrator under subsection 53.3.
- 2.59.2.60. "Shutdown" means: the period of time a unit is cooled from its normal operating temperature to cold or ambient temperature.
- 2.60.2.61. "Source" means any governmental, institutional, commercial or industrial structure, installation, plant, building or facility that emits or has the potential to emit any regulated air pollutant under the CAA. For purposes of section 502(c) of the CAA, a "source," including a "source" with multiple units, shall be considered a single "facility."
- 2.61.2.62. "Startup" means: the period of time a unit is heated from cold or ambient temperature to its normal operating temperature as specified by the manufacturer.
- 2.62.2.63. "State" means one of the 48 contiguous states or a portion thereof or the District of Columbia that is specified in 40 CFR §52.34§51.121 and in which are located units for which the Administrator makes an effective finding under 40 CFR §52.34that are subject to the NO<sub>x</sub> Budget Trading Program. The term "state" shall have its conventional meaning where such meaning is clear from the context.

- 2.63. "State NO<sub>x</sub> Budget Trading Program" means a nitrogen oxides air pollution control and emission reduction program established in accordance with this rule and pursuant to 40 CFR 51.121 as a means of mitigating the interstate transport of ozone and nitrogen oxides, an ozone precursor.
- 2.64. "Submit or serve" means to send or transmit a document, information or correspondence to the person specified:

2.64.a. In person;

- 2.64.b. By United States Postal Service; or
- 2.64.c. By other means of dispatch or transmission and delivery. Compliance with any "submission," "service" or "mailing" deadline shall be determined by the date of dispatch, transmission or mailing and not the date of receipt.
- 2.65. "Title V operating permit" means a permit issued under 45CSR30.
- 2.66. "Title V operating permit regulations" means the regulations that the secretary Secretary has issued and the Administrator has approved as meeting the requirements of 45CSR30.
- 2.67. "Ton" or "tonnage" means any "short ton" (i.e., 2,000 pounds). For the purpose of determining compliance with the NO<sub>X</sub> budget emissions limitation, total tons for an ozone season shall be calculated as the sum of all recorded hourly emissions (or the tonnage equivalent of the recorded hourly emissions rates) in accordance with sections 70. through 76., with any remaining fraction of a ton equal to or greater than 0.50 ton deemed to equal one ton and any fraction of a ton less than 0.50 ton deemed to equal zero tons.
- 2.68. "Unit" means a fossil fuel-fired stationary boiler, combustion turbine or combined cycle system.

- 2.69. "Unit operating day" means a calendar day in which a unit combusts any fuel.
- 2.70. "Unit operating hour" or "hour of unit operation" means any hour (or fraction of an hour) during which a unit combusts any fuel.
- 2.71. Other words and phrases used in this rule, unless otherwise indicated, shall have the meaning ascribed to them in W.Va. Code §\$22-5-1 et seq. and 40 CFR §72.2.

### §45-26-3. Measurements, Abbreviations and Acronyms.

Measurements, abbreviations and acronyms used in this rule are defined as follows:

Btu -- British thermal unit

hr -- hour

kW -- kilowatt electrical

kWh -- kilowatt hour

lb -- pounds

mmBtu -- million Btu

MW<sub>e</sub> -- megawatt electrical

ton -- 2000 pounds

TPH -- tons per hour

CO<sub>2</sub> -- carbon dioxide

NO<sub>x</sub> -- nitrogen oxides

O, -- oxygen.

### \$45-26-4. NO<sub>x</sub> Budget Trading Program Applicability.

4.1. The following electric generating units in West Virginia (or units, as defined in subsection 2.68.) shall be designated NO<sub>X</sub> Budget units, and any source that includes one or more

such units shall be a NO<sub>x</sub> budget source, subject to the requirements of this rule:

- 4.1.a. For units that commenced operation before January 1, 1997, a unit which served during 1995 or 1996 a generator that had a nameplate capacity greater than 25 MW, and produced electricity for sale under a firm contract to the electric grid;
- 4.1.b. For units that commenced operation on or after January 1, 1997 and before January 1, 1999, a unit which served during 1997 or 1998 a generator that had a nameplate capacity greater than 25 MW<sub>e</sub> and produced electricity for sale under a firm contract to the electric grid; and
- 4.1.c. For units that commence operation on or after January 1, 1999, a unit serving at any time a generator that has a nameplate capacity greater than 25 MW<sub>e</sub> and produces electricity for sale.
- 4.2.a. Notwithstanding subsection 4.1., a unit under subdivisions 4.1.a., 4.1.b. or 4.1.c. that has a federally enforceable permit that restricts the unit to combusting only natural gas or fuel oil (as defined in 40 CFR §72.2) during an ozone season and which includes a NO<sub>x</sub> emission limitation restricting NO<sub>x</sub> emissions during an ozone season to 25 tons or less and includes the special provisions in subdivision 4.2.d. shall be exempt from the requirements of the NO<sub>x</sub> Budget Trading Program, except for the provisions of this subdivision, sections 2. and 3.; subsection 4.1.; section 7., sections 40. through 42., sections 50. through 57, and sections 60, through 62. The NO<sub>x</sub> emission limitation under this subdivision shall restrict NO<sub>x</sub> emissions during the ozone season by limiting unit operating hours. The restriction on unit operating hours shall be calculated by dividing 25 tons by the unit's maximum potential hourly NO<sub>x</sub> mass emissions, which shall equal the unit's maximum rated hourly heat input multiplied by the highest default NO<sub>x</sub> emission rate otherwise applicable to the unit under 40 CFR §75.19.
  - 4.2.b. The exemption under subdivision

- 4.2.a. shall become effective as follows:
- 4.2.b.1. The exemption shall become effective on the date on which the  $NO_x$  emission limitation and the special provisions in the permit under subdivision 4.2.a. become final: or
- 4.2.b.2. If the  $NO_x$  emission limitation and the special provisions in the permit under subdivision 4.2.a. become final during an ozone season and after the first date on which the unit operates during such ozone season, then the exemption shall become effective on May 1 of such ozone season, provided that such NO<sub>x</sub> emission limitation and the special provisions apply to the unit as of such first date of operation. If such NO<sub>x</sub> emission limitation and the special provisions do not apply to the unit as of such first date of operation, then the exemption under subdivision 4.2.a. shall become effective on October 1 of the year during which such NO<sub>x</sub> emission limitation and the special provisions become final.
- 4.2.c. The Secretary will provide the Administrator written notice of the issuance of a federally enforceable permit under subdivision 4.2.a. for a unit under subdivisions 4.1.a., 4.1.b. or 4.1.c. and, upon request by the Administrator, a copy of the permit.

### 4.2.d. Special provisions.

- 4.2.d.1. A unit exempt under subdivision 4.2.a. shall comply with the restriction on <u>fuel use and</u> unit operating hours described in subdivision 4.2.a. during the ozone season in each year.
- 4.2.d.2. The Secretary will allocate  $NO_x$  allowances to the unit under subsections 41.1., 41.2., 41.3., 42.2. and subdivision 42.1.a. For each ozone season for which the unit is allocated  $NO_x$  allowances under subsections 41.1., 41.2., 41.3., 42.2. and subdivision 42.1.a.:
- 4.2.d.2.A. The owners and operators of the unit must specify a general account, in which the Secretary Administrator will

record the NO<sub>X</sub> allowances; and

- 4.2.d.2.B. After the Secretary Administrator records a NO<sub>x</sub> allowance allocation under subsections 41.1., 41.2., 41.3., 42.2. and subdivision 42.1.a., the Secretary Administrator will deduct, from the general account under subparagraph 4.2.d.2.A., NO<sub>X</sub> allowances that are allocated for the same or a prior ozone season as the NOx allowances allocated to the unit under subsections 41.1., 41.2., 41.3., 42.2. and subdivision 42.1.a. and that equal the NO<sub>x</sub> emission limitation (in tons of  $NO_X$ ) on which the unit's exemption under subdivision 4.2.a. is based. The NO<sub>x</sub> authorized account representative shall ensure that such general account contains the NO<sub>x</sub> allowances necessary for completion of such deduction.
- 4.2.d.3. A unit exempt under subdivisions 4.2.a. and 4.2.b. shall report hours of unit operation during the ozone season in each year to the Secretary by November 1 of that year.
- 4.2.d.4. For a period of 5 years from the date the records are created, the owners and operators of a unit exempt under subdivision 4.2.a. shall retain, at the source that includes the unit, records demonstrating that the conditions of the federally enforceable permit under subdivision 4.2.a. were met, including the restriction on fuel use and unit operating hours. The 5-year period for keeping records may be extended for cause, at any time prior to the end of the period, in writing by the Secretary or the Administrator. The owners and operators bear the burden of proof that the unit met the restriction on fuel use and unit operating hours.
- 4.2.d.5. The owners and operators, and to the extent applicable, the  $NO_X$  authorized account representative of a unit exempt under subdivision 4.2.a. shall comply with the requirements of the  $NO_X$  Budget Trading Program concerning all periods for which the exemption is not in effect, even if such requirements arise or must be complied with, after the exemption takes effect.

- 4.2.d.6. On the earlier of the following dates, a unit exempt under subdivision 4.2.a. shall lose its exemption:
- 4.2.d.6.A. The date on which the restriction on <u>fuel use or</u> unit operating hours described in subdivision 4.2.a. is removed from the unit's federally enforceable permit or otherwise becomes no longer applicable to any ozone season starting in 2004; or
- 4.2.d.6.B. The first date on which the unit fails to comply, or with regard to which the owners and operators fail to meet their burden of proving that the unit is complying, with the restriction on <u>fuel use or</u> unit operating hours described in subdivision 4.2.a. during any ozone season starting in 2004.
- 4.2.d.7. A unit that loses its exemption in accordance with paragraph 4.2.d.6. shall be subject to the requirements of this rule. For the purpose of applying permitting requirements under sections 20. through 24., allocating allowances under sections 40. through 42., and applying monitoring requirements under sections 70. through 76., the unit shall be treated as commencing commercial operation on the date the unit loses its exemption.

### §45-26-5. Retired Unit Exemption.

- 5.1. This section applies to any  $NO_x$  Budget unit that is permanently retired.
- 5.2.a. Any NO<sub>X</sub> Budget unit that is permanently retired shall be exempt from the NO<sub>X</sub> Budget Trading Program, except for the provisions of this section, sections 2., 3., 4. and 7.; sections 40. through 42., sections 50. through 57. and sections 60. through 62.
- 5.2.b. The exemption under subsection subdivision 5.2.a. shall become effective the day on which the unit is permanently retired. Within 30 days of permanent retirement, the  $NO_X$  authorized account representative (authorized in accordance with sections 10. through 14.) shall submit a statement to the Secretary (and a copy of

the statement to the Administrator) which states, in a format prescribed by the Secretary, that the unit is permanently retired and will comply with the special provisions of subsection 5.3.

- 5.2.c. After receipt of the notice under subdivision 5.2.b., the Secretary will amend any permit covering the source at which the unit is located to add the provisions and requirements of the exemption under subdivision 5.2.a. and subsection 5.3.
- 5.3. Retired units exempted under this section shall be subject to the following special provisions:
- 5.3.a. A unit exempt under this section shall not emit any nitrogen oxides, starting on the date that the exemption takes effect;
- 5.3.b. The Secretary will allocate  $NO_X$  allowances in accordance with sections 40. through 42. to a unit exempt under this section. For each ozone season for which the unit is allocated one or more  $NO_X$  allowances, the owners and operators of the unit shall specify a general account, in which the Secretary Administrator will record such  $NO_X$  allowances;
- 5.3.c. For a period of 5 years from the date the records are created, the owners and operators of a unit exempt under this section shall retain at the source that includes the unit, records demonstrating that the unit is permanently retired. The 5-year period for keeping records may be extended for cause, at any time prior to the end of the period, in writing by the Secretary or the Administrator. The owners and operators bear the burden of proof that the unit is permanently retired; and
- 5.3.d. The owners and operators and, to the extent applicable, the  $NO_X$  authorized account representative of a unit exempt under this section shall comply with the requirements of the  $NO_X$  Budget Trading Program concerning all periods for which the exemption is not in effect, even if such requirements arise or must be complied with,

after the exemption takes effect;

- 5.3.e.1. A unit exempt under this section and located at a source that is required or but for this exemption would be required, to have a title V operating permit shall not resume operation unless the NO<sub>X</sub> authorized account representative of the source submits a complete NO<sub>X</sub> budget permit application under section 22. for the unit not less than 18 months (or such lesser time provided by the Secretary) before the later of May 31, 2004 or the date on which the unit is to first resume operation; and
- 5.3.e.2. A unit exempt under this section and located at a source that is required or but for this exemption would be required, to have a non-title V permit shall not resume operation unless the NO<sub>x</sub> authorized account representative of the source submits a complete NO<sub>x</sub> budget permit application under section 22. for the unit not less than 18 months (or such lesser time provided by the Secretary) before the later of May 31, 2004 or the date on which the unit is to first resume operation;
- 5.3.f. Loss of exemption. -- On the earlier of the following dates, a unit exempt under subsection 5.2 subdivision 5.2.a. shall lose its exemption:
- 5.3.f.1. The date on which the  $NO_X$  authorized account representative submits a  $NO_X$  budget permit application under paragraphs 5.3.e.1. and 5.3.e.2.; or
- 5.3.f.2. The date on which the  $NO_X$  authorized account representative is required under paragraphs 5.3.e.1. and 5.3.e.2. to submit a  $NO_X$  budget permit application; or
- 5.3.f.3. The date on which the unit resumes operation, if the authorized account representative is not required to submit a  $NO_x$  budget permit application.
- 5.3.g. For the purpose of applying monitoring requirements under sections 70. through 76., a unit that loses its exemption under

this section shall be treated as a unit that commences operation or commercial operation on the first date on which the unit resumes operation.

### §45-26-6. NO<sub>x</sub> Budget Trading Program Standard Requirements.

#### 6.1. Permit Requirements.

- 6.1.a. The  $NO_X$  authorized account representative of each  $NO_X$  budget source required to have a federally enforceable permit and each  $NO_X$  Budget unit required to have a federally enforceable permit at the source shall:
- 6.1.a.1. Submit to the Secretary a complete  $NO_X$  budget permit application under section 22. in accordance with the deadlines specified in subsections 21.2. and 21.3.; and
- 6.1.a.2. Submit in a timely manner any supplemental information that the Secretary determines is necessary in order to review a  $NO_X$  budget permit application and issue or deny a  $NO_X$  budget permit.
- 6.1.b. The owners and operators of each  $NO_X$  budget source required to have a federally enforceable permit and each  $NO_X$  Budget unit required to have a federally enforceable permit at the source shall have a  $NO_X$  budget permit issued by the Secretary and operate the unit in compliance with such  $NO_X$  budget permit.

### 6.2. Monitoring requirements.

- 6.2.a. The owners and operators, and to the extent applicable, the  $NO_x$  authorized account representative of each  $NO_x$  budget source and each  $NO_x$  Budget unit at the source shall comply with the monitoring requirements of sections 70. through 76.
- 6.2.b. The emissions measurements recorded and reported in accordance with sections 70. through 76. shall be used to determine compliance by the unit with the  $NO_X$  budget emissions limitation under subsection 6.3.

### 6.3. Nitrogen oxides requirements.

- 6.3.a. The owners and operators of each  $NO_x$  budget source and each  $NO_x$  Budget unit at the source shall hold  $NO_x$  allowances available for compliance deductions under section 54., as of the  $NO_x$  allowance transfer deadline, in the unit's compliance account and the source's overdraft account in an amount not less than the total  $NO_x$  emissions for the ozone season from the unit, as determined in accordance with sections 70. through 76., plus any amount necessary to account for actual heat input under subsection  $\frac{42.5.\text{subdivision }42.5.a.}{42.5.\text{subdivision }42.5.a.}$  for the ozone season or to account for excess emission for a prior ozone season under subsection 54.4.
- 6.3.b. Each ton of nitrogen oxides emitted in excess of the NO<sub>x</sub> budget emissions limitation shall constitute a separate violation of this rule, the CAA and W.Va. Code §§22-5-1 et seq.
- 6.3.c. A NO<sub>x</sub> Budget unit shall be subject to the requirements under subdivision 6.3.a. starting on the later of May 31, 2004 or the date on which the unit commences operation.
- $6.3.d.\ NO_x$  allowances shall be held in, deducted from or transferred among  $NO_x$  Allowance Tracking System accounts in accordance with sections 40. through 42., sections 50. through 57. and sections 60. through 62.
- 6.3.e. A  $NO_X$  allowance shall not be deducted, in order to comply with the requirements under subdivision 6.3.a., for an ozone season in a year prior to the year for which the  $NO_X$  allowance was allocated.
- 6.3.f. A  $NO_x$  allowance allocated by the Secretary or the Administrator under the  $NO_x$  Budget Trading Program is a limited authorization to emit one ton of nitrogen oxides in accordance with the  $NO_x$  Budget Trading Program. No provision of the  $NO_x$  Budget Trading Program, the  $NO_x$  budget permit application, the  $NO_x$  budget permit or an exemption under section 5. and no provision of law shall be construed to limit the authority of the Administrator or the Secretary

to terminate or limit such authorization.

- 6.3.g. A  $NO_x$  allowance allocated by the Secretary or the Administrator under the  $NO_x$  Budget Trading Program does not constitute a property right.
- 6.3.h. Upon recordation by the Administrator under sections 50. through 57. or sections 60. through 62., every allocation, transfer or deduction of a  $NO_x$  allowance to or from a  $NO_x$  Budget unit's compliance account or the overdraft account of the source where the unit is located is deemed to amend automatically and become a part of, any  $NO_x$  budget permit of the  $NO_x$  Budget unit by operation of law without any further review.

#### 6.4. Excess emissions requirements.

- 6.4.a. The owners and operators of a  $NO_X$  Budget unit that has excess emissions in any ozone season shall:
- 6.4.a.1. Surrender the  $NO_X$  allowances required for deduction under subdivision 54.4.a.; and
- 6.4.a.2. Pay any fine, penalty or assessment or comply with any other remedy imposed under subdivision 54.4.c.
- 6.5. Recordkeeping and reporting requirements.
- 6.5.a. Unless otherwise provided, the owners and operators of the  $NO_X$  budget source and each  $NO_X$  Budget unit at the source shall keep on site at the source each of the following documents for a period of 5 years from the date the document is created. This period may be extended for cause, at any time prior to the end of 5 years, in writing by the Secretary or the Administrator.
- 6.5.a.1. The account certificate of representation for the  $NO_X$  authorized account representative for the source and each  $NO_X$  Budget unit at the source and all documents that

- demonstrate the truth of the statements in the account certificate of representation, in accordance with section 13.; provided that the certificate and documents shall be retained on site at the source beyond such 5-year period until such documents are superseded because of the submission of a new account certificate of representation changing the NO<sub>X</sub> authorized account representative.
- 6.5.a.2. All emissions monitoring information, in accordance with sections 70. through 76.; provided that to the extent that sections 70. through 76. provides for a 3-year period for recordkeeping, the 3-year period shall apply.
- 6.5.a.3. Copies of all reports, compliance certifications and other submissions and all records made or required under the NO<sub>X</sub> Budget Trading Program.
- 6.5.a.4. Copies of all documents used to complete a  $NO_X$  budget permit application and any other submission under the  $NO_X$  Budget Trading Program or to demonstrate compliance with the requirements of the  $NO_X$  Budget Trading Program.
- 6.5.b. The  $NO_x$  authorized account representative of a  $NO_x$  budget source and each  $NO_x$  Budget unit at the source shall submit the reports and compliance certifications required under the  $NO_x$  Budget Trading Program, including those under sections 30. and 31. or sections 70. through 76.

#### 6.6. Liability.

- 6.6.a. Any person who knowingly violates any requirement or prohibition of the  $NO_X$  Budget Trading Program, a  $NO_X$  budget permit or an exemption under subdivision 4.2.a. or section 5. shall be subject to enforcement pursuant to  $\S$ 22-5-1 et seq. or the CAA.
- 6.6.b. Any person who knowingly makes a false material statement in any record, submission or report under the NO<sub>x</sub> Budget Trading Program

shall be subject to enforcement pursuant to  $\S22$ -5-1 et seq. or the CAA.

- 6.6.c. No permit revision shall excuse any violation of the requirements of the  $NO_X$  Budget Trading Program that occurs prior to the date that the revision takes effect.
- 6.6.d. Each  $NO_X$  budget source and each  $NO_X$  Budget unit shall meet the requirements of the  $NO_X$  Budget Trading Program.
- 6.6.e. Any provision of the  $NO_X$  Budget Trading Program that applies to a  $NO_X$  budget source (including a provision applicable to the  $NO_X$  authorized account representative of a  $NO_X$  budget source) shall also apply to the owners and operators of such source and of the  $NO_X$  Budget units at the source.
- 6.6.f. Any provision of the NO<sub>x</sub> Budget Trading Program that applies to a NO<sub>x</sub> Budget unit (including a provision applicable to the NO<sub>x</sub> authorized account representative of a NO<sub>X</sub> Budget unit) shall also apply to the owners and operators of such unit. Except with regard to the requirements applicable to units with a common stack under sections 70. through 76., the owners and operators and the NO<sub>x</sub> authorized account representative of one NO<sub>x</sub> Budget unit shall not be liable for any violation by any other NO<sub>X</sub> Budget unit of which they are not owners or operators or the NO<sub>X</sub> authorized account representative and that is located at a source of which they are not owners or operators or the NO<sub>x</sub> authorized account representative.
- 6.7. Effect on other authorities. -- No provision of the NO<sub>X</sub> Budget Trading Program, a NO<sub>X</sub> budget permit application, a NO<sub>X</sub> budget permit or an exemption under subdivision 4.2.a. or section 5. shall be construed as exempting or excluding the owners and operators and, to the extent applicable, the NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> budget source or NO<sub>X</sub> Budget unit from compliance with any other provision of §§22-5-1 et seq., the approved West Virginia state implementation plan, a federally enforceable permit or the CAA.

### §45-26-7. Computation of Time.

- 7.1. Unless otherwise stated, any time period scheduled, under the  $NO_X$  Budget Trading Program, to begin on the occurrence of an act or event shall begin on the day the act or event occurs.
- 7.2. Unless otherwise stated, any time period scheduled, under the  $NO_x$  Budget Trading Program, to begin before the occurrence of an act or event shall be computed so that the period ends the day before the act or event occurs.
- 7.3. Unless otherwise stated, if the final day of any time period, under the NO<sub>X</sub> Budget Trading Program, falls on a weekend or a state or federal holiday, the time period shall be extended to the next business day.

# \$45-26-10. Authorization and Responsibilities of the NO $_{\rm X}$ Authorized Account Representative.

- 10.1. Except as provided under section 11., each  $NO_x$  budget source, including all  $NO_x$  Budget units at the source, shall have one and only one  $NO_x$  authorized account representative, with regard to all matters under the  $NO_x$  Budget Trading Program concerning the source or any  $NO_x$  Budget unit at the source.
- 10.2. The  $NO_X$  authorized account representative of the  $NO_X$  budget source shall be selected by an agreement binding on the owners and operators of the source and all  $NO_X$  Budget units at the source.
- 10.3. Upon receipt by the Administrator of a complete account certificate of representation under section 13., the NO<sub>x</sub> authorized account representative of the source shall represent and, by his or her representations, actions, inactions or submissions, legally bind each owner and operator of the NO<sub>x</sub> budget source represented and each NO<sub>x</sub> Budget unit at the source in all matters pertaining to the NO<sub>x</sub> Budget Trading Program, not withstanding any agreement between the NO<sub>x</sub> authorized account representative and such

owners and operators. The owners and operators shall be bound by any decision or order issued to the NO<sub>x</sub> authorized account representative by the Secretary, the Administrator or a court regarding the source or unit.

- 10.4. No NO<sub>X</sub> budget permit shall be issued and no NO<sub>X</sub> Allowance Tracking System account shall be established for a NO<sub>X</sub> Budget unit at a source until the Administrator has received a complete account certificate of representation under section 13. for a NO<sub>X</sub> authorized account representative of the source and the NO<sub>X</sub> Budget units at the source.
- 10.5.a. Each submission under the NO<sub>x</sub> Budget Trading Program shall be submitted, signed and certified by the NO<sub>X</sub> authorized account representative for each NO<sub>x</sub> budget source on behalf of which the submission is made. Each such submission shall include the following certification statement by the NO<sub>x</sub> authorized account representative: "I am authorized to make this submission on behalf of the owners and operators of the NO<sub>x</sub> budget sources or NO<sub>x</sub> Budget units for which the submission is made. I certify under penalty of law that I have personally examined and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment."
- 10.5.b. The Secretary and the Administrator will accept or act on a submission made on behalf of owner or operators of a  $NO_X$  budget source or a  $NO_X$  Budget unit only if the submission has been made, signed and certified in accordance with subsection subdivision 10.5.a.

### \$45-26-11. Alternate $NO_x$ Authorized Account Representative.

- 11.1. An account certificate of representation may designate one and only one alternate  $NO_X$  authorized account representative who may act on behalf of the  $NO_X$  authorized account representative. The agreement by which the alternate  $NO_X$  authorized account representative is selected shall include a procedure for authorizing the alternate  $NO_X$  authorized account representative to act in lieu of the  $NO_X$  authorized account representative.
- 11.2. Upon receipt by the Administrator of a complete account certificate of representation under section 13., any representation, action, inaction or submission by the alternate  $NO_X$  authorized account representative shall be deemed to be a representation, action, inaction or submission by the  $NO_X$  authorized account representative.
- 11.3. Except in this section and subsection 10.1., sections 12., 13. and 51., whenever the term " $NO_X$  authorized account representative" is used in this rule, the term shall be construed to include the alternate  $NO_X$  authorized account representative.
- \$45-26-12. Changing the  $NO_X$  Authorized Account Representative and the Alternate  $NO_X$  Authorized Account Representative; Changes in Owners and Operators.
- 12.1. Changing the NO<sub>X</sub> authorized account representative. -- The NO<sub>X</sub> authorized account representative may be changed at any time upon receipt by the Administrator of a superseding complete account certificate of representation under section 13. Notwithstanding any such change, all representations, actions, inactions and submissions by the previous NO<sub>X</sub> authorized account representative prior to the time and date when the Administrator receives the superseding account certificate of representation shall be binding on the new NO<sub>X</sub> authorized account representative and the owners and operators of the NO<sub>X</sub> budget source and the NO<sub>X</sub> Budget units at the source.
  - 12.2. Changing the alternate NO<sub>x</sub> authorized

account representative. -- The alternate  $NO_X$  authorized account representative may be changed at any time upon receipt by the Administrator of a superseding complete account certificate of representation under section 13. Notwithstanding any such change, all representations, actions, inactions and submissions by the previous alternate  $NO_X$  authorized account representative prior to the time and date when the Administrator receives the superseding account certificate of representation shall be binding on the new alternate  $NO_X$  authorized account representative and the owners and operators of the  $NO_X$  budget source and the  $NO_X$  Budget units at the source.

#### 12.3. Changes in owners and operators.

- 12.3.a. In the event a new owner or operator of a  $NO_x$  budget source or a  $NO_x$  Budget unit is not included in the list of owners and operators submitted in the account certificate of representation, such new owner or operator shall be deemed to be subject to and bound by the account certificate of representation, the representations, actions, inactions and submissions of the  $NO_x$  authorized account representative and any alternate  $NO_x$  authorized account representative of the source or unit and the decisions orders, actions and inactions of the Secretary or the Administrator, as if the new owner or operator were included in such list.
- 12.3.b. Within 30 days following any change in the owners and operators of a  $NO_x$  budget source or a  $NO_x$  Budget unit, including the addition of a new owner or operator, the  $NO_x$  authorized account representative or alternate  $NO_x$  authorized account representative shall submit to the Administrator a revision to the account certificate of representation amending the list of owners and operators to include the change.

### §45-26-13. Account Certificate of Representation.

13.1. A complete account certificate of representation for a NO<sub>x</sub> authorized account representative or an alternate NO<sub>x</sub> authorized account representative shall include the following

elements in a format prescribed by the Administrator:

- 13.1.a. Identification of the  $NO_X$  budget source and each  $NO_X$  Budget unit at the source for which the account certificate of representation is submitted:
- 13.1.b. The name, address, e-mail address (if any), telephone number and facsimile transmission number (if any) of the  $NO_X$  authorized account representative and any alternate  $NO_X$  authorized account representative;
- 13.1.c. A list of the owners and operators of the  $NO_X$  budget source and of each  $NO_X$  Budget unit at the source;
- The following certification 13.1.d. statement by the NO<sub>x</sub> authorized account representative and any alternate NO<sub>x</sub> authorized account representative: "I certify that I was selected as the NO<sub>x</sub> authorized account representative or alternate NO<sub>X</sub> authorized account representative, as applicable, by an agreement binding on the owners and operators of the NO<sub>x</sub> budget source and each NO<sub>x</sub> Budget unit at the source. I certify that I have all the necessary authority to carry out my duties and responsibilities under the NO<sub>x</sub> Budget Trading Program on behalf of the owners and operators of the NO<sub>x</sub> budget source and of each NO<sub>x</sub> Budget unit at the source and that each such owner and operator shall be fully bound by my representations, actions, inactions or submissions and by any decision or order issued to me by the Secretary, the Administrator or a court regarding the source or unit"; and
- 13.1.e. The signature of the  $NO_X$  authorized account representative and any alternate  $NO_X$  authorized account representative and the dates signed.
- 13.2. Unless otherwise required by the Secretary or the Administrator, documents of agreement referred to in the account certificate of representation shall not be submitted to the Secretary or the Administrator. Neither the

Secretary nor the Administrator shall be under any obligation to review or evaluate the sufficiency of such documents, if submitted.

### §45-26-14. Objections Concerning the NO<sub>x</sub> Authorized Account Representative.

- 14.1. Once a complete account certificate of representation under section 13. has been submitted and received, the Secretary and the Administrator will rely on the account certificate of representation unless and until a superseding complete account certificate of representation under section 13. is received by the Administrator.
- 14.2. Except as provided in subsections 12.1. or 12.2., no objection or other communication submitted to the Secretary or the Administrator concerning the authorization or any representation, action, inaction or submission of the  $NO_X$  authorized account representative shall affect any representation, action, inaction or submission of the  $NO_X$  authorized account representative or the finality of any decision or order by the Secretary or the Administrator under the  $NO_X$  Budget Trading Program.
- 14.3. Neither the Secretary nor the Administrator will adjudicate any private legal dispute concerning the authorization or any representation, action, inaction or submission of any NO<sub>X</sub> authorized account representative, including private legal disputes concerning the proceeds of NO<sub>X</sub> allowance transfers.

### §45-26-20. General NO<sub>x</sub> Budget Trading Program Permit Requirements.

- 20.1. For each  $NO_x$  budget source required to have a federally enforceable permit, such permit shall include a  $NO_x$  budget permit administered by the Secretary.
- 20.1.a. For  $NO_X$  budget sources required to have a title V operating permit, the  $NO_X$  budget portion of the title V permit shall be administered in accordance with 45CSR30, except as provided otherwise by section 20. The applicable provisions of 45CSR30 shall include, but are not

limited to, those provisions addressing operating permit applications, operating permit application shield, operating permit duration, operating permit shield, operating permit issuance, operating permit revision and reopening, public participation and review by the Secretary and Administrator.

- 20.1.b. For NO<sub>x</sub> budget sources required to have a non-title V permit, the NO<sub>x</sub> budget portion of the non-title V permit shall be administered in accordance with 45CSR13, except as provided otherwise by sections 20. through 24. The applicable provisions of 45CSR13 may include, but are not limited to, provisions addressing permit applications, permit duration, permit issuance, permit revision and reopening, public participation and review by the Secretary and Administrator.
- 20.2. Each  $NO_X$  budget permit (including a draft or proposed  $NO_X$  budget permit, if applicable) shall include all applicable  $NO_X$  Budget Trading Program requirements and shall be a complete and segregable portion of the permit under subsection 20.1.

#### §45-26-21. NO<sub>x</sub> Budget Permit Applications.

- 21.1. Duty to apply. -- The  $NO_X$  authorized account representative of any  $NO_X$  budget source required to have a federally enforceable permit shall submit to the Secretary a complete  $NO_X$  budget permit application under section 22. by the applicable deadline in subsection 21.2.
- 21.2. Deadlines for  $NO_X$  budget permit applications.
- 21.2.a. For NO<sub>X</sub> budget sources required to have a title V operating permit:
- 21.2.a.1. For any source, with one or more  $NO_X$  Budget units under subsection 4.1. that commenced operation before January 1, 2000, the  $NO_X$  authorized account representative shall submit a complete  $NO_X$  budget permit application under section 22. covering such  $NO_X$  Budget units to the Secretary at least 18 months before May 31,

2004; and

- 21.2.a.2. For any source, with any  $NO_X$  Budget unit under subsection 4.1. that commences operation on or after January 1,  $\frac{2000}{2001}$ , the  $NO_X$  authorized account representative shall submit a complete  $NO_X$  budget permit application under section 22. covering such  $NO_X$  Budget unit to the Secretary at least 6 months before the later of May 31, 2004 or the date on which the  $NO_X$  Budget unit commences operation.
- 21.2.b. For  $NO_X$  budget sources required to have a non-title V permit:
- 21.2.b.1. For any source, with one or more  $NO_X$  Budget units under subsection 4.1. that commenced operation before January 1,  $\frac{2000}{2001}$ , the  $NO_X$  authorized account representative shall submit a complete  $NO_X$  budget permit application under section 22. covering such  $NO_X$  Budget units to the Secretary at least 6 months before May 31, 2004; and
- 21.2.b.2. For any source, with any  $NO_X$  Budget unit under subsection 4.1, that commences operation on or after January 1, 2000, the  $NO_X$  authorized account representative shall submit a complete  $NO_X$  budget permit application under section 22, covering such  $NO_X$  Budget unit to the Secretary at least 6 months before the later of May 31, 2004 or the date on which the  $NO_X$  Budget unit commences operation.

#### 21.3. Duty to reapply.

- 21.3.a. For a  $NO_X$  budget source required to have a title V operating permit, the  $NO_X$  authorized account representative shall submit a complete  $NO_X$  budget permit application under section 22. for the  $NO_X$  budget source covering the  $NO_X$  Budget units at the source in accordance with the operating permit renewal requirements set forth in 45CSR30.
- 21.3.b. For a  $NO_x$  budget source required to have a non-title V permit, the  $NO_x$  authorized account representative shall submit a complete  $NO_x$  budget permit application under section 22.

for the  $NO_X$  budget source covering the  $NO_X$  Budget units at the source in accordance with 45CSR13.

### §45-26-22. Information Requirements for NO<sub>x</sub> Budget Permit Applications.

- 22.1. A complete  $NO_x$  budget permit application shall include the following elements concerning the  $NO_x$  budget source for which the application is submitted, in a format prescribed by the Secretary:
- 22.1.a. Identification of the NO<sub>X</sub> budget source, including plant name and the ORIS (Office of Regulatory Information Systems) or facility code assigned to the source by the Energy Information Administration, if applicable;
- 22.1.b. Identification of each  $NO_x$  Budget unit at the  $NO_x$  budget source and whether it is a  $NO_x$  Budget unit under subsection 4.1.; and
- 22.1.c. The standard requirements under section 6.

### §45-26-23. NO<sub>x</sub> Budget Permit Contents.

- 23.1. Each  $NO_X$  budget permit (including any draft or proposed  $NO_X$  budget permit) will contain, in a format prescribed by the Secretary, all elements required for a complete  $NO_X$  budget permit application under section 22.
- 23.2. Each  $NO_X$  budget permit is deemed to incorporate automatically the definitions of terms under section 2. and, upon recordation by the Administrator under sections 50. through 57. or sections 60. through 62., every allocation, transfer or deduction of a  $NO_X$  allowance to or from the compliance accounts of the  $NO_X$  Budget units covered by the permit or the overdraft account of the  $NO_X$  budget source covered by the permit.

#### §45-26-24. NO<sub>x</sub> Budget Permit Revisions.

24.1. For a  $NO_x$  budget source with a title V operating permit, except as provided in subsection 23.2., the Secretary will revise the  $NO_x$  budget

permit, as necessary, in accordance with the operating permit revision requirements set forth in 45CSR30.

24.2. For a NO<sub>X</sub> budget source with a nontitle V permit, except as provided in subsection 23.2., the Secretary will reissue the NO<sub>X</sub> budget permit as necessary, in accordance with 45CSR13.

### §45-26-30. Compliance Certification Report.

- 30.1. Applicability and deadline. -- For each ozone season in which one or more  $NO_X$  Budget units at a source are subject to the  $NO_X$  budget emissions limitation, the  $NO_X$  authorized account representative of the source shall submit to the Secretary and the Administrator by November 30 of that year, a compliance certification report for each source covering all such units.
- 30.2. Contents of report. -- The  $NO_X$  authorized account representative shall include in the compliance certification report under subsection 30.1. the following elements, in a format prescribed by the Administrator, concerning each unit at the source and subject to the  $NO_X$  budget emissions limitation for the ozone season covered by the report:
- 30.2.a. Identification of each  $NO_x$  Budget unit;
- 30.2.b. At the  $NO_x$  authorized account representative's option, the serial numbers of the  $NO_x$  allowances that are to be deducted from each unit's compliance account under section 54. for the ozone season:
- 30.2.c. At the  $NO_X$  authorized account representative's option, for units sharing a common stack and having  $NO_X$  emissions that are not monitored separately or apportioned in accordance with sections 70. through 76., the percentage of allowances that is to be deducted from each unit's compliance account under subsection 54.5.; and
- 30.2.d. The compliance certification under subsection 30.3.

- 30.3. Compliance certification. -- In the compliance certification report under subsection 30.1., the NO<sub>x</sub> authorized account representative shall certify, based on reasonable inquiry of those persons with primary responsibility for operating the source and the NO<sub>x</sub> Budget units at the source in compliance with the NO<sub>x</sub> Budget Trading Program, whether each NO<sub>x</sub> Budget unit for which the compliance certification is submitted was operated during the calendar year covered by the report in compliance with the requirements of the NO<sub>x</sub> Budget Trading Program applicable to the unit, including:
- 30.3.a. Whether the unit was operated in compliance with the  $NO_X$  budget emissions limitation;
- 30.3.b. Whether the monitoring plan that governs the unit has been maintained to reflect the actual operation and monitoring of the unit and contains all information necessary to attribute  $NO_X$  emissions to the unit, in accordance with sections 70, through 76.:
- 30.3.c. Whether all the NO<sub>X</sub> emissions from the unit or a group of units (including the unit) using a common stack, were monitored or accounted for through the missing data procedures and reported in the quarterly monitoring reports, including whether conditional data were reported in the quarterly reports in accordance with sections 70. through 76. If conditional data were reported, the owner or operator shall indicate whether the status of all conditional data has been resolved and all necessary quarterly report resubmissions have been made:
- 30.3.d. Whether the facts that form the basis for certification under sections 70. through 76. of each monitor at the unit or a group of units (including the unit) using a common stack or for using an excepted monitoring method or alternative monitoring method approved under sections 70. through 76., if any, have changed; and
- 30.3.e. If a change is required to be reported under subdivision 30.3.d., specify the

nature of the change, the reason for the change, when the change occurred and how the unit's compliance status was determined subsequent to the change, including what method was used to determine emissions when a change mandated the need for monitor recertification.

### §45-26-31. Secretary's and Administrator's Action on Compliance Certifications.

- 31.1. The Secretary or the Administrator may review and conduct independent audits concerning any compliance certification or any other submission under the NO<sub>X</sub> Budget Trading Program and make appropriate adjustments of the information in the compliance certifications or other submissions.
- 31.2. The Administrator may deduct  $NO_x$  allowances from or transfer  $NO_x$  allowances to a unit's compliance account or a source's overdraft account based on the information in the compliance certifications or other submissions, as adjusted under subsection 31.1.

### \$45-26-40. State $NO_X$ Trading Program Budget.

40.1. In accordance with sections 41. and 42., the Secretary will allocate to the NO<sub>x</sub> Budget units under subsection 4.1. for each ozone season specified in section 41., a total number of allowances equal to the number of NO<sub>x</sub> tons apportioned to electric generating units in the State of West Virginia as set forth in paragraph (g)(2)(ii) of 40 CFR § 51.121, as amended from time to time, less the sum of the NO<sub>x</sub> emission limitations (in tons) for each unit exempt under subdivision 4.2.a. that is not allocated any NO<sub>x</sub> allowances under subsection 42.2. for the ozone season and whose NO<sub>x</sub> emission limitation (in tons of NO<sub>x</sub>) is not included in the amount calculated under subparagraph 42.4.e.2.B. for the ozone season.

### \$45-26-41. Timing Requirements for State $NO_x$ Allowance Allocations.

41.1. By April 1, 2002, the Secretary will

determine by order and submit to the Administrator the state  $NO_x$  allowance allocations, in accordance with subdivision 42.1.a. and subsection 42.2., for the ozone seasons in 2004 through 2007.

- 41.2. By April 1, 2005, the Secretary will determine by order and submit to the Administrator the  $NO_x$  allowance allocations, in accordance with subdivision 42.1.a. and subsection 42.2. for the ozone seasons in 2008 through 2012.
- 41.3. By April 1, 2010, by April 1 of 2015 and thereafter by April 1 of the year that is 5 years after the last year for which  $NO_X$  allowance allocations are determined, the Secretary will determine by order and submit to the Administrator the  $NO_X$  allowance allocations, in accordance with subdivision 42.1.a. and subsection 42.2. for the ozone seasons in the years that are 3, 4, 5, 6 and 7 years after the applicable deadline under this subsection.
- 41.4. By April 1, 2004 and April 1 of each year thereafter, the Secretary will determine by order and submit to the Administrator the NO<sub>X</sub> allowance allocations from the new source NO<sub>X</sub> allowance allocation set-aside, in accordance with subsection 42.4., for the ozone season in the year of the applicable deadline under this subsection. If the Secretary fails to submit to the Administrator the new source NO<sub>X</sub> allowance allocations in accordance with this subsection, the Administrator will allocate, for the applicable ozone season, the same number of NO<sub>X</sub> allowances as were allocated for the preceding ozone season.
- 41.5. The Secretary will make available to the public and the Administrator the draft order determining the NO<sub>x</sub> allowance allocations under subsections 41.2., 41.3. or 41.4. by February 1 of the applicable year by filing the draft order with the Secretary of State for publication in the State Register and submittal to the Administrator. The draft order shall be accompanied with a notice providing for a 30 day comment period during which the submission of written objections to the

determinations in the draft order will be accepted. Objections shall be limited to addressing whether the determinations are in accordance with section 42. Based on any such objections, the Secretary will adjust each determination to the extent necessary to ensure that it is in accordance with section 42. If error in any such order is discovered after the April 1 issuance of the final orders, the Secretary may issue a revised order making correction to such orders. Any such revised final order shall then be submitted to the Administrator, filed with the Secretary of State and published in the State Register.

#### §45-26-42. State NO<sub>x</sub> Allowance Allocations.

- 42.1.a. The heat input (in mmBtu) used for calculating state  $NO_X$  allowance allocations for each  $NO_X$  Budget unit under subsection 4.1. will be:
- 42.1.a.1. For a state  $NO_x$  allowance allocation under subsection 41.1., the average of the two highest amounts of the unit's heat input for the ozone seasons 1995 through 1998.
- 42.1.a.2. For a  $NO_x$  allowance allocation under subsection 41.2., the unit's average heat input for the ozone seasons in 2002 through 2004.
- 42.1.a.3. For a  $NO_X$  allowance allocation under subsection 41.3., the unit's average heat input for the ozone season in the years that are 4, 5, 6, 7 and 8 years before the first ozone season for which the allocation is being calculated.
- 42.1.b. The unit's total heat input for the ozone season in each year specified under subdivision 42.1.a. will be determined in accordance with 40 CFR Part 75. Notwithstanding the first sentence of this subdivision:
- 42.1.b.1. For a NO<sub>x</sub> allowance allocation under subsection 41.1., such heat input will be determined using the best available data reported to the Secretary for the unit if the unit was not otherwise subject to the requirements of

40 CFR Part 75 for the ozone season; and

- 42.1.b.2. For a NO<sub>X</sub> allowance allocation under subsections 41.2. or 41.3., for a unit exempt under subdivision 4.2.a., such heat input shall be treated as zero if the unit is exempt under subdivision 4.2.a. during the ozone season.
- 42.2. For each block of ozone seasons specified in subsections 41.1., 41.2. and 41.3., the Secretary will allocate to all  $NO_x$  Budget units under subsection 4.1. that commenced operation before: May 1, 1997 for allocations under subsection 41.1.; May 1, 2003 for allocations under subsection 41.2.; and May 1 of the year 5 years before the first ozone season for which the allocation under subsection 41.3. is being calculated, a total number of  $NO_x$  allowances equal to
- 95 percent of the portion of the state  $NO_x$  trading program budget under section 40subsection 40.1, covering such units. The Secretary will allocate in accordance with the following procedures:
- 42.2.a. The Secretary will allocate  $NO_X$  allowances to each  $NO_X$  Budget unit under subsection 4.1. for each ozone season in an amount that does not exceed the lesser of:
- 42.2.a.1. 0.15 lb/mmBtu multiplied by the heat input determined under subdivision 42.1.a., divided by 2,000 lb/ton and rounded to the nearest whole number of NO<sub>x</sub> allowances as appropriate; or
- 42.2.a.2. The unit's most stringent state or federal  $NO_x$  emission limitation multiplied by the heat input determined under subdivision 42.1.a., divided by 2,000 lb/ton and rounded to the nearest whole number of  $NO_x$  allowances as appropriate.
- 42.2.b. If the initial total number of  $NO_X$  allowances allocated to all  $NO_X$  Budget units under subsection 4.1. for an ozone season under subdivision 42.2.a. does not equal 95 percent of the portion of the state  $NO_X$  trading program budget under section 40subsection 40.1, covering such units, the Secretary will adjust the total

number of  $NO_x$  allowances allocated to all such  $NO_x$  Budget units for the ozone season under subdivision 42.2.a. so that the total number of  $NO_x$  allowances allocated equals 95 percent of the portion of the state  $NO_x$  trading program budget under section 40subsection 40.1, covering such units. This adjustment will be made by multiplying each unit's allocation by 95 percent of the portion of the state  $NO_x$  trading program budget under section 40subsection 40.1, covering such units; dividing by the total number of  $NO_x$  allowances allocated under subdivision 42.2.a. for the ozone season; and rounding to the nearest whole number of  $NO_x$  allowances as appropriate.

### 42.3. Reserved.

- 42.4. New source NO<sub>X</sub> allocation set-aside. For each ozone season under subsection 41.4., the Secretary will allocate NO<sub>X</sub> allowances from the allocation set-aside to NO<sub>X</sub> Budget units under subsection 4.1. (except for units exempt under subdivision 4.2.a.) that commence operation or are projected to commence operation, on or after: May 1, 1997 (for ozone seasons under subsection 41.1.); May 1, 2003 (for ozone seasons under subsection 41.2.); and May 1 of the year 5 years before the beginning of the group of 5 years that includes the ozone season (for ozone seasons under subsection 41.3.). The Secretary will make the allocations under this subsection in accordance with the following procedures:
- 42.4.a. The Secretary will establish one allocation set-aside for each ozone season. Each allocation set-aside will be allocated  $NO_X$  allowances equal to 5 percent of the tons of  $NO_X$  emissions in the state  $NO_X$  trading program budget under section 40:subsection 40.1, rounded to the nearest whole number of  $NO_X$  allowances as appropriate;
- 42.4.b. The  $NO_x$  authorized account representative of a  $NO_x$  Budget unit under subsection 42.4. may submit to the Secretary a request, in writing or in a format specified by the Secretary, to be allocated  $NO_x$  allowances from the allocation set-aside for the ozone season. The  $NO_x$  allowance allocation request must be

received by the Secretary on or after the date on which the Secretary issues a permit to construct the unit and by January I before the ozone season for which NO<sub>x</sub> allowances are requested;

- 42.4.c. In the  $NO_x$  allowance allocation request under subdivision 42.4.b., the  $NO_x$  authorized account representative for a  $NO_x$  Budget unit under subsection 4.1. may request for the ozone season  $NO_x$  allowances in an amount that does not exceed the lesser of:
- 42.4.c.1. 0.15 lb/mmBtu multiplied by the unit's maximum design heat input\_(in mmBtu/hr), multiplied by the lesser of 3,672 hours or the number of hours remaining in the ozone season starting with the day in the ozone season on which the unit commences operation or is projected to commence operation, divided by 2,000 lb/ton and rounded to the nearest whole number of NO<sub>X</sub> allowances as appropriate; or
- 42.4.c.2. The unit's most stringent state or federal  $NO_x$  emission limitation multiplied by the unit's maximum design heat input, multiplied by the lesser of 3.672 hours or the number of hours remaining in the ozone season starting with the day in the ozone season on which the unit commences operation or is projected to commence operation, divided by 2.000 lb/ton and rounded to the nearest whole number of  $NO_x$  allowances as appropriate.

#### 42.4.d. Reserved.

- 42.4.e. The Secretary will review each  $NO_X$  allowance allocation request submitted in accordance with subdivision 42.4.b. and will allocate  $NO_X$  allowances pursuant to such request as follows:
- 42.4.e.1. Upon receipt of the  $NO_X$  allowance allocation request, the Secretary will make any necessary adjustments to the request to ensure the requirements of subsection 42.4. and subdivisions 42.4.b. and 42.4.c. are met;
- 42.4.e.2. The Secretary will determine the following amounts:

42.4.e.2.A. The sum of the  $NO_X$  allowances requested (as adjusted under paragraph 42.4.e.1.) in all  $NO_X$  allowance allocation requests under subdivision 42.4.b. for the ozone season; and

42.4.e.2.B. For units exempt under subdivision 4.2.a. that commenced operation, or are projected to commence operation, on or after May 1, 1997 (for ozone seasons under subsection 41.1.); May 1, 2003, (for ozone seasons under subsection 41.2.); and May 1 of the year 5 years before the beginning of the group of 5 years that includes the ozone season (for ozone seasons under subsection 41.3.), the sum of the  $NO_X$  emission limitations (in tons of  $NO_X$ ) on which each unit's exemption under subdivision 4.2.a. is based:

42.4.e.3. If the number of  $NO_X$  allowances in the allocation set-aside for the ozone season less the amount under subparagraph 42.4.e.2.B. is not less than the amount determined under subparagraph 42.4.e.2.A., the Secretary will allocate the amount of the  $NO_X$  allowances requested (as adjusted under paragraph 42.4.e.1.) to the  $NO_X$  Budget unit for which the allocation request was submitted; and

42.4.e.4. If the number of  $NO_X$  allowances in the allocation set-aside for the ozone season less the amount under subparagraph 42.4.e.2.B. is less than the amount determined under subparagraph 42.4.e.2.A., the Secretary will allocate, to the  $NO_X$  Budget unit for which the allocation request was submitted, the amount of  $NO_X$  allowances requested (as adjusted under paragraph 42.4.e.1.) multiplied by the number of  $NO_X$  allowances in the allocation set-aside for the ozone season less the amount determined under subparagraph 42.4.e.2.B., divided by the amount determined under subparagraph 42.4.e.2.A. and rounded to the nearest whole number of  $NO_X$  allowances as appropriate.

42.5.42.5.a. For a NO<sub>x</sub> Budget unit that is allocated NO<sub>x</sub> allowances under subsection 42.4. for an ozone season, the Administrator will deduct NO<sub>x</sub> allowances under subsections 54.2., 54.5. or

54.6. to account for the actual heat input of the unit during the ozone season. The Administrator will calculate the number of  $NO_X$  allowances to be deducted to account for the unit's actual heat input using the following formulas and rounding to the nearest whole number of  $NO_X$  allowances as appropriate, provided that the number of  $NO_X$  allowances to be deducted shall be zero if the number calculated is less than zero:

 $NO_X$  allowances deducted for actual heat input for units under subsection 4.1. = (unit's  $NO_X$  allowances allocated for ozone season) – [(unit's actual ozone season heat input X the lessor of 0.15 lb/mmBtu or the unit's most stringent state or federal  $NO_X$  emission limitation)  $\div$  2000 lb/ton].

#### where:

"Unit's  $NO_x$  allowances allocated for ozone season" is the number of  $NO_x$  allowances allocated to the unit for the ozone season under subsection 42.4.; and

"Unit's actual ozone season heat input" is the heat input (in mmBtu) of the unit during the ozone season.

42.5.b. The Secretary Administrator will transfer any NO<sub>X</sub> allowances deducted under subdivision 42.5.a. to the allocation set-aside for the ozone season for which they were allocated.

42.6. After making the deductions for compliance under subsections 54.2., 54.5. or 54.6. for an ozone season, the Administrator will determine whether any  $NO_x$  allowances remain in the allocation set-aside for the ozone season. The Secretary will allocate any such  $NO_x$  allowances to the  $NO_x$  Budget units using the following formula and rounding to the nearest whole number of  $NO_x$  allowances as appropriate:

Unit's share of  $NO_X$  allowances remaining in allocation set-aside = (Total  $NO_X$  allowances remaining in allocation set-aside) X (Unit's  $NO_X$  allowance allocation)  $\div$  (state  $NO_X$  trading program budget excluding allocation set-aside)

where:

"Total  $NO_x$  allowances remaining in allocation set-aside" is the total number of  $NO_x$  allowances remaining in the allocation set-aside for the ozone season;

"Unit's  $NO_x$  allowance allocation" is the number of  $NO_x$  allowances allocated under subsection 42.2, to the unit for the ozone season to which the allocation set-aside applies; and

"State NO<sub>x</sub> trading program budget excluding allocation set-aside" is the state NO<sub>x</sub> trading program budget under section 40:subsection 40.1. for the ozone season to which the allocation set-aside applies multiplied by 95 percent, rounded to the nearest whole number of NO<sub>x</sub> allowances as appropriate.

42.7. If the Administrator determines that  $NO_x$  allowances were allocated under subsections 42.2. or 42.4. for an ozone season and the recipient of the allocation is not actually a  $NO_x$  Budget unit under subsection 4.1., the Administrator will notify the  $NO_x$  authorized account representative and then will act in accordance with the following procedures:

42.7.a.1. The Administrator will not record such  $NO_x$  allowances for the ozone season in an account under section 53.;

42.7.a.2. If the Administrator already recorded such NO<sub>x</sub> allowances for the ozone season in an account under section 53, and if the Administrator makes such determination before making all deductions pursuant to section 54. (except deductions pursuant to subdivision 54.4.b.) for the ozone season, then the Administrator will deduct from the account NO<sub>x</sub> allowances equal in number to and allocated for the same or a prior ozone season as the NO<sub>x</sub> allowances allocated to such recipient for the ozone season. The NO<sub>x</sub> authorized account representative shall ensure the account contains the NO<sub>x</sub> allowances necessary for completion of such deduction. If the account does not contain the necessary NO<sub>x</sub> allowances, the Administrator will deduct the required number of  $NO_X$  allowances, regardless of the ozone season for which they were allocated, whenever  $NO_X$  allowances are recorded in the account or:

42.7.a.3. If the Administrator already recorded such  $NO_x$  allowances for the ozone season in an account under section 53, and if the Administrator makes such determination after making all deductions pursuant to section 54. (except deductions pursuant to subdivision 54.4.b.) for the ozone season, then the Administrator will apply paragraph 42.7.a.2. to any subsequent ozone season for which  $NO_x$  allowances were allocated to such recipient.

42.7.b. The Administrator will transfer the  $NO_x$  allowances that are not recorded, or that are deducted, pursuant to paragraphs 42.7.a.1., 42.7.a.2. and 42.7.a.3. to the state allocation setaside.

#### §45-26-43. Compliance Supplement Pool.

43.1. For any  $NO_x$  Budget unit that reduces its  $NO_x$  emission rate in the 2002 or 2003 ozone season, the owners and operators may request early reduction credits in accordance with the following requirements:

43.1.a. Each NO<sub>X</sub> Budget unit for which the owners and operators intend to request, or request, any early reduction credits in accordance with subdivision 43.1.d. shall monitor and report NO<sub>X</sub> emissions in accordance with sections 70. through 76. starting in the 2001 ozone season and for each ozone season for which such early reduction credits are requested. The unit's percent monitor data availability shall not be less than 90 percent during the 2001 ozone season and the unit must be in full compliance with any applicable state or federal NO<sub>X</sub> emission control requirements during 2001 through 2003;

43.1.b.  $NO_x$  emission rate and heat input under subdivisions 43.1.c. and 43.1.d. shall be determined in accordance with sections 70. through 76.;

- 43.1.c. Each NO<sub>X</sub> Budget unit for which the owners and operators intend to request, or request, any early reduction credits under subdivision 43.1.d. shall reduce its NO<sub>X</sub> emission rate, for each ozone season for which early reduction credits are requested, to less than both 0.25 lb/mmBtu and 80 percent of the unit's NO<sub>X</sub> emission rate in the 2001 ozone season; and
- 43.1.d. The  $NO_X$  authorized account representative of a  $NO_X$  Budget unit that meets the requirements of subdivisions 43.1.a. and 43.1.c. may submit to the Secretary a request for early reduction credits for the unit based on  $NO_X$  emission rate reductions made by the unit in the ozone season for 2002 or 2003.
- 43.1.d.1. In the early reduction credit request, the  $NO_X$  authorized account representative may request early reduction credits for such ozone season in an amount equal to the unit's heat input for such ozone season multiplied by the difference between 0.25 lb/mmBtu and the unit's  $NO_X$  emission rate for such ozone season, divided by 2000 lb/ton and rounded to the nearest whole number of tons.
- 43.1.d.2. The early reduction credit request must be submitted in a format specified by the Secretary by February 1, 2004.
  - 43.2. Reserved.
    - 43.2.a. Reserved.
    - 43.2.b. Reserved.
    - 43.2.c. Reserved.
- 43.3. The Secretary will review each early reduction credit request submitted in accordance with subsection 43.1. and will allocate NO<sub>X</sub> allowances to NO<sub>X</sub> Budget units covered by such request as follows:
- 43.3.a. Upon receipt of each early reduction credit request, the Secretary will make any necessary adjustments to the request to ensure that the amount of the early reduction credits

requested meets the requirements of subsection 43.1.;

- 43.3.b. After February 1, 2004, the Secretary will make available to the public a statement of the total number of early reduction credits requested by NO<sub>x</sub> Budget units;
- 43.3.c. If the compliance supplement pool has a number of  $NO_x$  allowances not less than the amount of early reduction credits in all early reduction credit requests under subsection 43.1. for 2002 and 2003 (as adjusted under subdivision 43.3.a.) submitted by February 1, 2004, the Secretary will allocate to each  $NO_x$  Budget unit covered by such requests one allowance for each early reduction credit requested (as adjusted under subdivision 43.3.a.);
- 43.3.d. If the compliance supplement pool has a smaller number of NO<sub>X</sub> allowances than the amount of early reduction credits in all early reduction credit requests under subsection 43.1. for 2002 and 2003 (as adjusted under subdivision 43.3.a.) submitted by February 1, 2004, the Secretary will allocate NO<sub>X</sub> allowances to each NO<sub>X</sub> Budget unit covered by such requests according to the following formula and rounding to the nearest whole number of NO<sub>X</sub> allowances as appropriate:

Unit's allocation for early reduction credits = Unit's adjusted early reduction credits X (state's compliance supplement pool ÷ total adjusted early reduction credits for all units)

#### Where:

"Unit's allocation for early reduction credits" is the number of  $NO_X$  allowances allocated to the unit for early reduction credits;

"Unit's adjusted early reduction credits" is the amount of early reduction credits requested for the unit for 2002 and 2003 in early reduction credit requests under subsection 43.1., as adjusted under subdivision 43.3.a.;

"Compliance supplement pool" is 16,709 tons

of NOx allowances;

"Total adjusted early reduction credits for all units" is the amount of early reduction credits requested for all units for 2002 and 2003 in early reduction credit requests under subsection 43.1., as adjusted under subdivision 43.3.a.;

- 43.3.e. By April 1, 2004, the Secretary will determine by order the allocations under subdivisions 43.3.c. or 43.3.d. The Secretary will make available to the public each determination of NO<sub>x</sub> allowance allocations and will provide an opportunity for submission of objections to the determination. Objections shall be limited to addressing whether the determination is in accordance with subdivisions 43.3.a., 43.3.c. or 43.3.d. Based on any such objections, the Secretary will adjust each determination to the extent necessary to ensure that it is in accordance with subdivisions 43.3.a., 43.3.c. or 43.3.d.;
- 43.3.f. By May 1, 2004, the Secretary Administrator will record the allocations under subdivisions 43.3.c. or 43.3.d.; and
- 43.3.g. NO<sub>x</sub> allowances recorded under subdivision 43.3.f. may be deducted for compliance under section 54. for the ozone season in 2004 or 2005. Notwithstanding subsection 55.1., the Secretary Administrator will deduct as retired any NO<sub>x</sub> allowance that is recorded under subdivision 43.3.f. and that is not deducted for compliance under section 54. for the ozone season in 2004 or 2005; and
- 43.3.h. NO<sub>x</sub> allowances recorded under subdivision 43.3.f. are treated as banked allowances in 2005 for the purposes of subsections 54.6. and 55.2.

# \$45-26-50. NO<sub>X</sub> Allowance Tracking System Accounts.

50.1. Nature and function of compliance accounts and overdraft accounts. -- Consistent with subsection 51.1., the Administrator will establish one compliance account for each  $NO_X$  Budget unit and one overdraft account for each

source with one or more  $NO_X$  Budget units. Allocations of  $NO_X$  allowances pursuant to sections 40. through 42. and deductions or transfers of  $NO_X$  allowances pursuant to sections 31., 54. and 56. or sections 60. through 62. will be recorded in the compliance accounts or overdraft accounts in accordance with sections 50. through 57.

50.2. Nature and function of general accounts. -- Consistent with subsection 51.2., the Administrator will establish, upon request, a general account for any person. Allocations of NO<sub>x</sub> allowances pursuant to paragraph 4.2.d.2. or subdivision 5.3.b. and transfers of allowances pursuant to sections 60. through 62. will be recorded in the general accounts in accordance with sections 50. through 57.

#### §45-26-51. Establishment of Accounts.

- 51.1. Compliance accounts and overdraft accounts. -- Upon receipt of a complete account certificate of representation under section 13., the Administrator will establish:
- 51.1.a. A compliance account for each NO<sub>x</sub> Budget unit for which the account certificate of representation was submitted; and
- 51.1.b. An overdraft account for each source for which the account certificate of representation was submitted and that has two or more NO<sub>x</sub> Budget units.

#### 51.2. General accounts.

- 51.2.a. Any person may apply to open a general account for the purpose of holding and transferring allowances. A complete application for a general account shall be submitted to the Administrator and shall include the following elements in a format prescribed by the Administrator:
- 51.2.a.1. Name, mailing address, e-mail address (if any), telephone number and facsimile transmission number (if any) of the  $NO_{\rm x}$  authorized account representative and any

alternate NO<sub>x</sub> authorized account representative;

- 51.2.a.2. At the option of the  $NO_X$  authorized account representative organization name and type of organization;
- 51.2.a.3. A list of all persons subject to a binding agreement for the  $NO_X$  authorized account representative or any alternate  $NO_X$  authorized account representative to represent their ownership interest with respect to the  $\underline{NO}_X$  allowances held in the general account;
- 51.2.a.4. The following certification statement by the NO<sub>x</sub> authorized account representative and any alternate NO<sub>x</sub> authorized account representative: "I certify that I was selected as the NO<sub>x</sub> authorized account representative or the NO<sub>x</sub> alternate authorized account representative, as applicable, by an agreement that is binding on all persons who have an ownership interest with respect to NO<sub>x</sub> allowances held in the general account. I certify that I have all the necessary authority to carry out my duties and responsibilities under the NO<sub>x</sub> Budget Trading Program on behalf of such persons and that each such person shall be fully bound by my representations, actions, inactions or submissions and by any order or decision issued to me by the Administrator or a court regarding the general account";
- 51.2.a.5. The signature of the  $NO_x$  authorized account representative and any alternate  $NO_x$  authorized account representative and the dates signed; and
- 51.2.a.6. Unless otherwise required by the Secretary or the Administrator, documents of agreement referred to in the account certificate of representation shall not be submitted to the Secretary or the Administrator. Neither the Secretary nor the Administrator shall be under any obligation to review or evaluate the sufficiency of such documents, if submitted.
- 51.2.b. Upon receipt by the Administrator of a complete application for a general account under subdivision 51.2.a.:

- 51.2.b.1. The Administrator will establish a general account for the person or persons for whom the application is submitted;
- 51.2.b.2. The NO<sub>x</sub> authorized account representative and any alternate NO<sub>x</sub> authorized account representative for the general account shall represent and, by his or her representations, actions, inactions or submissions, legally bind each person who has an ownership interest with respect to NO<sub>x</sub> allowances held in the general account in all matters pertaining to the NO<sub>x</sub> Budget Trading Program, not withstanding any agreement between the NO<sub>x</sub> authorized account representative or any alternate NO<sub>x</sub> authorized account representative and such person. Any such person shall be bound by any order or decision issued to the NO<sub>x</sub> authorized account representative or any alternate NO<sub>x</sub> authorized account representative by the Administrator or a court regarding the general account:
- 51.2.b.3. Each submission concerning the general account shall be submitted, signed and certified by the NO<sub>x</sub> authorized account representative or any alternate NO<sub>x</sub> authorized account representative for the persons having an ownership interest with respect to NO<sub>x</sub> allowances held in the general account. Each such submission shall include the following certification statement by the NO<sub>x</sub> authorized account representative or any alternate NOx authorized account representative any: "I am authorized to make this submission on behalf of the persons having an ownership interest with respect to the NO<sub>x</sub> allowances held in the general account. I certify under penalty of law that I have personally examined and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment"; and

- 51.2.b.4. The Administrator will accept or act on a submission concerning the general account only if the submission has been made, signed and certified in accordance with paragraph 51.2.b.3.
- 51.2.c.1. An application for a general account may designate one and only one  $NO_X$  authorized account representative and one and only one alternate  $NO_X$  authorized account representative who may act on behalf of the  $NO_X$  authorized account representative. The agreement by which the alternate  $NO_X$  authorized account representative is selected shall include a procedure for authorizing the alternate  $NO_X$  authorized account representative to act in lieu of the  $NO_X$  authorized account representative.
- 51.2.c.2. Upon receipt by the Administrator of a complete application for a general account under subdivision 51.2.a., any representation, action, inaction or submission by any alternate  $NO_X$  authorized account representative shall be deemed to be a representation, action, inaction or submission by the  $NO_X$  authorized account representative.
- 51.2.d.1. The NO<sub>X</sub> authorized account representative for a general account may be changed at any time upon receipt by the Administrator of a superseding complete application for a general account under subdivision 51.2.a. Notwithstanding any such change, all representations, actions, inactions and submissions by the previous NO<sub>X</sub> authorized account representative prior to the time and date when the Administrator receives the superseding application for a general account shall be binding on the new NO<sub>X</sub> authorized account representative and the persons with an ownership interest with respect to the NO<sub>X</sub> allowances in the general account.
- 51.2.d.2. The alternate NO<sub>X</sub> authorized account representative for a general account may be changed at any time upon receipt by the Administrator of a superseding complete application for a general account under subdivision 51.2.a. Notwithstanding any such

- change, all representations, actions, inactions and submissions by the previous alternate  $NO_X$  authorized account representative prior to the time and date when the Administrator receives the superseding application for a general account shall be binding on the new alternate  $NO_X$  authorized account representative and the persons with an ownership interest with respect to the  $NO_X$  allowances in the general account.
- 51.2.d.3.A. In the event a new person having an ownership interest with respect to  $NO_X$  allowances in the general account is not included in the list of such persons in the account certificate of representation, such new person shall be deemed to be subject to and bound by the account certificate of representation, the representation, actions, inactions and submissions of the  $NO_X$  authorized account representative and any alternate  $NO_X$  authorized account representative of the source or unit and the decisions orders, actions and inactions of the Administrator, as if the new person were included in such list.
- 51.2.d.3.B. Within 30 days following any change in the persons having an ownership interest with respect to  $NO_X$  allowances in the general account, including the addition of persons, the  $NO_X$  authorized account representative or any alternate  $NO_X$  authorized account representative shall submit a revision to the application for a general account amending the list of persons having an ownership interest with respect to the  $NO_X$  allowances in the general account to include the change.
- 51.2.e.1. Once a complete application for a general account under subdivision 51.2.a. has been submitted and received, the Administrator will rely on the application unless and until a superseding complete application for a general account under subdivision 51.2.a. is received by the Administrator.
- 51.2.e.2. Except as provided in subdivision 51.2.d., no objection or other communication submitted to the Administrator concerning the authorization or any

representation, action, inaction or submission of the  $NO_X$  authorized account representative or any alternate  $NO_X$  authorized account representative for a general account shall affect any representation, action, inaction or submission of the  $NO_X$  authorized account representative or any alternate  $NO_X$  authorized account representative or the finality of any decision or order by the Administrator under the  $NO_X$  Budget Trading Program.

- 51.2.e.3. The Administrator will not adjudicate any private legal dispute concerning the authorization or any representation, action, inaction or submission of the  $NO_X$  authorized account representative or any alternate  $NO_X$  authorized account representative for a general account, including private legal disputes concerning the proceeds of  $NO_X$  allowance transfers.
- 51.3. Account identification. -- The Administrator will assign a unique identifying number to each account established under subsections 51.1. or 51.2.

# \$45-26-52. $NO_X$ Allowance Tracking System Responsibilities of $NO_X$ Authorized Account Representative.

- 52.1. Following the establishment of a  $NO_X$  Allowance Tracking System account, all submissions to the Administrator pertaining to the account, including, but not limited to, submissions concerning the deduction or transfer of  $NO_X$  allowances in the account, shall be made only by the  $NO_X$  authorized account representative for the account.
- 52.2. Authorized account representative identification. -- The Administrator will assign a unique identifying number to each  $NO_X$  authorized account representative.

# \$45-26-53. Recordation of $NO_X$ Allowance Allocations.

53.1. The Administrator will record the NO<sub>x</sub> allowances for 2004 for a NO<sub>x</sub> Budget unit

- allocated under sections 40. through 42. in the unit's compliance account, except for  $NO_x$  allowances under paragraph 4.2.d.2. or subdivision 5.3.b. which will be recorded in the general account specified by the owners and operators of the unit.
- 53.2. By May 1,  $\frac{2002}{2003}$ , the Administrator will record the NO<sub>X</sub> allowances for 2005 for a NO<sub>X</sub> Budget unit allocated under sections 40. through 42. in the unit's compliance account, except for NO<sub>X</sub> allowances under paragraph 4.2.d.2. or subdivision 5.3.b., which will be recorded in the general account specified by the owners and operators of the unit.
- 53.3. By May I, 2003, the Administrator will record the  $NO_X$  allowances for 2006 for a  $NO_X$  Budget unit allocated under sections 40, through 42, in the unit's compliance account, except for  $NO_X$  allowances under paragraph 4.2.d.2. or subdivision 5.3.b., which will be recorded in the general account specified by the owners and operators of the unit.
- 53.4. By May 1, 2004, the Administrator will record the  $NO_x$  allowances for 2007 for a  $NO_x$  Budget unit allocated under sections 40. through 42. in the unit's compliance account, except for  $NO_x$  allowances under paragraph 4.2.d.2. or subdivision 5.3.b., which will be recorded in the general account specified by the owners and operators of the unit.
- 53.5. Each year starting with 2005, after the Administrator has made all deductions from a NO<sub>x</sub> Budget unit's compliance account and the overdraft account pursuant to section 54. (except deductions pursuant to subdivision 54.4.b.), the Administrator will record:
- 53.5.a. NO<sub>X</sub> allowances, in the compliance account, as allocated to the unit under sections 40. through 42. for the third year after the year of the ozone season for which such deductions were or could have been made; and
- 53.5.b. NO<sub>x</sub> allowances, in the general account specified by the owners and operators of

the unit, as allocated under paragraph 4.2.d.2. or subdivision 5.3.b. for the third year after the year of the ozone season for which such deductions are or could have been made.

53.6. Serial numbers for allocated  $NO_x$  allowances. -- When allocating  $NO_x$  allowances to a  $NO_x$  Budget unit and recording them in an account, the Administrator will assign each  $NO_x$  allowance a unique identification number that will include digits identifying the year for which the  $NO_x$  allowance is allocated.

#### §45-26-54. Compliance.

- 54.1.  $NO_x$  allowance transfer deadline. -- The  $NO_x$  allowances are available to be deducted for compliance with a unit's  $NO_x$  budget emissions limitation for an ozone season in a given year only if the  $NO_x$  allowances:
- 54.1.a. Were allocated for an ozone season in a prior year or the same year; and
- 54.1.b. Are held in the unit's compliance account or the overdraft account of the source where the unit is located, as of the  $NO_X$  allowance transfer deadline for that ozone season or are transferred into the compliance account or overdraft account by a  $NO_X$  allowance transfer correctly submitted for recordation under section 60. by the  $NO_X$  allowance transfer deadline for that ozone season.

#### 54.2. Deductions for compliance.

54.2.a. Following recordation in accordance with section 61. of  $NO_X$  allowance transfers submitted for recordation in the unit's compliance account or the overdraft account of the source where the unit is located by the  $NO_X$  allowance transfer deadline for an ozone season, the Administrator will deduct  $NO_X$  allowances available under subsection 54.1. to cover the unit's  $NO_X$  emissions (as determined in accordance with sections 70. through 76.) or to account for actual heat input under subsection 42.5. subdivision 42.5.a. for the ozone season:

54.2.a.1. From the compliance account; and

- 54.2.a.2. Only if no more NO<sub>x</sub> allowances available under subsection 54.1. remain in the compliance account, from the overdraft account. In deducting allowances for units at the source from the overdraft account, the Administrator will begin with the unit having the compliance account with the lowest NO<sub>x</sub> Allowance Tracking System account number and end with the unit having the compliance account with the highest NO<sub>x</sub> Allowance Tracking System account number (with account numbers sorted beginning with the left-most character and ending with the right-most character and the letter characters assigned values in alphabetical order and less than all numeric characters).
- 54.2.b. The Administrator will deduct  $NO_X$  allowances first under paragraph 54.2.a.1. and then under paragraph 54.2.a.2.:
- 54.2.b.1. Until the number of  $NO_X$  allowances deducted for the ozone season equals the number of tons of  $NO_X$  emissions, determined in accordance with sections 70. through 76. from the unit for the ozone season for which compliance is being determined, plus the number of  $NO_X$  allowances required for deduction to account for actual heat input under subsection 42.5. subdivision 42.5.a. for the ozone season; or
- 54.2.b.2. Until no more  $NO_x$  allowances available under subsection 54.1. remain in the respective account.
- 54.3.a. Identification of  $NO_x$  allowances by serial number. -- The  $NO_x$  authorized account representative for each compliance account may identify by serial number the  $NO_x$  allowances to be deducted from the unit's compliance account under subsections 54.2., 54.4. or 54.5. Such identification shall be made in the compliance certification report submitted in accordance with section 30.
- 54.3.b. First-in, first-out. -- The Administrator will deduct NO<sub>X</sub> allowances for an

ozone season from the compliance account, in the absence of an identification or in the case of a partial identification of NO<sub>x</sub> allowances by serial number under subdivision 54.3.a. or the overdraft account on a first-in, first-out (FIFO) accounting basis in the following order:

- 54.3.b.1. Those  $NO_X$  allowances that were allocated for the ozone season to the unit under sections 40. through 42.;
- 54.3.b.2. Those NO<sub>x</sub> allowances that were allocated for the ozone season to any unit and transferred and recorded in the account pursuant to sections 60. through 62., in order of their date of recordation:
- 54.3.b.3. Those  $NO_X$  allowances that were allocated for a prior ozone season to the unit under sections 40. through 42.; and
- 54.3.b.4. Those  $NO_X$  allowances that were allocated for a prior ozone season to any unit and transferred and recorded in the account pursuant to sections 60. through 62., in order of their date of recordation.

#### 54.4. Deductions for excess emissions.

- 54.4.a. After making the deductions for compliance under subsection 54.2., the Administrator will deduct from the unit's compliance account or the overdraft account of the source where the unit is located a number of NO<sub>x</sub> allowances, allocated for an ozone season after the ozone season in which the unit has excess emissions, equal to three times the number of the unit's excess emissions.
- 54.4.b. If the compliance account or overdraft account does not contain sufficient  $NO_x$  allowances, the Administrator will deduct the required number of  $NO_x$  allowances, regardless of the ozone season for which they were allocated, whenever  $NO_x$  allowances are recorded in either account.
- 54.4.c. Any allowance deduction required under subsection 54.4. shall not affect the

liability of the owners and operators of the NO<sub>X</sub> Budget unit for any fine, penalty or assessment or their obligation to comply with any other remedy, for the same violation, as ordered under §§22-5-1 et seq. or the CAA. The following guidelines will be followed in assessing fines, penalties or other obligations:

- 54.4.c.1. For purposes of determining the number of days of violation, if a  $NO_x$  Budget unit has excess emissions for an ozone season, each day in the ozone season (153 days) constitutes a day in violation unless the owners and operators of the unit demonstrate that a lesser number of days should be considered; and
- 54.4.c.2. Each ton of excess emissions is a separate violation.
- 54.5. Deductions for units sharing a common stack. -- In the case of units sharing a common stack and having emissions that are not separately monitored or apportioned in accordance with sections 70. through 76.:
- 54.5.a. The NO<sub>x</sub> authorized account representative of the units may identify the percentage of NO<sub>x</sub> allowances to be deducted from each such unit's compliance account to cover the unit's share of NO<sub>x</sub> emissions from the common stack for an ozone season. Such identification shall be made in the compliance certification report submitted in accordance with section 30.; and
- 54.5.b. Notwithstanding paragraph 54.2.b.1., the Administrator will deduct  $NO_X$  allowances for each such unit until the number of  $NO_X$  allowances deducted equals the unit's identified percentage (under subdivision 54.5.a.) of the number of tons of  $NO_X$  emissions, as determined in accordance with sections 70. through 76., from the common stack for the ozone season for which compliance is being determined or, if no percentage is identified, an equal percentage for each such unit plus the number of allowances required for deduction to account for actual heat input under subsection 42.5.s. subdivision 42.5.a. for the ozone season.

- 54.6. Deduction of banked allowances. --Each year starting in 2005 2006, after the Administrator has completed the designation of banked NO<sub>x</sub> allowances under subdivision 55.1.b. and before May 1 of the year, the Administrator will determine the extent to which banked NO<sub>x</sub> allowances otherwise available under subsection 54.1. are available for compliance in the ozone season for the current year, as follows. The terms "compliance account," "overdraft account," "general account," "states" and "trading program budgets" in subdivision 54.6.a. through paragraph 54.6.c.2. shall be read to include respectively: a compliance account, an overdraft account, a general account, each state or portion of a state, and the trading program budget of each state or portion of a state under the NO<sub>x</sub> Budget Trading Program established by the Administrator pursuant to 40 CFR Part 97 established, and approved and administered by the Administrator pursuant to 40 CFR §51.121.
- 54.6.a. The Administrator will determine the total number of banked  $NO_x$  allowances held in compliance accounts, overdraft accounts, or general accounts;
- 54.6.b. If the total number of banked NO<sub>X</sub> allowances determined under subdivision 54.6.a. to be held in compliance accounts, overdraft accounts, or general accounts is less than or equal to 10 percent of the sum of the trading program budgets for all states for the ozone season, any banked NO<sub>X</sub> allowance may be deducted for compliance in accordance with subsections 54.1. through 54.5.
- 54.6.c. If the total number of banked NO<sub>X</sub> allowances determined under subdivision 54.6.a. to be held in compliance accounts, overdraft accounts, or general accounts exceeds 10 percent of the sum of the trading program budgets for all states for the ozone season, any banked allowance may be deducted for compliance in accordance with subsections 54.1. through 54.5., except as follows:
  - 54.6.c.1. The Administrator will

- determine the following ratio: 0.10 multiplied by the sum of the trading program budgets for all states for the ozone season and divided by the total number of banked  $NO_X$  allowances determined under subdivision 54.6.a. to be held in compliance accounts, overdraft accounts, or general accounts; and
- Administrator 54.6.c.2. The will multiply the number of banked NO<sub>x</sub> allowances in each compliance account or overdraft account by the ratio determined under paragraph 54.6.c.1. The resulting product is the number of banked NO<sub>x</sub> allowances in the account that may be deducted for compliance in accordance with subsections 54.1. through 54.5. Any banked  $\mathrm{NO}_{\mathrm{x}}$ allowances in excess of the resulting product may be deducted for compliance in accordance with subsections 54.1. through 54.5., except that, if such NO<sub>x</sub> allowances are used to make a deduction under subsections 54.2. or 54.5., two (rather than one) such NO<sub>x</sub> allowances shall authorize up to one ton of NO<sub>x</sub> emissions during the ozone season and must be deducted for each deduction of one NO<sub>x</sub> allowance required under subsections 54.2. or 54.5.
- 54.7. Recordation of deductions. -- The Administrator will record in the appropriate compliance account or overdraft account all deductions from such an account pursuant to subsections 54.2., 54.4., 54.5. or 54.6.

#### §45-26-55. NO<sub>x</sub> Allowance Banking.

- 55.1.  $NO_x$  allowances may be banked for future use or transfer in a compliance account, an overdraft account or a general account, as follows:
- 55.1.a. Any  $NO_x$  allowance that is held in a compliance account, an overdraft account or a general account will remain in such account unless and until the  $NO_x$  allowance is deducted or transferred under sections 31., 54., 56. or sections 60. through 62.; and
- 55.1.b. The Administrator will designate, as a "banked"  $NO_x$  allowance, any  $NO_x$  allowance that remains in a compliance account,

an overdraft account or a general account after the Administrator has made all deductions for a given ozone season from the compliance account or overdraft account pursuant to section 54. (except deductions pursuant to subdivision 54.4.b.) and that was allocated for that ozone season or an ozone season in a prior year.

#### §45-26-56. Account Error.

56.1. The Administrator may, at his or her sole discretion and on his or her own motion, correct any error in any  $NO_x$  Allowance Tracking System account. Within 10 business days of making such correction, the Administrator will notify the  $NO_x$  authorized account representative for the account.

#### §45-26-57. Closing of General Accounts.

- 57.1. The NO<sub>x</sub> authorized account representative of a general account may instruct the Administrator to close the account by submitting a statement requesting deletion of the account from the NO<sub>x</sub> Allowance Tracking System and by correctly submitting for recordation under section 60. an allowance transfer of all NO<sub>x</sub> allowances in the account to one or more other NO<sub>x</sub> Allowance Tracking System accounts.
- 57.2. If a general account shows no activity for a period of a year or more and does not contain any NO<sub>x</sub> allowances, the Administrator may notify the NO<sub>x</sub> authorized account representative for the account that the account will be closed and deleted from the NOx Allowance Tracking System following 20 business days after the notice is sent. The account will be closed after the 20-day period unless before the end of the 20-day period the Administrator receives a correctly submitted transfer of NO<sub>x</sub> allowances into the account under section 60. or a statement submitted by the NO<sub>x</sub> authorized account representative demonstrating to the satisfaction of the Administrator good cause as to why the account should not be closed.

#### \$45-26-60. Submission of NO<sub>x</sub> Allowance

#### Transfers.

- 60.1. The  $NO_X$  authorized account representatives seeking recordation of a  $NO_X$  allowance transfer shall submit the transfer to the Administrator. To be considered correctly submitted, the  $NO_X$  allowance transfer shall include the following elements in a format specified by the Administrator:
- 60.1.a. The numbers identifying both the transferor and transferee accounts:
- 60.1.b. A specification by serial number of each NO<sub>x</sub> allowance to be transferred; and
- 60.1.c. The printed name and signature of the NO<sub>X</sub> authorized account representative of the transferor account and the date signed.

#### §45-26-61. Allowance Transfer Recordation.

- 61.1. Within 5 business days of receiving a  $NO_x$  allowance transfer, except as provided in subsection 61.2., the Administrator will record a  $NO_x$  allowance transfer by moving each  $NO_x$  allowance from the transferor account to the transferee account as specified by the request, provided that:
- 61.1.a. The transfer is correctly submitted under section 60.; and
- 61.1.b. The transferor account includes each  $NO_x$  allowance identified by serial number in the transfer.
- 61.2. A  $NO_X$  allowance transfer that is submitted for recordation following the  $NO_X$  allowance transfer deadline and that includes any  $NO_X$  allowances allocated for an ozone season prior to or the same as the ozone season to which the  $NO_X$  allowance transfer deadline applies will not be recorded until after the Administrator completes the recordation of  $NO_X$  allowances under section 53., for the ozone season in the third year after the  $NO_X$  allowance transfer deadline.
  - 61.3. Where a NO<sub>x</sub> allowance transfer

submitted for recordation fails to meet the requirements of subsection 61.1., the Administrator will not record such transfer.

#### §45-26-62. Notification.

- 62.1. Notification of recordation. -- Within 5 business days of recordation of a  $NO_X$  allowance transfer under section 61., the Administrator will notify each party to the transfer. Notice will be given to the  $NO_X$  authorized account representatives of both the transferor and transferee accounts.
- 62.2. Notification of non-recordation. --Within 10 business days of receipt of a NO<sub>X</sub> allowance transfer that fails to meet the requirements of subsection 61.1., the Administrator will notify the NO<sub>X</sub> authorized account representatives of both accounts subject to the transfer of:
- 62.2.a. A decision not to record the transfer; and
- 62.2.b. The reasons for such non-recordation.
- 62.3. Nothing in this section shall preclude the submission of a  $NO_X$  allowance transfer for recordation following notification of non-recordation.

# §45-26-70. General Monitoring Requirements.

The owners and operators and to the extent applicable, the NO<sub>x</sub> authorized account representative of a NO<sub>x</sub> Budget unit, shall comply with the monitoring, recordkeeping and reporting requirements as provided in sections 70. through 76. and subpart H of 40 CFR Part 75. For purposes of complying with such requirements, the definitions in section 2. and in 40 CFR §72.2 shall apply, and the terms "affected unit," "designated representative," and "continuous emission monitoring system" (or "CEMS") in 40 CFR Part 75 shall be replaced by the terms "NO<sub>x</sub> Budget unit," "NO<sub>x</sub> authorized account

- representative," and "continuous emission monitoring system" (or "CEMS") respectively, as defined section 2. The owner or operator of a unit that is not a NO<sub>x</sub> Budget unit but that is monitored under 40 CFR §75.72(b)(2)(ii) shall comply with the monitoring, recordkeeping and reporting requirements for a NO<sub>x</sub> Budget unit.
- 70.1. Requirements for installation, certification and data accounting. -- The owner or operator of each  $NO_X$  Budget unit shall meet the following requirements:
- 70.1.a. Install all monitoring systems required under this subpart for monitoring  $NO_X$  mass emissions. This includes all systems required to monitor  $NO_X$  emission rate,  $NO_X$  concentration, heat input rate and stack flow rate, in accordance with 40 CFR 75.72 §75.71 and 40 CFR 75.76 §75.72.;
- 70.1.b. Install all monitoring systems for monitoring heat input rate.
- 70.1.c. Successfully complete all certification tests required under section 71. and meet all other requirements of sections 70. through 76. and 40 CFR Part 75 applicable to the monitoring systems under subdivisions 70.1.a. and 70.1.b.; and
- 70.1.d. Record, report and quality-assure the data from the monitoring systems under subdivisions 70.1.a. and 70.1.b.
- 70.2. Compliance deadlines. -- The owner or operator shall meet the certification and other requirements of subdivisions 70.1.a. through 70.1.c. on or before the following dates. The owner or operator shall record, report and quality-assure the data from the monitoring systems under subdivisions 70.1.a. and 70.1.b. on and after the following dates:
- 70.2.a. For the owner or operator of a NO<sub>X</sub> Budget unit for which the owner or operator intends to apply for early reduction credits under section 43., by May 1, 2001. If the owner or operator of a NO<sub>X</sub> Budget unit fails to meet this

deadline, he or she is not eligible to apply for early reduction credits and is subject to the deadline under subdivision 70.2.b.;

- 70.2.b. For the owner or operator of a  $NO_x$  Budget unit under subsection 4.1. that commences operation before January 1, 2003 and that is not subject to or does not meet the deadline under subdivision 70.2.a., by May 1, 2003;
- 70.2.c. For the owner or operator of a  $NO_x$  Budget unit under subsection 4.1. that commences operation on or after January 1, 2003 and that reports on an annual basis under section 74.4. by the later of the following dates:

70.2.c.1. May 1, 2003; or

- 70.2.c.2. 90 days after the date on which the unit commences commercial operation.
- 70.2.d. For the owner or operator of a  $NO_X$  Budget unit under subsection 4.1. that commences operation on or after January 1, 2003 and that reports on an ozone season basis under paragraph 74.4.b.2., by no later than 90 days after the date on which the unit commences commercial operation, provided that this date is during an ozone season. If this date does not occur during an ozone season, the applicable deadline is May 1 immediately following this date.

70.2.e. Reserved.

#### 70.2.f. Reserved.

- 70.2.g. For the owner or operator of a NO<sub>x</sub> Budget unit that has a new stack or flue for which construction is completed after the applicable deadline under subdivisions 70.2.a., 70.2.b., 70.2.c. or 70.2.d. and that reports on an annual basis under subsection 74.4., by 90 days after the date on which emissions first exit to the atmosphere through the new stack or flue; and
- 70.2.h. For the owner or operator of a NO<sub>X</sub> Budget unit that has a new stack or flue for which construction is completed after the applicable deadline under subdivisions 70.2.a.,

70.2.b., 70.2.c. or 70.2.d. and that reports on an ozone season basis under paragraph 74.4.b.2., by 90 days after the date on which emissions first exit to the atmosphere through the new stack or flue, provided that this date is during an ozone season. If this date does not occur during the ozone season, the applicable deadline is May 1 immediately following this date.

70.3. Reporting data prior to initial certification. -- The owner or operator of a NO<sub>x</sub> Budget unit under subdivisions 70.2.c. or 70.2.d. shall determine, record and report NO<sub>x</sub> mass emissions, heat input rate and any other values required to determine NO<sub>x</sub> mass emissions (e.g., NO<sub>x</sub> emission rate and heat input rate, or NO<sub>x</sub> concentration and stack flow rate) in accordance with 40 CFR §75.70(g), from the date and hour that the unit starts operating until the date and hour on which the continuous emission monitoring system, excepted monitoring system under appendix D or E of 40 CFR Part 75, or excepted monitoring methodology under 40 CFR §75.19 is provisionally certified.

#### 70.4. Prohibitions.

- 70.4.a. No owner or operator of a NO<sub>x</sub> Budget unit shall use any alternative monitoring system, alternative reference method or any other alternative for the required continuous emission monitoring system without having obtained prior written approval in accordance with section 75.
- 70.4.b. No owner or operator of a  $NO_X$  Budget unit shall operate the unit so as to discharge, or allow to be discharged,  $NO_X$  emissions to the atmosphere without accounting for all such emissions in accordance with the applicable provisions of sections 70. through 76. and 40 CFR Part 75, except as provided in 40 CFR §75.74.
- 70.4.c. No owner or operator of a NO<sub>x</sub> Budget unit shall disrupt the continuous emission monitoring system, any portion thereof, or any other approved emission monitoring method and thereby avoid monitoring and recording NO<sub>x</sub> mass emissions discharged into the atmosphere,

except for periods of recertification or periods when calibration, quality assurance testing or maintenance is performed in accordance with the applicable provisions of sections 70. through 76. and 40 CFR Part 75 or except as provided in 40 CFR §75.74.

70.4.d. No owner or operator of a  $NO_x$  Budget unit shall retire or permanently discontinue use of the continuous emission monitoring system, any component thereof, or any other approved emission monitoring system under sections 70. through 76., except under any one of the following circumstances:

70.4.d.1. During the period that the unit is covered by an exemption under subdivision 4.2.a. or section 5. that is in effect;

70.4.d.2. The owner or operator is monitoring emissions from the unit with another certified monitoring system approved, in accordance with the applicable provisions of sections 70. through 76. and 40 CFR Part 75, by the Secretary for use at that unit that provides emission data for the same pollutant or parameter as the retired or discontinued monitoring system; or

70.4.d.3. The  $NO_X$  authorized account representative submits notification of the date of certification testing of a replacement monitoring system for the retired or discontinued monitoring system in accordance with subdivision 71.2.b.

# §45-26-71. Initial Certification and Recertification Procedures.

71.1. The owner or operator of a  $NO_X$  Budget unit that is subject to an Acid Rain emissions limitation shall comply with the initial certification and recertification procedures of 40 CFR Part 75, except that:

71.1.a. If, prior to January 1, 1998, the Administrator approved a petition under 40 CFR  $\S$ 75.17(a) or (b) for apportioning the NO<sub>x</sub> emission rate measured in a common stack or a petition under 40 CFR  $\S$ 75.66 for an alternative to

a requirement in 40 CFR §75.17, the  $NO_x$  authorized account representative shall resubmit the petition to the Administrator under subsection 75.1. to determine if the approval applies under the  $NO_x$  Budget Trading Program; and

71.1.b. For any additional CEMS required under the common stack provisions in 40 CFR §75.72 or for any NO<sub>x</sub> concentration CEMS used under the provisions of 40 CFR §75.71(a)(2), the owner or operator shall meet the requirements of subsection 71.2.

71.2. The owner or operator of a  $NO_x$  Budget unit that is not subject to an Acid Rain emissions limitation shall comply with the following initial certification and recertification procedures. The owner or operator of such a unit that qualifies to use the low mass emissions excepted monitoring methodology under 40 CFR §75.19 or that qualifies to use an alternative monitoring system under subpart E of 40 CFR Part 75 shall comply with the following procedures, as modified by subsections 71.3. or 71.4. The owner or operator of a NO<sub>x</sub> Budget unit that is subject to an Acid Rain emissions limitation and that requires additional CEMS under the common stack provisions in 40 CFR §75.72 or uses a NO<sub>x</sub> concentration CEMS under 40 CFR §75.71(a)(2) shall comply with the following procedures:

71.2.a. Requirements for initial certification. -- The owner or operator shall ensure that each monitoring system required by subpart H of 40 CFR Part 75 (which includes the automated data acquisition and handling system) successfully completes all of the initial certification testing required under 40 CFR §75.20 by the applicable deadline in subsection 70.2. In addition, whenever the owner or operator installs a monitoring system in order to meet the requirements of this rule in a location where no such monitoring system was previously installed, initial certification in accordance with 40 CFR §75.20 is required;

71.2.b. Requirements for recertification. – Whenever the owner or operator makes a replacement, modification or change in a certified

monitoring system that may significantly affect the ability of the system to accurately measure or record NOx mass emissions or heat input rate or to meet the requirements of 40 CFR §75.21 or appendix B to 40 CFR Part 75, the owner or operator shall recertify the monitoring system in accordance with 40 CFR §75.20(b). Furthermore, whenever the owner or operator makes a replacement, modification or change to the flue gas handling system or the unit's operation that may significantly change the stack flow or concentration profile, the owner or operator shall recertify the continuous emissions monitoring system in accordance with 40 CFR §75.20(b). Examples of changes that require recertification include: replacement of the analyzer, complete replacement of an existing continuous emission monitoring system or change in location or orientation of the sampling probe or site; and

71.2.c. Certification approval process for initial certification and recertification.

71.2.c.1. Notification of certification.— The NO<sub>x</sub> authorized account representative shall submit to the Administrator, the appropriate EPA Regional Office Region III and the Secretary written notice of the dates of certification in accordance with section 73.

71.2.c.2. Certification application. -- The NO<sub>X</sub> authorized account representative shall submit to the Administrator, the appropriate EPA Regional Office Region III and the Secretary a certification application for each monitoring system required under subpart H of 40 CFR Part 75. A complete certification application shall include the information specified in subpart H of 40 CFR Part 75.

71.2.c.3. Except for units using the low mass emission excepted methodology under 40 CFR §75.19, the provisional certification date for a monitor shall be determined in accordance with 40 CFR §75.20(a)(3). A provisionally certified monitor may be used under the NO<sub>x</sub> Budget Trading Program for a period not to exceed 120 days after receipt by the Secretary of the complete certification application for the monitoring system

or component thereof under paragraph 71.2.c.2. Data measured and recorded by the provisionally certified monitoring system or component thereof, in accordance with the requirements of 40 CFR Part 75, will be considered valid quality-assured data (retroactive to the date and time of provisional certification), provided that the Secretary does not invalidate the provisional certification by issuing a notice of disapproval within 120 days of receipt of the complete certification application by the Secretary.

71.2.c.4. Certification application formal approval process. -- The Secretary will issue a written notice of approval or disapproval of the certification application to the owner or operator within 120 days of receipt of the complete certification application under paragraph 71.2.c.2. In the event the Secretary does not issue such a notice within such 120-day period, each monitoring system that meets the applicable performance requirements of 40 CFR Part 75 and is included in the certification application will be deemed certified for use under the NO<sub>x</sub> Budget Trading Program.

71.2.c.4.A. Approval notice. -- If the certification application is complete and shows that each monitoring system meets the applicable performance requirements of 40 CFR Part 75, then the Secretary will issue a written notice of approval of the certification application within 120 days of receipt.

71.2.c.4.B. Incomplete application notice. -- A certification application will be considered complete when all of the applicable information required to be submitted under paragraph 71.2.c.2. has been received by the Secretary. If the certification application is not complete, then the Secretary will issue a written notice of incompleteness that sets a reasonable date by which the  $NO_x$  authorized account representative must submit the additional information required to complete the certification application. If the  $NO_x$  authorized account representative does not comply with the notice of incompleteness by the specified date, then the Secretary may issue a notice of disapproval under

subparagraph 71.2.c.4.C. The 120-day review period shall not begin prior to receipt of a complete certification application.

71.2.c.4.C. Disapproval notice. -- If the certification application shows that any monitoring system or component thereof does not meet the performance requirements of sections 70. through 76., or if the certification application is incomplete and the requirement for disapproval under subparagraph 71.2.c.4.B. has been met, then the Secretary will issue a written notice of disapproval of the certification application. Upon issuance of such notice of disapproval, the provisional certification is invalidated by the Secretary and the data measured and recorded by each uncertified monitoring system or component thereof shall not be considered valid quality-assured data beginning with the date and hour of provisional certification (as defined under 40 CFR §75.20(a)(3)). The owner or operator shall follow the procedures for loss of certification in paragraph 71.2.c.5. for each monitoring system or component thereof that is disapproved for initial certification.

71.2.c.4.D. Audit decertification. -- The Secretary may issue a notice of disapproval of the certification status of a monitor in accordance with subsection 72.2.

71.2.c.5. Procedures for loss of certification. -- If the Secretary issues a notice of disapproval of a certification application under subparagraph 71.2.c.4.C. or a notice of disapproval of certification status under subparagraph 71.2.c.4.D., then:

71.2.c.5.A. The owner or operator shall substitute the following values, for each hour of unit operation during the period of invalid data specified under 40 CFR §75.20(a)(4)(iii), 40 CFR §75.20(h)(4) or 40 CFR §75.21(e) and continuing until the date and hour specified under 40 CFR §75.20(a)(5)(i):

71.2.c.5.A.1. For units that the owner or operator intends to monitor or monitors for  $NO_x$  emission rate and heat input rate or

intends to determine or determines  $NO_X$  mass emissions using the low mass emission excepted methodology under 40 CFR §75.19, the maximum potential  $NO_X$  emission rate and the maximum potential hourly heat input of the unit; and

71.2.c.5.A.2. For units that the owner or operator intends to monitor or monitors for  $NO_x$  mass emissions using a  $NO_x$  pollutant concentration monitor and a flow monitor, the maximum potential concentration of  $NO_x$  and the maximum potential flow rate of the unit under section 2 of appendix A of 40 CFR Part 75.

71.2.c.5.B. The NO<sub>X</sub> authorized account representative shall submit a notification of certification retest dates and a new certification application in accordance with paragraphs 71.2.c.1, and 71.2.c.2.; and

71.2.c.5.C. The owner or operator shall repeat all certification tests or other requirements that were failed by the monitoring system, as indicated in the Secretary's notice of disapproval, no later than 30 unit operating days after the date of issuance of the notice of disapproval.

71.3. Initial certification and recertification procedures for low mass emission units using the excepted methodologies under 40 CFR §75.19. --The owner or operator of a gas-fired or oil-fired unit using the low mass emissions excepted methodology under 40 CFR §75.19 and not subject to an Acid Rain emissions limitation shall meet the applicable general operating requirements of 40 CFR §75.10 and the applicable requirements of 40 CFR §75.19. The owner or operator of such a unit shall also meet the applicable certification and recertification procedures of subsection 71.2., except that the excepted methodology shall be deemed provisionally certified for use under the NO<sub>x</sub> Budget Trading Program as of the following dates:

71.3.a. For a unit that does not have monitoring equipment initially certified or recertified for the NO<sub>x</sub> Budget Trading Program

as of the date on which the  $NO_X$  authorized account representative submits the certification application under 40 CFR §75.19 for the unit, starting on the date of such submission until the completion of the period for the Secretary's review;

- 71.3.b. For a unit that has monitoring equipment initially certified or recertified for the  $NO_X$  Budget Trading Program as of the date on which the  $NO_X$  authorized account representative submits the certification application under 40 CFR §75.19 for the unit and that reports data on an annual basis under subsection 74.4., starting January 1 of the year after the year of such submission until the completion of the period for the Secretary's review; and
- 71.3.c. For a unit that has monitoring equipment initially certified or recertified for the NO<sub>X</sub> Budget Trading Program as of the date on which the NO<sub>X</sub> Authorized Account Representative submits the certification application under 40 CFR §75.19 for the unit and that reports on a control season basis under subsection 74.4., starting May I of the ozone season after the year of such submission until the completion of the period for the Secretary's review.
- 71.4. Certification/recertification procedures for alternative monitoring systems. -- The NO<sub>X</sub> authorized account representative of each unit not subject to an Acid Rain emissions limitation for which the owner or operator intends to use an alternative monitoring system approved by the Administrator under subpart E of 40 CFR Part 75 shall comply with the applicable certification procedures of subsection 71.2. before using the system under the NO<sub>X</sub> Budget Trading Program. The NO<sub>X</sub> authorized account representative shall also comply with the applicable recertification procedures of subsection 71.2. and 40 CFR §75.20(f).

## §45-26-72. Out of Control Periods.

72.1. Whenever any monitoring system fails to meet the quality assurance or data validation

requirements of 40 CFR Part 75, data shall be substituted using the applicable procedures in subpart D, appendix D, or appendix E of 40 CFR Part 75.

72.2. Audit decertification. -- Whenever both an audit of a monitoring system and a review of the initial certification or recertification application reveal that any system or component should not have been certified or recertified because it did not meet a particular performance specification or other requirement under section 71. or the applicable provisions of 40 CFR Part 75, both at the time of the initial certification or recertification application submission and at the time of the audit, the Secretary will issue a notice of disapproval of the certification status of such system or component. For the purposes of this subsection, an audit shall be either a field audit or an audit of any information submitted to the Secretary or the Administrator. By issuing the notice of disapproval, the Secretary revokes prospectively the certification status of the system or component. The data measured and recorded by the system or component shall not be considered valid quality-assured data from the date of issuance of the notification of the revoked certification status until the date and time that the owner or operator completes subsequently approved initial certification or recertification tests for the system or component.

#### §45-26-73. Notifications.

- 73.1. The NO<sub>X</sub> authorized account representative for a NO<sub>X</sub> Budget unit shall submit written notice to the Administrator, the appropriate EPA Regional Office Region III and the Secretary in accordance with 40 CFR §75.61.
- 73.2. For any unit that does not have an Acid Rain emissions limitation, the Secretary may waive the requirement to notify the Secretary Administrator and EPA Region III in subsection 73.1.

### §45-26-74. Recordkeeping and Reporting.

74.1. General provisions.

- 74.1.a. The NO<sub>x</sub> authorized account representative shall comply with all recordkeeping and reporting requirements in this section and with the requirements of subdivision 10.5.a.
- 74.1.b. If the NO<sub>X</sub> authorized account representative for a NO<sub>X</sub> Budget unit subject to an Acid Rain emission limitation who signed and certified any submission that is made under subpart F or G of 40 CFR Part 75 and that includes data and information required under sections 70. through 76. or subpart H of 40 CFR Part 75 is not the same person as the designated representative or the alternative designated representative for the unit under 40 CFR Part 72, then the submission must also be signed by the designated representative or the alternative designated representative.

#### 74.2. Monitoring Plans.

- 74.2.a. The owner or operator of a unit subject to an Acid Rain emissions limitation shall comply with requirements of 40 CFR §75.62, except that the monitoring plan shall also include all of the information required by subpart H of 40 CFR Part 75.
- 74.2.b. The owner or operator of a unit that is not subject to an Acid Rain emissions limitation shall comply with requirements of 40 CFR §75.62, except that the monitoring plan is only required to include the information required by subpart H of 40 CFR Part 75.
- 74.3. Certification applications. -- The  $\mathrm{NO}_{\mathrm{X}}$  authorized account representative shall submit an application to the Administrator, the appropriate EPA Regional Office Region III and the Secretary within 45 days after completing all initial certification or recertification tests required under section 71. including the information required under subpart H of 40 CFR Part 75.
- 74.4. Quarterly reports. -- The  $NO_x$  authorized account representative shall submit quarterly reports, as follows:

- 74.4.a. If a unit is subject to an Acid Rain emission limitation or if the owner or operator of the NO<sub>x</sub> Budget unit chooses to meet the annual reporting requirements of sections 70. through 76., the NO<sub>x</sub> authorized account representative shall submit a quarterly report for each calendar quarter beginning with:
- 74.4.a.1. For a unit for which the owner or operator intends to apply or applies for the early reduction credits under section 43., the calendar quarter that includes the date of initial provisional certification under paragraph 71.2.c.3. or subsection 71.3. Data shall be recorded and reported from the date and hour corresponding to the date and hour of provisional certification; or
- 74.4.a.2. For a unit that commences operation on or before May 1, 2003 and is not subject to paragraph 74.4.a.1., the earlier of the calender quarter that includes the date of initial provisional certification under paragraph 71.2.c.3. or subsection 71.3. or, if the certification tests are not completed by May 1, 2003, the calendar quarter covering May 1, 2003 through June 30, 2003. Data shall be recorded and reported from the earlier of the date and hour corresponding to the date and hour of provisional certification or the first hour on May 1, 2003; or
- 74.4.a.3. For a unit that commences operation after May 1, 2003, the calendar quarter in which the unit commences operation. Data shall be recorded and reported from the date and hour corresponding to when the unit commences operation;
- 74.4.b. If a  $NO_X$  Budget unit is not subject to an Acid Rain emission limitation, then the  $NO_X$  authorized account representative shall either:
- 74.4.b.1. Meet all of the requirements of 40 CFR Part 75 related to monitoring and reporting  $NO_x$  mass emissions during the entire year and meet the deadlines specified in subdivision 74.4.a.; or
  - 74.4.b.2. Submit quarterly reports

covering the period May 1 through September 30 of each year and including the data described in 40 CFR §75.74(c)(6). The NO<sub>X</sub> authorized account representative shall submit such quarterly reports, beginning with:

74.4.b.2.A. For a unit for which the owner or operator intends to apply or applies for early reduction credits under section 43., the calendar quarter that includes the date of initial provisional certification under paragraph 71.2.c.3. or subsection 71.3. Data shall be recorded and reported from the date and hour corresponding to the date and hour of provisional certification; or

74.4.b.2.B. For a unit that commences operation on or before May 1, 2003 and that is not subject to paragraph 74.4.b.1., the calendar quarter covering May I through June 30, 2003. Data shall be recorded and reported from the earlier of the date and hour corresponding to the date and hour of initial provisional certification under paragraph 71.2.c.3. or subsection 71.3. or the first hour of May 1, 2003; or

74.4.b.2.C. For a unit that commences operation after May 1, 2003 and during an ozone season, the calendar quarter in which the unit commences operation. Data shall be reported from the date and hour corresponding to when the unit commences operation; or

74.4.b.2.D. For a unit that commences operation after May 1, 2003 and not during an ozone season, the calendar quarter covering the first ozone season after the unit commences operation. Data shall be recorded and reported from the earlier of the date and hour corresponding to the date and hour of initial provisional certification under paragraph 71.2.c.3. or subsection 71.3. or the first hour of May 1 of the first ozone season after the unit commences operation;

74.4.c. The NO<sub>X</sub> authorized account representative shall submit each quarterly report to the Administrator within 30 days following the end of the calendar quarter covered by the report.

Quarterly reports shall be submitted in the manner specified in subpart H of 40 CFR Part 75 and 40 CFR §75.64.

74.4.c.1. For units subject to an Acid Rain emissions limitation, quarterly reports shall include all of the data and information required in subpart H of 40 CFR Part 75 for each NO<sub>x</sub> Budget unit (or group of units using a common stack) and the data and information required in subpart G of 40 CFR Part 75.

74.4.c.2. For units not subject to an Acid Rain emissions limitation, quarterly reports are only required to include all of the data and information required in subpart H of 40 CFR Part 75 for each NO<sub>X</sub> Budget unit (or group of units using a common stack); and

74.4.d. Compliance certification. -- The NO<sub>X</sub> authorized account representative shall submit to the <u>SecretaryAdministrator</u> a compliance certification in support of each quarterly report based on reasonable inquiry of those persons with primary responsibility for ensuring that all of the unit's emissions are correctly and fully monitored. The certification shall state that:

74.4.d.1. The monitoring data submitted were recorded in accordance with the applicable requirements of sections 70. through 76. and 40 CFR Part 75, including the quality assurance procedures and specifications;

74.4.d.2. For a unit with add-on  $NO_X$  emission controls and for all hours where data are substituted in accordance with 40 CFR §75.34(a)(1), the add-on emission controls were operating within the range of parameters listed in the quality assurance/quality control program under appendix B of part 7540 CFR Part 75 and the substitute values do not systematically underestimate  $NO_X$  emissions; and

74.4.d.3. For a unit that is reporting on an ozone season basis under paragraph 74.4.b.2., the  $NO_X$  emission rate and  $NO_X$  concentration values substituted for missing data under subpart

D of 40 CFR Part 75 are calculated using only values from an ozone season and do not systematically underestimate NO<sub>x</sub> emissions.

#### §45-26-75. Petitions.

- 75.1. The NO<sub>x</sub> authorized account representative of a NO<sub>x</sub> Budget unit that is subject to an Acid Rain emissions limitation may submit a petition under 40 CFR §75.66 to the Administrator requesting approval to apply an alternative to any requirement of sections 70. through 76.
- 75.1.a. Application of an alternative to any requirement of sections 70. through 76. is in accordance with sections 70. through 76. only to the extent that the petition is approved by the Administrator, in consultation with the Secretary.
- 75.1.b. Notwithstanding subdivision 75.1.a. of this section, if the petition requests approval to apply an alternative to a requirement concerning any additional CEMS required under the common stack provisions of 40 CFR §75.72, the petition is governed by subsection 75.2.
- 75.2. The NO<sub>x</sub> authorized account representative of a NO<sub>x</sub> Budget unit that is not subject to an Acid Rain emissions limitation may submit a petition under 40 CFR §75.66 to the Secretary and the Administrator requesting approval to apply an alternative to any requirement of sections 70. through 76.
- 75.2.a. The NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget unit that is subject to an Acid Rain emissions limitation may submit a petition under 40 CFR §75.66 to the Secretary and the Administrator requesting approval to apply an alternative to a requirement concerning any additional CEMS required under the common stack provisions of 40 CFR §75.72 or a NO<sub>X</sub> concentration CEMS used under 40 CFR §75.71(a)(2).
- 75.2.b. Application of an alternative to any requirement of sections 70. through 76. is in accordance with sections 70. through 76. only to

the extent the petition under subsection 75.2. is approved by both the Secretary and the Administrator.

# §45-26-76. Additional Requirements to Provide Heat Input Data.

76.1. The owner or operator of a  $NO_x$  Budget unit that monitors and reports  $NO_x$  mass emissions using a  $NO_x$  concentration system and a flow system shall also monitor and report heat input rate at the unit level using the procedures set forth in 40 CFR Part 75.

# ORIGINAL

#### BEFORE THE WEST VIRGINIA DEPARTMENT OF ENVIRONMENTAL PROTECTION DIVISION OF AIR QUALITY

In the matter of:

PUBLIC HEARING ON PROPOSED LEGISLATIVE RULE

45 CSR 26 "NOx Budget Trading Program as a Means of Control and Reduction of Nitrogen Oxides From Electric Generating Units".

Transcript of proceedings had at a public hearing in the above-styled matter taken by Missy L. Young, Certified Court Reporter and Commissioner in and for the State of West Virginia, at the West Virginia Division of Environmental Protection, Office of Air Quality, Conference Room, 7012 MacCorkle Avenue, S.E., Charleston, West Virginia, commencing at 6:02 p.m., on the 15th day of July, 2002, pursuant to notice.



#### <u>PROCEEDINGS</u>

MS. WELSH: I will now begin the public hearing for 45CSR26. NOx Budget Trading Program as a Means of Control and Reduction of Nitrogen Oxides from Electric Generating Units.

45CSR26 applies to Electric Generating
Units which have an electric generating capacity greater
than 250 mega watts. The Division of Air Quality has
incorporated revisions in proposed rule 45CSR26 which
eliminate minor rule inconsistencies identified by EPA.

The Division of Air Quality anticipates the revised 2003 rule will become final on or around May 2003, a year before the rule's May 31, 2004 compliance date, and start of the federal NOx Budget Trading Program.

It is now your opportunity to comment on 45CSR26. Is there anyone who would like to give oral comment on 45CSR26?

MR. SAMPSON: It's me again. Fred
Sampson, Clay County. 2.46, the NOx budget training
program. I want to take full exception, total exception
to this complete program as a means of mitigating
interstate transport of ozone and nitrogen oxide and ozone
precursor.

This program as it is now written will

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allow polluters to keep right on polluting in excess of what the codes and regulations allow. And this a smoke screen. It allows such pollution to continue, which plagues the health, safety and welfare of our USA citizens.

I strongly oppose this program, this trading program becoming any part of West Virginia's rules and regulations and ask that it be deleted from our regulations. It's a regulatory nightmare for all the possibilities of fraud, illegal trade and so forth.

Then on Page 7, 2.54, I question the list of 33 percent of units maximum design heat input, because there is no place that it shows that efficiency must be a part of that calculation. If you don't know the efficiency of the unit how can you pick a percent.

2.56 on Page 7, do not allow the movement of any allowances, allocations, transfers or deductions. If a unit produces it, that unit must be reworked, remanufactured, repaired, upgraded or whatever is necessary to come into compliance or to be shutdown, period. No exemptions allowed.

Each unit must stand on its own two feet.

This business of allowing trading on credits is just allowing those who do a good job to sell off for money to

somebody who is doing a poor job. And the person who is doing the poor job or company who is doing a poor job is choking us to death. And we have got to stop that.

So I don't want trading to be allowed in any way. Either they come in compliance or shutdown, no exceptions allowed. 2.63, Page 7, lists 48 states. And I would like to know for you-all to determine who is excluded and why. It doesn't make much sense to me.

Okay. I've got a bunch of other comments here. In both 4.1(a) and 4.1(b) on Page 9, I want you to delete the last sentence of both paragraphs, it says, "... and produce electricity for sell under a firm contract to electric grid". Nobody can tell who that leaves out and who that leaves the way that this electric grid.

I can't understand why that a unit producing electricity that is not attached to the grid would not have to apply to one that is attached to the grid. So I want you to take that out. Okay. So this will then identify all electricity producing units.

Page 32, 452655, delete the NOx allowance banking and do not allow this as a practice or as a part of the regulation. This also allows for greed, fraud, regulatory nightmare and limited accountability.

25 -- 2657, don't allow allowance

transfers. 57.2, don't allow allowance transfers. And Page 33 and 34 under 61.1(a), 1(b), 1(c), and the complete section of 452661 must be deleted and these allowance transfers stopped. They are discriminatory from one community to the other, one state to the other. Stop that in its tracks. Don't allow that.

2671, Paragraphs 71.1 and 71.2, these paragraphs do not give the reasons or requirements that will allow one to know if the units are or are not subject to an "acid rain limitation". More description is required so that we know which units are responsible for acid rain limitation.

74.4(b)2(a), Page 41, delete any allowance for any owner/operator to apply for early reduction credits. That is absolutely -- well, I'm very strong about that. Early reduction credits, if I beat you to it before somebody else beats you to it, do I get credit and you don't? Just eliminate early reduction credits and you'll stop this fighting among ourselves.

74.4(d), revise the first part of this paragraph to read as follows. The NOx authorized account representative shall submit to the administrator and the secretary compliance certification. Right now it only reads that he has to do it to EPA. Don't we the DEP want

	Proceedings 6				
1	to know what is going on? End of public. Thank you,				
2	Connie. That's all.				
3	MS. WELSH: Are there any other comments				
4	on 45CSR26?				
5	MS. LEWIS: Connie Greytop Lewis. We are				
6	not convinced that this regulation will reduce or its				
7	companion regulation, CSR1, will reduce the total amount				
8	of NOx in the air, which should be the goal of the				
9	regulation.				
10	MS. WELSH: Are there any other comments				
11	on 45CSR26? This concludes the public hearing then for				
12	45CSR26.				
13	(WHEREUPON, the public hearing				
14	was concluded )				

### BEFORE THE WEST VIRGINIA DEPARTMENT OF ENVIRONMENTAL PROTECTION DIVISION OF AIR QUALITY

STATE OF WEST VIRGINIA,
COUNTY OF KANAWHA, to-wit:

I, the undersigned, Missy L. Young, a Certified Court Reporter and Commissioner within and for the State of West Virginia, duly commissioned and qualified, do hereby certify that the foregoing is, to the best of my skill and ability, a true and accurate transcript of all the proceedings had in the aforementioned matter.

Given under my hand and official seal this 19th day of July, 2002.

Certified Court Reporter

Commissioner for the State of West Virginia

My commission expires April 15, 2008.



#### Division of Air Quality

7012 MacCorkle Avenue, SE Charleston, WV 25304-2943

Telephone Number: (304) 926-3647 Fax Number: (304) 926-3637

# West Virginia Department of Environmental Protection

Bob Wise Governor Michael O. Callaghan Cabinet Secretary

# Sign -In

NAME	ADDRESS	ORGANIZATION	COMMENT YES	COMMENT NO
K.B. Poland	P.O. Box 1791 Charlestoz, W 25326	Robinson + Mc Elwee PUC		×
Fred AMOGON	HC-68, BUX-25	GITTZEN		
STEVE HANNAM	aptil amoun	WUDA		
Toe Dawley	P. B. BOX 273 Charlester WV	I064	~	
Comi Grounteus	2206 Warkston StE Charlestan W 25211	WEC	~	
STEVE HANNAA Soe Dawley Comi Grotyleus TAM Nixe.	HANSTORD St.	WYDEF-OFF		X
			·	
	·			



July 12, 2002

Ms. Stephanie R. Timmermeyer, Director Division of Air Quality 7012 MacCorkle Avenue, SE. Charleston, West Virginia 25304-2943

Re: 45 CSR 26

Dominion is submitting comment in response to the Notice of Public Hearing and Public Comment Period concerning proposed revisions to 45 CSR 26, "NOx Budget Trading Program as a Means of Control and Reduction of Nitrogen Oxides from Electric Generating Units" (June 14, 2002).

Dominion supports the Division of Air Quality's proposed revision to Section 54.6 of the rule to delay the onset of the flow control provision for NOx trading from 2005 to 2006, and the removal of Section 43.3.h which would have required allowances from the compliance supplement pool to be subject to flow control. These proposed revisions are consistent with revisions made by U.S. EPA to the federal NOx trading rule (40 CFR Part 97) in a April 30, 2002 Federal Register notice (67FR21521) in order to allow unrestricted use of allowances during the first two years of the regional NOx trading program.

Thank you for this opportunity to comment.

Sincerely,

Leonard R. Dupuis

Manager, Environmental Policy

Lemened. Toysis

cc: Michael O. Callaghan – Secretary, Department of Environmental Protection John A. Benedict – Deputy Director, DAQ

Ms. Pamela F. Faggert - Vice President, Chief Environmental Officer, Dominion

WVA Dept. of Environmental Protection
West Virginia Dept. of Air Quality
7012 MacCorkle Ave., SE
Charleston, WV 25304-2943
Attn Stephanie Timmermeyer, Director.
Subj: Comments to Legislative Rules, WVA Code 22-5-4.

45CSR 34 "Emission Standards for Hazardous Air Pollutants For Source Categories Pursuant to 40CFR 63"

45-34-1, 1.1, The last two sentences state: "It is the intent of the Secretary to adopt..." ., "It is also the intent of the Secretary to adopt" I request this be changed to state: "the Secretary hereby adopts...", in both sentences.

45-34-2, 2.3: Revise the last sentence to read: "...unless the Secretary, after public comment is received, determines that the .....".

45CSR33- "Acid rain provisions and permits":

45-33-1, 1-1:

Midway thru paragraph, Add after "amended" a date, for clarification.

Last sentence: Revise to read as follows: "The Secretary hereby adopts associated reference methods, performance specifications and other test methods which are appended to these standards".

45CSR16 "Standards of performance for New Stationary Sources Pursuant to 40CFR Part 60:

45-16-1, 1-1:

Rewrite to say: "Secretary hereby adopts" to agree with 45-16-4, 4.1. This will remove the word "intent".

45CSR30 "Requirements for operating permits": 45-30-2, 2.6.j: Take out the last part of the sentence after: "... Clean Air Act"

2.26.b.8. Remove "Municipal Incinerators", "solid waste incinerators", Medical waste incinerators and ban Incineration of any waste material. When you MIX AND BURN garbage, you create new deadly chemicals like "DIOXIN", which is a deadly cancer causing material. Please ban and do not issue any permits for incineration of Garbage, medical waste or and other types of incineration. If you do not have a complete chemical analysis of what you are burning, you cannot tell what the output into our air will be.

45-30-3, Para: 3.2a

Delete: "may be deferred by the Secretary", after the Clean Air Act, and delete the last sentence as no longer needed.

45-30-4, 4.3.g

Delete this complete paragraph and delete any other reference to "EMISSION TRADING"

Emission trading, in all of the scenarios existing to date, is only allowing those willing and able to meet the requirements to make money by polluting their neighbors worse than themselves and is discriminatory and in my opinion a tracking and enforcement nightmare. Please do not allow EMISSION TRADING.

# 5.1.a.3. Page 15;

Add to end of paragraph: "... and will not allow more emission than the standard"

# 5.1.d.1, 5.1.d.2, 5.1.d.3.

Revise to delete any pollution allowances, however and whenever obtained. There cannot be any allowances without discrimination and we will all suffer from dirtier air should this be allowed

5.1.h. and 5.1.j., 5.8.b, 5.8.d, 6.5.a.1.B, Rewrite to delete any and all methods of EMISSION TRADING, (see comments on 4.3.g.

## Page 3

45CSR25 "To prevent and Control Air Pollution from Hazardous Waste Treatment, Storage, or disposal Facilities"

Paragraph 4.1.3.

DO NOT ALLOW HAZARDOUS|WASTE INCINERATORS. (see comments above).

4.14 e.3

Change the word: "brief" to "complete".

Paragraph 4.1.5.

Pathological Waste Incinerators.???

I take strong exception to allowing this type of incineration as what is going to be incinerated, or how much is allowed or just what is this. DO NOT ALLOW.

45CSR13 "Permits for Construction, Modification, Relocation and Operation of Stationary Sources of Air Pollutants, Notification Requirements, Administrative Updates, Temporary Permits, General Permits and Procedures for Evaluation.

45-13-6, Page 11:

- 6.1. Revise the end of the paragraph after "or other tests" to read as follows:
- "... the Secretary specifies shall be conducted to determine compliance".
- 6.2: Revise the first part of this Paragraph to read as follows:

"For Cause, the Secretary shall request...".

45-13-11, Page 14.

11,1.

Mid paragraph, Revise to read as follows:

"....and other temporary purposes for periods of time not to exceed 90 days without applying for a construction permit...".

45-13-15, Page 16;

15.1, 15.1.a, 15.1.b, 15.1.c, 15.1.d, 15.2, 15.3.:

Revise these paragraphs so that ANY Hazardous Air Pollutant is: Recognized, acknowledged, and that they shall be limited to controls that will protect Public Health for those who handle, ship, move, touch or breath the hazardous pollutant.

Revise last sentence in 15.3. to read as follows:

"15.3. Any source or source category that has been the subject of an analysis pursuant to Section 112(n) of the Federal Clean Air Act is subject to all limitations and controls on hazardous air pollutants that is required to protect the health and safety of those coming in contact with the air pollutant. This section is applicable to all 112(n) source or sources. The secretary will provide the requirements upon receipt of an application that fully identifies the hazardous air pollutant.

45-13B Item 12???? Describe "Mobile Sources".???

#### **Item 25:**

Delete "incinerators" Do not allow incineration as a method of getting rid of this waste!!!.

45CSR26 "Nox Budget Trading Program as a Means of Control and Reduction of Nitrogen Oxides from Electric Generating Units".

# 2.46. "NOx Budget trading Program"

I take full exception to this program; "... as a means of mitigating interstate transport of ozone and nitrogen oxides, an ozone precursor". This program will allow polluters to keep right on polluting in excess of what the codes and regulations and is a smoke screen that allows such pollution to continue which plagues the health, safety and welfare of the U.S.A.citizens.

I strongly oppose this trading program becoming any part of W.Va. rules and regulations, and ask that it be deleted from our regulations.

## Page 5

It is a regulatory nightmare, fraught with possibility of fraud, illegal trades, etc.

2.54, page 7:

I question the listed "33%" of a units maximum design heat input. Efficiency must be a part of this calculation???.

2.56, Page 7:

Do not allow the MOVEMENT of any allowances, allocations, transfers or deductions. If a UNIT produces it, that unit must be reworked, remanufactured, repaired, upgraded or whatever is necessary to come into compliance or be shut down, PERIOD!!!. No exceptions allowed. 2.63, Page 7:

Why only 48 States????. Who is excluded and why???.

## 4.1.a., and 4.1.b, page 9:

Delete the following from the last sentence of both paragraphs: "and produced electricity for sale under a firm contract to the electric grid".

# 45-26-55, Page 32:

Delete NOX allowance Banking and do not allow this as a practice or as part of the regulations. This also allows greed, fraud, regulatory nightmare and limited accountability.

#### 45-26-57:

57.1. Delete and do NOT allow: "Allowance transfers".

57.2 Delete and do NOT allow: "allowance transfers".

60.1, 60.1.a., 60.1.b., 60.1.c. and complete section 45-26-61 on pages 33 and 34 must be deleted and allowance transfers stopped. They are discriminatory and must not be allowed.

#### 45-26-71.

Paragraphs 71.1. and 71.2.

These paragraphs do not give the reasons or requirements that will allow one to know if the units are or are not subject to an: "acid rain limitation". More description of the requirements needed.

74.4:

74.4.b.2.A. Page 41:

Delete any allowance for any owner/operator to apply for "early reduction credits".

74.4.d.

Revise the first part of this paragraph to read as follows:

"The NOx authorized account representative shall submit to the Administrator and the Secretary compliance certification...".

45CSR1 – "NOx Budget Trading Program as a Means of Control and Reduction of Nitrogen Oxides"

#### General Comment

NOx and OZONE have been a problem for years and it seems that EPA is trying to do something about this in this rule. It is very confusing and wordy and has a myriad of requirements, but, I do not see how this will in any way REDUCE either NOx or ozone.

The implementation of this program seems too far down the road before any reporting with any certainty that can be measured and I see NO accountability prior to then.

This recommended program allows:

trading of credits, banking of credits, transfer of credits, ,allocation of credits, set-asides of credits, exemptions for meeting requirements, early reduction of credits, deadlines for transfer of credits, compliance accounts for credits, overdraft accounts for credits and general accounts for credits and different requirements for the ozone season.

Talk about a nightmare for regulators to administer. If this program was designed to make more work for the already overworked regulators, I think it will be successful, However, I cannot see any thing this program offers that is going to reduce pollution of our Air.

There are some good guidelines for required reporting and with the full responsibility falling upon, not the owners or operators, but, squarely on the NOx account representative, Who will take the job, Who would want the job. How are you ever going to make this work????

## Page 7

Therefore, I recommend that DEP, delete all of the trading, banking, set-asides, transfers, deadlines, compliance accounts, overdraft accounts and general accounts for credits and therefore, completely scrap this program and rewrite it with enforcement of the requirements as #1 and make clear what the requirements are.

Also, start enforcing immediately the requirements that are already in the rules.

I see no reason for waiting 2-3 more years to start having better air for us West Virginians to breathe and I see no benefit to having new rules that allow others to trade on credits that can only make the problem worse.

Thanks for the opportunity to comment.

Fred Sampson HC-68, Box 25

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

#### 1650 Arch Street Philadelphia, Pennsylvania 19103-2029

JUL 1 2 2002

Ms. Stephanie R. Timmermeyer, Director Division of Air Quality West Virginia Department of Environmental Protection 7012 MacCorkle, S.E. Charleston, WV 25304

Dear Ms. Timmermeyer: Stepland

The purpose of this letter is to respond to your June 11, 2002 request for the U.S. Environmental Protection Agency's (EPA) comments regarding proposed revisions to the following West Virginia air quality regulations: 45CSR1, 45CSR13, 45CSR16, 45CSR25, 45CSR26, 45CSR30, 45CSR33, and 45CSR34. Based on our review, we have no comments on the proposed changes to the aforementioned regulations. Once finalized, the proposed revisions must be formally submitted to EPA as a revision to the West Virginia State Implementation Plan. EPA would like to thank the State of West Virginia for the opportunity to comment on its proposed amendments.

If you should have any questions, please feel free to contact me, or Walter K. Wilkie, Deputy Chief, Air Quality Planning & Information Services Branch, at 215-814-2150.

Sincerely,

Judith M. Katz, Director Air Protection Division JACKSON & KELLY PLLC

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July 15, 2002 kbeckett@jacksonkelly.com (304) 340-1019

Stephanie R. Timmermeyer, Esq. Director, Division of Air Quality West Virginia Department of Environmental Protection 7012 MacCorkle Avenue, S.E. Charleston, West Virginia 25304-2943

Re: 2002 Proposed Regulatory Changes.

#### Dear Director Timmermeyer:

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FAIRMONT, WEST VIRGINIA 26554

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The following comments are provided on behalf of the West Virginia Chamber of Commerce to the draft rulemaking package the Division of Air Quality has recently circulated. One general comment that would enhance the commenting process would be for the agency to provide a preamble or rationale document explaining the agency's proposals. This would especially be useful in light of the agency's recent position that no further communication may be had with the public once a proposal has been published. Having read the changes, it is very natural to want to understand the issue the agency is attempting to address.

- 1. 45 CSR 1 The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance.
- 2. 45 CSR 13 -

Modification Thresholds - It is proposed that the term "modification" be revised to require a permit for modifications that result in emissions of six pounds per hour "and" 10 tons per year or more and also for emissions that results in "more than 144 pounds per calendar day." Although the Chamber supports the inclusion of the "and" in the

definition, we question to need for the addition of the 144 pounds per calendar day threshold. The DAQ has not provided any rationale for this limitation in relation to the regulated pollutants. It would be well for the agency to provide additional discussion concerning this proposed change in order to educate the commentors as to the purpose served by this revision.

General Permits – In general, the Chamber supports the concept of creating a program for enhancing the usefulness of the state general permit program. It appears that the DAQ is attempting to modify the general permit program with a view toward that goal. The Chamber supports the creation of a modified fee structure for general permits. It would be well for the agency to provide additional discussion concerning these proposed changes in order to educate the commentors as to the intended result of these modifications.

Public Notice Requirements – The Chamber is appreciative of the modifications to Section 8.4.a and 8.5.a, in that they represent changes designed to address the need to clarify the existing regulation. The Chamber supports the DAQ's proposed removal of Section 8.7 as unnecessary.

Temporary Permits – The DAQ has proposed removal of the timeframe within which the agency would review the request for a temporary permit. Understanding the very nature of such permits, it appears that all would be well served by maintaining a limitation on review time. Perhaps had the agency provided a rationale for this change we would better understand the agency's concerns with the last sentence of Section 11.2.a. The Chamber does not support this modification.

- 3. 45 CSR 16 The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance.
- 4. 45 CSR 25 The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance.
- 5. 45 CSR 26 The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance.
- 6. 45 CSR 30 The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance.
- 7. 45 CSR 33 The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance.

45 CSR 34 – The Chamber supports the revisions made to this rule in that they are consistent with EPA guidance. 8.

Very truly yours,

Kathy G. Beckett

#### 45CSR26

## NO<sub>X</sub> BUDGET TRADING PROGRAM AS A MEANS OF CONTROL AND REDUCTION OF NITROGEN OXIDES FROM ELECTRIC GENERATING UNITS

## RESPONSE TO COMMENTS

On June 12, 2002, the Division of Air Quality (DAQ) commenced the public comment period and subsequently held a public hearing on July 15, 2002 to accept oral comments on the proposed rule, 45CSR26. Written comments were also accepted through 6:00 PM on Monday, July 15, 2002. Two people verbally commented at the public hearing concerning proposed rule 45CSR26. Four commenters submitted written comments on proposed rule 45CSR26. DAQ addresses these comments below.

#### I. COMMENTER: Dominion

**COMMENT A.** The commenter states that Dominion supports the Division of Air Quality's proposed revision to Section 54.6 of the rule to delay the onset of the flow control provision for NOx trading from 2005 to 2006, and the removal of Section 43.3.h which would have required allowances from the compliance supplement pool to be subject to flow control. These proposed revisions are consistent with revisions made by U.S. EPA to the federal NOx trading rule (40 CFR Part 97) in a April 30, 2002 Federal Register notice (67FR21521) in order to allow unrestricted use of allowances during the first two years of the regional NOx trading program.

RESPONSE A. DAQ indeed made these revisions so that 45CSR26 would be consistent with federal counterpart language revision.

# II. COMMENTER: Fred Sampson

**COMMENT A.** The commenter states that in 2.46. "NOx Budget Trading Program" he takes full exception to this program; "... as a means of mitigating interstate transport of ozone and nitrogen oxides, an ozone precursor." This program will allow polluters to keep right on polluting in excess of what the codes and regulations and is a smoke screen that allows such pollution to continue which plagues the health, safety and welfare of the U.S.A. citizens.

The commenter strongly opposes this trading program from becoming any part of W. Va. rules and regulations, and ask that it be deleted from our regulations. It is a regulatory nightmare, fraught with possibility of fraud, illegal trades, etc.

RESPONSE A. DAQ acknowledges the comment submitted by Mr. Sampson. DAQ notes that the submitted comment is outside the scope of revisions required due to minor rule inconsistencies identified by EPA, the published purpose for public notice and the impetus for such minor revision to 45CSR26.

DAQ wishes to inform the commenter of this rule's status. Development of this rule began in a stakeholder process well over two years ago, and has been subject as a whole to public comment, as required by state law. Additionally, 45CSR26 was submitted April 30, 2002 as a part of a revision to West Virginia's State Implementation Plan (SIP), with a public notice period for the SIP revision ending April 22, 2002. Therefore, 45CSR26 is now considered in its final stage of rule development. As previously stated, the scope of comments and today's response are limited to revisions of minor rule inconsistencies identified by EPA. Proposed rule 45CSR26 is now considered fully consistent with federal counterpart language.

**COMMENT B.** The commenter states that in 2.54, page 7: I questioned the listed "33%" of a units maximum design heat input. Efficiency must be a part of this calculation??? If you don't know the efficiency of the unit, how can you pick a percent?

RESPONSE B. DAQ notes this is a definition based upon an average thermal efficiency of electric generating units (EGUs), rather than a calculation. DAQ refers the commenter to Response II.A.

COMMENT C. The commenter states that in 2.56, Page 7: Do not allow the MOVEMENT of any allowances, allocations, transfers or deductions. If a UNIT produces it, that unit must be reworked, remanufactured, repaired, upgraded or whatever is necessary to come into compliance or be shut down, PERIOD!!! No exceptions allowed. Each unit must stand on its own two feet. This business of allowing trading on credits is just allowing those who do a good job to sell off for money to somebody who is doing a poor job. And the person who is doing the poor job or company who is doing a poor job is choking us to death. And we have got to stop that. So I don't want trading to be allowed in any way. Either they come in compliance or shutdown, no exceptions allowed.

RESPONSE C. DAQ notes that allowance deductions are required for compliance under the federal  $NO_X$  Budget Trading Program. DAQ refers the commenter to Response II.A.

**COMMENT D.** The commenter states that in 2.63, Page 7: Why only 48 states????. Who is excluded and why????. It doesn't make much sense to me.

RESPONSE D. DAQ notes that the definition refers to the 48 contiguous states of the United States. Hawaii and Alaska are excluded from the definition. DAQ refers the commenter to Response II.A.

from the last sentence of both paragraphs: "and produced electricity for sale under a firm contract to the electric grid. Nobody can tell who that leaves out and who that leaves the way that this electric grid. I can't understand why that a unit producing electricity that is not attached to the grid would not have to apply to one that is attached to the grid. So I want you to take that out. Okay. So this will then identify all electricity producing units.

RESPONSE E. DAQ notes that the applicability language set forth in these subdivisions generally identifies existing EGUs which sell electricity under a firm contract to the electric grid (electric utilities). DAQ also notes subdivision 4.1.c identifies applicability for units commencing operation on or after January 1, 1999, and producing electricity for sale (not under a firm contract

to the electric grid). DAQ refers the commenter to Response II.A.

**COMMENT F.** The commenter states that in 45-26-55, Page 32: Delete NOx allowance Banking and do not allow this as a practice or as part of the regulations. This also allows greed, fraud, regulatory nightmare and limited accountability.

RESPONSE F. DAQ refers the commenter to Response II.A.

**COMMENT G.** The commenter states that in 45-26-57: 57.1 Delete and NOT allow: "Allowance transfers". 57.2 Delete and do NOT allow: "allowance transfers". 60.1, 60.1.a., 60.1.b., 60.1.c. and complete section 45-26-61 on pages 33 and 34 must be deleted and allowance transfers stopped. They are discriminatory and must not be allowed. They are discriminatory from one community to the other, one state to the other. Stop that in its tracks. Don't allow that.

RESPONSE G. DAQ refers the commenter to Response II.A.

**COMMENT H.** The commenter states that in 45-26-71, paragraphs 71.1. and 71.2, these paragraphs do not give the reasons or requirements that will allow one to know if the units are or are not subject to an: "acid rain limitation". More description of the requirements needed. More description is required so that we know which units are responsible for acid rain limitation.

RESPONSE H. DAQ refers the commenter to Response II.A.

**COMMENT I.** The commenter states that in 74.4: 74.4.b.2.A. page 41: Delete any allowance for any owner/operator to apply for "early reduction credits". That is absolutely - - well, I'm very strong about that. Early reduction credits, if I beat you to it before somebody else beats you to it, do I get credit and you don't? Just eliminate early reduction credits and you'll stop this fighting among ourselves.

RESPONSE I. DAQ notes the commenter fails to recognize that early reduction credits can be requested for credible reductions of  $NO_X$  emissions realized before the start of the  $NO_X$  Budget Trading Program and is a built-in incentive to achieve early reduction of  $NO_X$  emissions. DAQ refers the commenter to Response II.A.

**COMMENT J.** The commenter states that in 74.4.d, revise the first part of this paragraph to read as follows: "The NOx authorized account representative shall submit to the Administrator and the Secretary compliance certification... Right now it only reads that he has to do it to EPA. Don't we want the DEP to know what is going on?

RESPONSE J. DAQ notes that under the federal NO<sub>x</sub> Budget Trading Program, EPA has the primary responsibility to receive and evaluate compliance certifications in support of each quarterly report submitted to EPA.

# III. COMMENTER: West Virginia Environmental Council

**COMMENT A.** The commenter states that they are not convinced that this regulation will

reduce or its companion regulation, CSRI, will reduce the total amount of NOx in the air, which should be the goal of the regulation.

RESPONSE A. As proposed and demonstrated in a March 20, 2002 public notice and subsequently submitted with West Virginia's  $NO_X$  SIP revision to EPA on April 30, 2002, West Virginia's  $NO_X$  Budget Demonstration shows that under 45CSR26 and the federal  $NO_X$  Budget Trading Program, projected reduction of  $NO_X$  emissions from West Virginia EGUs is 77 percent. Also see Response II.A.

# IV. COMMENTER: U.S. Environmental Protection Agency

**COMMENT A.** The commenter states that it has no comments on the proposed changes to the rule.

RESPONSE A. No response required.

## V. COMMENTER: West Virginia Chamber of Commerce

**COMMENT A.** The commenter states that it supports the revisions to the rule in that they are consistent with EPA guidance.

RESPONSE A. No response required.